| 1  | Tuesday, 25 June 2024   | 1  | Authority, and for Mr Cooper KC for the   |
|--|---|--|---|
| 2  | (10.00)   | 2  | former Operation Delhi defendants. Each   |
| 3  | THE CHAIRMAN: Welcome, everyone, to   | 3  | will have an hour and a quarter. They may   |
| 4  | this, the final phase of the public hearings  | 4  | not need all of that slot. It would be helpful  |
|  |   |  | -   |
| 5  | of the inquiry. Apart from the Gibraltar  | 5  | for everyone, but particularly for me, if they  |
| 6  | Police Federation, all the core participants  | 6  | could pace themselves. If not, I may have   |
| 7  | have made written submissions which, with   | 7  | to intervene, but of course you all know that   |
| 8  | one qualification, have now been uploaded   | 8  | by now. Tomorrow, Mr Wagner on behalf   |
| 9  | onto the inquiry website. The qualification   | 9  | of the retired Commissioner, Mr McGrail,  |
| 10   | relates to the redaction of a short passage in  | 10   | then, Sir Peter Caruana KC for the  |
| 11   | one of the submissions, to which another  | 11   | government parties will address us. I have  |
| 12   | core participant has objected. I will make a  | 12   | allowed them two and a half hours a piece,  |
| 13   | ruling on that in the course of the next  | 13   | and at the end, a short slot for Mr Santos to   |
| 14   | couple of days, but meanwhile it will be, or  | 14   | make any correction if necessary. I will  |
| 15   | perhaps it now has been, uploaded with that   | 15   | also allow myself a short time to close the   |
| 16   | short passage redacted. I turn then to the  | 16   | proceedings. Okay, Mr Cruz, so over to  |
| 17   | hearings this week. Obviously, one purpose  | 17   | you. You have got until about quarter past  |
| 18   |   | 18   |   |
|  | is to give the parties another chance to  |  | 11. Thank you very much.  |
| 19   | persuade me but as I have frequently  | 19   | MR CRUZ: Mr Chairman, good morning.   |
| 20   | stressed, this is a public inquiry; the public  | 20   | Lovely to see you again at this final   |
| 21   | need to see and hear for themselves that the  | 21   | hearing. Thank you for allowing the RGP   |
| 22   | issues relevant to Mr McGrail's retirement  | 22   | to open the batting, I suppose. One   |
| 23   | have been identified and that they are being  | 23   | advantage is, we go first. A disadvantage is  |
| 24   | thoroughly examined and, where necessary,   | 24   | that we do not get to respond; it is swings   |
| 25   | the various witnesses' accounts are   | 25   | and roundabouts, but we are content with  |
|  |   |  |   |
|  | Page 1  |  | Page 3  |
|  |   |  |   |
| 4  | 1 11 1 0 1  |  |   |
| 1  | challenged. So, as it seems to me, these  | 1  | the order. Let me say, these closing  |
| 2  | two days give the parties another chance to   | 2  | submissions, from the RGP's perspective   |
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| 1  | delighted to hear, and I am sure others will,   | 1  | without fear or favour. Important to say,   |
|--|---|--|---|
| 2  | that I have no intention, in relation to part   | 2  | this is not personal and the RGP emphasise  |
| 3  | C, to merely recite the Constitution of the   | 3  | this. I hope that it is recognised by all   |
| 4  | Police Act verbatim again. I think we have  | 4  | parties - I presume Mr Chairman - but the   |
| 5  | done that probably, a little bit too often. So,   | 5  | counsel for the inquiry in assisting the  |
| 6  | starting with our opening remarks before  | 6  | inquiry, witnesses and core participants. I   |
| 7  | we get to the introduction. By way of   | 7  | am also instructed to add that there is not a   |
| 8  | opening remarks, we would say this has  | 8  | wafer thin gap between the RGP and its  |
| 9  | been a very new experience for the RGP,   | 9  | counsel, despite suggestions from the   |
| 10   | and although Gibraltar has seen previous  | 10   | GPA's counsel to the contrary. What I say   |
| 11   | inquiries, the Dr Giraldi Home inquiry is an  | 11   | is what the RGP says. My submissions are  |
| 12   | example, nothing quite like this, that goes   | 12   | pre-approved. Even my questions are sent  |
| 13   | to issues of governance that the press  | 13   | and pre-approved. I am just a mouthpiece  |
| 14   | suggest could make a good Netflix series.   | 14   | for the RGP. The RGP is a ventriloquist   |
| 15   | For the RGP, it has been quite challenging  | 15   | which, I suppose, makes me the dummy!   |
| 16   | and trying, not just because of our   | 16   | Can all other core participants say that they   |
| 17   | involvement as a core participant, and one  | 17   | have such, and I will risk it again, granular   |
| 18   | which has such deep disclosure obligations,   | 18   | fashioned instructions? I doubt it. Mr  |
| 19   | but also because we have had six officers   | 19   | Chairman, there is no doubt that when I   |
| 20   | giving evidence, not all oral evidence, and   | 20   | make a remark or comment or an assertion,   |
| 21   | because of the operational stressors that it  | 21   |   |
| 21   | -   | 22   | it is that, based entirely in instructions; not   |
| 23   | has caused on us as a disclosure participant,   | 23   | one iota, not a gap. That is an important   |
|  | the main disclosure participant, and the  | 24   | observation to make in light of what others   |
| 24<br>25   | only party with policing obligations that are   | 1  | have suggested. Mr Chairman, the RGP  |
| 23   | continuous. It also placed stressors on   | 25   | has heard this inquiry described as a,  |
|  | Page 5  |  | Page 7  |
|  | 1 450 0   |  | 1 1000  |
|  |   |  |   |
| 1  | criminal investigations, many of which  | 1  | "circular firing squad from which no-one  |
| 1 2  | criminal investigations, many of which have arisen as a result, or are in some way  | 1 2  | "circular firing squad from which no-one survives". In fact, in further jest or not, the  |
| 2  | have arisen as a result, or are in some way   | 2  | survives". In fact, in further jest or not, the   |
| 2 3  | have arisen as a result, or are in some way related to this inquiry, and some of which  | 1  | survives". In fact, in further jest or not, the description has evolved to a "circular firing   |
| 2<br>3<br>4  | have arisen as a result, or are in some way<br>related to this inquiry, and some of which<br>are ongoing. It has placed stress on the   | 2<br>3<br>4  | survives". In fact, in further jest or not, the description has evolved to a "circular firing squad from which no one survives, save the  |
| 2<br>3<br>4<br>5   | have arisen as a result, or are in some way<br>related to this inquiry, and some of which<br>are ongoing. It has placed stress on the<br>Constitutional relationships that we have  | 2<br>3<br>4<br>5   | survives". In fact, in further jest or not, the description has evolved to a "circular firing squad from which no one survives, save the lawyers!". Maybe, says the RGP, or maybe   |
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1 Chairman, moving onto our evidential 1 torch perhaps, no more, but one that will 2 2 allow us to see the light out of this tunnel, conclusions and observations. There are 3 and hopefully emerge better for it. 3 five key observations. Firstly, we say that 4 4 Gibraltar, on its Constitutional journey, the evidence shows that the RGP and its 5 perhaps more than ever, needs this. Not 5 individual officers have acted throughout 6 because you are a judge from the UK, but 6 the inquiry, and events that were subject to 7 7 because you are a judge who comes to this consideration by this inquiry in good faith, 8 with a judicial mindset -- no axe to grind, 8 in accordance with its policing obligations 9 9 no agenda, just seeking the truth, seeking and code of ethics, including when reacting 10 10 the way. That is the position also of the to errors or omissions by the RGP, or any 11 RGP. We hope that the outcome are 11 individual officer. Secondly, and crucially, 12 changes -- changes that embrace 12 we say that a wrongful process and 13 recommendations that you may make. 13 procedure to bring about the removal of a 14 Unfortunately, Mr Chairman, your report, 14 serving Commissioner of the police in an 15 15 like our Constitution and Police Act, will be unlawful manner was, engaged in. One that 16 no more than a piece of paper. It is the 16 was in breach of our Constitution, probably 17 17 adherence to that paper, much like our the European Convention of Human Rights, 18 Constitution and our Police Act, that 18 the Police Act, rules of natural justice, or 19 counts. It will leave us all with a choice, a 19 fairness. We add, the process was 20 fork in the road. One sign says, "the rule of 20 unlawful, irrespective of whether 21 21 law and the light"; the other? Well, I think confidence in Mr McGrail had been 22 it is best not to even think about it. Mr 22 irretrievably lost, as suggested by Mr 23 23 Chairman, you are going to lead this horse Picardo and Mr Pyle, or for the reasons 24 to water. That is what you can do. It is 24 given alternatively by Mr McGrail. 25 then up to us to see whether this horse 25 Thirdly, those with Constitutional Page 9 Page 11 1 chooses to drink. Mr Chairman, moving on 1 responsibility to act as a check and balance 2 to the introduction, the RGP does not 2 on the executive failed to do so. They 3 3 believe that it is helpful for you -- for us to failed to do so adequately or, arguably, at 4 forensically try and persuade you of our 4 all. There was an individual and collective 5 5 view, by detailed forensic analysis of the failure to uphold the rule of law by it 6 evidence that you presided over. You have 6 safeguarding the independence of the Police 7 7 a detailed grasp, as I have said, probably a Authority and the RGP. Fourthly, we say 8 8 lot better than us, and you have taken very the evidence demonstrates that the 9 9 careful notes. Repetition is not going to authority, the Police Authority, never lost 10 10 make the evidence more persuasive. You confidence in Mr McGrail as the serving 11 have got it, is our view. The RGP, 11 Commissioner of Police for all the reasons 12 however, will make its subjective evidential 12 suggested in their May 2020 letters, or at 13 13 all. They simply concluded that his or factual observations in light of its views 14 on the proper interpretation of the 14 position was untenable because the Chief 15 Constitution and the Police Act, and then 15 Minister and the interim Governor had 16 invite you to make specific 16 indicated that they had lost confidence in 17 recommendations whose sole purpose is to 17 Mr McGrail as the serving Commissioner 18 ensure that lessons are learned. That they 18 of Police, for the reasons that the GPA did 19 19 translate into actual steps, and particularly, not investigate, independently or otherwise, 20 20 practical actions and measures that would were known to be either true or entirely 21 21 go a long way, the RGP believes, to false. The GPA, therefore, whilst acting in 22 guarantee that the rule of law prevails in 22 good faith, failed to uphold the rule of law 23 23 Gibraltar, and importantly, that the by safeguarding its own independence and 24 independence of the RGP can never, never, 24 the independence of the RGP. It did so by 25 never be compromised in the future. Mr 25 failing to properly resist attempts by the Page 10 Page 12

| 1                                      | executive to wrongly exercise powers, or  | 1  | there was no negative findings. If the   |
|--|---|--|--|
| 2                                      | perceived powers, without adherence to the  | 2  | Police Authority's investigation was flawed,   |
| 3                                      | provision of the Constitution, the Police   | 3  | as has been suggested, because MOD   |
| 4                                      | Act, and rules of natural justice or fairness -   | 4  | personnel were not interviewed, one cannot   |
| 5                                      | - namely fundamentally, by failing to have  | 5  | ignore the fact that the authority rightfully  |
| 6                                      | a proper or fair process. Fifthly, the RGP  | 6  | requested an independent inquiry. It was   |
| 7                                      | submits that there appears to have been a   | 7  | not in their gift or the RGP's gift, to call that  |
| 8                                      | regrettable and substantial deviation by  | 8  | inquiry. The evidence was that this did not  |
| 9                                      |   | 9  | proceed because the MOD and the  |
| 10                                     | numerous parties to the important Nolan   |  |  |
|  | principles referred to in our opening   | 10   | government, for diplomatic reasons,  |
| 11                                     | submissions that apply to public office   | 11   | decided that it should not. The RGP  |
| 12                                     | holders. Moving on, Mr Chairman, to   | 12   | officers, including Mr McGrail, cannot be  |
| 13                                     | specific issues. An overarching comment is  | 13   | blamed for the GPA's Section 19 process, if  |
| 14                                     | that the RGP maintains that in this inquiry,  | 14   | flawed, or the failure to carry out an   |
| 15                                     | and at all material times, that includes when   | 15   | independent inquiry, which was a   |
| 16                                     | Mr McGrail was Commissioner, it has   | 16   | recommendation of the then Governor,   |
| 17                                     | understood and complied with its policing   | 17   | communicated by Mr Pyle and adopted by   |
| 18                                     | obligations. Not infallible, and  | 18   | the GPA. Moreover, should there have   |
| 19                                     | immediately recognising failures and its  | 19   | been any issues, or residual issues, the   |
| 20                                     | possibilities for improvement, the RGP's  | 20   | appointment selection process that   |
| 21                                     | involvements in all of the investigation and  | 21   | happened in May 2018 that resulted in Mr   |
| 22                                     | matters identified in the issues has  | 22   | McGrail's appointment was the moment,  |
| 23                                     | attempted, with utmost professionalism,   | 23   | the appropriate moment to raise it. It did   |
| 24                                     | even where errors have been made, as I  | 24   | not feature. It was not even raised by Mr  |
| 25                                     | have said, by the organisation or by  | 25   | Pyle who played such an important part of  |
|  |   |  |  |
|  | Page 13   |  | Page 15  |
| 1                                      | individual officers. I encely bessed on the   | 1  | it. Whatever one's views of the RGP  |
| 1                                      | individual officers. Largely based on the   | 1 2  |  |
| 2 3                                    | agreed or undisputed facts, and evidence  | 2  | methodology, which may be made to be sound dramatic with the words "Apache"  |
|  | which appears to the RGP to be  | 3  | ÷  |
| 4                                      | overwhelming, it makes the following  | 4  | and things of that nature (certainly by those  |
| 5                                      | specific observations. The first one is the   | 5  | with motive to make it sound dramatic)   |
| 6                                      | airport incident. Mr Chairman, the RGP  | 6  | these are standard police processes and  |
| 7                                      | have made it clear in the build up to this  | 7  | terms. It is a standard policing operation.  |
| 8                                      | inquiry that we thought that this matter  | 8  | Mr Chairman, we say it would defy natural  |
| 9                                      | must be irrelevant. The primary reason was  | 9  | justice to criticise that operation, that  |
| 10                                     | that this matter predated Mr McGrail's  | 10   | occurred seven years ago, through the prism  |
| 11                                     | tenure as Commissioner of Police.   | 11   | of hindsight as a basis for criticising the  |
| 12                                     | Secondly, the conduct of the RGP was  | 12   | RGP, or at least certainly without a separate  |
| 13                                     | entirely vindicated at the highest levels in  | 13   | detailed hearing and adducing of evidence.   |
| 14                                     | the UK and in Gibraltar. Both the airport   | 14   | However, notwithstanding the RGP's view  |
| 15                                     | incident and the subsequent arrest, not just  | 15   | historically that this issue should not be   |
| 16                                     |   | 16   | relevant to the inquiry mandate, regrettably,  |
|  | the former, including recognition by Rear   | 10   |  |
| 17                                     | the former, including recognition by Rear Admiral Radakin on behalf of Joint Forces   | 17   | it may be because what this incident does  |
| 17<br>18                               |   | 1  |  |
|  | Admiral Radakin on behalf of Joint Forces   | 17   | it may be because what this incident does  |
| 18                                     | Admiral Radakin on behalf of Joint Forces Command, and this position, at the time,  | 17<br>18                                     | it may be because what this incident does show, alongside others, is to inform you,  |
| 18<br>19                               | Admiral Radakin on behalf of Joint Forces<br>Command, and this position, at the time,<br>echoed by the Chief Minister. The  | 17<br>18<br>19                               | it may be because what this incident does<br>show, alongside others, is to inform you,<br>Mr Chairman, as to Mr Pyle's regrettable   |
| 18<br>19<br>20                         | Admiral Radakin on behalf of Joint Forces<br>Command, and this position, at the time,<br>echoed by the Chief Minister. The<br>suggestion now in contradiction by both the   | 17<br>18<br>19<br>20                         | it may be because what this incident does<br>show, alongside others, is to inform you,<br>Mr Chairman, as to Mr Pyle's regrettable<br>predisposition, evident in May 2020,   |
| 18<br>19<br>20<br>21                   | Admiral Radakin on behalf of Joint Forces<br>Command, and this position, at the time,<br>echoed by the Chief Minister. The<br>suggestion now in contradiction by both the<br>Chief Minister and the interim Governor is,<br>that the arrest that followed the airport   | 17<br>18<br>19<br>20<br>21                   | it may be because what this incident does show, alongside others, is to inform you, Mr Chairman, as to Mr Pyle's regrettable predisposition, evident in May 2020, against Mr McGrail and the RGP. Mr Pyle  |
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| 1  | investigation. He relied far too often on     | 1  | unlawful killing by a Gibraltarian Coroner,     |
|----|---|----|---|
| 2  | rumour, golf course chat, restaurant chat,    | 2  | upheld by Gibraltarian Supreme Court and        |
| 3  | and that came across loud and clear. Mr       | 3  | overturned by English Gibraltar Court of        |
| 4  | Pyle's self-confessed, deep ambition for a    | 4  | Appeal judges, is raw and current. The          |
|    | non-Gibraltarian Commissioner of Police is    | 1  | possible consequences and reactions toward      |
| 5  |   | 5  |   |
| 6  | of some concern, and perhaps, has been        | 6  | those said officers from local Spanish          |
| 7  | open to manipulation. Whilst the RGP has      | 7  | organised crime gangs to whom the               |
| 8  | no issue whatsoever with seeking talent       | 8  | deceased belong cannot be ignored. Last         |
| 9  | from the outside, from outside Gibraltar, the | 9  | Thursday, 50-plus persons associated with       |
| 10 | appointment of a non-Gibraltar based          | 10 | the deceased gentlemen, family and friends,     |
| 11 | person as Commissioner of Police when         | 11 | others perhaps, protested outside New Mole      |
| 12 | suitable candidates are present should at     | 12 | Police Station, objecting to the Court of       |
| 13 | least be viewed with a little caution. The    | 13 | Appeal's decisions, but claiming that they      |
| 14 | RGP's position is that "the best person for   | 14 | had been killed, assassinated, in Spanish       |
| 15 | the job" is the mantra that should be         | 15 | waters, and that the police had, in essence,    |
| 16 | followed, without regard to place of origin.  | 16 | with a weaponised boat, done so                 |
| 17 | Additionally, and this also goes to           | 17 | intentionally. They carried placards with       |
| 18 | reliability, Mr Pyle has shown a willingness  | 18 | pictures of officers 1,2 and 3. (I say officers |
| 19 | to overdramatise uninformed,                  | 19 | 1, 2 and 3 because they have been               |
| 20 | uninvestigated explanation on events. He      | 20 | anonymised by the courts) They also             |
| 21 | has reached unsubstantiated but serious       | 21 |   |
|    |   | 1  | carried placards of Mr Pyle in the inquiry,     |
| 22 | conclusions and made serious erroneous        | 22 | highlighting that the RGP cared less for        |
| 23 | accusations. Moreover, in doing so, he has    | 23 | Spanish lives than Gibraltarians, chanting to   |
| 24 | often employed or adopted emotive,            | 24 | the RGP, "asesino", assassin. The issue is      |
| 25 | descriptive references: the "Life on Mars",   | 25 | not about a protest for justice; that is        |
|    | D 45  |    | D 40  |
|    | Page 17                                       |    | Page 19   |
| 1  | the "Syyconoxy" reference Mr Chairman yyo     | 1  | accompable and antimaly to be calchinated in a  |
| 1  | the "Sweeney" reference. Mr Chairman, we      | 1  | acceptable and entirely to be celebrated in a   |
| 2  | saw this pattern regrettably repeated in his  | 2  | democracy, but rather the employment of         |
| 3  | evidence on Operation Kram, issue 3, with     | 3  | language from the ex-interim Governor that      |
| 4  | the language of "Miami Vice" and              | 4  | ultimately, on the stand, he admitted was       |
| 5  | "weaponised", with an apparent willingness    | 5  | not correct. I refer to "weaponised". This      |
| 6  | to convert potential or possible or actual    | 6  | matter is before the courts but let us pray it  |
| 7  | individual errors, importantly subject to due | 7  | does not escalate. Moving on to issue two.      |
| 8  | process, now a second Coroner's inquest,      | 8  | The assault investigation. In this matter,      |
| 9  | into extraordinary suggestions of             | 9  | again that predates Mr McGrail's tenure as      |
| 10 | organisational recklessness, discriminatory   | 10 | COP, the RGP's initial view was that it was     |
| 11 | treatment by the RGP and the DPP, towards     | 11 | entirely irrelevant. His conduct at             |
| 12 | non-Gibraltarian deaths. It is important, Mr  | 12 | investigation was vindicated a position         |
| 13 | Chairman, we say, to record that this matter  | 13 | that, if we recall correctly, Mr Chairman,      |
| 14 | was investigated by the Met Police at the     | 14 | you reminded Mr Pyle of. The RGP                |
| 15 | instigation of the RGP, and no action was     | 15 | maintained that this also should be             |
| 16 | taken due to jurisdictional advice by the     | 16 | irrelevant but now, again, for the same         |
| 17 | DPP, not because the RGP had any              | 17 | reasons, it assumes some relevance. It          |
| 18 | disinclination for action to be taken. Mr     | 18 | demonstrates his predisposition towards         |
| 19 | Chairman, the RGP takes the opportunity to    | 19 | anything that appears to contradict the RGP     |
| 20 |   | 20 | and Mr McGrail, and the giving of               |
| 20 | highlight the insensitivity of this approach. |    |   |
|    | Words do matter. The tragedy for the          | 21 | unnatural weight to information from MOD        |
| 22 | deceased, Spanish and Portuguese, in this     | 22 | personnel in the face of alternatives           |
| 23 | incident, is real irrespective of their       | 23 | worse still, with lack of thoroughness or       |
| 24 | nationality. The impact on the involved       | 24 | desire to make an informed decision. His        |
| 25 | officers who have faced a finding of          | 25 | evidence, we say, points to unreliability.      |
|    | officers who have faced a finding of          |    | 7 771   |
|    | Page 18                                       | =0 | Page 20   |

| 1  | Issue three, the incident at sea, Operation   | 1  | Richardson, and officer in command, Mark   |
|--|---|--|--|
| 2  | Kram. The RGP reacted to a difficult and  | 2  | Wyan not Mr McGrail. Both recognised   |
| 3  | tragic situation, where mistakes were made  | 3  | in evidence by the Director of Public  |
| 4  | by certain officers, in a thoroughly  | 4  | Prosecutions, Christian Rocca KC, as good  |
| 5  | professional manner in accordance with its  | 5  | officers. The investigation was recognised   |
| 6  | policing obligations and its policing policy.   | 6  | by him as thorough and professional. The   |
| 7  | It is an ongoing matter that is now subject   | 7  | RGP were well aware of the sensitivities of  |
| 8  | to another inquest. Parking the   | 8  | this investigation, and at the instigation of  |
| 9  | observations about the RGP's concerns   | 9  | Mr McGrail, the DPP and OCPL were  |
| 10   | about Mr Pyle's predisposition, on the  | 10   | consulted in relation to the national decision   |
| 11   | fundamental issue as to whether Mr  | 11   | model. We say that the evidence leaves   |
| 12   | McGrail misled Mr Pyle on the precise   | 12   | beyond doubt that a search warrant and an  |
| 13   | location of the collision, the RGP - there is   | 13   | interview under caution, not only clearly an   |
| 14   | no basis upon which to understand why Mr  | 14   | operational decision, only the purview of  |
| 15   | McGrail, or indeed, any RGP officer, would  | 15   | the RGP, but well-advertised next steps and  |
| 16   | be motivated to do so. It is of surprise to   | 16   | known to the Director of Public  |
| 17   | the RGP that at no point was this concern   | 17   | Prosecutions and Mr Zamitt. It was also  |
| 18   | raised, or clarification sought, in March   | 18   | clearly known that these operational steps   |
| 19   | 2020 to Mr McGrail or any other RGP   | 19   | would be very likely challenged by Mr  |
| 20   | officer, or the GPA. However, the RGP   | 20   | Levy and the Hassans Law, using their  |
| 21   | accepts that this is a matter for you, Mr   | 21   | resources. Mr Chairman, at no time prior to  |
| 22   | Chairman, based on the evidence provided,   | 22   | the 12 May 2020 did the Director of Public   |
| 23   | but it insists, the RGP has no basis, and   | 23   | Prosecutions, or OCPL, indicate that the   |
| 24   | would not knowingly or recklessly mislead   | 24   | RGP should not take these steps. The AG  |
| 25   | governors, police authorities or Chief  | 25   | accepted that this information was all   |
|  |   |  |  |
|  | Page 21   |  | Page 23  |
|  |   | l  |  |
| 1  | Ministers It would simply fly in the face of  | 1  | before the DPP and no alternative was  |
| 1 2  | Ministers. It would simply fly in the face of   | 1 2  | before the DPP and no alternative was  |
| 2  | their code of conduct. Moving swiftly to  | 2  | suggested by them. Mr Chairman, the  |
| 2 3  | their code of conduct. Moving swiftly to issue four, this is the HMIC FRS report.   | 2 3  | suggested by them. Mr Chairman, the<br>Stipendiary Magistrate granted the search   |
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| 1 exercise them four years ago should now be   | 1 misfeasance. Mr Chairman, we welcome  |
|--|---|
| 2 even considered or entertained. For  | the indication given by counsel to the  |
| 3 ordinary people like the other well known  | 3 inquiry in his open oral submissions,   |
| 4 case, Mr Miles, we have courts to exercise   | 4 notwithstanding his previous written  |
| 5 timely judicial review rights within three   | 5 submissions at paragraph 81, that you, Mr   |
| 6 years. For ordinary people, like the   | 6 Chairman, are not minded to make a  |
| 7 Operation Delhi defendants, we have timely   | determination on this. The RGP have been  |
| 8 applications for core participant status. If   | 8 guided by, and relied on that assurance   |
| 9 you choose a different route, that of  | 9 throughout the inquiry, including in  |
| 10 accessing political power, or to use Mr   | directing the questions that I should have  |
| 11 Picardo's novel idea, protection, so be it,   | asked. Mr Chairman, this does not preclude  |
| but what you cannot do now is seek a quasi-  | 12 you from concluding that the RGP would   |
| 13 judicial review in a forum four years later,  | benefit from legal support, even at the stage   |
| or almost four years after the time limit had  | of applying for search warrants or  |
| 15 expired. It expired on 11 August 2020.  | 15 production orders something the RGP, in  |
| 16 Secondly, because this inquiry is simply not  | 16 evidence, welcomed. In terms of what the   |
| the forum for such a discussion and  | evidence shows, or showed in the RGP's  |
| 18 conclusion, the RGP would need to prepare   | •   |
| 19 and address the matter in detail. In the  | view, well it was relatively simple. Mr Richardson and Mr Wyan attended the             |
| 20 recent 19 April Miles' judgment a judicial  | 20 offices of Hassans on 12 May, and Mr Levy  |
| 21 review followed five days of hearing. That  | 21 met them there in due course, in accordance  |
| , ,  | with their operational plan. Their  |
| 8  | 1 1   |
|  | 1 1   |
| 24 a production order was an alternative. It 25 was dismissed! The Chief Justice relied on | respectful as possible. In exchange for the voluntary release of Mr Levy's devices, the |
| was distributed: The Chief Justice felled off  | voluntary release of Mr Levy's devices, the   |
| Page 25  | Page 27   |
|  |   |
| 1 numerous persuasive and binding English  | 1 iPhone took about 9 hours, but it was   |
| 2 authorities and concluded that Mr Pitto, the   | 2 released, the search warrants were never  |
| 3 same Magistrate as in the Operation Delhi  | 3 actually executed. Mr McGrail   |
| 4 application, was entitled to rely on the   | 4 communicated by WhatsApp with the   |
| 5 details in the information. In that case it  | 5 Attorney General, Mr Llamas, and the  |
| 6 was only eight pages, not 38. He concluded   | 6 Chief Minister, only in their professional  |
| 7 that despite the failure by the Stipendiary  | 7 capacities, given the reputational risks. At  |
| 8 Magistrate in giving reasons on an objective   | 8 12:35 the WhatsApp was sent explaining  |
| 9 basis, he had the requisite belief that an   | 9 the matters that were unfolding. Mr   |
| 10 indictable offence had been committed, and  | 10 Picardo's immediate response was to thank  |
| 11 that a risk of evidence being destroyed,  | 11 Mr McGrail for the courtesy, express the   |
| 12 altered, defaced, or concealed existed. This  | view that he thought it was a bad decision,   |
| may be a different case, but that that   | but explained that given his personal   |
| 14 demonstrates, we say, is that there has to  | relationship with Mr Levy he would not  |
| be, were this to be challenged, an important   | 15 comment further. Almost immediately  |
| and separate dedicated process before any  | after, for reasons that one can only surmise,   |
| 17 determination should be made. Thirdly,  | Mr Picardo abandoned his instinct and Mr  |
| 18 because in their evidence, Mr Levy, his   | McGrail was then summoned to the cabinet  |
| 19 counsel Mr Baglietto, and quite alarmingly  | room to a meeting with the Chief Minister   |
| 20 the Chief Minister, all, we say menacingly,   | and the Attorney General. At that meeting   |
| 21 signaled that the RGP and presumably  | 21 it is not disputed that the Chief Minister   |
| 22 current and past officers are likely to face  | 22 criticised Mr McGrail and the RGP's  |
| 23 legal challenge. Given the three months'  | actions, angrily. Mr Chairman, the Chief  |
| 24 time limit for judicial review was expired  | 24 Minister accepted, in evidence when I  |
| 25 11 August, we assume it is a tort of  | asked him questions, that he had not spoken   |
|  |   |
| Page 26  | Page 28   |

| 1   | to the Director of Public Prosecutions, Mr  | 1  | limited, evidential knowledge. Very  |
|---|---|--|--|
| 2   | Rocca, or the Crown Counsel Mr Zammit,  | 2  | limited criminal experience but took it upon   |
| 3   | or Mr Richardson, or Mr Wyan or the   | 3  | himself to engage in a capacity that   |
| 4   | Stipendiary Magistrate and had no   | 4  | appeared, to the RGP, to reflect that of   |
|   |   |  | 11   |
| 5   | evidential knowledge. No basis upon   | 5  | interlocutor, negotiator or facilitator  |
| 6   | which to question the RGP's suspicions and  | 6  | between Mr Baglietto and the RGP. The  |
| 7   | its beliefs that Mr Levy was a suspect and  | 7  | AG perceived what was a normal public  |
| 8   | that the executive action that they were  | 8  | law challenge to executive action, like a  |
| 9   | taking was necessary. The RGP does not  | 9  | production order, or a search warrant to be  |
| 10  | think it necessary to chronologically set out   | 10   | a "crisis", possibly, only because it was Mr   |
| 11  | Mr Picardo's involvement thereafter.  | 11   | Levy who was the suspect. The RGP  |
| 12  | Others have and will, but it seems  | 12   | believe that instead it should have been met   |
| 13  | undisputed that he became intrinsically   | 13   | with a well-resourced response, not unlike   |
| 14  | involved, together with Mr Levy and Mr  | 14   | the Miles case, particularly given it was  |
| 15  |   | 15   | foreseen and forewarned. On the 13th, 15th   |
|   | Baglietto, in attempts to challenge the   |  |  |
| 16  | RGP's actions including trying to procure   | 16   | and subsequently 20 May, meetings were   |
| 17  | the return of the devices belonging to Mr   | 17   | held on the face of it to address the Hassans  |
| 18  | Levy. It is also undisputed that Mr Picardo   | 18   | Legal challenge. The RGP perceived these   |
| 19  | did not hesitate in communicating   | 19   | meetings to be facilitation, negotiation,  |
| 20  | confidential information received as a Chief  | 20   | problem solving and dealing with the   |
| 21  | Minister, only, including what he thought   | 21   | Hassans legal challenge in a manner that   |
| 22  | was legal advice, obtained from the RGP or  | 22   | they would not describe as normal. Not   |
| 23  | the Attorney General, to both Mr Levy, to   | 23   | normal practice; rather highly unusual in  |
| 24  | Mr Baglietto, the criminal suspect's lawyer,  | 24   | operational independence terms. The  |
| 25  | so the suspect, to the criminal suspect's   | 25   | RGP's intended executive actions, namely a   |
|   | so the suspect, to the eliminar suspect s   | 23   | Test 8 internace encountry actions, namely a   |
|   | Page 29   |  | Page 31  |
| 1   | 1 1, 1 1 1111,  | ,  | 1 64 1 1 1 1 1 1 1 1 1   |
| 1   | lawyer and to whomever else would listen,   | 1  | search of the devices belonging to Wir Levy  |
| _   | 1 1 11 11 11 11 11  |  | search of the devices belonging to Mr Levy   |
| 2   | namely the public at large. He quoted Mr  | 2  | held by the RGP, were not as a result  |
| 3   | Smith to Mr Wagner and Main Street. Such  | 2 3  | held by the RGP, were not as a result conducted. There was no interview under  |
| 3<br>4  | Smith to Mr Wagner and Main Street. Such an approach of confidentiality, Mr   | 2<br>3<br>4  | held by the RGP, were not as a result<br>conducted. There was no interview under<br>caution. Instead Mr Levy was allowed to  |
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| 1  | Federation complaints. The RGP, like the   | 1  | McGrail the most senior officer of the  |
|--|--|--|---|
| 2  | GPA were not aware of any GPF formal   | 2  | RGP to try and see if they could resolve  |
| 3  | complaints. The RGP does not consider  | 3  | the issues. Both have powers under the  |
| 4  | that the suggestion of informal complaints   | 4  | Police Act, sections 15 and 12 respectively,  |
| 5  | made via anecdotal sources, or via   | 5  | to engage with Mr McGrail on this matter,   |
| 6  | consideration of newspapers, of Panorama   | 6  | and neither chose to exercise them, or other  |
| 7  | or otherwise, could, or should be relevant to  | 7  | less formal methods. The Chief Minister   |
| 8  | this matter. The fact that Mr Pyle took note   | 8  | could, as he did in relation to the Operation   |
| 9  | of them, speaks to his disposition, as   | 9  | Kram, have exercised his section 15 powers  |
| 10   | previously explained, and his willingness to   | 10   | to enquire as to the suitability of the   |
| 11   | take on board information, without properly  | 11   | methodology employed in Operation Delhi   |
| 12   | exploring it. On issue seven, the Alcaidesa  | 12   | involving lawyers, and his apparent   |
| 13   | claims, the RGP suggests that they must be   | 13   | concerns about lawyers, parking his   |
| 14   | irrelevant. The matter predates Mr   | 14   | relationship with Mr Levy. But he did not.  |
| 15   | McGrail's tenure as COP. The RGP   | 15   | He reached uniformed conclusions. We  |
| 16   |  | 16   | know from the Kram section 15 letter that it  |
|  | understood the issues and addressed any  | 1  |   |
| 17   | perceived failings with a thorough and   | 17   | took seven days He could have taken a   |
| 18   | professional internal investigation. That  | 18   | similar period to inquire. He choose not to.  |
| 19   | leaves issues eight, nine, and ten. The RGP submits that these issues can be addressed   | 19   | Even if, as both have suggested, they had   |
| 20   |  | 20   | lost confidence in the Commissioner of  |
| 21   | collectively. The RGP was not in the 12  | 21   | Police for the reason they explain (again a   |
| 22   | May meeting, so it is for you, Mr  | 22   | matter for you) then the RGP believes that  |
| 23   | Chairman, to determine this matter, but the  | 23   | either inviting the GPA to utilise their  |
| 24   | RGP observes that the nature of the angry  | 24   | section 34 powers or resorting, even if   |
| 25   | interference in operational matters in the 12  | 25   | possible, to Section 13f, without any   |
|  | Page 33  |  | Page 35   |
|  |  |  |   |
| 1  | May meeting should not have happened.  | 1  | constructive engagement is most worrying.   |
|  |  | 1  |   |
| 2  | That is the RGP's view, and inevitably this  | 2  | The process, which was chosen given the   |
|  |  | 1  |   |
| 2  | That is the RGP's view, and inevitably this  | 2  | The process, which was chosen given the   |
| 2 3  | That is the RGP's view, and inevitably this caused a breeding ground for possible  | 2 3  | The process, which was chosen given the overwhelming evidence, including that of  |
| 2<br>3<br>4  | That is the RGP's view, and inevitably this caused a breeding ground for possible misunderstanding. Mr Chairman,   | 2<br>3<br>4  | The process, which was chosen given the overwhelming evidence, including that of Mr Picardo and Mr Pyle, the RGP suggests   |
| 2<br>3<br>4<br>5   | That is the RGP's view, and inevitably this caused a breeding ground for possible misunderstanding. Mr Chairman, irrespective, it is clear that the position, as   | 2<br>3<br>4<br>5   | The process, which was chosen given the overwhelming evidence, including that of Mr Picardo and Mr Pyle, the RGP suggests was borne out of a desire to remove Mr  |
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| 1   | Section 34 process. All parties appear to   | 1  | submission, in any questioning, or in any  |
|---|---|--|--|
| 2   | agree that this should involve a process that   | 2  | representation made by the RGP, the  |
| 3   | is not predetermined, nor inevitable, and   | 3  | slightest suggestion that it would object to   |
| 4   | should subscribe, we presume, to the  | 4  | that, let alone criticise, as suggested by the   |
| 5   | constitutional rights that one has to a fair  | 5  | GPA in many of its paragraphs. The idea  |
| 6   | hearing, or at least those that are identified  | 6  | that the RGP would object to those   |
| 7   | in section 34 itself. None of that happened.  | 7  | meetings is wrong, and the GPA simply has  |
| 8   | Although there was, at best, a fig leaf   | 8  | that wrong. However, the GPA did,  |
| 9   | pretense ascription to a process in some  | 9  | through the actions at that meeting and  |
| 10  | of the language used in the GPA letters,  | 10   | thereafter, mainly through its chairman, fail  |
| 11  | largely drafted by Mr Picardo. Turning to   | 11   | to resist the pressure it faced; failed to act   |
| 12  | the GPA, the GPA have seemingly taken   | 12   | independently, failed to investigate   |
| 13  | issue and umbrage at the RGP's view of  | 13   | = = =  |
| 13  |   | 14   | independently or at all, as it submitted; failed to make even the meekest of   |
|   | their frankly atrocious handling of this  |  |  |
| 15  | matter. The RGP finds this a very strange   | 15   | challenges or test, or question the views of   |
| 16  | contradictory position given their own  | 16   | the complainants; failed to adhere to any  |
| 17  | observations of how badly they handle   | 17   | process; failed to act, as it must, under the  |
| 18  | matters, and how they were treated. Mr  | 18   | section 48 of the constitution or section 5,   |
| 19  | Chairman, as hinted earlier, the GPA, nor   | 19   | or section 43 of the Police Act. It was  |
| 20  | anyone else should try and create unnatural   | 20   | worse; regrettably and evidently, we say,  |
| 21  | and artificial distance between the RGP and   | 21   | whilst unfairly influenced, and we will go   |
| 22  | the submissions or questions verbalised by  | 22   | to that in a moment, its Chairman fully  |
| 23  | me as their counsel, as explained, all  | 23   | participated in a manifestly unfair process,   |
| 24  | approved, pre-approved. The RGP accepts,  | 24   | including allowing Mr Picardo to almost  |
| 25  | without reservation, it had a good working  | 25   | write its letters, share its information,  |
|   | Page 37   |  | Page 39  |
|   |   |  |  |
| 1   | relationship with core participants. Those  | 1  | fundamentally influence if not dictate its   |
| 2   | within important roles: the Governor, the   | 2  | views and judgment.  |
| 3   | Chief Minister, the Attorney General,   |  |  |
|   | emer winister, the Attorney General,  | 3  | (10.45)  |
| 4   | Director of Public Prosecutions, and this   | 3 4  |  |
| 4<br>5  |   |  | (10.45)  |
|   | Director of Public Prosecutions, and this   | 4  | (10.45) That is not to say that the RGP does not   |
| 5   | Director of Public Prosecutions, and this included the GPA. One should not confuse  | 4<br>5   | (10.45) That is not to say that the RGP does not sympathise with the mitigation. Its counsel   |
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an order. That they knew or should have 1 1 RGP was oversensitive to criticism and 2 2 known that they will have resulted in the others should be free to criticise, the RGP 3 outcome that they desired, namely the 3 says it agrees. But without conflicts, in the 4 4 removal of Mr McGrail under the section right forum and in an informed basis. 5 34 process. Indeed, I think it is undisputed 5 Accountability to the GPA and others and 6 that had the meeting been quorate that is 6 the public is fundamental, says the RGP. It 7 7 exactly what would have happened. accepts that, encourages it and endorses it. 8 Mr Chairman Evans was heard from the 8 It has even been suggesting by the 9 9 former chairman of the GPA, Mr Gonzalez, governing parties in their opening that if 10 10 of the importance of the independence of there is too much operational independence 11 the GPA and the RGP. Equally, 11 from the political power this could lead to 12 Mr Lavarello gave evidence that the GPA's 12 a nation becoming a police state. 13 ruling could have prevented undue 13 Mr Chairman, a police state is defined by 14 influence on the RGP from the Chief 14 my favourite dictionary as a state controlled 15 15 Minister or the Governor. Indeed, by a political police force. Ergo the 16 Mr Lavarello went on further and said that 16 fundamental importance of section 48 of the 17 17 Constitution and relevant sections of the had the full facts been known to the GPA, 18 the outcome may have been different. The 18 Police Act and the need for independence 19 AG accepted this purpose and even the CM 19 of both the police authority and 20 eventually, eventually, recognised that one 20 independence of the RGP. The risk of 21 21 a police state lies in the political power the functions the GPA was to act as a buffer 22 to the executive, to the executive and the 22 exercising power to politicise the GPA or 23 23 the RGP, not in operational independence. RGP. Added to this terrible process, the 24 incredible haste that was encouraged by the 24 The RGP submits, as it did in its opening, 25 25 Chief Minister and the Interim Governor of that once the section 34 process was Page 41 Page 43 1 seven days, and it is difficult for the RGP to 1 discontinued for procedural failings, the 2 envisage a more flawed and unfair process. 2 Interim Governor did not have the power 3 3 Mr Chairman, this may go to the issue of under section 13f available to him. The 4 recruitment and possibly training, but, 4 decision by the GPA not to exercise 5 5 Mr Chairman, if a person does not have a power under section 34, whether for 6 a disposition that is capable of acting as 6 procedural reasons or otherwise, in our 7 7 submission, does not constitute a failure or a check and balance when faced with the 8 8 meeting of 18 May 2020, the check does a default. In this case the GPA did not fail 9 9 not exist. The GPA cannot work as it must or refuse to engage, it did so wrongly. If 10 if it is not in its leadership's DNA to resist 10 they believed the complainants they could 11 or question the very executive force that it 11 have restarted the process correctly, albeit 12 is designed to act as a check and balance 12 cured any perceived bias by alternative 13 for, section 48 of the Constitution in that 13 methods, including the appropriate delegation, for example. They did not. It is 14 period, May to June 2020, and the GPA 14 15 may well have not existed. Indeed, they 15 our position, and remains, that it was not 16 were used as an instrument of sanitisation 16 constitutionally open to the GPA to 17 of an unacceptable process. That is a role 17 disengage and look the other way. Nor 18 that they in essence performed. 18 could the Interim Governor have exercised 19 19 Mr Chairman, when the power says go it is his power under section 13f. 20 20 when the GPA must say no, no minister, Now, Mr Chairman, if we are wrong about 21 21 not yes minister. Or at the very least, not that, if we are wrong in that analysis and yet. Not until we independently investigate, 22 22 section 13f did engage, Mr Pyle, at least in 23 23 deliberate and consider to do justice to what his oral evidence, accepted that such a fair 24 you the power says should happen. And to 24 process would have to have been afforded 25 the strange suggestion by some that the 25 to Mr McGrail under section 13f. It was Page 42 Page 44

| be followed by all relevant stakeholders, biased and compromised, then he could have alforded such a fair process to Mr McGrail or could not have afforded such a process to Mr McGrail, Thon ot come to any quick decision, whatever I might think, because we have a new Governor about to arrive."  The new Governor's view would have been fresh, unencumbered by perceptions, historical and otherwise, and he could have been fresh, unencumbered by perceptions, historical and otherwise, and he could have been fresh, unencumbered by perceptions, historical and otherwise, and he could have been fresh, unencumbered by perceptions, historical and otherwise, and he could have have a new Governor about to arrive."  The new Governor's view would have been fresh, unencumbered by perceptions, historical and otherwise, and he could have been fresh, unencumbered by perceptions, historical and otherwise, and he could have been fresh, unencumbered by perceptions, historical and otherwise, and the could have have a new Governor about to arrive."  The new Governor's view would have been fresh, unencumbered by perceptions, historical and otherwise, and the could have have a new Governor about to arrive."  The new Governor's view would have been fresh, unencumbered by perceptions, historical and otherwise, and the could have have a fresh under the count of the c |  |  |  |   |
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| biased and compromised, then he could a have afforded such a fair process to to 4 Mir McGrail or could not have afforded 5 such a process to Mr McGrail, then a solution was obvious. He should, in keeping with his obligations to defend the rule of law, waited. He should have said to 9 Mr McGrail, "Do not come to any quick decision, whatever I might think, because 11 we have a new Governor about to arrive." 12 The new Governor about to arrive." 13 The new Governor about to arrive." 14 historical and otherwise, and he could have been 15 benefited of a fair process. Mr Chairman, 16 what I have suggested, to be clear, is on the 17 basis of you preferring Mr Picardo and 18 Mr Pyles evidence, not that of 19 Mr McGrail's. If you prefer Mr McGrail's, then our submissions on fair process should 21 resonate even more loudly. 22 Mr Chairman, as we stated in our opening 23 submissions on Day 2, we invite you to 24 send the very clear and we would suggest 25 uncontroversial message that removal of  Page 45  Commissioners of Police can only be done 26 for a very good reason, after non-rushed 3 due process, and only in accordance with 4 the Police Act and the Constitution and not 5 at the whims or agendas of governors, 6 governments or ministers. 7 Mr Chairman, accept our analysis or part of 5 our analysis then you may wish to consider 8 what the RGP suggests are constructive, 8 specific recommendations. These we hope 9 will translate to steps and particularly 18 practical action and measures that will, the 19 RCP submit, guarantee that the rule of law 20 prevails in Gibraltar. Importantly, it would 21 safeguard the intergity on independence of 22 the RGP and the GPA, as cnvisaged by the 23 Constitution. An obvious but first 24 recommendations. A nobvious but first 25 that the Constitution and Police Act should   | 1  | not. Mr Pyle felt if Mr Pyle felt he was   | 1  | be followed by all relevant stakeholders  |
| a bave afforded such a fair process to  Mr McGrail or could not have afforded  such a process to Mr McGrail, then  a solution was obvious. He should, in  keeping with his obligations to defend the  rule of law, waited. He should have said to  Mr McGrail, To not come to any quick  decision, whatever I might think, because  we have a new Governor about to arrive."  The new Governor's view would have been  fresh, unencumbered by perceptions, historical and otherwise, and he could have benefited of a fair process. Mr Chairman, what I have suggested, to be clear, is on the basis of you prefering Mr Pieard and Mr Pyle's evidence, not that of Mr McGrail's. If you prefer Mr McGrail's, then our submissions on fair process should resonate even more loudly.  Mr Chairman, as we stated in our opening submissions on Day 2, we invite you to send the very clear and we would suggest  uncontroversial message that removal of  Page 45  Commissioners of Police can only be done for a very good reason, after non-rushed due process, and only in accordance with the Police Act and the Constitution and not at the whims or agendas of governors, governments or ministers.  Mr Chairman, that takes us therefore to the RGPs Tecommendations. Should you, Mr Chairman, accept our analysis or part of our analysis then you may wish to onsider what the RGP suggests are constructive, suggestion this should include at least on member who has senior policing experience in first, here is much to klove or  |  |  |  |   |
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| 1  | given that he takes an additional oath, we    | 1  | of the Commissioner of Police and the         |
|----|---|----|---|
| 2  | understand. More specifically, the Minister   | 2  | Assistant Commissioner of Police, this is     |
| 3  | for Justice's role and the Minister for       | 3  | more focused in relation to section 34, we    |
| 4  | Responsibility of Policing on the current     | 4  | say that there has to be some guidance as to  |
| 5  | basis creates inefficiency, as a request for  | 5  | how this can be done in a way that complies   |
| 6  | funding or resources have to be referred to   | 6  | with both the Constitution and the rules of   |
| 7  | the Chief Minister as Minister for Finance.   | 7  | natural justice. This could be by legislative |
| 8  |   |    |   |
|    | Consideration should be given, as we have     | 8  | changes to that section but it also could be  |
| 9  | said earlier, to ensuring independence on     | 9  | done by guidance notes. There should be       |
| 10 | an operational basis for government while     | 10 | requirements that, unless urgent or           |
| 11 | retaining accountability.                     | 11 | unavoidable or a matter of extraordinary      |
| 12 | Currently government approval is required     | 12 | seriousness akin to employment terms for      |
| 13 | under numerous sections of the Police Act.    | 13 | gross misconduct, other methods should be     |
| 14 | A lot of them relate to funding. It is the    | 14 | employed by the GPA in respect of             |
| 15 | RGP's view that that should be changed to     | 15 | complaints against the Commissioner of        |
| 16 | approval of the GPA. The requirements by      | 16 | Police or indeed the Assistant                |
| 17 | the RGP to seek approval of government        | 17 | Commissioner of Police before considering     |
| 18 | continuously causes independence on           | 18 | the exercise by the GPA of its section 34     |
| 19 | operational issues, as it is interpreted      | 19 | powers.                                       |
| 20 | differently by different parts of government. | 20 | Under section 5(i) of the Act there is        |
| 21 | Amendments to the Police Act to substitute    | 21 | an ability to hold a Commissioner for         |
| 22 | approval of the government with approval      | 22 | account. This should be read in conjunction   |
| 23 | of the GPA would resolve this issue. It is    | 23 | with the other sections of the Act, 16, 17,   |
| 24 | important to point out that the RGP           | 24 | 18 and 19, that deal with police complaints.  |
| 25 | recognises that the government is             | 25 | All complaints should be in writing, and I    |
| 23 | recognises that the government is             | 23 | An complaints should be in writing, and i     |
|    | Page 53                                       |    | Page 55                                       |
|    |   |    |   |
| 1  | accountable to the taxpayer, but section 5(a) | 1  | should add the restriction on those           |
| 2  | of the Police Act makes it clear that the     | 2  | complaints system for it not to apply to the  |
| 3  | GPA has responsibility to deliver             | 3  | Commissioner and the Assistant                |
| 4  | an effective police force, with the financial | 4  | Commissioner should be removed. In other      |
| 5  | resources available to it on a value to       | 5  | words, it should apply to them equally. All   |
| 6  | money basis.                                  | 6  | and any complaints should be in writing       |
| 7  | In summary, Mr Chairman, it is the RGP's      | 7  | and provided to the Commissioner of Police    |
|    | •   | 1  | with any accompanying evidence in good        |
| 8  | strongest recommendation that a new           | 8  |   |
| 9  | funding model is established to ensure the    | 9  | time to allow the Commissioner of Police      |
| 10 | operational independence from government      | 10 | a fair opportunity to investigate and make    |
| 11 | is found. We believe that this would be       | 11 | representations in response. The              |
| 12 | welcomed by the Governor, who has             | 12 | Commissioner of Police should have the        |
| 13 | ultimate responsibility as well. It should be | 13 | opportunity to address the GPA sufficiently,  |
| 14 | by way of an annual grant accounted for on    | 14 | orally and in writing, and allow the GPA to   |
| 15 | an annual basis with oversight by the GPA.    | 15 | be able to fairly consider the complaints     |
| 16 | This is not unique. It is not unusual for     | 16 | made. The response to the GPA to any          |
| 17 | other regulatory bodies in Gibraltar, we      | 17 | complaints and any fair process that follows  |
| 18 | understand the Gibraltar Port Authority, the  | 18 | should also be in writing and should at all   |
| 19 | Borders and Coastguard Agency, the            | 19 | times be proportionate, fair and ample time   |
| 20 | Financial Services Commission and others      | 20 | should be given. Attempts to rectify or       |
| 21 | have a similar model. The GPA, as I have      | 21 | resolve issues should be given. There         |
| 22 | explained, would have a fiduciary role in     | 22 | should be a disciplinary process that         |
| 23 | such model and we believe that would          | 23 | escalates in this nature, namely warning      |
| 24 | produce increased efficiencies.               | 24 | letters, unless of course the behaviour is so |
| 25 | Thirdly, specifically dealing with removal    | 25 | serious that there is no alternative but to   |
| 23 | rimury, specifically dealing with removal     | 23 | serious mai mere is no anemative out to       |
|    | Page 54                                       |    | Page 56                                       |
|    | 1 495 .74                                     |    | 1.496.00                                      |

1 take immediate actions. Should all the qualification that the Pension Act 1 2 2 reasonable measures have failed or are not introduced with regards to age or service. 3 3 cable capable of succeeding, only then In other words, if you had a Commissioner 4 4 should section 34 be followed, but even of Police who was 48 and decided to fall on 5 then, subject to a fair process, as I have 5 his sword, he should not lose his pension. 6 explained. Importantly, the Commissioner 6 He should have the freedom to know that at 7 7 of Police facing a section 34 process should least his pension rights acquired will be 8 have independent legal advice paid for by 8 respected, ergo you are more likely to 9 9 the RGP. encourage someone to take that decision. Fourthly, and almost finally, the 10 10 The term loss of confidence is not found in 11 the Police Act nor specifically section 34. 11 independence of the RGP. Operational 12 If it is code for what is found in section 34, 12 independence is fundamental, 13 namely the interests of efficiency, 13 Mr Chairman. Funding of independent 14 effectiveness, probity, integrity or 14 legal advice should be available to the RGP 15 15 independence of policing, then this should to enable it to comply with its obligations, 16 be properly defined. Given the role of the 16 operational and otherwise, under the Police 17 17 Governor and the Chief Minister in section Act. Present arrangements require the RGP 18 34, even after the GPA form any view, for 18 to seek legal advice from either the OCPL, 19 example, a view that the Commissioner 19 sometimes refused due to conflicts of 20 should retire, then they should both have 20 prosecutions or government law officers. 21 21 an opportunity to hear representations Such funding should extend automatically 22 directly from the Commissioner of Police. 22 to being able to independently resourced 23 23 advice, including forensic accounting and They should have information and any 24 other information that they seek before they 24 legal resources, to enable it to comply with 25 25 ultimately determine the matter. its section 44 powers, the powers to detect Page 57 Page 59 1 So, Mr Chairman, the Governor's powers 1 crime and investigate. These may include 2 under section 13f to remove the 2 advice prior to any executive action, 3 3 assisting it with the executive action such as Commissioner of Police should only be 4 exercised in the event that the GPA refused 4 the making of applications for production 5 5 orders, search warrants, particularly in to discharge their power to hold the 6 Commissioner of Police to account or take 6 complicated or sensitive cases. This would 7 7 also extend to resources and funding to measures as I have identified and cannot 8 8 and must not be employed simply because address public law challenges to executive 9 9 a governor does not like the decision the action, such as judicial review proceedings. 10 10 GPA has reached. This is also particularly As an example, a clear conflict would ensue 11 the case in the context of a reasoned 11 should the RGP have sought legal advice on 12 decision by the GPA not to employ section 12 the job offers to the whistle-blowers and the 13 34 powers. Any alternative is to undermine 13 application of Employment Act with 14 the independence of the Authority. In order 14 regards to whistle-blowing. 15 to safeguard the independence of the 15 In the context of liability for civil remedies 16 Commissioner of Police and accountability 16 requiring the authority of the Financial 17 as head of an organisation for errors 17 Secretary to settle claims, this undermines 18 committed by its officers, which may not be 18 independence of the RGP. There should be 19 19 its specific, personal errors, then the powers no need to seek the authority of the 20 20 envisaged in section 34 and 13f should be Financial Secretary. It should be the 21 21 exercised, before the powers are exercised, authority of the Police Authority, in other 22 22 the departing Commissioner of Police words, the permission of the police 23 23 should enjoy pension rights equivalent to authority. Currently there is possible 24 those that he would have enjoyed by 24 exposure to individual officers to personal 25 a person with that level, without regard to 25 liability. This position should be the RGP Page 58 Page 60

1 is always vicariously liable when an officer 1 such a process which have resulted in their 2 executes a duty in good faith. 2 dismissal. It should not be the case that 3 3 Consideration should be given to the those subject to those processes can simply 4 4 introduction of the Police Act of a provision move on to the government department 5 similar to section 88 of the UK Police Act 5 before that process is completed. 6 1996 to place vicariously liability to the 6 Equally, to safeguard its independence the 7 7 Commissioner of Police and away from RGP should be totally separate from 8 individual officers. 8 government services. I talk here about the 9 9 The RGP believe that a protocol should be ITLT services and other similar services 10 10 which have caused, even this in Inquiry, created to ensure the governance of 11 incidents involving death or serious injury 11 some difficulty. Provisions in the 12 following police contact should be handled 12 Employment Act should clarify that the 13 by the GPA in a quasi independent office 13 protections for whistle-blowing by police 14 for police complaints. This may require 14 officers are the sole statutory responsibility 15 15 legislative changes to the Police Act and of the Commissioner of Police or in default 16 specifically the complaints sections 16 to 16 the Gibraltar Police Authority. The RGP 17 19. The RGP believe that the GPA should 17 acknowledges that it requires modern and 18 18 updated misconduct regulations. The RGP have the power to appoint independent 19 investigators and set the required terms of 19 submits that to ensure its independence and 20 reference. This would secure accountability 20 that the prevalence of the rule of law 21 21 and that has been suggested is lacking in legislative provisions existing in the UK 22 issue 3, the incident at sea. 22 that previously existed in Gibraltar until the 23 23 The RGP believe that to secure its introduction of the Crimes Act aimed at 24 independence the application of 24 preventing undermining the police should 25 25 government general orders by virtue of be considered. We say that clearly the Page 61 Page 63 1 section 65 of the Police Act should be 1 action of the GPF to reach out to 2 restricted to dealing with officers 2 government and not the Commissioner of 3 3 incapacitated through illness or injury and Police risk the creation of disaffection 4 medically bordered from the force. All 4 among police officers. Previously section 5 5 other references to be advisory only. 53 of the Repealed Criminal Offences Act, I 6 Moreover, all decisions currently made by 6 will read this, read as follows: 7 7 the Director of Human Resources under the "A person who causes, or attempts to cause, 8 8 applicable government general orders or does any act calculated to cause, 9 9 should be made by the Commissioner of disaffection amongst police officers, or 10 10 Police. In essence, the disengagement of induces or attempts to induce or does any 11 the public services with the police. The 11 act calculated to induce any police officer 12 Commissioner of Police should have power 12 to withhold his services or to commit 13 to require the immediate withdrawal of 13 breaches of discipline, is guilty of an 14 an officer seeking withdrawal by operation 14 offence." 15 of section 57, withdrawal from the force. In 15 In the UK the equivalent section, 16 essence, Mr Chairman, it should be 16 section 91, says: 17 recognised that the RGP and its police 17 "Any person who causes, or attempts to 18 officers are separate from the public service 18 cause, or does any act calculated to cause, 19 19 for the purpose of appointment, disaffection among members of any police 20 employment, and the continuation of such 20 force or induces, or attempts to induce, or 21 21 practice other than in the case of incapacity does any act calculated to induce, any 22 undermines the independence of the RGP. 22 member of a police force to withhold his 23 23 At a minimum there should be a statutory services shall be guilty of an offence and 24 prohibition to those undergoing 24 liable." 25 a misconduct process or have undergone 25 Mr Chairman, the rule of law cannot prevail Page 62 Page 64

1 if there is a risk of people knowingly or 1 became clear during the live evidence. 2 2 inadvertently recklessly taking action that Mr Santos kept us on track and your 3 3 undermines one of its guardians, the police. interventions were highly instructive. And 4 4 It threatens its independence. by the time that curtain fell a month or so 5 Mr Chairman, finally, our concluding 5 ago you will have understood what 6 remarks. The RGP recognises that this 6 happened here in May 2020 and why and 7 7 Inquiry has come at huge expense to the you may also have been left with the 8 Gibraltar taxpayer. We are a small 8 realisation, I do not know, that it could 9 9 jurisdiction. The report that flows from happen again if a similar situation were to 10 you, Mr Chairman, so long as it is made 10 arise in the future. 11 public in its entirety, will go a long way to 11 For others, today and tomorrow may 12 allow all stakeholders, including the RGP 12 represent an opportunity to make a public 13 and the public, to express a view on 13 statement of their positions and to state for 14 whether such an Inquiry has served a useful 14 the last time their case about what they, 15 15 purpose for Gibraltar. Mr Chairman, the each of them, did back in May 2020. But 16 RGP would encourage you to be bold, 16 for Mr Richardson it is not that at all, 17 brave, ambitious, not just to the questions 17 because he does not have a position, he 18 of factual inquiry and determination of 18 does not have a case to make or 19 possible culpability, but importantly, 19 an electorate to convince and he has 20 recommendations. Lessons must be learned 20 nothing to defend. His job, at a time when 21 21 he had been hoping to enjoy his retirement, and the outcome must benefit all of us. We, 22 the CPs, to make it worthwhile for the 22 has simply been to tell you what happened 23 23 in the hope that that will make your job public that we serve, must have broad 24 shoulders, a tough chin and the humility to 24 easier when you come to choose between or 25 25 take responsibility. As we said earlier, among the cases that others make. Page 65 Page 67 1 above all else it must serve a purpose as 1 You have our written submissions. They 2 being a very important, we say, inquisitorial 2 are short and I hope to the point and, as you 3 3 guide, an instrument to make the way for have indicated this morning, they are 4 measures that ensure that the rule of law 4 available should anyone want to read them 5 5 always prevails in Gibraltar. on the website. I have a brief supplement 6 Finally, Mr Chairman, the RGP extends it 6 this morning and it consists of one request, 7 7 gratitude to Mr McGrail for calling the four things that are absent and some 8 8 possible recommendations about warrants, Inquiry, for the government for agreeing to 9 9 it, and for all those, counsel and witnesses which obviously I offer with diffidence. 10 10 who have participated in it, not least the The request. The request is that you 11 counsel Inquiry and his team, and for you, consider including within your report 11 12 Mr Chairman, to have allowed the RGP to 12 whatever findings and recommendations 13 express its views in such a full way, we are 13 you think may best defend Gibraltar against 14 deeply grateful for that. Thank you, 14 the structural dangers which have been laid 15 15 bare in this room, however disturbing that Mr Chairman. 16 THE CHAIRMAN: Okay, thank you. That 16 may be to the status quo. Of course, if you 17 is obviously a convenient moment to have 17 judge that the important lessons have already been learned and the obvious 18 our break. 18 19 19 (10.12)conflicts of interest have already been 20 20 acknowledged and the red line breaches (Adjourned for a short time) 21 21 (10.22)have been recognised and rectified, if you 22 22 find that that is the evidence that you have THE CHAIRMAN: Yes, Mr Gibbs. 23 23 MR GIBBS: Sir, thank you. I realise that heard, then little will need to be said. But if 24 your conclusions will already be well 24 they have not and if a decision has instead 25 developed and most of what happened 25 been made to carry on as though nothing Page 66 Page 68

1 untoward has come to light, then what is to 1 each of these four instances of absence, 2 2 happen here in Gibraltar when you leave borne out by the evidence which you have 3 3 and there is no higher or independent heard and borne out by the evidence which 4 4 authority capable of speaking truth to you have not received. 5 power? Will it simply be business as usual? 5 So the first absence relates to the judgment, 6 Unless you have been, I recognise it is a big 6 right or wrong, that a search warrant was 7 7 request, unless you have been so clear in more appropriate than a production order on 8 your findings and in your recommendations 8 the evidence available at the time and the 9 9 that your report will itself be that authority. absence, the missing messages. So if on 10 that issue you were to be looking to That is our request. 10 11 Before going on to the four absences, can I 11 complete the evidence, to have before you 12 just identify two things that I am going 12 the whole of the relevant evidence, you 13 completely to avoid and deliberately so. 13 might want to look not just at the 14 The first is the criminal trial that never 14 application and the NDM document and the 15 15 happened. You have made it abundantly full summary sent to the DPP and 16 clear that you will not include in your report 16 Mr Zamitt, but also at the messages, 17 17 contemplated by the application, which it any judgment one way or another about the 18 strength or detail of the case against the 18 was feared that Mr Levy might be tempted 19 Delhi defendants and of course I do not ask 19 to suppress if given notice of seizure, and 20 that you should. Whatever the evidence 20 whether those messages were ever 21 21 may once have been against them, they volunteered to the police. Whether they 22 were never tried because Mr Llamas 22 were carefully retained because of their 23 23 intervened to discontinue the case against obvious relevance to an ongoing police 24 them and that is, pure and simple, an end of 24 investigation. Whether they were secured 25 25 the accusations that they faced. I recognise and copied in case there be a perfectly Page 69 Page 71 1 that. As for why Mr Llamas chose to stop 1 proper judicial review challenge to the 2 the case, we are simply told he cannot say. 2 warrants. Whether they were carefully 3 3 The second thing that I am deliberately stored with the help of the identified 4 going to avoid is the application for judicial 4 in-house IT experts once the Inquiry had 5 5 review of the warrants which also never been called for because of their, I submit, 6 happened. You have said from the outset 6 obvious relevance to your Inquiry. And 7 7 that you will not get drawn into the sort of whether those messages or any of them 8 8 arguments that would have been have ever been provided to you. 9 9 appropriate if Mr Levy and Hassans had Because if none of those things was done 10 10 challenged the warrants. There are plenty and if that relevant evidence is still missing 11 of arguments on both sides. I have nodded and if it is and it always was obviously 11 12 at some of them in paragraph 14 of our 12 relevant evidence, then its absence now 13 written submissions, but none of them has 13 might lend support backwards to the police 14 been developed before you, nor will they 14 suspicion in April and May 2020 that even 15 ever be, and I say precisely nothing about 15 very powerful people, even people with 16 them now. 16 very powerful reputations, may be tempted 17 So turning instead to four absences. My 17 in extremis to suppress information that 18 submission is that they have a proposition 18 could embarrass themselves or their 19 19 in common and the proposition, not proteges. At the very least, we submit, if 20 20 a surprising one to someone who sits in none of those things was done it might be 21 21 judgment, is that there is no substitute for harder to be confident that the police's 22 hearing the whole of the evidence on 22 suspicion was absurd or fanciful, that they 23 23 should have known back then that an issue. And when particular evidence is 24 missing that may often be very telling. And 24 a production order would of course have 25 that proposition, I submit, is borne out in 25 effortlessly completed the trail of evidence Page 70 Page 72

| 1<br>2<br>3<br>4<br>5<br>6<br>7<br>8<br>9<br>10<br>11<br>12<br>13<br>14<br>15<br>16<br>17<br>18<br>19<br>20<br>21<br>22<br>23 | which had led them to Mr Levy and his mobile telephones. And in relation to that first absence I finish with a question, which is: why do you think (of course you are not going to answer it now), why do you think that the messages which might have proved that Mr Levy either was innocent or that he was not, are still missing?  The second absence which I was going to ask you consider relates to the notion of improper interference in an independent police investigation and the thing that is missing here, I submit, is a straight answer. If you were looking to complete the evidence on that issue of interference, you might want, we submit, to look not just at what people did in the heat of moment, not when they were upset or angry and had not had time to collect themselves, when their heart was ruling their head, or even an hour later, when their emotions were still engaged, but what they did 24 hours later, having had a chance to calm down and | 1 2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 | friend and mentor and his reputation was connected with Mr Levy's reputation. And 36 North was a company in which, to a small extent, he had a personal stake, as did other colleagues of his at Hassans, including not such a small stake in Mr Levy's case. And so, knowing all of that, of course it is unsurprising, you may think, that his immediate message back to Mr McGrail's text was: "Given my close personal relationship with JL I will not comment further." A sound response you may think.  But it does not seem to have taken him many minutes to revise that first response and to decide instead, if you find this to be proven, to decide instead to throw himself into the Hassans team representing the suspect. He says in oral evidence here that he did not realise at the time and he still does not believe now that he should have avoided doing that and you may find that a more surprising claim because he seems |
|---|--|---|--|
| 24  | sleep on it, or a week later, when they were   | 24  | thereafter to have met the suspect and   |
| 25  | thinking quite calmly, or even four years  | 25  | messaged the suspect and the suspect's   |
|   |  |   |  |
|   | Page 73  |   | Page 75  |
| 1   | later perhaps, especially four years later and   | 1   | lawyers and passed directly to those   |
| 2   | what they had to say to you four years later   | 2   | lawyers whatever was told to him in  |
| 3   | in evidence and in submissions when the  | 3   | confidence by the law officers, including  |
| 4   | heart can no longer have been ruling the   | 4   | what they told him about the actions and   |
| 5   | head and there can be nothing undeliberate   | 5   | intentions of the police team who were   |
| 6   | about their choices. Whether you thought   | 6   | actively investigating the suspect, intending  |
| 7   | in their evidence and in their submissions   | 7   | imminently to interview the suspect under  |
| 8   | you saw that they had reflected on how they  | 8   | caution, waiting to examine the suspect's  |
| 9   | had behaved, that they had reconsidered the  | 9   | mobile telephone for content relevant to the   |
| 10  | wisdom of their decisions, that they had   | 10  | 36 North affair. He seems to have offered  |
| 11  | learned from this Inquiry process and from   | 11  | personal reassurance to the suspect and to   |
| 12  | the contributions made by others and what  | 12  | the suspect's lawyer, who was his great  |
| 13  | others appeared to see in their behaviour.   | 13  | friend and colleague. He seems to have   |
| 14  | Taking Mr Picardo as an example,   | 14  | suggested to the suspect lines of attack   |
| 15  | Mr Which can we know reacted badly in  | 15  | which he could use in resisting the live   |
| 16  | the heat of the moment to the news that the  | 16  | warrants which the police had sought and   |
| 17  | police were at Hassans executing a search  | 17  | on evidence that he had not seen and which   |
| 18  | warrant and wanting to speak to Mr Levy.   | 18  | the court had granted, and then separately to  |
| 19  | And of course one can understand why.  | 19  | have drawn his Attorney General's attention  |
| 20  | Hassans was his own firm. Hassans's  | 20  | to the power to take over and to discontinue   |
| 21  | offices were his own offices and he was  | 21  | the warrant proceedings. Those are the   |
| 22  | a partner on sabbatical of Hassans and his   | 22  | things, or some of the things, you may find,   |
| 23  | reputation was closely connected with  | 23  | that Mr Picardo still says that he thinks it   |
| 24  | Hassans's reputation and Mr Levy was the   | 24  | was fine for a Chief Minister in his   |
| 25  | senior partner and Mr Levy was his great   | 25  | particular personal position to do.  |
|   | Page 74  |   | Page 76  |
|   |  |   |  |

| 1  | And you remember that he was asked by   | 1  | meeting (that is on the tape, that they had   |
|--|---|--|---|
| 2  | my learned friend Mr Santos whether he  | 2  | spoken) and he could tell (as we know from  |
| 3  | knew that Mr Levy was a suspect. A good   | 3  | the recording in the car) that Mr Rocca had   |
| 4  | question. He had to be asked that question  | 4  | changed his tune to some extent from when   |
| 5  | more than once and by more than one   | 5  | they had last spoken on 8 April, which is   |
| 6  | <del>=</del>  | 6  |   |
|  | person. You may remember your own   |  | the day when Mr Rocca had advised orally  |
| 7  | questions and you will remember his   | 7  | only on the treatment of Mr Levy as a   |
| 8  | responses and if you thought that he was  | 8  | suspect, I am going to say. But we can see  |
| 9  | reluctant to admit that he knew that and  | 9  | now that he did not know the half of it, in   |
| 10   | reluctant to say when he knew that, you   | 10   | effect. And in particular, he and Mr Wyan   |
| 11   | may, I submit, quite legitimately ask   | 11   | knew nothing of any purpose in common   |
| 12   | yourself: why so? Why not give a straight   | 12   | between the suspect and the Chief Minister  |
| 13   | answer to that? So my question at the end   | 13   | and the law officers, if that is what you find  |
| 14   | of the second absence is: why is that   | 14   | that there way; but you, now, armed with  |
| 15   | straight answer missing?  | 15   | the whole of the evidence (both the visible   |
| 16   | The third absence that I would like to  | 16   | and the invisible the secret, behind the  |
| 17   | mention relates to the meetings of 13 and   | 17   | scenes contact) are very well placed, I   |
| 18   | 15 and 20 May. And the thing that is  | 18   | submit, to understand that which Mr   |
| 19   | missing here I am going to call it a prong  | 19   | Richardson and Mr Wyan and Mr   |
| 20   | and I will explain why. Of all the evidence   | 20   | DeVincenzi could only feel uneasily. And  |
| 21   | you may find that this is the most striking   | 21   | what they felt was that something was   |
| 22   | example of events which cannot be   | 22   | amiss, without really being able to say quite   |
| 23   | understood without seeing the whole of the  | 23   | what it was. They described it in different   |
| 24   | evidence that goes with them and it is  | 24   | words. Forgive me quoting, and I am just  |
| 25   | a period in the events here which has   | 25   | taking some excerpts from the evidence on   |
|  | w period in the choice here winds has   |  | 8   |
|  | Page 77   |  | Page 79   |
|  |   |  |   |
| 1 1  |   |  |   |
| 1  | an open and a closed, a visible and   | 1  | that subject. Mr Richardson said, "during   |
| 2  | an invisible, component. One could read   | 2  | the course of those meetings I felt being put   |
| 2 3  | an invisible, component. One could read the transcripts, listen to the recordings and   | 2 3  | the course of those meetings I felt being put<br>under pressure", that is, from the Attorney,   |
| 2<br>3<br>4  | an invisible, component. One could read<br>the transcripts, listen to the recordings and<br>come away with only half an appreciation  | 2<br>3<br>4  | the course of those meetings I felt being put<br>under pressure", that is, from the Attorney,<br>"to adopt a different procedure with Mr  |
| 2<br>3<br>4<br>5   | an invisible, component. One could read<br>the transcripts, listen to the recordings and<br>come away with only half an appreciation<br>of what was really going on, if you had just  | 2<br>3<br>4<br>5   | the course of those meetings I felt being put<br>under pressure", that is, from the Attorney,<br>"to adopt a different procedure with Mr<br>Levy than we would have done with other   |
| 2<br>3<br>4  | an invisible, component. One could read<br>the transcripts, listen to the recordings and<br>come away with only half an appreciation<br>of what was really going on, if you had just<br>seen the visible, and if you only knew what   | 2<br>3<br>4  | the course of those meetings I felt being put<br>under pressure", that is, from the Attorney,<br>"to adopt a different procedure with Mr  |
| 2<br>3<br>4<br>5   | an invisible, component. One could read<br>the transcripts, listen to the recordings and<br>come away with only half an appreciation<br>of what was really going on, if you had just  | 2<br>3<br>4<br>5   | the course of those meetings I felt being put<br>under pressure", that is, from the Attorney,<br>"to adopt a different procedure with Mr<br>Levy than we would have done with other   |
| 2<br>3<br>4<br>5<br>6  | an invisible, component. One could read<br>the transcripts, listen to the recordings and<br>come away with only half an appreciation<br>of what was really going on, if you had just<br>seen the visible, and if you only knew what   | 2<br>3<br>4<br>5<br>6  | the course of those meetings I felt being put<br>under pressure", that is, from the Attorney,<br>"to adopt a different procedure with Mr<br>Levy than we would have done with other<br>people." 13 May, this is. "It was a very   |
| 2<br>3<br>4<br>5<br>6<br>7   | an invisible, component. One could read<br>the transcripts, listen to the recordings and<br>come away with only half an appreciation<br>of what was really going on, if you had just<br>seen the visible, and if you only knew what<br>the police officers knew in those meetings,  | 2<br>3<br>4<br>5<br>6<br>7   | the course of those meetings I felt being put<br>under pressure", that is, from the Attorney,<br>"to adopt a different procedure with Mr<br>Levy than we would have done with other<br>people." 13 May, this is. "It was a very<br>highly charged meeting and although I  |
| 2<br>3<br>4<br>5<br>6<br>7<br>8  | an invisible, component. One could read<br>the transcripts, listen to the recordings and<br>come away with only half an appreciation<br>of what was really going on, if you had just<br>seen the visible, and if you only knew what<br>the police officers knew in those meetings,<br>you might easily have thought, as   | 2<br>3<br>4<br>5<br>6<br>7<br>8  | the course of those meetings I felt being put under pressure", that is, from the Attorney, "to adopt a different procedure with Mr Levy than we would have done with other people." 13 May, this is. "It was a very highly charged meeting and although I didn't know what had happened, I sensed   |
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| 1  | meetings I didn't feel pressure, but I would   | 1  | North/Levy/Hassans investigation, and he  |
|--|--|--|---|
| 2  | describe influence, and I think that's borne   | 2  | saw that conflict play out as those around  |
| 3  | out by the results of the fact that we   | 3  | him at work reacted to the police attendance  |
| 4  | entered knowing, being very confident in   | 4  | on Mr Levy at Hassans. And he has since   |
| 5  | what we needed to do, and we left, and   | 5  | resigned (as you know, he is no longer  |
| 6  | ultimately proceeded with a course of  | 6  | Solicitor General) and he is able to speak  |
| 7  |  |  |   |
|  | action that was highly unusual." Mr  | 7  | freely, you may think; and from there,  |
| 8  | DeVincenzi, present I think at only one of   | 8  | freely may be how he spoke. He is   |
| 9  | those meetings, the 13th, described the  | 9  | conspicuous, is he not (perhaps this is   |
| 10   | atmosphere as "subdued and tense", and it  | 10   | common ground) for having identified both   |
| 11   | was shortly after that meeting, when one   | 11   | the existence and the location of red lines to  |
| 12   | lines the things up chronologically, that he   | 12   | which others seem to have been oblivious.   |
| 13   | renewed his promptings to Mr Llamas by   | 13   | Before leaving the 13th/15th/20th meetings,   |
| 14   | WhatsApp, promptings which he described  | 14   | one small point which I think is still at issue   |
| 15   | as girding Mr Llamas's loins against being   | 15   | between the participants: it was suggested  |
| 16   | importuned. And the way (and forgive me,   | 16   | to Mr Richardson on behalf of Mr Llamas   |
| 17   | I am going to quote from him as well) he   | 17   | that it was the police who had come up with   |
| 18   | explained his misgivings was like this, "I   | 18   | the idea of taking a statement from Mr Levy   |
| 19   | thought it was possible, possible, that he   | 19   | rather than interviewing him under caution,   |
| 20   | might be importuned by Mr Levy, possibly   | 20   | and you will decide where the truth lies. If  |
| 21   | by the Chief Minister. Um, given what was  | 21   | it is not plain from the transcript, we   |
| 22   | at stake, potentially at stake, I didn't want to   | 22   | submit, is is maybe even plainer from Mr  |
| 23   | cast aspersions, but I thought it was a  | 23   | Llamas's first draft of that timeline, was it,  |
| 24   | possibility." "I had this sort of building   | 24   | that has very recently been disclosed. And I  |
| 25   | concern over time that notions were being  | 25   | do not even know where it is in your  |
|  | 5  |  | ,   |
|  | Page 81  |  | Page 83   |
|  |  |  |   |
|  |  |  |   |
| 1  | planted in his head that maybe he needed to  | 1  | bundle; it came under, I think, cover of an   |
| 2  | push back on." "I had a sense of disquiet  | 2  | email from my learned friend Mr Dumas on  |
| 2 3  | push back on." "I had a sense of disquiet about this whole file. I had from the  | 2 3  | email from my learned friend Mr Dumas on 4 June. But his first draft (the one before  |
| 2<br>3<br>4  | push back on." "I had a sense of disquiet about this whole file. I had from the beginning. I wasn't certain that the AG was  | 2<br>3<br>4  | email from my learned friend Mr Dumas on<br>4 June. But his first draft (the one before<br>Mr Rocca adds a bit, and then Mr   |
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1 being (or so it appeared) reinforced on know now how many times you have asked, 1 2 2 another front, namely defending a potential but you are still waiting to hear. And it is 3 (but as it turned out, completely non-3 more than four years, now. And it is 4 4 existent) JR challenge. So, reinforcements frustrating, as well, that Mr Baglietto still 5 5 where the attack did not come, and remembers nothing about anything, it 6 outflanking where it did. And one 6 seems, on this. His WhatsApps with the 7 7 legitimate conclusion, with respect, for you Chief Minister and the Attorney General 8 8 would be that team Levy (if that is not a seem to have been deliberately cleared at 9 9 horrible phrase) mounted a two-pronged some point, just because that is what he 10 10 attack and only one prong was visible. And would normally do. Even though you may 11 my question about this absence is: why was 11 find on a simple analysis of the dates that 12 the other prong missing from the meetings? 12 there would have been no point at which 13 The fourth absence relates to that invisible 13 those message would not have been either 14 14 highly relevant to Mr Levy's unresolved prong, and the missing attendance notes or 15 15 other records. And to lawyers, in a roomful status or highly relevant to your Inquiry, of lawyers, this may be the most striking set 16 16 because Mr Levy's status was not resolved 17 17 of absences of all, because these are until after the Inquiry had been called for. 18 lawyers' absences. These are absences from 18 And as you know, he has come up with -- I 19 which we submit you can certainly draw an 19 think just one text message is the sum total 20 inference, depending on your other 20 of his personal records relating to all of this. 21 21 findings. I mean, when lawyers know He did not refer to the meeting with the 22 (trained lawyers, I mean: not student 22 Attorney General and the suspect's son in 23 23 lawyers, A-level lawyers, but experienced, his diary, he did not keep a note of it; he did 24 highly-valued lawyers) know that a 24 not refer to it in any email, it seems, either 25 25 conversation or a meeting or before or after the meeting; none of the Page 85 Page 87 1 correspondence may become public, and it 1 Hassans correspondence with the police 2 may need to be referred back to, will all 2 refers to their meetings with the Chief 3 3 Minister, or their calls with the Chief their training not tell them that they need to 4 make a note of it, they need to preserve a 4 Minister, or the messaging with the Chief 5 5 record of it, so that they can prove it? And Minister. And in fact, again, the only 6 where lawyers have such conversations and 6 person to whom we can turn for any record 7 7 meetings and correspondence, and none of of any of these meetings is a person who 8 8 them makes a note of it or preserves a was not even invited to any of them: the 9 9 record of it, may it be safe to infer that they man of independent conscience, the man 10 10 knew that it was never going to be referred who tried to save the Attorney General from 11 back to and they knew it was never going to 11 himself, Mr DeVincenzi. And he explained 12 be acknowledged in public: that it was a 12 to you why he had written that message or 13 different sort of meeting, that it was a 13 sent that message about the people who 14 different sort of correspondence, a different 14 were waiting to see the Attorney General. 15 sort of conversation? The sort of 15 Which message had the effect (perhaps we 16 16 conversation that one would not even need can now see, the deliberate effect?) of 17 to say "don't make a note of this" about. 17 recording the presence of the suspect's 18 And it is in that context that, we submit, it 18 lawyer and the suspect's son in the 19 19 is still frustrating that the WhatsApps and Attorney's office. He said about it this, Mr 20 20 messages between Mr Levy and Mr Picardo DeVincenzi, "it just didn't seem quite right 21 are missing. On Mr Levy's devices they 21 to me that they were meeting with him in private." So, rhetorically, why have all the 22 22 seem to have disappeared, and on Mr 23 23 Picardo's devices -- well, who knows, others -- they are all lawyers, senior lawyers 24 because you and Mr Santos and Ms 24 -- why have they all forgotten (if that is 25 Williams are still waiting to hear -- I do not 25 what it was: forgotten) to make any notes or Page 86 Page 88

| 1  | keep any record of any of these behind the   | 1   | Government's written submissions about   |
|--|--|---|--|
| 2 3  | scenes goings on, if the goings on were all  | 2 3   | Mr Richardson coordinating his position  |
| 3<br>4   | above board? If they were the sort of thing  | 4   | with another witness, and I cannot let it  |
| 5  | that you might just blithely discuss with a stranger in Main Street. And my question   | 5   | pass. I am not going to dignify it by dwelling on it, but you may have seen  |
| 6  | about that fourth absence is: why are all  | 6   | enough of Mr Richardson giving evidence  |
| 7  | those records still missing? Those are the   | 7   | to have a very good feel for the man. And  |
| 8  | absences. Recommendations. I mean, I   | 8   | that, I submit, may be a full answer to that.  |
| 9  | have absolutely no doubt you will have   | 9   | Finally, Mr Richardson is even now   |
| 10   | thought about all of these already, but I just   | 10  | adamant that it is not his role to make a  |
| 11   | give the headline so that I can be heard to  | 11  | case, and his role has simply been to help   |
| 12   | do so, really. Potentially, you may have all   | 12  | the Inquiry by saying what happened. He  |
| 13   | sorts of recommendations in mind, but in   | 13  | was your first witness, and so he broke the  |
| 14   | relation to search warrants: legal advice  | 14  | waves and dealt with everything that was   |
| 15   | assistance to the RGP for complex warrant  | 15  | thrown at him, and did not pretend that he   |
| 16   | applications like this, search and charge  | 16  | instantly had the answer to every single   |
| 17   | advice that is clear and brave enough to be  | 17  | question and that nothing had changed, and   |
| 18   | given in writing in a case like this. I mean,  | 18  | that he did not need to reflect or reconsider  |
| 19   | pausing there just for a second (I have two  | 19  | or actually just appear thoughtful about   |
| 20   | more to come, but pausing there): when the   | 20  | what he had done. A modest witness,  |
| 21   | police have followed the evidence without  | 21  | anxious to do his best. No electorate, no  |
| 22   | fear or favour in a very serious case  | 22  | job to hold onto, no position to protect.  |
| 23   | involving a valuable state contract and a  | 23  | After 36 years he retired, as you know, a  |
| 24   | serious threat to national security, and   | 24  | dedicated I would say, he would blush to   |
| 25   | found the evidence leads to a very difficult   | 25  | hear me say it but a dedicated and   |
|  | D 90   |   | D 04   |
|  | Page 89  |   | Page 91  |
| 1  | place; namely, the doorstep and the mobile   | 1   | professional police officer with Gibraltar's   |
| 2  | telephone of the senior partner and largest  | 2   | best interests art heart, who did (and this is   |
| 3  | shareholder in Hassans, who is the mentor  | 3   | my submission), who did a brave thing in   |
| 4  | and close friend of the Chief Minister. It   | 4   | following the evidence without fear or   |
| 5  | must have taken, must it not, some courage,  | 5   | favour, wherever it lead. Because where  |
| 6  |  |   |  |
| _  | not to look the other way but instead to treat   | 6   | the rule of law runs, some are not more  |
| 7  | that citizen as equal before the criminal law  | 7   | equal than other; or at least, they are not  |
| 8  | that citizen as equal before the criminal law with everyone else? That may speak very  | 7<br>8  | equal than other; or at least, they are not supposed to be. Those are my submissions.  |
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| 1 submission the the GPA has made your task      | 1 stated to Mr Lavarello, as deposed to by Mr    |
|--|--|
| 2 easier in that sense, in that it has sought at | 2 Lavarello, that that he would not support      |
| 3 all times to be cooperative, open and          | 3 either candidate. Whilst these items of        |
| 4 transparent on everything it has done in this  | 4 conflicting evidence touch on peripheral       |
| 5 Inquiry, and indeed since before this          |  |
|  | 1  |
| 6 Inquiry started. The GPA made a serious        | 6 not material inferences may be drawn from      |
| 7 error in the process which it applied under    | 7 them, particularly as relates to Mr Pyle's     |
| 8 section 34. It recognised its error, and it    | 8 evidence. There is another point which Mr      |
| 9 rectified its error by withdrawing the         | 9 McGrail's counsel has raised in its closing    |
| 10 invitation to Mr McGrail to retire. The       | submissions, and that is the statement in the    |
| 11 GPA has not sought to obfuscate, or to        | opening paragraphs that in attempting to         |
| defend the indefensible; it has held its         | 12 stop the investigation into Mr Levy and       |
| hands up, admitted its faults, tried to correct  | oust Mr McGrail the Chief Minister was           |
| it, and tried to move on and hope the matter     | 14 aided by, among others, the Chair of the      |
| changes and that due recommendations are         | 15 Police Authority. Well, my submission is      |
| made, to which I will address the Inquiry        | that the evidence clearly shows that if there    |
| 17 later. You will also have seen the            | 17 was such a scheme the Chair was not a         |
| 18 demeanour of the GPA witnesses: Mr            | 18 knowing participant. The independence of      |
| 19 Goncalves, Mr Lavarello and Dr Britto.        | the GPA was criticised by the RGP both it        |
| You will have seen, in my submission, that       | 20 its opening submissions and today, perhaps    |
| 21 they are credible witnesses. You saw Dr       | 21 somewhat surprisingly. And in his opening     |
| 22 Britto as a frank and transparent witness     | submissions, counsel for the RGP stated          |
| 23 who held his hands to his flaws and errors,   | 23 that GPA lacked independence, "was            |
| 24 and admitted as to what his personal          | 24 proxified" were his words. He compared        |
| 25 characteristics were in relation to all these | 25 the GPA to a cross breeding between Monty     |
| 25 Characteristics were in relation to an arese  | 23 the GITT to a cross orecang setween Money     |
| Page 93  | Page 95  |
|  |  |
| 1 matters. It is also, I should think, fair to   | 1 Python, Blackadder and Yes Minister            |
| 2 point out that in the events between 12 May    | 2 producing a Baldrick-like result. He also      |
| 3 and 5 June the different members of the        | 3 criticised Dr Britto, misconceivedly, in our   |
| 4 GPA had different roles, or had different      | 4 submission, for meeting the Chief Minister     |
| 5 depth of roles, in what occurred; and, that in | 5 and the Interim Governor on 18 May 2020.       |
| 6 that sense it was Dr Britto who had the lead   | 6 He held out that meeting as evidence that      |
| 7 role. Where the GPA as been criticised and     | 7 the GPA's independence had been violated       |
| 8 has considered that criticism to be unfair, it | 8 by the Chief Minister and the Interim          |
| 9 has reacted robustly and is reacting robustly  | 9 Governor both of whom he accused of            |
| 10 in these closing submissions. These relate    | having behaved improperly. The harshness         |
| 11 mainly to the evidence by Mr Pyle about       | and mocking tone of the criticism by             |
| the processes followed by the GPA for the        | 12 Counsel for the RGP was surprising given      |
| 13 appointment of Mr McGrail as                  | that it is inconsistent with the sentiment of    |
| 14 Commissioner of Police and the                | 14 what the present Commissioner, Mr Ullger,     |
| 15 investigation of the airport incident. There  | 15 said in evidence about his relationship with  |
| 16 is also conflict of evidence between Mr       | 1  |
|  | ,  |
| 17 Pyle and Mr Goncalves as to whether Mr        | have a very good working relationship with       |
| 18 Pyle told Mr Goncalves before the selection   | 18 Mr Joey Britto. We have always I have         |
| 19 process started that he would not support     | 19 always reached out to him when I have         |
| 20 Mr McGrail and whether Mr Goncalves had       | 20 needed to discuss with him matters or         |
| 21 asked the GPA to ignore Mr Yome's             | 21 critical incidents or resourcing issues. Very |
| 22 recommendation as to his successor            | supportive." Further, it is submitted that       |
| because there was history between Mr             | 23 such broad criticism is shallow, unfounded    |
| 24 Yome and Mr McGrail. There is also the        | 24 and made in total disregard of the factual    |
| 25 disputed evidence as to whether Mr Pyle       | 25 context of this matter. And what is again     |
| Page 94  | Page 96  |
|  |  |

1 somewhat surprising is that those criticisms procedures and timetables established by 1 2 2 have been renewed with increased vigour in the Government generally in relation to the 3 3 preparation of its budget, an annual budget today's opening by counsel for the RGP. 4 4 bid for the Force", "to hold the Considering the role of the RGP, I would 5 submit that the circumstances need to be 5 Commissioner to account for matters which 6 taken into account. And one position which 6 are the responsibility of the Authority." 7 7 I would invite the Inquiry to take into Now, Mr Chairman, those are clearly very 8 account is the composition and resources of 8 wide and very onerous duties, discharged 9 9 the GPA. The GPA consists of public by in effect willing volunteers with a 10 spirited citizens of Gibraltar who give up 10 support staff of two part-time clerks. In 11 their time generously and do not receive 11 addition to the above functions, the GPA 12 any remuneration. The Chairman spends 12 has powers and functions regarding the 13 on average 30 hours per week on GPA 13 preparation of an annual policing plan and 14 work. That is just 14 for the handling of police complaints and 15 15 THE CHAIRMAN: Dr Britto said it was a the issue of guidance. Now, Dr Britto has 16 full-time job. 16 been criticised by counsel for the RGP for 17 17 attending the meeting with the Interim MR NEISH: Yes, it is barely short of a full 18 working week. There is no training: 18 Governor and the Chief Minister on 18 May 19 members of the GPA do not undergo any 19 2020. And he holds that out, without more, 20 training or induction before taking up their 20 as an infringement by the Chief Minister 21 21 appointments. Their supporting staff and Interim Governor as of the 22 consists merely of two part time clerks. 22 independence of the Gibraltar Police 23 23 They have an annual budget of £1,000 for Authority. In my respectful submission that 24 legal expenses and if they require 24 conclusion is manifestly misconceived. 25 25 independent legal advice they have to ask Both the Chief Minister and the Governor Page 97 Page 99 1 government for funding, which is generally 1 have independent powers under the Act. 2 given. It is in this working environment 2 The Governor has overall ultimate 3 3 and circumstance that the GPA have to responsibility --4 discharge wide-ranging and complex 4 THE CHAIRMAN: Well I think Mr Cruz 5 5 responsibilities and duties under section 5 rather withdrew that criticism this morning. 6 of the Police Act which includes, "to secure 6 MR NEISH: Did he withdraw that? If that, 7 the maintenance of an efficient and 7 I am grateful to you, Mr Chairman, for 8 8 pointing it out. effective police force for Gibraltar within 9 9 the financial resources available to it and on MR CRUZ: Mr Chairman, it has not only 10 a value for money basis", "to ensure high 10 been withdrawn, it was never made. I think 11 standards of integrity, probity and that is a distinction, maybe. (?) 11 12 independence of policing in Gibraltar", "to 12 MR NEISH: Well, perhaps I might make 13 provide information on police issues to the 13 the point, Mr Chairman, that the Governor 14 community", "to establish, operate and 14 has overall responsibility for the integrity, 15 supervise the process for investigating 15 probity and independence of policing in 16 complaints against police officers under this 16 Gibraltar and policing aspects of national 17 Act", "to provide a mechanism for 17 security including internal security. enhanced police accountability through a 18 18 Furthermore, the Governor has powers to 19 19 process of consultation with the hold the GPA to account and to call for and 20 community", "to ensure value for money in 20 hold meetings with the Chairman to discuss 21 21 policing", "to draw up and publish an matters under his responsibility. And, I 22 Annual Policing Plan and an Annual report, 22 would emphasise the words "to call for and 23 23 in accordance with sections 8 and 10 hold meetings with the Chairman". In 24 respectively", "to submit to the Minister for 24 respect of his powers under the Act, under 25 public finance, in accordance with the form 25 section 13 the Governor has powers Page 100 Page 98

| 1  | exercisable by him where the Authority has  | 1   | independence and allowed itself to be  |
|--|---|---|--|
| 2  | failed to discharge or perform a  | 2   | proxified. Dr Britto has readily accepted in   |
| 3  | responsibility under the Act. The   | 3   | evidence that the GPA did not carry out an   |
| 4  | Government's responsibilities and powers  | 4   | independent inquiry into the reasons alleged   |
| 5  | are set out in sections 14 and 15 of the Act.   | 5   | by the Interim Governor and Chief Minister   |
| 6  | It is noteworthy that the Chief Minister too  | 6   | for inviting Mr McGrail to retire. However,  |
| 7  | may hold the Authority to account for, and I  | 7   | the failure to investigate certain facts does  |
| 8  | emphasise these words, "the cost  | 8   | not automatically translate into the GPA not   |
| 9  | effectiveness and efficiency of the RGP".   | 9   | being independent generally or   |
| 10   |   | l .   |  |
|  | And (again, I emphasise these words) "call  | 10  | institutionally. Indeed, the GPA displayed   |
| 11   | for and hold meetings with the Chairman to  | 11  | its independence when upon being advised   |
| 12   | discuss matters under the Government's  | 12  | that it had erred in its application of the  |
| 13   | responsibilities or in respect of which it has  | 13  | section 34 process it not only promptly  |
| 14   | powers under the Act." Now, those powers,   | 14  | withdrew its invitation to Mr McGrail to   |
| 15   | Mr Chairman, in my submission can be a  | 15  | retire but also told the Interim Governor  |
| 16   | very broad umbrella, which can be capable   | 16  | that as then constituted it could not consider   |
| 17   | of loose interpretation. In the   | 17  | the matter afresh. As to Mr McGrail's  |
| 18   | circumstances, I would submit it is wrong   | 18  | counsel's criticism in his opening   |
| 19   | for counsel for the RGP to submit that (a)  | 19  | statements that the CM had pursued   |
| 20   | for Dr Britto to meet the Chief Minister and  | 20  | improper objectives aided by, amongst  |
| 21   | Interim Governor; and (b) for the Chief   | 21  | others, Dr Britto: if by "aided" he means  |
| 22   | Minister and Interim Governor to raise their  | 22  | knowingly, then the criticism is in my   |
| 23   | respective concerns with Dr Britto was,   | 23  | submission unfounded. The Inquiry has  |
| 24   | without more (and I emphasise those   | 24  | heard the evidence of Dr Britto, and it is   |
| 25   | words) improper and a violation of the  | 25  | submitted that is clear that if in fact such   |
| 23   | words) improper and a violation of the  | 23  | submitted that is clear that if in fact such   |
|  | Page 101  |   | Page 103   |
|  | 0   |   | U  |
| 1  | GPA's independence. On the contrary, it   | 1   | objectives existed Dr Britto was not a   |
| 2  | would have been a default on the part of Dr   | 2   | knowing participant. He did not even know  |
| 3  | Britto if he had refused to attend the  | 3   | why he was invited to a meeting with the   |
| 4  | meeting on the 18 May 2020. It is also  | 4   | Interim Governor and the Chief Minister on   |
| 5  | pertinent (highly pertinent, I would submit)  | 5   | 18 May. Turning to the section 34 process.   |
| 6  | that, as the oral evidence has shown, Dr  |   | 10 May. Turning to the section 5 1 process.  |
|  |   | 1 6   | Very importantly, the GPA has nowers   |
| 1 7  | · · · · · · · · · · · · · · · · · · ·   | 6   | Very importantly, the GPA has powers   |
| 7  | Britto had no advance notice whatsoever of  | 7   | under section 34 of the Act to call upon the   |
| 8  | Britto had no advance notice whatsoever of what was going to be raised at the meeting   | 7<br>8  | under section 34 of the Act to call upon the Commissioner of Police to retire. This is a   |
| 8 9  | Britto had no advance notice whatsoever of what was going to be raised at the meeting of 18 May. If the Chief Minister and  | 7<br>8<br>9   | under section 34 of the Act to call upon the<br>Commissioner of Police to retire. This is a<br>function which, if it is to be discharged   |
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1 I won't repeat those because they have been 1 out in the undisputed statement of facts and 2 2 stated ad nauseam, but your Inquiry, is otherwise a matter of records in the 3 3 Mr Chairman, is to inquire into the reasons sworn statements filed by past and present 4 4 and circumstances leading to Mr McGrail members of the GPA. Much of this 5 ceasing to be Commissioner of Police in 5 evidence, if not all of it, is uncontested. 6 June 2020 by taking early retirement. 6 The CTI has also, in his closing 7 7 On one view, the simple questions to be submissions, identified and set out 8 determined by this Inquiry are, (a), whether 8 meticulously the material parts of the 9 9 the Chief Minister and Interim Governor evidence which this Inquiry should 10 10 consider. However, there is oral evidence wanted to end the appointment of the 11 Commissioner of Police out of desire to 11 which has been given which adds or puts in 12 12 perspective evidence before the Inquiry, or protect Mr James Levy from the Operation 13 Delhi investigation and/or out of 13 may help the Inquiry draw inferences as to 14 displeasure that he should have been 14 credibility of a witness, but which generally 15 15 investigated in the first place and a search support the evidence of past and present 16 warrant obtained against them. If this were 16 members of the GPA. 17 17 to be the finding of the Inquiry, the I will deal first with the airport incident. 18 evidence is clear that the GPA was not 18 I won't deal with the facts because those 19 a knowing participant. 19 have been addressed in opening and they 20 Or were the real reasons were those 20 have been dealt with extensively in the 21 21 evidence, but I will just go to the fact that invoked by the Chief Minister and Mr Pyle 22 at the meeting with Dr Britto on 18 May 22 the GPA came to the firm conclusion that 23 23 the action of and restraint shown by the 2020, as supplemented subsequently during 24 the course of this Inquiry. 24 RGP officers during the airport incident 25 were considered, deliberate, entirely 25 Secondly, in what way, if at all, did the Page 105 Page 107 1 individual or combined conduct of the 1 proportional and highly commendable. As 2 GPA, the Chief Minister and the Interim 2 such, the GPA did not doubt the 3 3 Governor impact upon the Commissioner of effectiveness and probity of the policing 4 Police, and whether the conduct of any one 4 demonstrated by the RGP in respect of the 5 5 or more of them effectively brought about airport incident. 6 his constructive dismissal. 6 The GP also considered that the actions of 7 7 certain MOD personnel deserved censure, The GPA's direct involvement in the events 8 8 after 12 May started on 15 May 2020, when and that the Chief Minister should consider 9 9 Dr Britto was invited to a meeting with the whether a full inquiry ought to be 10 10 Commissioner of Police, and ended with undertaken by a body independent of the 11 Mr Charles Gomez & Company's email of 5 11 MOD and the RGP so that lessons might be 12 June 2020 to me. This will be addressed 12 learned from the incident. 13 subsequently, Mr Chairman. 13 THE CHAIRMAN: By "the incident" 14 You have identified ten issues which you 14 reference is made to what happened at the 15 consider appropriate to address as matters 15 airport on 8 March? 16 under this Inquiry, and to the extent that if 16 MR NEISH: Yes. 17 any they constituted a reason or 17 THE CHAIRMAN: Not the subsequent --18 circumstances leading to Mr McGrail 18 MR NEISH: Not on the search warrant --19 19 ceasing to be Commissioner of Police. The THE CHAIRMAN: Not the subsequent? 20 20 GPA, as we said in our opening MR NEISH: Sorry, sir? 21 21 THE CHAIRMAN: No, no, I am just submissions, can only make substantial 22 22 waiting until the drill finishes. evidential contribution in respect of issues 23 23 1, 6, 8, 9 and 10. As stated in our opening MR NEISH: Right. 24 submissions, much of the evidence on these 24 THE CHAIRMAN: But the GPA were not, 25 issues, insofar as it touches the GPA, is set 25 as I understand it, asked to inquire into the Page 108 Page 106

| 1 subsequent arrests. 2 MR NEISH: No. 3 THE CHAIRMAN: I don't know why they 4 weren't. 5 MR NEISH: No. They were inquiring into 6 the airport, yes. 9 MR NEISH: At the airport. And then 10 subsequently there were complaints made 11 by two junior officers who were not 12 involved, major players 13 THE CHAIRMAN: The GPA, for reasons 14 which I don't understand, were not asked to 15 inquire into the subsequent arrests of the 16 senior British officers. 17 MR NEISH: That is correct, sir. 18 THE CHAIRMAN: And you probably 19 don't know why they weren't asked either? 20 MR NEISH: No. No. They might 21 consider that the whole thing might have 22 been encompassed with a subsequent 23 inquiry which what the Governor wanted. 24 THE CHAIRMAN: Yes. 25 MR NEISH: That might have been what he 26 triticised the behaviour of the RGP and 27 consider that the whole thing might have 28 been encompassed with a subsequent 29 independent inquiry should be sought. It 20 was subsequently decided between the 21 powers that be that that would not take 22 place. 23 negletical that the GPA review which 24 consider that the GPA review which 25 worm wintess statement. 26 criticised the behaviour of the RGP and 27 consider that the GPA review which 28 exonerated that RGP followed 29 a methodology which in his view was severely flawed. Mr Goncalves robustly 20 are methodology which in his view was severely flawed. Mr Goncalves robustly 21 responded to this in paragraph 9 of his sworm wintess statement. 29 years after the process, without any criticism having been raised by him previously at GPA meetings or otherwise, has naturally raised eyebrows amongst on the Page 109  1 thought. 2 THE CHAIRMAN: Okay. 3 MR NEISH: That might have been what he 4 criticised the behaviour of the RGP and complained that the GPA review which eriticised the proviously wish in his view was severely flawed. Mr Goncalves robustly responded to this in paragraph 9 of his sworm winess statement. 3 The criticism having been raised by him previously at GPA meetings or ot    |
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| 11 Mr Yome, Mr McGrail, Mr Ullger and 11 Authority to be required by it for the 12 others dated 8 February 2017, and also in 12 purposes of the carrying out of any of its 13 functions."  |
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| 13 an email to the then Commissioner of 13 functions."   |
|  |
| 14 Police Mr Yome and the Attorney General 14 The purposes in this case being to inquire   |
|  |
| 15 dated 3 March 15 into the airport incident.   |
| 16 THE CHAIRMAN: You are competing 16 Mr Pyle was present at that meeting and did  |
| now against the drill yourself. Let me just 17 not object to that process being followed.  |
| 18 close the door. I don't have any power to 18 Nor did he suggest that notwithstanding the  |
| 19 stop him, you understand. 19 GPA's lack of jurisdiction to involve third  |
| 20 MR NEISH: Yes. Your powers are aiming 20 parties, the MOD should be invited to  |
| 21 at the wall. 21 participate voluntarily in the process.   |
| 22 Mr Chairman, Mr Pyle and this is where 22 In any event, such participation would not  |
| 23 we rather get into a little bit more 23 have been necessary if an independent   |
| 24 controversial or touchy aspects of the 24 wider inquiry, which the Governor had   |
| 25 matter Mr Pyle stated in paragraph 21.7 25 wanted and the GPA had in fact   |
| Page 110 Page 112  |
| 28 (Pages 100 to 112)  |

1 recommended, had been held. Furthermore, 1 decide whether any conclusion is to be 2 2 Mr Pyle accepted in evidence that he had drawn from Mr Pyle's seven year delay and 3 3 read the report submitted by Superintendent timing in raising his disputed criticism of 4 4 McGrail as well as the covering letter from the GPA's handling of the process. The 5 5 Commissioner Yome, and at the time had GPA does not consider that it is within its 6 no reason, other than what he was hearing 6 remit to make submissions on this point, 7 7 from the MOD, to question anything in the other than to highlight the facts. 8 covering letter or reports. Mr Pyle 8 The GPA submits that it followed the 9 9 confirmed that he did not object to anything investigation process through section 19(2) 10 10 of the Police Act in a meticulous way and contained within those documents. 11 Mr Pyle does not recall whether he was 11 that its conclusion and its recommendations 12 present at the meeting on 31 August 2017 12 were entirely rational. I would emphasise 13 when the then Commissioner, Mr Yome, 13 that the exercise that was carried out was an 14 14 exercise under section 19(2) and not Superintendent McGrail, Ullger and 15 15 Inspector Tunbridge gave evidence to the a wider inquiry such as recommended 16 GPA and said that he does not believe that 16 subsequently. 17 17 he was part of the deliberations when the We move to the arrest the MOD personnel 18 decision was taken which resulted in the 18 and removal of the service personnel 19 GPA sending a letter to the Chief Minister, 19 equipment. I will deal briefly with this. 20 but that it was possible that he saw the draft 20 The GPA was not asked to advise on the 21 21 arrest of the senior -- or to inquire -- of the before it went out but does not remember. 22 The evidence is that no member of the GPA 22 senior police officers. It subsequently 23 23 recalls Mr Pyle having raised with the GPA received complaints from two junior 24 any reservations about the process, either 24 officers. The complaints were not upheld 25 contemporaneously or at any time 25 on the basis that Mr McGrail had not been Page 113 Page 115 1 thereafter. Nor is there any such 1 involved in the execution of those warrants. 2 reservation recorded anywhere in minutes, 2 An appeal was made, which was rejected on 3 3 the grounds that no new evidence had been emails, letters et cetera. It could be 4 reasonably expected of a senior civil 4 brought forward and the decision of the 5 5 servant and diplomat to insist that any Police Complaints Board could not be 6 material dissent, opinion or reservations on 6 considered as perverse. 7 7 his part, especially on a delicate matter like We then move to issue two: the assault on 8 8 this, be duly documented and placed on the helicopter pilot. The GPA had no 9 9 record. knowledge of this incident which played no 10 10 Mr Pyle has criticised the process as being part in any of its deliberations. 11 a one-sided review. However, with respect, Mr Chairman, you have made a ruling on 11 this issue and the GPA has nothing further 12 the only party that appears to have taken 12 13 a one-sided approach is Mr Pyle himself, 13 to say on this matter. who has openly sided with the MOD 14 14 Issue three, the incident at sea. The GPA's 15 officials on the basis admitted by him in 15 involvement on this was very limited. 16 Dr Britto was informed by telephone by 16 oral evidence of things said to him 17 informally by MOD officials, without 17 Mr McGrail on a date which he cannot asking the RGP for their side of the story 18 18 recall that there had been an incident at sea 19 19 and without throwing this into the melting which may have happened outside British 20 20 Gibraltar territorial waters. It would appear 21 21 Disregarding the allegedly shocking that this was done on 8 March 2020, from paragraphs 52 of Mr McGrail's third 22 behaviour of some MOD officials, 22 23 23 including the attempted avoidance of the affidavit. 24 execution of a search warrant issued by the 24 It appears from paragraph 63 of the third 25 Supreme Court, it is up to the Inquiry to 25 affidavit of Mr McGrail, dated 4 October Page 114 Page 116

1 2022, that Dr Britto told them on 1 The GPA was obviously aware of the 2 2 WhatsApp: HMIC report and that it was critical of the 3 3 "Not asking any questions of you in view RGP on a number of issues. However, until 4 4 that it is under investigation and for the the report was raised with Dr Britto on 5 Coroner to determine. Just like to say that 5 18 May 2020 by the Interim Governor and 6 it is unfortunate, to say the least!" 6 the Chief Minister, Dr Britto was not aware 7 7 Dr Britto did not have a recollection of this that the findings were viewed with such 8 at the time he made his fourth statement. 8 seriousness by the Interim Governor and the 9 9 On 9 March 2020, there was an exchange of Chief Minister as to warrant Mr McGrail's 10 10 WhatsApp messages between Mr McGrail ceasing to be Commissioner of Police. In 11 and Dr Britto, in which Dr Britto expressed 11 fact, the GPA's view, in common with that 12 the view that the investigation into the 12 of the Minister for Justice and Mr Pyle, was 13 incident at sea was best outsourced as 13 that the matters criticised in the reports 14 neither the GPA nor the PCB had the 14 were fixable. 15 15 necessary expertise to deal with an incident This is evidenced by the following: an 16 of this nature. 16 email dated 30 April 2020 from Mr Pyle to 17 17 the Chief Minister in which it described the Dr Britto, together with Mr Francis 18 Carreras, was briefed on 11 March 2020 by 18 HMIC reports as damning and needing 19 Mr McGrail. Dr Britto was also a member 19 careful handling, but also stated he did not 20 of a WhatsApp group named "Maritime 20 think the issue was as bad as the headline 21 21 Incident" comprising the Chief Minister, suggested and he believed the issue to be 22 Dr Britto, the Commissioner of Police, 22 one of culture and leadership more than 23 23 Mr Francis Carreras and the Chief anything else. Mr Pyle considered the 24 Secretary. The GPA played no 24 issues raised in the HMIC report to be 25 investigative or executive role in this 25 relatively easy to fix with collective efforts, Page 117 Page 119 1 1 and to put simply, considered the RGP 2 The relevance of the incident at sea, as far 2 needed to modernise. 3 3 During Mr Pyle's oral evidence to the as the GPA was concerned, is that this was 4 an incident, one of the two grounds invoked 4 Inquiry and reply to Counsel to the Inquiry, 5 5 by the Interim Governor and the Chief he said: 6 Minister at the meeting with Dr Britto on 6 "The HMIC report on its own wouldn't 7 7 18 May, and one of the two reasons -- as have caused the loss of confidence as I said 8 8 well as what the Chief Minister specified as in one of my emails. A lot of issues, and I 9 9 remarks of Mr McGrail had misled know it was, you know, probably a bit more 10 10 him -- for their loss of confidence in reactive with my first email expressing that 11 Mr McGrail as Commissioner of Police. 11 I didn't think it should be published. A lot 12 The relevance of the incident to this 12 of what was here should have been -- could 13 Inquiry, so far as the GPA's involvement is 13 be -- was hopefully quite easy to put right." The Chief Minister's oral evidence to the 14 concerned, is that they did not inquire 14 15 independently into the incident and took at 15 Inquiry was, we note, the Minister for Justice at the time considered the findings 16 face value what the Interim Governor and 16 17 the Chief Minister had told Dr Britto at the 17 of the HMIC report to be manageable. Indeed, it is the apparent from the sworn 18 meeting on 18 May 2020. This was 18 19 a matter which coloured the GPA's decision 19 statements of members of the GPA that in 20 20 to invite Mr McGrail to retire, although the considering whether to exercise their 21 21 reason behind the decision was the powers under section 34 of the Act, the 22 22 basis of their decision was the loss of expressed loss of confidence by the Interim 23 23 Governor and the Chief Minister in confidence by the Interim Governor and the 24 24 Chief Minister. Of the two reasons invoked Mr McGrail. Issue four: the findings of the HMIC report. 25 25 by the Interim Governor and the Chief Page 118 Page 120

| Minister for the loss of confidence, the GPA considered the HMIC report was the less serious of the two. The importance and impact of the HMIC report contrasted as less concerning to the GPA than the incident at sea, which involved loss of life, had occurred outside British Gibraltar seterotroiral waters, could potentially affect of Gibraltar's relationships with Spain and had led to a claim for damages by the families of the deceased crew members.  The GPA accordingly considered this to be the more serious of the two, although it must be repeated that the reason for the the more serious of the two, although it must be repeated that the reason for the life of GPA sedesion to invite MF McGrail to retire was the expressed loss of confidence in him by the Chief Minister and the lattering Governor.  Issue five is the alleged sabotage of the NCIS. This was not a factor which was 21 taken into account by the GPA in its 22 decision to invite MF McGrail to retire as 23 Commissioner of Police. In fact, the GPA as as whole does not appear to have had any 25 knowledge of Operation Delhi until it was 20 to All May 2020.  There is in fact a difference of recollections of offiferent GPA members as to the extent that it was mentioned at all. For example, the statement of Chaire Pizzarcilo had no secollection of Operation Delhi being mentioned and MF Frank Carrens in his statement recalls it being mentioned and MF Frank Carrens in his statement recalls it being mentioned. The proper of the proper of the office of the most was more official to retire and making a quick decision to invite MF McGrail to retire and making a quick decision to invite MF McGrail to retire and making a quick decision to invite MF McGrail to retire and making a quick decision to invite MF McGrail to retire and making a quick decision to invite MF McGrail to retire and making a quick decision to invite MF McGrail to retire and the Chief Minister and the Chief Definition to invite MF McGrail to retire and making a quick decision to invite MF McGrail to r |   |  |  |   |
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| less serious of the two. The importance and impact of the HMIC report contrasted as 5 less concerning to the GPA than the 6 incident at sea, which involved loss of life, had occurred outside British Gibraltar 8 territorial waters, could potentially affect 9 Gibraltar's relationships with Spain and had 10 led to a claim for damages by the families 11 of the deceased crew members. 12 The GPA accordingly considered this to be 13 the more serious of the two, although it 14 must be repeated that the reason for the 15 GPA's decision to invite Mr McGrail to 16 retire was the expressed loss of confidence in him by the Chief Minister and the 16 Interim Governor. 18 use five is the alleged sabotage of the 18 Interim Governor. 18 use five is the alleged sabotage of the 20 NCIS. This was not a factor which was 21 date, into account by the GPA in its 22 decision to invite Mr McGrail to retire as 23 Commissioner of Police. In fact, the GPA 24 as a whole does not appear to have had any 25 knowledge of Operation Delhi until it was 20 mentioned and in Mr Frank Carners in his 20 mentioned and Mr Frank Carrers in his 21 first sworn witness statement of Claire Pizzarello had no 25 recollection of Operation Delhi, that Mr James Levy was a subseque in connection with the 20 Minister was not happy with him and that the Attorney General. 25 the Mr McGrail to retire. 26 Minister was not happy with him and that the Attorney General. 27 the Mr McGrail to retire. 28 the Mr McGrail to retire was the safe. Dr Britto further deposed that Mr McGrail had told him that the Chief Minister was not happy with him and that the Attorney General. 28 the Mr Mr McGrail to retire. 29 Minister was not happy with him and that he was due to have a further meeting with the Attorney General. 29 the Mr   |   |  | 1  |   |
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mobile phone was in his safe. Dr Britto 1 were aired and exchanged, but that really 1 2 2 there was no formal meeting held. Whether further deposed that Mr McGrail had told 3 3 anything turns on meetings being formal or him that the Chief Minister was not happy 4 4 not is a matter for you, Mr Chairman, to with him and that he was due to have 5 5 decide. a further meeting with the 6 However, the issue which arises again is 6 Attorney General.Dr Britto found this 7 7 a touchy one. Having been questioned by unusual but thought nothing further the CTI at the Inquiry, Mr Pyle said that he 8 8 about it, and hoped that the matter would 9 9 was under the impression that the federation resolve itself. Mr McGrail stated in 10 10 were, or had complained or were looking to evidence that he had briefed Dr Britto, 11 complain formally about Mr McGrail to the 11 implying that Dr Britto had received a fuller 12 GPA. Mr Pyle's written evidence that 12 account, but this is not accepted by 13 formal complaints had been filed does not 13 Dr Britto. 14 accord with the evidence of the other GPA 14 The next event involving Dr Britto occurred 15 15 members, or indeed of Mr Morello, and on 16 May 2020 when the Interim 16 there is no documentary evidence to support 16 Governor invited him to a meeting with him 17 17 Mr Pyle's assertion in that regard. In fact, and the Chief Minister on 18 May 2020. 18 Mr Pyle himself appears to have resiled 18 What is striking about that request is that 19 somewhat from that assertion. 19 despite having been decided on 15 May, or 20 But as a member of the GPA, Mr Pyle 20 16th at the latest, to call Dr Britto to 21 21 would be expected to know what the a meeting, no notice whatsoever was given 22 position was. Again it is a matter for the 22 to Dr Britto about what the meeting was 23 23 Inquiry to determine what inferences, if about, despite knowing Dr Britto's nervous 24 any, ought to be drawn from Mr Pyle's 24 disposition and that what the GPA was 25 25 evidence and its timing. going to be asked to do was likely to cause Page 125 Page 127 1 I will not take you, in Mr Chairman, 1 shock and surprise. 2 through the rest of my written submissions 2 In fact, during his oral evidence Mr Pyle 3 3 on this matter because those are a matter of conceded that with hindsight it would have 4 record and there seems to be no dispute 4 been a fair thing to do to have told Dr Britto 5 5 about this. The Counsel to the Inquiry has in advance what the meeting was about. 6 6 dealt with -- again in his usual meticulous Dr Britto attended the meeting with the 7 7 fashion -- with these matters so the position Chief Minister and Interim Governor on 8 8 should be quite clear to you, Mr Chairman. 18 May 2020. Evidence has been given by 9 9 I turn to issue seven: the RGP's Dr Britto that the tone of the meeting was 10 10 involvement in the Alcaidesa claim. The serious and that the Chief Minister and 11 Interim Governor were both very forceful. GPA had no knowledge of this and it 11 12 played no part in its deliberations. 12 The meeting was held in what could be 13 Therefore, so far as GPA is concerned, 13 described as a crisis-like atmosphere and it 14 there is nothing to say. 14 appears that the aim was to terminate 15 As to issues 5, 8, 9 and 10, these issues are 15 Mr McGrail's appointment before the new 16 conveniently addressed together. They 16 governor arrived in Gibraltar to take up his 17 cover largely the GPA's involvement in the 17 office. The Chief Minister and Interim 18 non-historic and more direct events which 18 Governor told Dr Britto that for different 19 19 spanned the short period of time between reasons they had both lost confidence in 20 12 May 2020 and 5 June 2020. 20 Mr McGrail as Commissioner. They both 21 21 On 12 May 2020, Mr McGrail asked requested that the GPA should consider 22 Dr Britto to meet him. They met on 15 22 exercising its powers under section 34 of 23 23 May when Mr McGrail told him of an the Act and invite the Commissioner to 24 24 investigation called Operation Delhi, that 25 Mr James Levy was a suspect and that his 25 An informal note of that meeting was made Page 126 Page 128

| 1  | by the Chief Minister which records,  | 1  | Commissioner an opportunity to make  |
|--|---|--|--|
| 2  | amongst other things, the Chief Minister  | 2  | representations and shall consider any   |
| 3  | said that the position was both the Governor  | 3  | representations that he makes.   |
| 4  | and the Chief Minister had lost confidence  | 4  | "(3) Where the Commissioner is called  |
| 5  | in the Commissioner of Police, and both in  | 5  | upon to retire under subsection (1), he shall  |
| 6  | fact agree that the Commissioner should be  | 6  | retire on such date as the Authority may   |
| 7  | invited to retire by the GPA. Dr Britto   | 7  | specify or on such earlier date as may be  |
| 8  | accepts that the informal note accurately   | 8  | agreed upon between him and the  |
| 9  | records what was said at the meeting. He  | 9  | Authority."  |
| 10   | also said in oral evidence that the Chief   | 10   | Now subsection 2, all it provides is a broad   |
| 11   | Minister and the Interim Governor had   | 11   | skeleton requiring the authority to give the   |
| 12   | exchanges between them at the meeting to  | 12   | Commissioner an opportunity to make  |
| 13   | which he was not privy. It was also clear to  | 13   | representations and shall consider any   |
| 14   | Dr Britto that the Interim Governor and the   | 14   | representations. There are no detailed   |
| 15   | Chief Minister had indicated their advance  | 15   | -  |
| 16   |   |  | procedures or guidances which would  |
|  | consent should the GPA decide to invite   | 16   | enable the GPA to carry out its functions  |
| 17   | Mr McGrail to retire.   | 17   | under this section.  |
| 18   | Section 34 of the Act provides as   | 18   | This contrasts again with the detailed   |
| 19   | follows and it is useful to revisit this:   | 19   | provisions of the Police Discipline  |
| 20   | "34.(1) The Authority acting after  | 20   | Regulations and it is something which may  |
| 21   | consultation with the Governor and the  | 21   | be addressed perhaps in your   |
| 22   | Chief Minister and with the agreement of  | 22   | recommendations, Mr Chairman, because  |
| 23   | either of them, may call upon the   | 23   | there is clearly a need to have detailed   |
| 24   | Commissioner to retire, in the interests of   | 24   | processes and provisions, if not regulations,  |
| 25   | efficiency, effectiveness, probity, integrity,  | 25   | in place.  |
|  | Page 129  |  | Page 131   |
|  | 1 agc 127   |  | 1 age 131  |
|  |   |  |  |
| 1  | or independence of policing"  | 1  | That generality of the provisions  |
|  | or independence of policing"  The wording of this section, in my  |  | That generality of the provisions undoubtedly contributed to the mistakes of   |
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| 1 still could not see how, having lost for   | or 1  | representations to the GPA. This, for         |
|--|-------|---|
| whatever reason the confidence of bo         |       | example, was also the recollection of         |
| 3 Interim Governor and the Chief Mini        |       | Mr Ernest Gomez as stated in his sworn        |
| 4 Mr McGrail's position could be tenab       | · ·   | witness statement of 18 October 2022; and     |
| 5 the breakdown of the working relation      |       | of Ms Nadine Collado, at paragraph 16 of      |
| 6 between them was bound to adversely        | - 1   | her sworn witness statement of 20 May.        |
| 7 affect the efficiency and effectiveness    |       | Mr Lavarello stated in oral evidence that     |
| 8 policing in Gibraltar.                     | 8     | Dr Britto had stated in oral evidence,        |
| 9 Of the two stated underlying reasons.      |       | paragraph 14, witness statement (inaudible)   |
| 10 incident at sea was the more influenti    |       | reflects the unclear thoughts of the GPA,     |
| factor colouring the GPA's decision,         |       | which on the one hand gave Mr McGrail         |
| the loss of life, its occurrence outside     | ·     | the opportunity to make representations but   |
| 13 British Gibraltar territorial waters, its |       | on the other could not see how he could       |
| 14 potential impact on Spanish/Gibraltan     |       | remain in office.                             |
| relations, and civil claims by the fam       |       | The GPA had in fact set a date for            |
| the deceased crewmen. The GPA, ho            |       | a meeting to hear Mr McGrail's                |
| 17 relied on what it was told through Dr     |       | representations, however the decision         |
| by the Interim Governor and the Chie         |       | conveyed to Mr McGrail was ambiguously        |
| Minister, and did not make its own in        |       | and erroneously in terms of a final decision  |
| 20 and reach its independent conclusion      | •     | subject to reconsideration in the light of    |
| 21 the truth or otherwise of what Dr Brit    |       | representations which he might make. If       |
| 22 been told.                                | 22    | the GPA had given Mr McGrail the              |
| 23 But if we may pause there, what Dr I      |       | opportunity to be heard before inviting him   |
| had been told was that the Chief Min         |       | to retire, the likelihood is that it would at |
| 25 had lost confidence in Mr McGrail be      |       | least have been on further inquiry as to the  |
|  |       | 1 3   |
| Page 133                                     |       | Page 135                                      |
|  |       |   |
| 1 of these two incidents. Now these tw       |       | Operation Delhi issues and whether it was     |
| 2 incidents, although they were not          | 2     | a driving factor behind the Interim           |
| 3 investigated independently by the GF       |       | Governor's and Chief Minister's decision      |
| 4 they were nonetheless incidents which      |       | that Mr McGrail should retire.                |
| 5 occurred. The GPA report was there         |       | Purely as an observation, I will say that for |
| 6 and white: the incident at sea had occ     |       | the GPA to have embarked on an inquiry        |
| 7 and it was a matter which has given r      |       | into the reasons behind the Interim           |
| 8 grave concern.                             | 8     | Governor's and Chief Minister's wish that     |
| 9 Now there seems to be some confusion       |       | Mr McGrail be asked to retire would have      |
| among members of the GPA as to wh            |       | entailed a daunting exercise similar to this  |
| 11 fact they had decided. The decision t     |       | Inquiry in which it did not have the          |
| 12 invite Mr McGrail to retire appears to    |       | expertise, resources or statutory powers      |
| been understood in different ways by         |       | possessed by this Inquiry.                    |
| different members of the GPA. For            | 14    | By letter dated 22 May 2020, Mr McGrail       |
| 15 example, Dr Britto was (inaudible) th     |       | was informed that the authority felt it had   |
| best cause of action would be to activ       | I     | no option but to exercise its powers under    |
| 17 section 34 of the Act and invite the      | 17    | section 34 of the Act. Somewhat               |
| 18 Commissioner to retire, but always        | 18    | confusingly the letter invited Mr McGrail to  |
| affording him the opportunity to mak         |       | retire in the interests of policing which     |
| 20 representations to the GPA. Mr Fran       |       | conveyed a final decision, but then invited   |
| 21 Carreras, for example, at paragraph 1     |       | him to make representations if he so wished   |
| his sworn witness statement, said tha        |       | within seven days and to indicate if he       |
| 23 unanimously agreed that the GPA she       |       | needed more time.                             |
| 24 consider inviting Mr McGrail to retir     |       | The above letter was handed to Mr McGrail     |
| 25 that he should first be allowed to make   | xe 25 | personally by Dr Britto on 22 May 2020 at     |
| Page 134                                     |       | Page 136                                      |
| Fage 134                                     |       | 1 AUP 1 3O                                    |

| 1   | Mr McGrail's office. Mr McGrail secretly   | 1   | At Mr McGrail's request, Dr Britto sent him  |
|---|--|---|--|
| 2   | recorded that meeting. A transcript of that  | 2   | a second letter dated 22 May setting out the   |
| 3   | recording and its translation into English   | 3   | reasons for the loss of confidence in the  |
| 4   | are exhibit 8A and B to the second affidavit   | 4   | Interim Governor and the Chief Minister.   |
| 5   | of Mr McGrail. These documents speak for   | 5   | This letter had input from the Chief   |
| 6   | themselves. However, the following points  | 6   | Minister at the request of Dr Britto, who  |
| 7   | emerge.  | 7   | wanted to ensure the accuracy of its   |
| 8   | Dr Britto felt extremely uncomfortable and   | 8   | contents.  |
| 9   | found that what he was doing was   | 9   | Despite the criticism which has been raised  |
| 10  | extremely unpalatable. Dr Britto conveyed  | 10  | about this, some of which no doubt you   |
| 11  | the view that the GPA had no option but to   | 11  | may find justified, the fact remains that by   |
| 12  | invite Mr McGrail to retire, given the loss  | 12  | that time the GPA had taken its decision to  |
| 13  | of confidence in him by the Interim  | 13  | invite Mr McGrail to retire so that the Chief  |
| 14  | Governor and the Chief Minister. This  | 14  | Minister's contribution at that stage did not  |
| 15  | asserts what has been stated as being the  | 15  | influence the decision.  |
| 16  | main reason for the GPA's decision.  | 16  | The 22 May letter was replied to by Charles  |
| 17  | Dr Britto believed that if Mr McGrail did  | 17  | Gomez & Company by letter dated 29 May   |
| 18  | not retire, the Interim Governor would   | 18  | setting out a very detailed exposition of  |
| 19  | exercise his powers under section 13 of  | 19  | Mr McGrail's case. This is document  |
| 20  | the Act and retirement was a more dignified  | 20  | number 8 of appendix B to Dr Britto's  |
| 21  | way out. Dr Britto does not seem to have   | 21  | sworn witness statement and does not bear  |
| 22  | been clear on the position, in that he was   | 22  | repeating. The salient points alleged  |
| 23  | asserting that the letter was an invitation to   | 23  | fundamental unfairness and procedural  |
| 24  | retire and that Mr McGrail was not being   | 24  | flaws and abuse of process. It also alleged  |
| 25  | forced to do so. This was not in fact the  | 25  | that the real reason why the Interim   |
|   |  |   | ·  |
|   | Page 137   |   | Page 139   |
| 1   | effect of the letter handed to Mr McGrail.   | 1   | Governor and the Chief Minister wanted to  |
|   | or and record manages to the fire order.   |   |  |
| 2   | Any representations made by Mr McGrail   | 2   |  |
| 2 3   | Any representations made by Mr McGrail would be taken into account before a final  | 2 3   | terminate Mr McGrail's appointment was   |
| 3   | would be taken into account before a final   | 3   | terminate Mr McGrail's appointment was his conduct of Operation Delhi.   |
| 3 4   | would be taken into account before a final decision was taken and Dr Britto also   | 3 4   | terminate Mr McGrail's appointment was<br>his conduct of Operation Delhi.<br>Following receipt of the 29 May letter, the   |
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1 all its failures in the process that has been 1 may be that the invitation to retire made 2 carried out, the fact remains, Mr Chairman, 2 Mr McGrail see the writing on the wall, 3 that the GPA withdrew its invitation to 3 especially as he was told by Dr Britto that 4 4 Mr McGrail to retire and that consequently the Interim Governor was prepared to 5 that letter was of no legal effect. 5 exercise his powers under section 13 of 6 Mr McGrail did not retire directly as 6 the Act. 7 7 a result of that letter. That letter was Mr McGrail's initial response, as set out in 8 withdrawn. So all the criticism of the GPA 8 Charles Gomez's letter of 29 May to the 9 9 may produce -- and use of the GPA as GPA, was that he wanted to remain in post. 10 10 However, Mr McGrail within days changed perhaps a bit of a punch bag, but so far as 11 the consequences of that letter is concerned, 11 his mind, and by the email of 5 June 2020 12 they were nil. 12 stated: 13 Now what the GPA strongly denied is that 13 "In these circumstances, given how unfairly 14 Operation Delhi in any way influenced its 14 he has been treated and the improper 15 decision to invite Mr McGrail to retire. 15 pressure which has been put upon him to 16 This was confirmed by both Mr Lavarello 16 alter the course of a live criminal 17 and Dr Britto in their oral evidence. With 17 investigation, our client feels he must apply 18 hindsight, however, knowledge of 18 for early requirement from the Royal 19 Operation Delhi and the issues relative to 19 Gibraltar Police." 20 Mr Levy might have alerted the GPA to be 20 The GPA does not know what made 21 21 more circumspect before making a decision. Mr McGrail change his mine between 29 22 The GPA's withdrawal of its invitation to 22 May and 5 June, given that there has been 23 23 Mr McGrail to retire was communicated to no change in material circumstances. 24 the Interim Governor and the Chief 24 THE CHAIRMAN: I was waiting for 25 25 Minister on 5 June 2020. Given the a convenient moment to interrupt. Page 141 Page 143 1 allegations in the 29 May letter about 1 MR NEISH: It is a convenient moment, 2 Operation Delhi, Dr Britto copied this letter 2 3 3 to the Interim Governor, the Chief Minister THE CHAIRMAN: The next question is 4 and the Attorney General. Their respective 4 only for information, Mr Neish --5 5 MR NEISH: I have about three or four replies are at documents number 12 to 40 6 6 inclusive in appendix B2 of Dr Britto's pages to go. Perhaps it might be convenient 7 7 sworn witness statements. to adjourn. 8 8 An email dated 5 June 2020 was sent from THE CHAIRMAN: Three or four pages is 9 9 Charles Gomez & Company to me stating quite a long time. I think we will break for 10 10 amongst other things: lunch. 11 "In these circumstances, given how unfairly MR NEISH: Yes. 11 12 he has been treated and the improper 12 THE CHAIRMAN: Thank you. 13 pressure put upon him to alter the course of 13 MR NEISH: Thank you, Mr Chairman. 14 a live criminal investigation, our client feels 14 (13.09)15 that he must apply for early requirement 15 (The short adjournment). 16 from the Royal Gibraltar Police." 16 (14.11)17 The GPA had no further involvement in the 17 MR NEISH: May it please you, Mr Chairman, I now turn to the final 18 events which led to Mr McGrail's 18 19 19 retirement. The question which arises is to section of my submissions, which is the 20 20 appointment of Mr McGrail as what impact, if any, the GPA's handling of 21 21 the process was a reason and circumstance Commissioner of Police. 22 leading to Mr McGrail's decision to apply 22 I won't deal with the process as that has 23 23 for early retirement. The GPA's invitation already been dealt with and we are already 24 to Mr McGrail to retire was one of no legal 24 well familiar with it, but I will deal with the 25 effect as it was withdrawn. However, it 25 issue which has arisen between Mr Pyle and Page 142 Page 144

| 1  | other members of the GPA.  | 1  | backed both candidates as suitable and   |
|--|--|--|--|
| 2  | Most members had deposed that Mr Pyle  | 2  | credible.  |
| 3  | wanted to open the vacancy to officers of  | 3  | Mr Pyle also raised in evidence for the first  |
| 4  | other jurisdictions. We can see the  | 4  | time that the chairman of the GPA at the   |
| 5  | evidence of various GPA members.   | 5  | time, Mr Goncalves, had directed members   |
| 6  | Mr Lavarello, and in fact Mr Goncalves,  | 6  | during the selection process to disregard  |
| 7  | has deposed that Mr Pyle said he would not   | 7  | a written assessment prepared by the   |
| 8  | support Mr McGrail. Mr Lavarello has   | 8  | previous Commissioner of Police,   |
| 9  | * *  | 9  | Commissioner Yome on Mr McGrail,   |
|  | deposed that Mr Pyle said he would not   | 1  |  |
| 10   | support either of the two candidates.  | 10   | due to them having history. Mr Goncalves   |
| 11   | Mr Pyle has criticised the process as  | 11   | refutes this evidence in his third sworn   |
| 12   | "abject" in a WhatsApp message to the  | 12   | witness statement dated 21 May 2024.   |
| 13   | Chief Minister dated 14 May 2020. In his   | 13   | This issue may not be of direct relevance to   |
| 14   | evidence he retracted the word "abject", but   | 14   | the questions before the Inquiry, but the  |
| 15   | stated that it was suboptimal and had flaws.   | 15   | Inquiry may wish to consider whether and   |
| 16   | In his WhatsApp message to the Chief   | 16   | if any, and if so what, inferences are to be   |
| 17   | Minister, Mr Pyle also stated that, as he and  | 17   | drawn from Mr Pyle's late evidence and its   |
| 18   | the Chief Minister had both thought at the   | 18   | timing.  |
| 19   | time, it was the wrong appointment.  | 19   | I now turn to recommendations. We have   |
| 20   | Mr Pyle's latest answer is incomprehensible  | 20   | not proposed any recommendations,  |
| 21   | as he was present at the meeting when the  | 21   | Mr Chairman, although it must be implicit  |
| 22   | selection process was unanimously agreed;  | 22   | from our submissions as to where we  |
| 23   | the selection process followed was that of   | 23   | consider the deficiencies lie.   |
| 24   | Mr McGrail's predecessor, Mr Edward  | 24   | However, in reply to the recommendations   |
| 25   | Yome; Mr Pyle was one of four panel  | 25   | made by both counsel for Mr McGrail and  |
|  |  |  |  |
|  | Page 145   |  | Page 147   |
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|  |  |  | 0 1 7 107 1 7 7 1 1 7 7  |
| 1  | members who interviewed the applicants;  | 1  | for the Royal Gibraltar Police, Mr Britto  |
| 2  | Mr Ullger, the unsuccessful candidate,   | 2  | would express, as far as counsel for   |
| 2 3  | Mr Ullger, the unsuccessful candidate, stated in evidence that the process was very  | 2 3  | would express, as far as counsel for Mr McGrail's proposal is concerned, that he   |
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1 1 which they might take. They ought to be at whenever a vacancy occurs, such as occurs 2 2 with a parole board and other public bodies, least aware that decision-making now has to 3 3 might be put in place so that members of be properly justified and that most decisions 4 4 the public who feel that they can make are subject to judicial review by the courts. 5 5 a contribution to the affairs of the authority And that is as far as I can be of assistance to 6 can put across their application. 6 you, sir. 7 7 What is clear is that the GPA as THE CHAIRMAN: That's been very 8 a regulatory authority, which in fact it is, 8 helpful, thank you. 9 9 MR NEISH: Thank you, sir. does require to have its systems and administrative support beefed up. It 10 10 THE CHAIRMAN: Yes. 11 certainly needs a chief executive to take 11 MR COOPER: Thank you. May I start by 12 care of all the administrative business. We 12 thanking the Inquiry for the opportunity to 13 have seen from the legislation that the 13 provide this address on behalf of the former 14 responsibilities of the GPA are wide and 14 Op Delhi defendants. We are also grateful 15 15 onerous, and this requires somebody like to the core participants for firmly 16 a chief executive and greater support than 16 recognising that the allegations they dealt 17 17 with are no more than unproven allegations, just two part-time clerks to support and 18 ensure that the work of the GPA is 18 and to the Chair for ensuring that this is 19 discharged properly. 19 properly understood at every level. 20 It is also important to ensure that processes 20 The presumption of innocence is more than 21 are in place to ensure that meetings, when 21 a dry legal principle but a fundamental 22 they are held and they are properly 22 bedrock of our society that must be 23 23 documented, that papers are properly honoured in practice as well as being 24 presented to members of the board with 24 enshrined in the constitution. This is 25 25 particularly important in the context of an advance notice so that they have time to Page 149 Page 151 1 ponder what proposals or what issues are 1 Inquiry hearing so extensively from the key 2 before the GPA, and not deal with matters 2 protagonists responsible for bringing the 3 3 criminal prosecution in circumstances on an ad hoc basis as sometimes appears to 4 4 whereby it was discontinued and the former happen. 5 5 But certainly there should be recourse or defendants discharged. 6 6 availability of legal advice and really the Each of the three former Op Delhi 7 7 GPA should be conscious that it is not defendants are men of longstanding good 8 8 enough to have a member who is lawyer as character and remain so since their arrests 9 9 a member of the GPA, because such person pursuant to Op Delhi as long ago as May 10 10 cannot necessarily be objective. It does 2019. They were discharged from the 11 need to have independent legal advice and 11 criminal proceedings some 29 months ago 12 access to them without having to go cap in 12 and the Chief Justice has since ruled that 13 hand anyway, even though in fairness 13 the Supreme Court has jurisdiction to award 14 funding for legal advice has never been 14 them their costs of defending these 15 rejected. 15 proceedings, notwithstanding the DPP's 16 Also there is a need for proper 16 determined attempts to persuade him 17 record-keeping so that decisions are 17 otherwise. properly documented and paper trails 18 18 All three men are rightly proud of their long 19 19 established. An induction system is also history of hard work and service to 20 important because members should be 20 Gibraltar in the Royal Gibraltar Regiment, 21 21 the Civil Service and through the skillful given at least induction lectures on what 22 their responsibilities are under the statutes, 22 authorship of a suite of software that kept 23 23 what the processes are which need to be Gibraltar safe under their watch. 24 applied, and really the implications both in 24 Contrary to what Mr Gibb said this 25 private law and public law of decisions 25 morning, the discontinuance by the Page 150 Page 152

|  | 1        |   |
|--|----------|---|
| 1 Attorney General was not in any real   | 1        | As counsel to Richardson emphasised, this                                     |
| 2 sense a pure and simple end to the   | 2        | is the largest law firm in Gibraltar. What                                    |
| 3 prosecution that they faced. They have had   | 3        | would have happened if the powers granted                                     |
| 4 to live with being the subject of unjustified  | 4        | by this warrant had been exercised in full in                                 |
| 5 rumour for more than five years, and it is   | 5        | practice? We sometimes see this on the TV                                     |
| 6 exceptional and unfortunate that anyone  | 6        | news, the Enron scandal comes to mind,  |
| 7 should have to endure the public repetition  | 7        | scores of officers it would have taken at                                     |
| 8 of failed charges all over again in this way.  | 8        | least a score trooping out of the Madison                                     |
| 9 Starting if I may with something at the heart  | 9        | Building carrying documents, laptops,   |
| of issue five, close to the epicentre: the   | 10       | desktop servers and many boxes of   |
| search warrants. It is easy to forget that   | 11       | materials, terabytes of data coming into the                                  |
| there was one warrant against Hassans the  | 12       | hands of the RGP, much of it most of it,                                      |
| law firm, as well as another against James   | 13       | perhaps subject to legal professional   |
| 14 Levy, the individual. The Hassans warrant   | 14       | privilege. So what were they thinking of?                                     |
| 15 at B3822, one sees a number of  | 15       | What plan did the RGP have to deal with all                                   |
| 16 core participants and Counsel to the Inquiry  | 16       | of that?  |
| 1 1  | 17       |   |
| 1  |          | Where was the team, the substantial team,                                     |
|  | 18<br>19 | of independent lawyers that would be needed to conduct the legal professional |
|  | 1        | <u> </u>  |
| <ul> <li>grounds for fearing destruction of evidence.</li> <li>No one is really defending the merits of</li> </ul> | 20 21    | privilege review? Where was the team of                                       |
| , ,  | 21 22    | officers necessary to assist with this  |
| <u> </u>   | 1        | review? How was the RGP, with other   |
|  | 23       | important jobs to do, going to find the resources to deal with this mass of   |
| 1 , , , ,  | 24<br>25 | material?   |
| any assessment of the legal merits of the  |          | materiar?   |
| Page 153   |          | Page 155  |
|  |          |   |
| 1 warrants. But it is necessary, in my   | 1        | And what about the OCPL? Who was  |
| 2 submission, to reflect on the practicalities   | 2        | going to draft the instruction to the   |
| 3 here and address why, for practical as well  | 3        | independent lawyers, review the unused,                                       |
| 4 as legal reasons, the decision to obtain the   | 4        | craft the disclosure management document?                                     |
| 5 warrants was a monumental blunder.   | 5        | Some core participants complain now that                                      |
| 6 The starting point is to remind ourselves of   | 6        | the wiley James Levy, as he's seen, threw                                     |
| 7 what a warrant is for. It is not a fool for  | 7        | magic dust in the eyes of Paul Richardson                                     |
| 8 eliciting cooperation; that is a production  | 8        | and Mark Wyan. But are they right to  |
| 9 order. It does not impose any positive   | 9        | complain? Because at this distance it can                                     |
| duties on the subject of the warrant in the  | 10       | be seen, you may think, that had Hassans                                      |
| 11 way that a production order may. A person   | 11       | stood back and said, "We will not obstruct                                    |
| in control of premises being searched  | 12       | but we will not assist, execute your warrant,                                 |
| cannot obstruct the execution of the warrant   | 13       | Mr Richardson", had those powers been   |
| but is under no duty to help the police find   | 14       | exercised in their full then any prosecution                                  |
| 15 what they are looking for.  | 15       | conducted within the resources of the RGP                                     |
| What the police were looking for when they   | 16       | would either not have set sail at all or have                                 |
| 17 went to Hassans with these warrants in their  | 17       | been foundered on the rocks of disclosure.                                    |
| hands, and what they were entitled to search   | 18       | The entire project was not just legally                                       |
| 19 and seize is set out at B3824: electronic   | 19       | flawed, it was wholly misconceived.   |
| 20 devices not limited to mobile phones and  | 20       | But what is the point of all of this from the                                 |
| 21 computers capable of storing electronic   | 21       | former Op Delhi defendants' perspective?                                      |
| 22 messages. So this was not just about James  | 22       | Well, I trust it answers the RGP's  |
| 23 Levy's mobile phone, it was about Hassans'  | 23       | submission that the prosecution conducted                                     |
| 24 computers, it was about their mail servers,   | 24       | a thoroughly professional investigation is                                    |
| 25 their file servers.   | 25       | apparently unchallenged. We see their   |
| Page 154   |          | Page 156  |
| Ua co The /I   |          |   |

| 1 closing submissions at 13.5.1. It has been 1 former defendants was such  |                  |
|--|------------------|
|  |                  |
| 2 challenged throughout by the former 2 these former defendants indic  | cated its        |
| 3 defendants. Most importantly, it 3 application to dismiss all cha  | arges brought at |
| 4 demonstrates the importance of an effective 4 the earliest opportunity. The  | -                |
| 5 process for the seeking and the receiving of 5 detailed arguments as I have  |                  |
| 6 legal advice, particularly in a jurisdiction 6 already. With respect to the  |                  |
| 7 where officers are inherently more likely to 7 allegations, the absence of ev  |                  |
| 8 be tasked with leading complex specialist 8 proprietary interest claimed by  |                  |
| 9 operations without the years of specialist 9 was highlighted, as was the f   | -                |
| 10 experience that a senior investigator in the 10 commercial competition, eve   |                  |
| 11 SFO or a detective inspector in the Met 11 even with Mr Gaggero, is no  |                  |
| 12 fraud squad would almost certainly have. 12 Gibraltar.  |                  |
| 13 So what happened when the prosecution 13 The first point is then that in  | October 21 the   |
| 14 case, its evidence at its highest, was finally 14 case had still not been coherence.  |                  |
| 15 tested by the Chief Justice in the 15 expressed by the Crown and  |                  |
| 16 Supreme Court in a public hearing? 16 Justice was alert to that. He   |                  |
| 17 Another curious aspect of the search 17 Crown has to provide a docu   |                  |
| 18 warrant application is that it was meant to 18 what evidence it is relying up   |                  |
| be made to the Supreme Court but instead 19 For the Chief Justice to have  |                  |
| 20 was made to the Magistrates' Court, where 20 after 29 months since the arrow  | •                |
| 20 was made to the Magistrates Court, where 20 arter 29 months since the arter 21 the entirety of the written application was 21 former defendants is frankly  |                  |
| the entirety of the written application was 21 former defendants is frankly 22 read out in full. Where would we be if the 22 He went on to say:  | asiomsimig.      |
|  | chorges very     |
|  |                  |
| 1 1  |                  |
| 25 It would most likely have been heard by the 25 evidence pertains to each cou  | unt. I dIII      |
| Page 157 Page 159  |                  |
| 1 Chief Justice instead of a magistrate, so 1 struggling to connect the dots   | e !!             |
| -  |                  |
| <u> </u>   |                  |
| be shed on this hypothetical by considering the view the Chief Justice took of the Op the case as advanced by PS O   |                  |
| =  |                  |
| 5 Delhi prosecution case at the interlocutory 6 hearing on 19 October 2021, when he had 6 high, there needs to be some   |                  |
|  |                  |
| 1 , , , , , , , , , , , , , , , , , , ,  | mer justice put  |
|  | nat stage of     |
| 9 application to dismiss all the charges 9 Would he have ever got to the   | _                |
| 10 brought, the DPP's full submissions on that 10 considering the fear of the de   |                  |
| 11 application and the former defendants' reply 11 the evidence, or would be ha  |                  |
| 12 against that submission. 12 application on the basis of in  | sumcient         |
| 13 These were not rulings, I should stress: they 13 evidence?  | Laura a a s : 4  |
| 14 were tentative judicial reviews before the 14 In relation to the unproven cl  |                  |
| 15 substantive hearing itself, but after the 15 Caine Sanchez, the allegation  |                  |
| 16 consideration of full written arguments. It 16 misfeasance in public office,  |                  |
| was also nearly 18 months after the warrant 17 Justice made further pertinen   |                  |
| 18 application, so a stage at which the 18 saying that thought ought to  |                  |
| 19 prosecution case was more developed than 19 that: the Crown is saying tha   |                  |
| 20 when Mr Clarke drafted his application, 20 the conduct to amount to mis   |                  |
| when it was essentially complete with full 21 the employer does not consider the employer doe |                  |
| evidence served ready to be tested by the 22 serious to constitute an interc   |                  |
| 23 court. 23 commented "that does not sit  | t comfortably    |
| 24 The weakness of the evidence brought by 24 with me".  |                  |
| 25 the RGP from its investigation against the 25 Indeed, it should not fit comf  | fortably with    |
| Dago 158   |                  |
| Page 158 Page 160  | ages 157 to 160) |

1 anyone. What was the RGP doing, 1 as evidence that undermined its case or 2 2 accusing a man of misconduct in public supported the defence case, for another nine 3 3 office, when those who had given him that weeks until 14 September 2021. The Chief 4 4 Justice stated in relation to Jonathan office and maintained him in that office, the 5 5 Government of Gibraltar, made no Galliano's evidence the plan, as an 6 complaint of his conduct? 6 employee, that he could not give expert 7 7 The Chief Justice then went on to question evidence and the same obviously applied to 8 8 the viability of the central account on the the report that Mr Gaggero as a 9 9 indictment, the conspiracy to defraud, complainant witness, paid 10 highlighting the basic problem of pursuing 10 PricewaterhouseCooper to provide for his 11 an offence that was abolished, remaining 11 own ends. The Chief Justice stated this was 12 the DPP of the core principles of legal 12 self-evidently the case. It has no evidential 13 certainty where every citizen is protected by 13 value unless those experts make a 14 Article 7 of the Rules of Natural Justice, 14 statement. That is a difficulty I see with 15 15 and are particularly important in the that part of the Crown's case. 16 criminal law context where liberty is an 16 Finally, the Chief Justice observed that it is 17 17 "a significant weakness" in the issue. 18 (14.30)18 prosecution's case. No independent expert 19 This was in response to the former 19 which explains the linkage. The evidence 20 defendants expressly raising this point in 20 simply asks the jury to draw inference. So 21 21 June 2021, so contrary to the evidence of these alleged computer misuse offences 22 the DPP, this was not raised late. If such 22 were, it must not be forgotten, also pivotal 23 23 criticisms could ever validly be made about to the charge of conspiracy to defraud, since 24 such a fundamental point of law, they were 24 they were the sole arguable source of any 25 25 points that should have been properly criminal unlawfulness. Page 161 Page 163 1 determined by senior Crown counsel for 1 Suppose that the RGP had done as it should 2 himself. What was late was the formulation 2 have done and obtained independent expert 3 3 evidence early in its investigation. Suppose of the prosecution case, so late in fact that it 4 never happened, with, quite astonishingly, 4 that the report of Dr Hunton had been 5 5 no opening note ever being prepared, even before the Chief Justice on an application 6 6 by the time of the discontinuance of the for a search warrant in May 2020. Would 7 7 charges with the substantive hearing on the he have granted the warrant? It seems 8 8 application to dismiss just weeks away. vanishingly unlikely, in my submission. 9 9 One has to pause here to wonder why this So I turn now to the underlying theme here 10 10 basic step was never taken. Did the DPP which is the basic problem of the lack of 11 lack confidence in his own case? Was he 11 structured advice and the difference 12 never really expecting to have to present 12 between advice and advising and really it 13 this case to the jury? That would appear to 13 may be said the closest thing on which there 14 be the logical conclusion from his failure to 14 is any consensus on any subject in this 15 formulate his case in a written document. 15 Inquiry is on the issue of advice. In particular the relationship between the RGP 16 The next issue, the absence of the expert 16 17 evidence identified by the Chief Justice, he 17 and the OCPL when it comes to the 18 also highlights at this very late stage in 18 obtaining and giving of advice. A lot of 19 19 October 2021, the absence of expert concessions were made as to this in oral 20 20 evidence by the police officers responsible evidence supported the DPP's case, notably 21 21 themselves. In our written submissions we relating to the computer misuse allegations 22 which were at the heart of its case. The 22 use the example of a criminal defendant in 23 23 DPP finally obtained computer expert the cells in England making no comment on 24 evidence from Dr Hunton on 8 July 2021, 24 legal advice and the directions that they 25 although it failed to serve it on the defence 25 follow at trial, but the point is very simple, Page 162 Page 164

| 1  | those who seek advice are under no   | 1  | embroiled in a costly exercise of a State in   |
|--|--|--|--|
| 2  | obligation to accept it. Advising and  | 2  | doing Mr Gaggero's bidding.  |
| 3  | deciding are different things. The   | 3  | But the RGP could have been assisted in  |
| 4  | consequences of this are suboptimal. I use   | 4  | this by seeking advice from an experienced   |
| 5  | the word "neutrally" deliberately. The   | 5  | criminal lawyer, such as the DPP. He could   |
| 6  | relationship between the RGP and the   | 6  | have told them to exercise some caution.   |
| 7  | OCPL in connection with a search warrant   | 7  | He could have adverted them to the   |
| 8  | have become obvious in the court of this   | 8  | challenges that might arise against an   |
| 9  | Inquiry. Had the DPP been asked for his  | 9  | investigation that had arrested and searched   |
| 10   | written advice on the merits of an   | 10   | those on one side of the commercial dispute  |
| 11   | application for a search warrant, he would   | 11   | but allowed the other side to submit   |
| 12   | clearly have said "Don't do it." The train of  | 12   | statements drafted by senior experienced   |
| 13   | events that has led us here would not have   | 13   | teams of lawyers.  |
| 14   | left the station. But this is not the sole   | 14   | The problem with the expert evidence is the  |
| 15   | context in which the relationship between  | 15   | next point I wish to highlight. The expert   |
| 16   | the RGP and the OCPL has had some  | 16   | evidence notably the DPP did advise on.  |
| 17   | adverse consequences. The former   | 17   | He essentially said in summary, "You had   |
| 18   | defendants submit that the following   | 18   | better obtain some." But that was in   |
| 19   | failings may not have occurred had the   | 19   | January 2020 and it was not acted upon   |
| 20   | RGP sought advice, proper, careful advice,   | 20   | until a year later, far too late, I would say.   |
| 21   | and the DPP or other Crown Counsel   | 21   | Mr Gaggero used his resources to obtain his  |
| 22   | provided it.   | 22   | own evidence that served his interest from   |
| 23   | I turn now to the basic lack of independent  | 23   | PwC and the police were willing to rely on   |
| 23   | scrutiny of the fundamental complaint at the   | 23   | that evidence, piggy-back off it, to continue  |
| 25   | heart of this operation made by James  | 25   | their investigation as the premise for its   |
| 23   | heart of this operation made by James  | 23   | then investigation as the premise for its  |
|  | Page 165   |  | Page 167   |
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| 1  | Gaggero to Ian McGrail and the flawed  | 1  | case. But the Chief Justice was in no doubt  |
| 1<br>2   | Gaggero to Ian McGrail and the flawed police investigation that ensued. An   |  | case. But the Chief Justice was in no doubt as to its obvious inadmissibility and it   |
| 2  | police investigation that ensued. An   | 2  | as to its obvious inadmissibility and it   |
| 2 3  | police investigation that ensued. An obvious issue for an independent and fair   |  | as to its obvious inadmissibility and it<br>seems that that this view was shared by the  |
| 2<br>3<br>4  | police investigation that ensued. An obvious issue for an independent and fair police operation to assess was whether Mr   | 2<br>3<br>4  | as to its obvious inadmissibility and it<br>seems that that this view was shared by the<br>DPP and the RGP. Mr Gaggero filed a   |
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1 1 affecting and jeopardising national security of being a case with vested commercial and 2 2 even political interests in a very small at that time, why wait in that way if the case 3 3 has real substance? Perhaps the lost territory. 4 4 daybooks of Mr McGrail would shed some The next point I wish to headline is the 5 5 proprietary interest case was obviously light on this. When it comes to Mr 6 wrong. The police investigation would 6 McGrail's degree of involvement, far from 7 7 have been helped by a careful scrutiny of stepping back as he wanted us to believe 8 the justification for the criminal complaint, 8 from Operation Delhi, we say the evidence 9 9 namely the claim of proprietary interest in shows that he continued to play an 10 NSCIS by Mr Gaggero, prior to charge. 10 important role in it, driving it forward, 11 But instead of focusing on that key element, 11 seeking to persuade the Government to 12 the case rolled on, even changing the 12 adopt Mr Gaggero's case theory. Another 13 fundamental basis of the fraud allegation to 13 part of Mr McGrail's involvement seems to 14 14 have been liaison with Mr Gaggero and his justify its continuation, morphing as 15 15 convenient. Relations between Mr McGrail lawyers. The crucial prosecution 16 and Mr Gaggero were oddly close. Mr 16 statements in Op Delhi, drafted by lawyers, 17 17 McGrail was keen to notify Mr Gaggero of instructed by Mr Gaggero, was that the 18 arrests, case developments, every stage of 18 necessary impartiality exercised? It is well 19 the case. At the conclusion of the case, Mr 19 known that every police investigation must 20 Gaggero wrote to Mr McGrail to thank him 20 follow reasonable lines of Inquiry that point 21 21 for his advice. This relationship was too away from the prosecution as well as 22 cosy, lacking appropriate professional 22 towards it. Not a one-way street. The 23 23 distance, to help ensure Mr McGrail could assertions made must be tested. This was 24 consider his allegations with the necessary 24 especially important where the heart of the 25 25 arm's length scrutiny. complainant's allegation, the ownership of Page 169 Page 171 1 In the face of a commercial dispute where 1 the National Security System, was being 2 the complainant had first given his blessing 2 very categorically and clearly asserted by 3 3 to NSCIS moving with its authors away the Government itself. 4 from Blands, more caution should have 4 So, the nub of the prosecution case lacked 5 5 been exercised. evidence. A proprietary claim was 6 I turn now then to the modus operandi, the 6 fundamentally flawed, to borrow a phrase 7 7 methodology of the investigation to you have heard before. Here, the very 8 8 demonstrate just how unsatisfactory it was premise of the Gaggero complaint, the 9 9 when considering objectively. The police proprietary claim of ownership of the 10 10 involvement began with Mr McGrail national system, was not properly explored 11 attending a private meeting at Mr Gaggero's 11 until post-charge at a very late stage. The 12 offices on 27 September 2018. So there 12 defendants were prejudiced by this 13 13 approach. So instead, a completely would have been prior communication to 14 set up that private meeting, not that we have 14 alternative new case was advanced, adapted 15 seen any record of that. This is an 15 to the inability to prove the original basis of 16 unorthodox way for a police investigation 16 the complaint. It was thought up by Mark 17 of this nature to commence. 17 Wyan and eventually brought to court on 18 Then there is the hiatus between 15 October 18 that basis. It appears to have been 19 19 2018 and late December whilst the suggested that, in the absence of owning 20 20 investigation has apparently been NSCIS, maybe Mr Gaggero could claim to 21 21 commenced. Nothing has been done. No have a maintenance contract to look after it, 22 22 senior investigation officer has been and so they set about trying to develop that 23 23 appointed and it is not clear if any officer idea. The problem with this was that no 24 24 other than Mr McGrail was involved. On maintenance contract existed at all, not 25 an issue so grave as to be allegedly 25 even an exchange of emails could be Page 170 Page 172

| 1 pointed to at the very conclusion of the       | 1 may not, but in England and Wales, charges      |
|--|---|
| 2 Crown's case. The Government was not           | will not be laid in a case approaching this       |
| 3 proposing to take a maintenance contract       | 3 level of complexity or that investigated here   |
| 4 away from Blands, it was simply choosing       | 4 without counsel of suitable experience          |
| 5 who would provide the best service for         | 5 being instructed to consider the evidence       |
| 6 NSCIS and the Government and the               | 6 obtained and draft a written advice. We see     |
| 7 taxpayer in circumstances where the very       | 7 from the direction of the Chief Justice that    |
| 8 experts behind NSCIS who understood it,        | 8 this fundamental step was never taken, even     |
| 9 who created it, who coded it, who              | 9 at the point of the case being before the       |
| developed it and perfected it, did not want      | 10 court at an advanced stage with the            |
| 11 to remain tied to the service of Blands and   | 11 application imminent. The advice will          |
| wanted to set up on their own. Well, we all      | inevitably contain, firstly, a factual            |
| 13 know that employees often have very good      | 13 summary of the kind that might eventually      |
| 14 reason to leave certain types of employers    | 14 form the basis of an opening note, though      |
| 15 and the free market allows and encourages     | 15 none was produced in this case by the time     |
| 16 precisely that. This new alternative          | 16 it was discontinued. A review of the           |
| 17 account to the original claim of proprietary  | 17 evidence that has been obtained and an         |
| 18 interest, the premise of the Op Delhi         | 18 assessment of its strengths and weaknesses,    |
| 19 investigation, was itself already flimsy, yet | an analysis of the relevant offences, setting     |
| 20 it was still being finessed by Mark Wyan in   | 20 out the ingredients of each. An application    |
| 21 the course of this Inquiry when he            | of the law to the facts, selecting the most       |
| 22 postulated another new alternative case       | 22 appropriate offences to be charged and         |
| 23 theory, but not one that was presented to the | 23 assessing the prospects of proving each        |
| 24 criminal court. This readiness to formulate   | 24 ingredient of those offences using the         |
| 25 yet another case theory even now shows        | 25 evidence available. Advice on further          |
| 25 yet another case theory even now shows        | 23 Evidence avanable. Advice on further           |
| Page 173   | Page 175  |
| 1 that a case brought to court as the final      | 1 evidence necessary to be obtained or further    |
| 2 amended, re-amended version was                | 2 investigative work that is essential to the     |
| 3 obviously wrong. It was not just tenuous       | 3 case. A schedule of proposed charges with       |
| but untenable. The points might be taken in      | 4 particulars. That did not happen. What was      |
| 5 response, but the DPP supported this until     | 5 produced was a four page email dated 2          |
| 6 the end, endorsed Mark Wyan's charges or       | 6 September 2020: see D7379, which                |
| 7 their principle at least, did not accept the   | 7 expressly disavowed any analysis of the         |
| 8 invitations to drop the case, but this is to   | 8 evidence itself, save for a cursory review,     |
| 9 ignore the reality of any human endeavour,     | 9 and instead effectively adopted Mr Wyan's       |
| which is that it is much harder to divert        | 10 account, a lazy approach. It contained no      |
| form an unwise course than not to set out        | 11 analysis of firstly, the availability of the   |
| on that course in the first place. Any police    | offence of conspiracy to defraud; secondly,       |
| dealing with allegations of fraud needs          | the act of dishonesty on which the                |
| 14 proper legal support, right from the start of | 14 prosecution would rely; and thirdly, the       |
| 15 its investigation. The RGP did not get that   | 15 evidential basis of the assertion of an        |
| 16 support in this case, partly as a result it   | 16 endurance maintenance contract or the          |
| 17 ended up pursuing an investigation that was   | 17 grounds for which the claim that the acts of   |
| 18 fundamentally misconceived.                   | 18 computer misuse were unauthorised.             |
| 19 I turn now to the absence of adequate         | 19 This is yet more evidence that the flaws in    |
| 20 charging advice and the responsibility of     | the process, whereby the decision to seek         |
| 21 the DPP and the OCPL in this regard. Of       | 21 search warrants was taken and not              |
| 22 course, the point at which advice is most     | 22 aberrations but part of a pattern of a failure |
| 23 necessary is that point at which charges are  | 23 to address the issues. The provision of        |
| 24 to be formulated in a case of this scope and  | 24 inadequate advice. The former defendants       |
| 25 scale. You, Chair, will know but the public   | 25 do not suggest that this inadequacy is as a    |
| 25 Scale. 1 ou, Chair, will know out the public  | do not suggest that this madequacy is as a        |
| Page 174   | Page 176  |

| 1<br>2<br>3<br>4                         | result of insufficient underlying personal aptitude. There will be few police officers in the UK with Mr Wyan's legal knowledge and industry and Christian Rocca KC is | 1<br>2<br>3<br>4 | NSCIS platform. (14.50) The Dr Hunton report, as well as not being able to prove sabotage of the NCIS system |
|--|--|------------------|--|
| 5  | plainly a wily criminal lawyer with  | 5                | was not able to advance Mr Gaggero's   |
| 6  | experience on both sides of the court. But   | 6                | contention on the critical question of   |
| 7  | the problem, the Inquiry may conclude, is  | 7                | whether Mr Cornelio had access to the  |
| 8  | systemic and lies in a failure to define the   | 8                | database after 4 October 2018. The   |
| 9  | relationship between the police and the  | 9                | important point at which he was no longer  |
| 10                                       | prosecutors so as to promote reliable,   | 10               | employed by Blands. So, there was a  |
| 11                                       | dependable decision-making to ensure   | 11               | gaping hole at the heart of the prosecution  |
| 12                                       | public resources are not wasted.   | 12               | case on the computer charges as well. I  |
| 13                                       | If I may turn then to the report of Dr   | 13               | would invite the inquiry to recognise that   |
| 14                                       | Hunton. He was the only potentially admissible evidence which the Crown had  | 14               | the only fair conclusion to draw from this   |
| 15                                       |  | 15<br>16         | careful review of the totality of the evidence is that there was a flawed                                    |
| 16<br>17                                 | in respect of the principal computer misuse offences which were themselves a key   | 17               | approach to the evidence and the   |
| 18                                       | ingredient of the misconceived charge of   | 18               | investigation. When one considers then   |
| 19                                       | conspiracy to defraud. As I have outlined,   | 19               | what the prosecutorial response was to this  |
| 20                                       | he was assiduously briefed by the RGP for  | 20               | independent expert evidence, well it just  |
| 21                                       | the purposes of this report. This expert   | 21               | carried on with its case regardless without  |
| 22                                       | report was pivotal for the prospects of  | 22               | the necessary focus that input from the DPP  |
| 23                                       | success of the prosecution, but it in fact   | 23               | or the OCPL as to the framing of its case  |
| 24                                       | ultimately undermined their case,  | 24               | would have provided. This failing was  |
| 25                                       | concluding that what had occurred may  | 25               | clear from the ongoing nature of the failure   |
| 25 constading that what had occurred may |  |                  |  |
|  | Page 177   |                  | Page 179   |
| 1  | have been legitimate system administration,  | 1                | or inability to formulate a prosecution case   |
| 2  | as Mr Cornelio had consistently maintained   | 2                | opening even by the time of the dismissal  |
| 3  | since his arrest in 2019. We were not able   | 3                | hearing. It may be thought that the  |
| 4  | to refer to or disclose this expert evidence   | 4                | necessary discipline that a written advice   |
| 5  | because it was unused material and we were   | 5                | demands or a prosecution opening note  |
| 6  | bound by those terms and no-one else   | 6                | demands from counsel would have assisted   |
| 7  | thought fit to make sure it was available to   | 7                | the police and everyone; and that it was   |
| 8  | this Inquiry, but when the order was made  | 8                | required in fact by the standards of due   |
| 9  | by the Chief Justice only last month to  | 9                | diligence required of a public prosecutor by   |
| 10                                       | make it public. That presented the former  | 10               | Article 5 of the European Convention and   |
| 11                                       | defendants with a first opportunity to set the   | 11               | by the constitution of Gibraltar as  |
| 12                                       | record straight. It is important that both the   | 12               | confirmed by multiple authorities of the   |
| 13                                       | alleged fraud conspiracy and computer  | 13               | court. So, it is clear that the whole premise  |
| 14                                       | misuse allegations asserted hacking and  | 14               | of the prosecution case on fraud and   |
| 15                                       | sabotage of NSCIS, but the expert opinion  | 15               | sabotage was not just flawed, but  |
| 16                                       | from Dr Hunton disclosed in September  | 16               | fundamentally misconceived. I turn now to  |
| 17<br>18                                 | 2021 (but not in this Inquiry) identified no evidence that it had occurred. Dr Hunton  | 17<br>18         | Mr Ian McGrail. You will have seen in our written submissions what we say about the                          |
| 19                                       | confirmed he was unable to distinguish   | 19               | suitability of Mr McGrail for the post of  |
| 20                                       | between "legitimate development activities   | 20               | Commissioner of Police about his integrity.  |
| 21                                       | or deliberate malicious system   | 21               | The short point is that whatever view one  |
| 22                                       | interference", which is what the Crown   | 22               | might take of the incidents that preceded his  |
|  |  | 23               | retirement, his conduct thereafter has put   |
| 23                                       | alleged on the basis that it was not possible  | 2.3              | Tetricinent, his conduct increance has the   |
| 23<br>24                                 | alleged on the basis that it was not possible to confirm at this time, as he said, if the  | 23               |  |
|  | to confirm at this time, as he said, if the  | 1                | beyond doubt that he was an unsuitable   |
| 24                                       | •  | 24               |  |

| addressed. It is, I would say, regrettable that so much encouragement from the strate of this conduct over such as a protracted period of time. Whether this was a calculated and devious act or a rash decision made repeatedly under stress does not really matter. A Commissioner of Police cannot go into a meeting with the Atomy-Grenard or his other colleagues with his phone in his pocket secretly recording and expecting to escape the most profound censure. Anyone who does so is not fit for that job. He understands the law say are styl and conniving or whether it is because they have falled to keep a cool from the fifteult circumstances. Another as aspect that affects the former defendants more directly is the retention and the destruction of material, which led to the cool with him a hard drive packed with RGP data, and also RGP documents. Some of this material and some  Page 181  1 of these documents related to Op Delhi. He are divive packed with RGP data, and also RGP documents. Some of this material and some  Page 181  1 of these documents related to Op Delhi. If a later destroyed documents. Relatedly neither he nor the RGP have provided this inquiry with Mr McGrail's day books, his contemporaneous notes – often valued as the best evidence in any police of investigation, as Mr McGrail will have been trained to know. You will recall that these other books used by senior officers in licu of pocket notebooks. It is a reasonable to address the destruction and the loss of the paper and electronic documents, and made collectroit documents, and made collectroit documents, and made collectroit documents, and made collectroit devices exerced really at the way be dock and his contemporaneous notes – often valued as the paper and electronic documents, and made collectroit documents, and made collectroi |   |  |    |   |
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| clandestine nature of his conduct over such a protracted period of time. Whether this was a calculated and devious act or a rash decision made repeatedly under stress does of not really matter. A Commissioner of Police cannot go into a meeting with the Attorney-General or his other colleagues with his phone in his pocket secretly recording and expecting to escape the most profound censure. Anyone who does so is 10 recording and expecting to escape the most profound censure. Anyone who does so is 11 amswert that came back was entirely unclear. An exercise in obfuscation, one might surrounding evidence, data protection. It says are sly and conniving or whether it is because they have failed to keep a cool because they have failed to keep a cool arrest of the former Police Commissioner profour directly is the retention and the destruction of material, which led to the arrest of the former Police Commissioner profess of the former Police Pates is correct, Mr McGrail left his day books and his riquiry with Mr McGrail will have been trained to know. You will recall that these of the profess of the former Police Pates in lieu of pocket notebooks. It is a reasonable trained to know. You will recall that these profess of the former profe | 1   | recordings are one aspect of this the        | 1  | addressed. It is, I would say, regrettable    |
| a protracted period of time. Whether this was a calculated and devious act or a rash decision made repeatedly under stress does not really matter. A Commissioner of Police cannot go into a meeting with the Attorney-General or his other colleagues with his phone in his pocket secretly recording and expecting to escape the most profound censure. Anyone who does so is not fit for that job. He understands the law are stylent to the cannot go into a meeting with the short profound censure. Anyone who does so is not fit for that job. He understands the law are sly and conniving or whether it is because they have failed to keep a cool head in difficult circumstances. Another are seen that affects the former definedants more directly is the retention and the destruction of material, which led to the are set of the former Police Commissioner of Police Yates, raises many more questions than it in fact answer some of the sex with the sex of the former Police Commissioner of Police Yates is cornect, Mr McGrail left he took with him a hard drive packed with RGP data, and also RGP documents. Some of this material and some  Page 181  1 of these documents related to Op Delhi. He later destroyed documents. Relatedly neither he nor the RGP have provided this inquiry with Mr McGrail will have been trained to know. You will recall that these other books used by senior officers in lieu of pocket notebooks. It is a reasonable to pocket notebooks. It is a reasonable of the best evidence in any police more sensitive the information in the day abooks. So the RGP was repeatedly asked diligently by counsel to the inquiry over a long period of time to answer some very simple questions. In the fact that puestions remain to be answered. The page 181 to the page 181 the former Commissioner?  1 to all the fact to sex or some trained to took to answer some amore simple questions and and euclar this key. Call the puestion is the answer and the structure of single questions and and surve vidence is available. The answer and previdence is availab |   |  |    |   |
| stimulate this explanation, and just how long it took to answer such very simple questions — analy, where is the key evidence from the former Commissioner? It took to answer such very simple questions — analy, where is the key evidence from the former Commissioner? It took to answer such very simple questions — analy, where is the key evidence from the former Commissioner? It tool into thave been a more simple question to be asked of someone trained to retain and ensure evidence is available. The answer that came back was entirely unclear. An exercise in obfuscation, one might think. Unfortunately, as with every other iteration of evidence from the RGP on this issue, the fourth witness statement of the does not matter whether it is because they have failed to keep a cool in the day to destruction of material, which led to the destruction of material, which l |   |  |    |   |
| 5   decision made repeatedly under stress does not really matter. A Commissioner of 7   Police cannot go into a meeting with the 8   Attorney-General or his other colleagues 9   with his phone in his pocket secretly 10   recording and expecting to escape the most 11   profound censure. Anyone who does so is 11   and if the formatter whether it is because they 12   and if the formatter whether it is because they 13   surrounding evidence, data protection. It 14   does not matter whether it is 15   are sty and conniving or whether it is 16   because they have failed to keep a cool 16   head in difficult circumstances. Another 17   aspect that affects the former defendants 18   more directly is the retention and the 20   destruction of material, which led to the 21   arrest of the former Police Commissioner 19   documents. Some of this material and some 24   drive packed with RGP data, and also RGP 25   documents. Some of this material and some 25   documents. Some of this material and some 26   the best evidence in any police 27   investigation, as Mr McGrail will have been 28   time to answer such very simple questions - namely, where 10   tould not have been a more simple questions to the asked of someone trained to retain and ensure evidence is available. The answer that came back was entirely unclear. An acrecise in obtiscation, one might think. Unfortunately, as with every other iteration of evidence from the RGP on this assistant Commissioner of Police Yates, raises many more questions than it in fact answers. So, starting with the day books, if the information relayed by AC Yates is a the information relayed by AC Yates is 18   the information relayed by AC Yates is 20   destruction of material which lim a hard 21   drive packed with RGP data, and also RGP   21   the former Commissioner of Police. Given the reference to pocket books in a rucksack in a Royal Caribbean Cruise, and the day here there to the work him and and the torter of the RGP have provided this rucksack have never been seen since. These    |   | = -  |    |   |
| 6 not really matter. A Commissioner of 7 Police cannot go into a meeting with the 8 Attorney-General or his other colleagues 9 with his phone in his pocket secretly 10 recording and expecting to escape the most 11 profound censure. Anyone who does so is 11 answer that came back was entirely unclear. An exercise in obfuscation, one might 4 does not matter whether it is because they are sly and conniving or whether it is 15 are sly and conniving or whether it is 16 because they have failed to keep a cool 17 head in difficult circumstances. Another 18 aspect that affects the former defendants 19 more directly is the retention and the 20 destruction of material, which led to the 21 arrest of the former Police Commissioner 22 no less. You will not need reminding, when 23 drive packed with RGP data, and also RGP 25 documents. Some of this material and some Page 181  1 of these documents related to Op Delhi. He 2 later destroyed documents. Relatedly 3 neither he nor the RGP have provided this inquiry with Mr McGrail's day books, his 2 contemporaneous notes — often valued as 5 the best evidence in any police 10 of pocket notebooks. It is a reasonable 11 assumption that the more senior officer, the 20 more sensitive the information in the day 50 solos. So the RGP was repeatedly asked 11 assumption that the more senior officer, the 20 more sensitive the information in the day 50 solos. So the RGP was repeatedly asked 11 assumption that the more senior officer, the 20 more sensitive the information in the day 50 solos. So the RGP was repeatedly asked 11 assumption that the more senior officer, the 20 more sensitive the information in the day 50 solos. So the RGP was repeatedly asked 11 assumption that the more senior officer, the 20 more sensitive the information in the day 50 solos. So the RGP was repeatedly asked 11 assumption that the more senior officer, the 20 more sensitive the information in the day 50 solos. So the RGP was repeatedly asked 11 assumption that the more senior officer, the 20 more sensitive the infor |   |  |    | ±   |
| Police cannot go into a meeting with the 8   |   |  |    |   |
| Attorney-General or his other colleagues with his phone in his pocket secretly profound censure. Anyone who does so is not fit for that job. He understands the law surrounding evidence, data protection. It does not matter whether it is because they sare sly and conniving or whether it is because they have failed to keep a cool head in difficult circumstances. Another saspect that affects the former defendants more directly is the retention and the odestruction of material, which led to the arrest of the former Police Commissioner on less. You will not need reminding, when documents. Some of this material and some  Page 181  of these documents related to Op Delhi. He later destroyed documents. Relatedly neither he nor the RGP have provided this inquiry with Mr McGrail's day books, his contemporaneous notes often valued as the best evidence in any police investigation, as Mr McGrail will have been trained to know. You will recall that these other books used by senior officers in lieu of pocket notebooks. It is a restain and ensure vidence is available. The answer that came back was entirely unclear. An exercise in obfuscation, one might think. Unfortunately, as with every other iteration of evidence from the RGP on this issue, the fourth witness statement of the Assistant Commissioner of Police Yates, raises many more questions than it in fact answers. So, starting with the day books, and old pocket books in a revaska in Royal Caribbean Cruises rucksack in his office on the day he retired. His day books and his rucksack have never been senince. These were the personal work records of  Page 181  prage 183  the former Commissioner of Police. Given the reference to pocket books, it sounds like they went back quite a few years. They would have contained highly sensitive and confidential information on the most important investigation, as her.  They would have contained highly sensitive and confidential information on the most important investigations being conducted by the RGP all in Mr McGrail's tolerably legi       |   |  |    |   |
| y with his phone in his pocket secretly recording and expecting to escape the most recording and expecting to escape the most retain and ensure evidence is available. The answer that came back was entirely unclear. An exercise in obfuscation, one might think. Unfortunately, as with every other iteration of evidence from the RGP on this arc sly and conniving or whether it is because they have failed to keep a cool read in difficult circumstances. Another aspect that affects the former defendants root directly is the retention and the record of |   |  |    |   |
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| 23 the 11th nour by Assistant Commissioner of   23 McGraff destroyed material relating to Op   | 23  | the 11th hour by Assistant Commissioner of   | 23 | McGrail destroyed material relating to Op     |
| 24 Police Cathal Yates in the fourth witness 24 Delhi that he printed out from his hard drive  |   |  |    |   |
| 25 statement when it is finally belatedly 25 that he removed. He claims he did so  | 25  |  |    |   |
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| Page 182 Page 184  |   | Page 182                                     |    | Page 184                                      |

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| 25 still be reviewed by independent counsel in   | still be reviewed  | by independent counsel in    |    |  |
| Dago 186   | n  | ro 186                       |    | Daca 199                                   |
| Page 186 Page 188  | Pag  | gc 100                       |    | 1 age 100                                  |

|  | I  |   |   | 1   |
|--|--|---|---|---|
| A  | 56:8   | 98:6,17 100:1,24  | 107:19 126:16   | 104:23 140:5  |
| <b>A-level</b> 85:23   | accord 125:14  | 101:3,5,14 104:7  | 131:21 132:9  | 150:6,11,14   |
| abandoned 28:17  | account 55:22  | 104:13,19 112:1   | 140:10 148:20   | 157:6 164:11,12   |
| abdicated 102:25   | 58:6 97:6,8 99:5   | 115:10 120:21   | 183:1   | 164:15,18,24  |
| aberrations  | 100:19 101:7   | 128:23 129:18   | adds 84:4 107:11  | 165:1,10,20,20  |
| 176:22   | 111:20 121:21  | 130:9 132:12  | adducing 16:13  | 167:4 169:21  |
| ability 55:21  | 123:3 127:12   | 134:17 136:17   | adequate 32:15  | 174:20,22 175:6   |
| abject 145:12,14   | 138:3 161:8  | 137:20 143:6  | 174:19  | 175:11,25 176:24  |
| 146:19   | 173:17 176:10  | 176:13 181:4  | adequately 12:3   | 180:4   |
| able 30:15 48:21   | 185:12   | acted 11:5 167:19   | 32:17   | advise 40:21  |
| 48:24 49:7 50:14   | accountability   | acting 12:21 42:6   | <b>adhere</b> 39:16   | 115:20 167:16   |
| 56:15 59:22  | 43:5 53:11 58:16   | 129:20  | adhered 47:17   | <b>advised</b> 34:10 79:6   |
| 79:22 83:6 178:3   | 61:20 98:18  | action 8:10 18:15   | adherence 9:17  | 103:11  |
| 179:4,5  | 186:19   | 18:18 29:8 30:24  | 13:2 36:6   | advising 32:19  |
| abolished 161:11   | accountable 54:1   | 31:8 32:21 46:18  | adjourn 144:7   | 164:12 165:2  |
| absence 71:1,5,9   | accounted 54:14  | 60:2,3,9 64:1   | Adjourned 66:20   | advisory 62:5   |
| 72:12 73:3,9   | accounting 59:23   | 65:2 81:7 107:23  | 187:25  | advocates 2:21  |
| 77:14,16 85:11   | accounts 1:25  | 134:16  | adjournment   | affair 76:10  |
| 85:13 89:6 159:7   | accuracy 139:7   | actions 8:9 10:20   | 144:15  | affairs 149:5   |
| 162:16,19 172:19   | accurately 129:8   | 28:23 29:16   | administration  | affect 121:8 133:7  |
| 174:19   | accusations 17:23  | 31:25 38:8 39:9   | 178:1   | 146:16  |
| absences 69:11   | 69:25  | 57:1 76:4 108:6   | administrative  | affidavit 111:1   |
| 70:17 85:17,18   | accused 96:9   | 185:22  | 51:6 149:10,12  | 116:23,25 137:4   |
| 85:18 89:8   | accusing 161:2   | activate 134:16   | Admiral 14:17   | afforded 44:24  |
| absent 68:7 153:19   | achieved 168:10  | active 168:18   | admissible 177:15   | 45:3,4  |
| 1 1 4 1 20 10  | acknowledge  | actively 76:6   | admit 77:9  | affording 134:19  |
| absolutely 38:19   | _  |   |   |   |
| <b>absolutely</b> 38:19 89:9   | 40:22  | activities 178:20   | admitted 20:4   | afresh 103:17   |
|  | 40:22<br>acknowledged  | activities 178:20<br>acts 176:17  | <b>admitted</b> 20:4 93:13,24 114:15  | afresh 103:17<br>afternoon 187:12   |
| 89:9   | 40:22<br>acknowledged<br>30:25 36:14   | activities 178:20<br>acts 176:17<br>actual 10:19 18:6   | admitted 20:4<br>93:13,24 114:15<br>123:4   | <b>afresh</b> 103:17<br><b>afternoon</b> 187:12<br><b>AG</b> 23:24 30:19,22   |
| 89:9<br><b>absurd</b> 72:22  | 40:22<br>acknowledged<br>30:25 36:14<br>38:15 68:20  | activities 178:20<br>acts 176:17<br>actual 10:19 18:6<br>ad 105:2 150:3   | admitted 20:4<br>93:13,24 114:15<br>123:4<br>adopt 80:4 171:12  | afresh 103:17<br>afternoon 187:12<br>AG 23:24 30:19,22<br>30:24 31:7 32:14  |
| 89:9<br><b>absurd</b> 72:22<br><b>abundantly</b> 69:15   | 40:22<br>acknowledged<br>30:25 36:14<br>38:15 68:20<br>86:12   | activities 178:20<br>acts 176:17<br>actual 10:19 18:6<br>ad 105:2 150:3<br>adamant 91:10  | admitted 20:4<br>93:13,24 114:15<br>123:4<br>adopt 80:4 171:12<br>adopted 15:17   | afresh 103:17<br>afternoon 187:12<br>AG 23:24 30:19,22<br>30:24 31:7 32:14<br>34:9 41:19 82:4   |
| 89:9<br><b>absurd</b> 72:22<br><b>abundantly</b> 69:15<br><b>abuse</b> 139:24  | 40:22<br>acknowledged<br>30:25 36:14<br>38:15 68:20<br>86:12<br>acknowledges   | activities 178:20<br>acts 176:17<br>actual 10:19 18:6<br>ad 105:2 150:3<br>adamant 91:10<br>adapted 172:14  | admitted 20:4<br>93:13,24 114:15<br>123:4<br>adopt 80:4 171:12<br>adopted 15:17<br>17:24 34:22  | afresh 103:17<br>afternoon 187:12<br>AG 23:24 30:19,22<br>30:24 31:7 32:14<br>34:9 41:19 82:4<br>age 59:2   |
| 89:9<br>absurd 72:22<br>abundantly 69:15<br>abuse 139:24<br>abused 102:18  | 40:22<br>acknowledged<br>30:25 36:14<br>38:15 68:20<br>86:12<br>acknowledges<br>63:17  | activities 178:20<br>acts 176:17<br>actual 10:19 18:6<br>ad 105:2 150:3<br>adamant 91:10<br>adapted 172:14<br>add 7:7 11:19 56:1  | admitted 20:4<br>93:13,24 114:15<br>123:4<br>adopt 80:4 171:12<br>adopted 15:17<br>17:24 34:22<br>176:9   | afresh 103:17<br>afternoon 187:12<br>AG 23:24 30:19,22<br>30:24 31:7 32:14<br>34:9 41:19 82:4<br>age 59:2<br>Agency 54:19   |
| 89:9<br>absurd 72:22<br>abundantly 69:15<br>abuse 139:24<br>abused 102:18<br>AC 183:19   | 40:22<br>acknowledged<br>30:25 36:14<br>38:15 68:20<br>86:12<br>acknowledges<br>63:17<br>acknowledging   | activities 178:20<br>acts 176:17<br>actual 10:19 18:6<br>ad 105:2 150:3<br>adamant 91:10<br>adapted 172:14<br>add 7:7 11:19 56:1<br>Added 41:23   | admitted 20:4<br>93:13,24 114:15<br>123:4<br>adopt 80:4 171:12<br>adopted 15:17<br>17:24 34:22<br>176:9<br>advance 52:5,17  | afresh 103:17<br>afternoon 187:12<br>AG 23:24 30:19,22<br>30:24 31:7 32:14<br>34:9 41:19 82:4<br>age 59:2<br>Agency 54:19<br>agenda 9:9   |
| 89:9<br><b>absurd</b> 72:22<br><b>abundantly</b> 69:15<br><b>abuse</b> 139:24<br><b>abused</b> 102:18<br><b>AC</b> 183:19<br><b>accept</b> 32:7 46:13  | 40:22<br>acknowledged<br>30:25 36:14<br>38:15 68:20<br>86:12<br>acknowledges<br>63:17<br>acknowledging<br>38:6   | activities 178:20<br>acts 176:17<br>actual 10:19 18:6<br>ad 105:2 150:3<br>adamant 91:10<br>adapted 172:14<br>add 7:7 11:19 56:1<br>Added 41:23<br>addition 48:11   | admitted 20:4<br>93:13,24 114:15<br>123:4<br>adopt 80:4 171:12<br>adopted 15:17<br>17:24 34:22<br>176:9<br>advance 52:5,17<br>102:7 128:5   | afresh 103:17<br>afternoon 187:12<br>AG 23:24 30:19,22<br>30:24 31:7 32:14<br>34:9 41:19 82:4<br>age 59:2<br>Agency 54:19<br>agenda 9:9<br>agendas 46:5   |
| 89:9<br>absurd 72:22<br>abundantly 69:15<br>abuse 139:24<br>abused 102:18<br>AC 183:19<br>accept 32:7 46:13<br>84:10 165:2   | 40:22 acknowledged 30:25 36:14 38:15 68:20 86:12 acknowledges 63:17 acknowledging 38:6 acquired 59:7   | activities 178:20<br>acts 176:17<br>actual 10:19 18:6<br>ad 105:2 150:3<br>adamant 91:10<br>adapted 172:14<br>add 7:7 11:19 56:1<br>Added 41:23<br>addition 48:11<br>99:11  | admitted 20:4<br>93:13,24 114:15<br>123:4<br>adopt 80:4 171:12<br>adopted 15:17<br>17:24 34:22<br>176:9<br>advance 52:5,17<br>102:7 128:5<br>129:15 140:20  | afresh 103:17<br>afternoon 187:12<br>AG 23:24 30:19,22<br>30:24 31:7 32:14<br>34:9 41:19 82:4<br>age 59:2<br>Agency 54:19<br>agenda 9:9<br>agendas 46:5<br>ago 16:10 25:1   |
| 89:9<br>absurd 72:22<br>abundantly 69:15<br>abuse 139:24<br>abused 102:18<br>AC 183:19<br>accept 32:7 46:13<br>84:10 165:2<br>174:7  | 40:22 acknowledged 30:25 36:14 38:15 68:20 86:12 acknowledges 63:17 acknowledging 38:6 acquired 59:7 act 5:4 9:15,18   | activities 178:20<br>acts 176:17<br>actual 10:19 18:6<br>ad 105:2 150:3<br>adamant 91:10<br>adapted 172:14<br>add 7:7 11:19 56:1<br>Added 41:23<br>addition 48:11<br>99:11<br>additional 49:17  | admitted 20:4<br>93:13,24 114:15<br>123:4<br>adopt 80:4 171:12<br>adopted 15:17<br>17:24 34:22<br>176:9<br>advance 52:5,17<br>102:7 128:5<br>129:15 140:20<br>149:25 179:5  | afresh 103:17<br>afternoon 187:12<br>AG 23:24 30:19,22<br>30:24 31:7 32:14<br>34:9 41:19 82:4<br>age 59:2<br>Agency 54:19<br>agenda 9:9<br>agendas 46:5<br>ago 16:10 25:1<br>67:5 152:9,11  |
| 89:9<br>absurd 72:22<br>abundantly 69:15<br>abuse 139:24<br>abused 102:18<br>AC 183:19<br>accept 32:7 46:13<br>84:10 165:2<br>174:7<br>acceptable 20:1   | 40:22 acknowledged 30:25 36:14 38:15 68:20 86:12 acknowledges 63:17 acknowledging 38:6 acquired 59:7 act 5:4 9:15,18 10:15 11:18 12:1  | activities 178:20<br>acts 176:17<br>actual 10:19 18:6<br>ad 105:2 150:3<br>adamant 91:10<br>adapted 172:14<br>add 7:7 11:19 56:1<br>Added 41:23<br>addition 48:11<br>99:11<br>additional 49:17<br>52:14 53:1  | admitted 20:4<br>93:13,24 114:15<br>123:4<br>adopt 80:4 171:12<br>adopted 15:17<br>17:24 34:22<br>176:9<br>advance 52:5,17<br>102:7 128:5<br>129:15 140:20<br>149:25 179:5<br>advanced 160:4  | afresh 103:17<br>afternoon 187:12<br>AG 23:24 30:19,22<br>30:24 31:7 32:14<br>34:9 41:19 82:4<br>age 59:2<br>Agency 54:19<br>agenda 9:9<br>agendas 46:5<br>ago 16:10 25:1<br>67:5 152:9,11<br>agree 37:2 129:6  |
| 89:9<br>absurd 72:22<br>abundantly 69:15<br>abuse 139:24<br>abused 102:18<br>AC 183:19<br>accept 32:7 46:13<br>84:10 165:2<br>174:7<br>acceptable 20:1<br>accepted 23:25   | 40:22 acknowledged 30:25 36:14 38:15 68:20 86:12 acknowledges 63:17 acknowledging 38:6 acquired 59:7 act 5:4 9:15,18 10:15 11:18 12:1 13:4 30:10 35:4  | activities 178:20<br>acts 176:17<br>actual 10:19 18:6<br>ad 105:2 150:3<br>adamant 91:10<br>adapted 172:14<br>add 7:7 11:19 56:1<br>Added 41:23<br>addition 48:11<br>99:11<br>additional 49:17<br>52:14 53:1<br>Additionally 17:17  | admitted 20:4<br>93:13,24 114:15<br>123:4<br>adopt 80:4 171:12<br>adopted 15:17<br>17:24 34:22<br>176:9<br>advance 52:5,17<br>102:7 128:5<br>129:15 140:20<br>149:25 179:5<br>advanced 160:4<br>172:14 175:10   | afresh 103:17<br>afternoon 187:12<br>AG 23:24 30:19,22<br>30:24 31:7 32:14<br>34:9 41:19 82:4<br>age 59:2<br>Agency 54:19<br>agenda 9:9<br>agendas 46:5<br>ago 16:10 25:1<br>67:5 152:9,11<br>agree 37:2 129:6<br>agreed 14:2 32:7  |
| 89:9<br>absurd 72:22<br>abundantly 69:15<br>abuse 139:24<br>abused 102:18<br>AC 183:19<br>accept 32:7 46:13<br>84:10 165:2<br>174:7<br>acceptable 20:1<br>accepted 23:25<br>28:24 36:13  | 40:22 acknowledged 30:25 36:14 38:15 68:20 86:12 acknowledges 63:17 acknowledging 38:6 acquired 59:7 act 5:4 9:15,18 10:15 11:18 12:1 13:4 30:10 35:4 36:7 38:22 39:11   | activities 178:20<br>acts 176:17<br>actual 10:19 18:6<br>ad 105:2 150:3<br>adamant 91:10<br>adapted 172:14<br>add 7:7 11:19 56:1<br>Added 41:23<br>addition 48:11<br>99:11<br>additional 49:17<br>52:14 53:1<br>Additionally 17:17<br>49:4  | admitted 20:4<br>93:13,24 114:15<br>123:4<br>adopt 80:4 171:12<br>adopted 15:17<br>17:24 34:22<br>176:9<br>advance 52:5,17<br>102:7 128:5<br>129:15 140:20<br>149:25 179:5<br>advanced 160:4<br>172:14 175:10<br>advancing 166:24   | afresh 103:17<br>afternoon 187:12<br>AG 23:24 30:19,22<br>30:24 31:7 32:14<br>34:9 41:19 82:4<br>age 59:2<br>Agency 54:19<br>agenda 9:9<br>agendas 46:5<br>ago 16:10 25:1<br>67:5 152:9,11<br>agree 37:2 129:6<br>agreed 14:2 32:7<br>131:8 134:23  |
| 89:9 absurd 72:22 abundantly 69:15 abuse 139:24 abused 102:18 AC 183:19 accept 32:7 46:13 84:10 165:2 174:7 acceptable 20:1 accepted 23:25 28:24 36:13 41:19 44:23   | 40:22 acknowledged 30:25 36:14 38:15 68:20 86:12 acknowledges 63:17 acknowledging 38:6 acquired 59:7 act 5:4 9:15,18 10:15 11:18 12:1 13:4 30:10 35:4 36:7 38:22 39:11 39:17,19 41:21  | activities 178:20<br>acts 176:17<br>actual 10:19 18:6<br>ad 105:2 150:3<br>adamant 91:10<br>adapted 172:14<br>add 7:7 11:19 56:1<br>Added 41:23<br>addition 48:11<br>99:11<br>additional 49:17<br>52:14 53:1<br>Additionally 17:17<br>49:4<br>address 3:11 25:19  | admitted 20:4<br>93:13,24 114:15<br>123:4<br>adopt 80:4 171:12<br>adopted 15:17<br>17:24 34:22<br>176:9<br>advance 52:5,17<br>102:7 128:5<br>129:15 140:20<br>149:25 179:5<br>advanced 160:4<br>172:14 175:10<br>advancing 166:24<br>advantage 3:23   | afresh 103:17<br>afternoon 187:12<br>AG 23:24 30:19,22<br>30:24 31:7 32:14<br>34:9 41:19 82:4<br>age 59:2<br>Agency 54:19<br>agenda 9:9<br>agendas 46:5<br>ago 16:10 25:1<br>67:5 152:9,11<br>agree 37:2 129:6<br>agreed 14:2 32:7<br>131:8 134:23<br>145:22  |
| 89:9 absurd 72:22 abundantly 69:15 abuse 139:24 abused 102:18 AC 183:19 accept 32:7 46:13 84:10 165:2 174:7 acceptable 20:1 accepted 23:25 28:24 36:13 41:19 44:23 103:2 113:2   | 40:22 acknowledged 30:25 36:14 38:15 68:20 86:12 acknowledges 63:17 acknowledging 38:6 acquired 59:7 act 5:4 9:15,18 10:15 11:18 12:1 13:4 30:10 35:4 36:7 38:22 39:11 39:17,19 41:21 42:12 43:18 46:4   | activities 178:20<br>acts 176:17<br>actual 10:19 18:6<br>ad 105:2 150:3<br>adamant 91:10<br>adapted 172:14<br>add 7:7 11:19 56:1<br>Added 41:23<br>addition 48:11<br>99:11<br>additional 49:17<br>52:14 53:1<br>Additionally 17:17<br>49:4<br>address 3:11 25:19<br>31:17 34:24   | admitted 20:4<br>93:13,24 114:15<br>123:4<br>adopt 80:4 171:12<br>adopted 15:17<br>17:24 34:22<br>176:9<br>advance 52:5,17<br>102:7 128:5<br>129:15 140:20<br>149:25 179:5<br>advanced 160:4<br>172:14 175:10<br>advancing 166:24<br>advantage 3:23<br>adverse 165:17   | afresh 103:17<br>afternoon 187:12<br>AG 23:24 30:19,22<br>30:24 31:7 32:14<br>34:9 41:19 82:4<br>age 59:2<br>Agency 54:19<br>agenda 9:9<br>agendas 46:5<br>ago 16:10 25:1<br>67:5 152:9,11<br>agree 37:2 129:6<br>agreed 14:2 32:7<br>131:8 134:23<br>145:22<br>agreeing 66:8   |
| 89:9 absurd 72:22 abundantly 69:15 abuse 139:24 abused 102:18 AC 183:19 accept 32:7 46:13 84:10 165:2 174:7 acceptable 20:1 accepted 23:25 28:24 36:13 41:19 44:23 103:2 113:2 127:12 accepts 21:21 37:24 43:7 129:8   | 40:22 acknowledged 30:25 36:14 38:15 68:20 86:12 acknowledges 63:17 acknowledging 38:6 acquired 59:7 act 5:4 9:15,18 10:15 11:18 12:1 13:4 30:10 35:4 36:7 38:22 39:11 39:17,19 41:21 42:12 43:18 46:4 46:25 47:5 52:20  | activities 178:20<br>acts 176:17<br>actual 10:19 18:6<br>ad 105:2 150:3<br>adamant 91:10<br>adapted 172:14<br>add 7:7 11:19 56:1<br>Added 41:23<br>addition 48:11<br>99:11<br>additional 49:17<br>52:14 53:1<br>Additionally 17:17<br>49:4<br>address 3:11 25:19<br>31:17 34:24<br>56:13 60:8 93:16   | admitted 20:4 93:13,24 114:15 123:4 adopt 80:4 171:12 adopted 15:17 17:24 34:22 176:9 advance 52:5,17 102:7 128:5 129:15 140:20 149:25 179:5 advanced 160:4 172:14 175:10 advancing 166:24 advantage 3:23 adverse 165:17 adversely 133:6  | afresh 103:17<br>afternoon 187:12<br>AG 23:24 30:19,22<br>30:24 31:7 32:14<br>34:9 41:19 82:4<br>age 59:2<br>Agency 54:19<br>agenda 9:9<br>agendas 46:5<br>ago 16:10 25:1<br>67:5 152:9,11<br>agree 37:2 129:6<br>agreed 14:2 32:7<br>131:8 134:23<br>145:22<br>agreeing 66:8<br>agreement 38:8   |
| 89:9 absurd 72:22 abundantly 69:15 abuse 139:24 abused 102:18 AC 183:19 accept 32:7 46:13 84:10 165:2 174:7 acceptable 20:1 accepted 23:25 28:24 36:13 41:19 44:23 103:2 113:2 127:12 accepts 21:21  | 40:22 acknowledged 30:25 36:14 38:15 68:20 86:12 acknowledges 63:17 acknowledging 38:6 acquired 59:7 act 5:4 9:15,18 10:15 11:18 12:1 13:4 30:10 35:4 36:7 38:22 39:11 39:17,19 41:21 42:12 43:18 46:4 46:25 47:5 52:20 52:23 53:13,21   | activities 178:20<br>acts 176:17<br>actual 10:19 18:6<br>ad 105:2 150:3<br>adamant 91:10<br>adapted 172:14<br>add 7:7 11:19 56:1<br>Added 41:23<br>addition 48:11<br>99:11<br>additional 49:17<br>52:14 53:1<br>Additionally 17:17<br>49:4<br>address 3:11 25:19<br>31:17 34:24<br>56:13 60:8 93:16<br>106:15 151:13  | admitted 20:4 93:13,24 114:15 123:4 adopt 80:4 171:12 adopted 15:17 17:24 34:22 176:9 advance 52:5,17 102:7 128:5 129:15 140:20 149:25 179:5 advanced 160:4 172:14 175:10 advancing 166:24 advantage 3:23 adverse 165:17 adversely 133:6 adverted 167:7   | afresh 103:17<br>afternoon 187:12<br>AG 23:24 30:19,22<br>30:24 31:7 32:14<br>34:9 41:19 82:4<br>age 59:2<br>Agency 54:19<br>agenda 9:9<br>agendas 46:5<br>ago 16:10 25:1<br>67:5 152:9,11<br>agree 37:2 129:6<br>agreed 14:2 32:7<br>131:8 134:23<br>145:22<br>agreeing 66:8<br>agreement 38:8<br>129:22 148:13  |
| 89:9 absurd 72:22 abundantly 69:15 abuse 139:24 abused 102:18 AC 183:19 accept 32:7 46:13 84:10 165:2 174:7 acceptable 20:1 accepted 23:25 28:24 36:13 41:19 44:23 103:2 113:2 127:12 accepts 21:21 37:24 43:7 129:8   | 40:22 acknowledged 30:25 36:14 38:15 68:20 86:12 acknowledges 63:17 acknowledging 38:6 acquired 59:7 act 5:4 9:15,18 10:15 11:18 12:1 13:4 30:10 35:4 36:7 38:22 39:11 39:17,19 41:21 42:12 43:18 46:4 46:25 47:5 52:20 52:23 53:13,21 54:2 55:20,23   | activities 178:20<br>acts 176:17<br>actual 10:19 18:6<br>ad 105:2 150:3<br>adamant 91:10<br>adapted 172:14<br>add 7:7 11:19 56:1<br>Added 41:23<br>addition 48:11<br>99:11<br>additional 49:17<br>52:14 53:1<br>Additionally 17:17<br>49:4<br>address 3:11 25:19<br>31:17 34:24<br>56:13 60:8 93:16<br>106:15 151:13<br>154:3 176:23  | admitted 20:4 93:13,24 114:15 123:4 adopt 80:4 171:12 adopted 15:17 17:24 34:22 176:9 advance 52:5,17 102:7 128:5 129:15 140:20 149:25 179:5 advanced 160:4 172:14 175:10 advancing 166:24 advantage 3:23 adverse 165:17 adversely 133:6 adverted 167:7 advertising 148:25  | afresh 103:17<br>afternoon 187:12<br>AG 23:24 30:19,22<br>30:24 31:7 32:14<br>34:9 41:19 82:4<br>age 59:2<br>Agency 54:19<br>agenda 9:9<br>agendas 46:5<br>ago 16:10 25:1<br>67:5 152:9,11<br>agree 37:2 129:6<br>agreed 14:2 32:7<br>131:8 134:23<br>145:22<br>agreeing 66:8<br>agreement 38:8<br>129:22 148:13<br>agrees 43:3 148:4   |
| 89:9 absurd 72:22 abundantly 69:15 abuse 139:24 abused 102:18 AC 183:19 accept 32:7 46:13 84:10 165:2 174:7 acceptable 20:1 accepted 23:25 28:24 36:13 41:19 44:23 103:2 113:2 127:12 accepts 21:21 37:24 43:7 129:8 access 150:12                                 | 40:22 acknowledged 30:25 36:14 38:15 68:20 86:12 acknowledges 63:17 acknowledging 38:6 acquired 59:7 act 5:4 9:15,18 10:15 11:18 12:1 13:4 30:10 35:4 36:7 38:22 39:11 39:17,19 41:21 42:12 43:18 46:4 46:25 47:5 52:20 52:23 53:13,21 54:2 55:20,23 57:11 59:1,17                               | activities 178:20<br>acts 176:17<br>actual 10:19 18:6<br>ad 105:2 150:3<br>adamant 91:10<br>adapted 172:14<br>add 7:7 11:19 56:1<br>Added 41:23<br>addition 48:11<br>99:11<br>additional 49:17<br>52:14 53:1<br>Additionally 17:17<br>49:4<br>address 3:11 25:19<br>31:17 34:24<br>56:13 60:8 93:16<br>106:15 151:13<br>154:3 176:23<br>182:19 186:20                             | admitted 20:4 93:13,24 114:15 123:4 adopt 80:4 171:12 adopted 15:17 17:24 34:22 176:9 advance 52:5,17 102:7 128:5 129:15 140:20 149:25 179:5 advanced 160:4 172:14 175:10 advancing 166:24 advantage 3:23 adverse 165:17 adversely 133:6 adverted 167:7 advertising 148:25 advice 18:16 29:22                                   | afresh 103:17<br>afternoon 187:12<br>AG 23:24 30:19,22<br>30:24 31:7 32:14<br>34:9 41:19 82:4<br>age 59:2<br>Agency 54:19<br>agenda 9:9<br>agendas 46:5<br>ago 16:10 25:1<br>67:5 152:9,11<br>agree 37:2 129:6<br>agreed 14:2 32:7<br>131:8 134:23<br>145:22<br>agreeing 66:8<br>agreement 38:8<br>129:22 148:13<br>agrees 43:3 148:4<br>aided 95:14                            |
| 89:9 absurd 72:22 abundantly 69:15 abuse 139:24 abused 102:18 AC 183:19 accept 32:7 46:13 84:10 165:2 174:7 acceptable 20:1 accepted 23:25 28:24 36:13 41:19 44:23 103:2 113:2 127:12 accepts 21:21 37:24 43:7 129:8 access 150:12 179:7 185:12                    | 40:22 acknowledged 30:25 36:14 38:15 68:20 86:12 acknowledges 63:17 acknowledging 38:6 acquired 59:7 act 5:4 9:15,18 10:15 11:18 12:1 13:4 30:10 35:4 36:7 38:22 39:11 39:17,19 41:21 42:12 43:18 46:4 46:25 47:5 52:20 52:23 53:13,21 54:2 55:20,23 57:11 59:1,17 60:13 61:4,5,15               | activities 178:20<br>acts 176:17<br>actual 10:19 18:6<br>ad 105:2 150:3<br>adamant 91:10<br>adapted 172:14<br>add 7:7 11:19 56:1<br>Added 41:23<br>addition 48:11<br>99:11<br>additional 49:17<br>52:14 53:1<br>Additionally 17:17<br>49:4<br>address 3:11 25:19<br>31:17 34:24<br>56:13 60:8 93:16<br>106:15 151:13<br>154:3 176:23<br>182:19 186:20<br>187:4                    | admitted 20:4 93:13,24 114:15 123:4 adopt 80:4 171:12 adopted 15:17 17:24 34:22 176:9 advance 52:5,17 102:7 128:5 129:15 140:20 149:25 179:5 advanced 160:4 172:14 175:10 advancing 166:24 advantage 3:23 adverse 165:17 adversely 133:6 adverted 167:7 advertising 148:25 advice 18:16 29:22 57:8 59:14,18,23                  | afresh 103:17<br>afternoon 187:12<br>AG 23:24 30:19,22<br>30:24 31:7 32:14<br>34:9 41:19 82:4<br>age 59:2<br>Agency 54:19<br>agenda 9:9<br>agendas 46:5<br>ago 16:10 25:1<br>67:5 152:9,11<br>agree 37:2 129:6<br>agreed 14:2 32:7<br>131:8 134:23<br>145:22<br>agreeing 66:8<br>agreement 38:8<br>129:22 148:13<br>agrees 43:3 148:4<br>aided 95:14<br>103:20,21               |
| 89:9 absurd 72:22 abundantly 69:15 abuse 139:24 abused 102:18 AC 183:19 accept 32:7 46:13 84:10 165:2 174:7 acceptable 20:1 accepted 23:25 28:24 36:13 41:19 44:23 103:2 113:2 127:12 accepts 21:21 37:24 43:7 129:8 access 150:12 179:7 185:12 accommodates 30:11 | 40:22 acknowledged 30:25 36:14 38:15 68:20 86:12 acknowledges 63:17 acknowledging 38:6 acquired 59:7 act 5:4 9:15,18 10:15 11:18 12:1 13:4 30:10 35:4 36:7 38:22 39:11 39:17,19 41:21 42:12 43:18 46:4 46:25 47:5 52:20 52:23 53:13,21 54:2 55:20,23 57:11 59:1,17 60:13 61:4,5,15 62:1 63:12,23 | activities 178:20<br>acts 176:17<br>actual 10:19 18:6<br>ad 105:2 150:3<br>adamant 91:10<br>adapted 172:14<br>add 7:7 11:19 56:1<br>Added 41:23<br>addition 48:11<br>99:11<br>additional 49:17<br>52:14 53:1<br>Additionally 17:17<br>49:4<br>address 3:11 25:19<br>31:17 34:24<br>56:13 60:8 93:16<br>106:15 151:13<br>154:3 176:23<br>182:19 186:20<br>187:4<br>addressed 33:16 | admitted 20:4 93:13,24 114:15 123:4 adopt 80:4 171:12 adopted 15:17 17:24 34:22 176:9 advance 52:5,17 102:7 128:5 129:15 140:20 149:25 179:5 advanced 160:4 172:14 175:10 advancing 166:24 advantage 3:23 adverse 165:17 adversely 133:6 adverted 167:7 advertising 148:25 advice 18:16 29:22 57:8 59:14,18,23 60:2,11 89:14,17 | afresh 103:17<br>afternoon 187:12<br>AG 23:24 30:19,22<br>30:24 31:7 32:14<br>34:9 41:19 82:4<br>age 59:2<br>Agency 54:19<br>agenda 9:9<br>agendas 46:5<br>ago 16:10 25:1<br>67:5 152:9,11<br>agree 37:2 129:6<br>agreed 14:2 32:7<br>131:8 134:23<br>145:22<br>agreeing 66:8<br>agreement 38:8<br>129:22 148:13<br>agrees 43:3 148:4<br>aided 95:14<br>103:20,21<br>aim 128:14 |
| 89:9 absurd 72:22 abundantly 69:15 abuse 139:24 abused 102:18 AC 183:19 accept 32:7 46:13 84:10 165:2 174:7 acceptable 20:1 accepted 23:25 28:24 36:13 41:19 44:23 103:2 113:2 127:12 accepts 21:21 37:24 43:7 129:8 access 150:12 179:7 185:12 accemmodates       | 40:22 acknowledged 30:25 36:14 38:15 68:20 86:12 acknowledges 63:17 acknowledging 38:6 acquired 59:7 act 5:4 9:15,18 10:15 11:18 12:1 13:4 30:10 35:4 36:7 38:22 39:11 39:17,19 41:21 42:12 43:18 46:4 46:25 47:5 52:20 52:23 53:13,21 54:2 55:20,23 57:11 59:1,17 60:13 61:4,5,15               | activities 178:20<br>acts 176:17<br>actual 10:19 18:6<br>ad 105:2 150:3<br>adamant 91:10<br>adapted 172:14<br>add 7:7 11:19 56:1<br>Added 41:23<br>addition 48:11<br>99:11<br>additional 49:17<br>52:14 53:1<br>Additionally 17:17<br>49:4<br>address 3:11 25:19<br>31:17 34:24<br>56:13 60:8 93:16<br>106:15 151:13<br>154:3 176:23<br>182:19 186:20<br>187:4                    | admitted 20:4 93:13,24 114:15 123:4 adopt 80:4 171:12 adopted 15:17 17:24 34:22 176:9 advance 52:5,17 102:7 128:5 129:15 140:20 149:25 179:5 advanced 160:4 172:14 175:10 advancing 166:24 advantage 3:23 adverse 165:17 adversely 133:6 adverted 167:7 advertising 148:25 advice 18:16 29:22 57:8 59:14,18,23                  | afresh 103:17<br>afternoon 187:12<br>AG 23:24 30:19,22<br>30:24 31:7 32:14<br>34:9 41:19 82:4<br>age 59:2<br>Agency 54:19<br>agenda 9:9<br>agendas 46:5<br>ago 16:10 25:1<br>67:5 152:9,11<br>agree 37:2 129:6<br>agreed 14:2 32:7<br>131:8 134:23<br>145:22<br>agreeing 66:8<br>agreement 38:8<br>129:22 148:13<br>agrees 43:3 148:4<br>aided 95:14<br>103:20,21               |
| 89:9 absurd 72:22 abundantly 69:15 abuse 139:24 abused 102:18 AC 183:19 accept 32:7 46:13 84:10 165:2 174:7 acceptable 20:1 accepted 23:25 28:24 36:13 41:19 44:23 103:2 113:2 127:12 accepts 21:21 37:24 43:7 129:8 access 150:12 179:7 185:12 accommodates 30:11 | 40:22 acknowledged 30:25 36:14 38:15 68:20 86:12 acknowledges 63:17 acknowledging 38:6 acquired 59:7 act 5:4 9:15,18 10:15 11:18 12:1 13:4 30:10 35:4 36:7 38:22 39:11 39:17,19 41:21 42:12 43:18 46:4 46:25 47:5 52:20 52:23 53:13,21 54:2 55:20,23 57:11 59:1,17 60:13 61:4,5,15 62:1 63:12,23 | activities 178:20<br>acts 176:17<br>actual 10:19 18:6<br>ad 105:2 150:3<br>adamant 91:10<br>adapted 172:14<br>add 7:7 11:19 56:1<br>Added 41:23<br>addition 48:11<br>99:11<br>additional 49:17<br>52:14 53:1<br>Additionally 17:17<br>49:4<br>address 3:11 25:19<br>31:17 34:24<br>56:13 60:8 93:16<br>106:15 151:13<br>154:3 176:23<br>182:19 186:20<br>187:4<br>addressed 33:16 | admitted 20:4 93:13,24 114:15 123:4 adopt 80:4 171:12 adopted 15:17 17:24 34:22 176:9 advance 52:5,17 102:7 128:5 129:15 140:20 149:25 179:5 advanced 160:4 172:14 175:10 advancing 166:24 advantage 3:23 adverse 165:17 adversely 133:6 adverted 167:7 advertising 148:25 advice 18:16 29:22 57:8 59:14,18,23 60:2,11 89:14,17 | afresh 103:17<br>afternoon 187:12<br>AG 23:24 30:19,22<br>30:24 31:7 32:14<br>34:9 41:19 82:4<br>age 59:2<br>Agency 54:19<br>agenda 9:9<br>agendas 46:5<br>ago 16:10 25:1<br>67:5 152:9,11<br>agree 37:2 129:6<br>agreed 14:2 32:7<br>131:8 134:23<br>145:22<br>agreeing 66:8<br>agreement 38:8<br>129:22 148:13<br>agrees 43:3 148:4<br>aided 95:14<br>103:20,21<br>aim 128:14 |

|                    |                                    |                                     |                                  | 1 age 170                             |
|--------------------|------------------------------------|-------------------------------------|----------------------------------|---------------------------------------|
| aiming 110:20      | alternatively                      | <b>Appeal's</b> 19:13               | 30:4 114:13                      | 94:21 108:25                          |
| air 104:22         | 11:24                              | appear 37:1 90:18                   | 172:13 176:10                    | 109:14,19 115:20                      |
| aired 125:1        | alternatives 20:22                 | 91:19 112:10                        | 179:17                           | 126:21 127:25                         |
| airport 14:6,14,22 | ambiguously                        | 116:20 121:24                       | approaching                      | 136:9 165:9                           |
| 94:15 107:17,24    | 135:18                             | 162:13                              | 175:2                            | 182:13 183:9                          |
| 108:5,15 109:6,8   | ambition 17:4                      | appeared 31:4                       | appropriate 8:17                 | 184:14 185:1                          |
| 109:9 112:15       | ambitious 65:17                    | 74:13 80:15 85:1                    | 15:23 36:22                      | asking 114:18                         |
| akin 55:12         | amended 174:2                      | appears 13:7 14:3                   | 44:13 50:25 70:9                 | 117:3                                 |
| alarmingly 26:19   | amendment 24:5                     | 20:19 22:4 34:21                    | 71:7 106:15                      | asks 163:20                           |
| albeit 36:16 44:11 | Amendments                         | 114:12 116:24                       | 169:22 175:22                    | aspect 157:17                         |
| Alcaidesa 33:12    | 53:21                              | 124:23 125:18                       | approval 38:7                    | 181:1,18                              |
| 126:10             | amiss 79:22                        | 128:14 134:12                       | 53:12,16,17,22                   | aspects 47:4                          |
| alert 159:16       | amount 160:20                      | 150:3 172:18                        | 53:12,10,17,22                   | 100:16 110:24                         |
| alerted 123:22     | 168:23                             | appendix 139:20                     | approved 37:24                   | aspersions 81:23                      |
| 124:12 141:20      | ample 56:19                        | 142:6                               | approximately                    | assassin 19:24                        |
| alike 8:15         | ample 30.19<br>analysis 10:5       | applicable 62:8                     | 49:13 50:17                      | assassinated 19:14                    |
| alive 82:7         | 44:21 46:13,14                     | applicants 146:1                    | April 4:18 22:6                  | assault 20:8 116:7                    |
| allegation 160:15  | 87:11 175:19                       | application 24:13                   | 25:20 72:14 79:5                 | asserted 172:2                        |
| 169:13 171:25      | 176:7,11                           | 26:4 60:13 61:24                    | 119:16                           | 178:14                                |
| allegations 142:1  | and/or 105:13                      | 70:4 71:14,17                       | aptitude 177:2                   | asserting 137:23                      |
| 151:16,17 159:7    | anecdotal 33:5                     | 103:12 149:6                        | arguable 163:24                  | asserting 137.23                      |
| 162:21 169:24      | angrily 28:23                      | 157:18,21,23                        | arguably 12:3                    | 125:17,19 176:15                      |
| 174:13 178:14      | angrify 28.23<br>angry 33:24 73:18 | 157.18,21,23                        | arguments 70:8,11                | assertions 171:23                     |
| alleged 103:4      | angry 33.24 73.16<br>annual 49:13  | 159:3 160:12                        | 158:16 159:5                     | asserts 137:15                        |
| 121:19 139:22,24   | 54:14,15 97:23                     | 162:8 164:5                         | arisen 6:2 144:25                | assess 166:4                          |
| 163:21 178:13,23   | 98:22,22 99:3,13                   | 165:11 175:11,20                    | arises 125:6                     | assessing 111:21                      |
| allegedly 114:21   | annum 50:17                        | applications 25:8                   | 130:14 142:19                    | 175:23                                |
| 170:25             | annum 30.17<br>anonymised 19:20    | 60:4 89:16 90:16                    | arm's 169:25                     | assessment 4:10                       |
| alleging 166:19    | answer 2:7 73:5,13                 | applied 93:7                        | armed 79:14                      | 147:7 153:25                          |
| allow 3:15 9:2     | 77:13,15 91:8,16                   | 104:19 150:24                       |                                  | 175:18                                |
| 36:22 56:9,14      | 145:20 182:16                      | 163:7                               | arrangement<br>187:10            | assiduously                           |
| 65:12              | 183:5,11                           | apply 13:11 56:2,5                  |                                  | 177:20                                |
| allowed 3:12 32:4  | answered 182:21                    | 142:15,22 143:17                    | arrangements<br>59:17            | assist 4:9 49:20                      |
| 66:12 103:1        | answered 182.21<br>answers 156:22  | applying 27:14                      | arrest 14:15,22                  | 155:21 156:12                         |
| 134:25 167:11      | 183:18                             | appoint 61:18                       | 115:17,21 159:20                 | assistance 89:15                      |
| 185:12             | anticipated 32:22                  | appoint of 1.18<br>appointed 48:2,3 | 178:3 181:21                     | 151:5                                 |
| allowing 3:21      | anticipated 32.22<br>anxious 91:21 | 50:23 170:23                        | arrested 167:9                   | <b>Assistant</b> 55:2,16              |
| 39:24              | anybody 47:25                      | appointing 48:22                    | arrests 109:1,15                 | 56:3 182:23                           |
| allows 173:15      | anymore 153:22                     | appointing 48:22                    | 152:8 169:18                     | 183:16 185:24                         |
| alluded 159:5      | anymore 133:22<br>anyway 150:13    | 15:20,22 17:10                      | arrive 45:11                     | assisted 167:3                        |
| alongside 4:16     | <b>Apache</b> 16:3                 | 48:19,20 50:5                       | arrive 45:11                     | 180:6                                 |
| 16:18              | Apart 1:5                          | 51:2 62:19 94:13                    | art 92:2                         | assisting 7:5 60:3                    |
| alter 142:13       | apologies 185:13                   | 105:10 128:15                       | Article 161:14                   | assisting 7.3 60.3<br>associated 19:9 |
| 143:16             | apparent 18:5                      | 140:2 144:20                        | 180:10                           | assume 4:8 26:25                      |
| altered 26:12      | 35:12 120:18                       | 145:19 146:22                       | artificial 37:21                 | assumes 20:17                         |
| alternative 24:1   | 132:16                             | appointments                        | ascription 37:9                  | assumes 20:17<br>assuming 36:11       |
| 25:24 44:12        | apparently 156:25                  | 47:24 97:21                         | ascription 37:9<br>asesino 19:24 | assumption                            |
| 56:25 58:13        | 170:20                             | appreciation 78:4                   | asked 27:11 28:25                | 182:11                                |
| 172:14 173:16,22   | appeal 19:4 116:2                  | approach 18:20                      |                                  | assurance 27:8                        |
| 1/2.14 1/3.10,22   | appear 13.4 110.2                  | approach 10.20                      | 77:1,4 87:1                      | assurance 47.0                        |
|                    | <u> </u>                           | <u> </u>                            | <u> </u>                         | <u> </u>                              |
|                    |                                    |                                     |                                  |                                       |

|                                 |                      |                         |                            | Page 191                          |
|---------------------------------|----------------------|-------------------------|----------------------------|-----------------------------------|
| actoniching 40.15               | 15:5 36:9 38:16      | backwards 72:13         | beliefs 29:7               | <b>boat</b> 19:16                 |
| <b>astonishing</b> 40:15 159:21 | 43:19 50:2 54:18     | bad 28:12 119:20        | believe 10:3 31:12         | <b>bodies</b> 54:17 149:2         |
|                                 | 58:14 60:16,19       | badly 37:17 74:15       | 49:9 51:2,5,16             | bodies 34.17 149.2<br>body 108:10 |
| astonishingly<br>162:4          | 60:21,21,23          |                         |                            | <b>bold</b> 65:16                 |
| astuteness 22:22                | / /                  | bag 141:10              | 52:1 54:11,23              |                                   |
|                                 | 63:16 69:4,9         | Baglietto 26:19         | 61:9,17,23 75:21           | books 182:4,9,13                  |
| atmosphere 81:10                | 95:15 99:6,23        | 29:15,24 30:20          | 113:16 123:15              | 183:18,20,21,23                   |
| 128:13                          | 101:1,7 112:4,7,9    | 30:21 31:6 87:4         | 171:7                      | 184:2                             |
| atrocious 37:14                 | 112:11 129:20        | balance 12:1 42:7       | believed 44:10             | bordered 62:4                     |
| attack 76:14 85:5               | 130:25 131:6,9       | 42:12                   | 119:21 137:17              | Borders 54:19                     |
| 85:10                           | 131:11 136:15        | balanced 48:13          | believes 10:21             | borne 36:5 70:25                  |
| attacked 140:25                 | 140:23 149:5,8       | balances 47:7           | 35:22 40:16                | 71:2,3 81:2                       |
| attempt 24:24                   | Authority's 15:2     | Baldrick 40:12          | <b>belong</b> 19:8         | borrow 172:6                      |
| 34:19                           | authors 170:3        | Baldrick-like 96:2      | belonging 29:17            | <b>bound</b> 133:6 178:6          |
| attempted 13:23                 | authorship 152:22    | bare 68:15              | 32:1                       | boxes 155:10                      |
| 114:23                          | automatically        | barely 97:17            | benefit 6:24 27:13         | brave 65:17 89:17                 |
| attempting 95:11                | 59:21 103:8          | barrage 78:18           | 65:21                      | 92:3                              |
| attempts 12:25                  | autumn 4:6,8         | barrister's 25:23       | benefited 45:15            | brazen 24:24                      |
| 29:15 56:20 64:7                | availability 150:6   | based 7:21 14:1         | best 6:12 9:22             | breach 11:16                      |
| 64:10,17,20                     | 176:11               | 17:10 21:22             | 17:14 37:8 68:13           | breaches 64:13                    |
| 82:18 84:24                     | available 44:3       | <b>basic</b> 104:13     | 90:22 91:21 92:2           | 68:20                             |
| 152:16                          | 54:5 59:14 68:4      | 161:10 162:10           | 117:13 134:16              | <b>break</b> 66:18 144:9          |
| attend 50:25 51:17              | 71:8 98:9 175:25     | 164:10 165:23           | 173:5 182:6                | breakdown 133:5                   |
| 102:3,14                        | 178:7 183:10         | basis 16:11 21:14       | <b>better</b> 9:3 10:8     | breeding 34:3                     |
| attendance 83:3                 | 186:17               | 21:23 26:9 29:5         | 167:18 187:10              | 95:25                             |
| 85:14 102:24                    | average 97:13        | 43:4 45:17 53:5         | <b>beyond</b> 23:12        | brief 68:5                        |
| attended 27:19                  | avoid 48:23 69:13    | 53:10 54:6,15           | 180:24 186:21              | briefed 117:18                    |
| 102:22 128:6                    | 70:4 166:23          | 98:10 114:15            | <b>bias</b> 44:12          | 123:2 127:10                      |
| attending 99:17                 | avoidance 114:23     | 115:25 120:22           | biased 45:2                | 177:20                            |
| 170:11                          | avoided 75:22        | 132:17 150:3            | <b>bid</b> 99:4            | <b>briefing</b> 90:15,18          |
| attention 76:19                 | award 152:13         | 160:12 169:13           | bidding 167:2              | 168:16                            |
| attitude 48:12                  | aware 8:11 23:7      | 172:15,18 175:14        | <b>big</b> 69:6            | briefly 115:19                    |
| <b>Attorney</b> 28:5,20         | 33:2 119:1,6         | 176:15 178:23           | binding 26:1               | 185:13                            |
| 29:23 38:3 47:15                | 151:2                | batting 3:22            | <b>bit</b> 5:5 84:4 110:23 | <b>bring</b> 6:25 11:13           |
| 76:19 80:3 87:7                 | axe 9:8              | bear 139:21             | 120:9 141:10               | bringing 152:2                    |
| 87:22 88:10,14                  |                      | becoming 43:12          | <b>Bitto</b> 38:20         | <b>British</b> 109:16             |
| 110:14 122:22                   | <u>B</u>             | 166:25                  | <b>black</b> 134:5         | 116:19 121:7                      |
| 127:6 142:4                     | <b>b</b> 4:19 101:21 | bedrock 151:22          | Blackadder 96:1            | 133:13                            |
| 153:1                           | 112:8 137:4          | <b>beefed</b> 149:10    | blamed 15:13               | <b>Britto</b> 34:13 38:10         |
| Attorney's 88:19                | 139:20               | <b>began</b> 170:10     | <b>Blands</b> 159:8,10     | 38:15 40:16,19                    |
| Attorney-General                | <b>B2</b> 142:6      | beginning 82:4          | 168:19 170:4               | 93:19,22 94:6                     |
| 181:8                           | <b>B3822</b> 153:15  | <b>behalf</b> 3:8 14:17 | 173:4,11 179:10            | 96:3,16,18 97:15                  |
| audit 185:21                    | <b>B3824</b> 154:19  | 83:16 151:13            | blessing 166:9             | 99:15 101:20,23                   |
| August 25:15                    | back 67:15 72:23     | behaved 74:9            | 170:2                      | 102:3,7,11,14                     |
| 26:25 113:12                    | 75:9 82:2 86:2       | 96:10                   | blithely 89:4              | 103:2,21,24                       |
| 168:5                           | 86:11 156:11         | behaviour 56:24         | blunder 154:5              | 104:1 105:22                      |
| authorities 21:25               | 171:7 183:11         | 74:13 111:3,6           | <b>blush</b> 91:24         | 106:9 116:16                      |
| 26:2 51:9 180:12                | 184:3 185:25         | 114:22                  | <b>board</b> 33:11 51:23   | 117:1,7,11,11,17                  |
| authority 3:1 6:8               | backed 147:1         | belatedly 182:25        | 89:3 116:5 149:2           | 117:19,22 118:6                   |
| 12:7,9,9 14:25                  | background           | belief 26:9             | 149:24                     | 118:17 119:4,6                    |
|                                 | 123:24               |                         |                            | ĺ                                 |
|                                 | I .                  | ı                       | 1                          | 1                                 |

|                        |                                 |                           |                   | 1 age 172              |
|------------------------|---------------------------------|---------------------------|-------------------|------------------------|
| 122:1,11,14,18         | 127:20 129:23                   | 58:11 62:21 63:2          | central 161:8     | 144:3,8,12,13,18       |
| 122:23 123:2,2,3       | 130:16 148:23                   | 67:14,18 69:18            | certain 21:4 82:4 | 147:4,21 148:22        |
| 123:4,10,18,19         | called 72:5 87:17               | 69:23 70:2 71:25          | 103:7 108:7       | 151:7,10 187:5,9       |
| 123:22 124:6           | 122:14 126:24                   | 75:7 82:11 89:18          | 173:14            | 187:16,20,23           |
| 126:22 127:1,6         | 131:4                           | 89:22 90:17               | certainly 16:4,12 | <b>challenge</b> 24:19 |
| 127:10,11,13,14        | calling 66:7                    | 91:11 102:20              | 47:25 85:19       | 25:22 26:23            |
| 127:20,22 128:4        | 102:11                          | 112:14 132:25             | 149:11 150:5      | 29:15 31:8,18,21       |
| 128:6,9,18 129:7       | calls 88:3                      | 139:19 157:14             | 157:12            | 72:1 85:4              |
| 129:14 132:23          | calm 38:10 73:23                | 158:5,19 159:14           | certainty 161:13  | challenged 2:1         |
| 133:17,21,23           | calmly 73:25                    | 160:3,4 162:3,11          | cetera 114:3      | 23:19 26:15            |
| 134:15 135:8           | candidate 95:3                  | 162:13,15,20,22           | Chair 95:14,17    | 70:10 157:2            |
| 136:25 137:8,10        | 146:2 180:25                    | 163:1,2,12,15,18          | 151:18 174:25     | challenges 32:22       |
| 137:17,21 138:4        | candidates 17:12                | 168:1,7 169:1,5           | chairman 1:3 3:19 | 39:15 48:9 60:8        |
| 138:9,25 139:1,6       | 145:10 146:13                   | 169:12,18,19,19           | 4:5,25 6:8,12 7:4 | 167:8                  |
| 141:17 142:2           | 147:1 168:15                    | 171:2,12 172:4            | 7:19,24 8:6,11,18 | challenging 5:15       |
| 143:3 148:1,13         | cap 150:12                      | 172:14 173:2,22           | 9:14,23 10:1      | chance 1:18 2:2        |
| 148:17                 | cap 130.12<br>capable 42:6 57:3 | 173:25 174:1,8            | 11:1 13:12 14:6   | 73:23                  |
| Britto's 102:20        | 69:4 101:16                     | 174:16,24 175:2           | 16:8,19 18:1,13   | change 143:21,23       |
| 123:25 127:23          | 130:19 154:21                   | 175:9,15 176:3            | 18:19 20:13       | changed 53:15          |
| 139:20 142:6           | capacities 28:7                 | 177:24 179:12,21          | 21:22 23:21 24:2  | 79:4 91:17             |
| broad 65:23 96:23      | capacity 31:3                   | 179:23 180:1,14           | 24:12,23 27:1,6   | 143:10                 |
| 101:16 131:10          | capacity 31.3                   | cases 60:6 67:25          | 27:11 28:23 30:5  | changes 9:12,12        |
| broadly 148:4          | care 149:12                     | 90:17                     | 30:11 32:25       | 52:24 55:8 61:15       |
| broke 91:13            | cared 19:22                     | cast 81:23                | 33:23 34:4 36:10  | 93:15                  |
| brought 106:5          | careful 10:9 51:13              | categorically             | 37:19 38:14,17    | changing 166:18        |
| 116:4 158:10,24        | 51:15 119:19                    | 172:2                     | 39:10,22 40:21    | 169:12                 |
| 159:3 172:17           | 165:20 168:16                   | Cathal 182:24             | 41:8,9 42:3,5,19  | chanting 19:23         |
| 174:1                  | 169:7 179:15                    | cause 64:7,8,18,18        | 43:13 44:20       | character 49:19        |
| budget 52:3,3          | carefully 47:6                  | 127:25 132:4              | 45:15,22 46:7,13  | 152:8                  |
| 97:23 99:3,3           | 48:23 71:22 72:2                | 134:16                    | 48:2,3 49:15,16   | characteristics        |
| buffer 41:21           | 168:12                          | caused 5:22 34:3          | 49:24 50:6,11,16  | 49:17 93:25            |
| build 14:7             | Caribbean 183:22                | 63:10 120:7               | 50:24 51:19       | charge 89:16           |
| building 81:24         | Carreras 117:18                 | 178:25                    | 52:19 54:7 58:1   | 160:14 163:23          |
| 155:9                  | 117:23 122:9                    | causes 30:5 53:18         | 59:13 62:16       | 169:10 177:18          |
| built 47:7             | 134:21                          | 64:7,17                   | 64:25 65:5,10,15  | charged 80:7           |
| bundle 84:1            | carried 19:17,21                | caution 17:13             | 66:6,12,15,16,22  | 175:22                 |
| business 69:5          | 115:13 141:2                    | 23:13 32:4,6              | 92:9,15,19 97:12  | charges 153:8          |
| 149:12                 | 179:21                          | 76:8 80:18 83:19          | 97:15 99:7 100:4  | 158:9 159:3,23         |
|                        | carry 15:14 68:25               | 84:9 166:22               | 100:7,9,13,20,23  | 162:7 174:6,23         |
| C                      | 103:3 111:24                    | 167:6 170:4               | 101:11,15 102:13  | 175:1 176:3            |
| C 4:21 5:3             | 131:16                          | cautious 80:11            | 105:3 106:13      | 179:12                 |
| cabinet 28:18          | carrying 112:12                 | <b>ceasing</b> 4:12 105:5 | 108:13,17,19,21   | charging 174:20        |
| <b>cable</b> 57:3      | 155:9                           | 106:19 119:10             | 108:24 109:3,7    | Charles 106:11         |
| <b>Caine</b> 160:15    | carses 51:1                     | celebrate 8:17            | 109:13,18,24      | 139:16 140:11          |
| calculated 64:8,11     | Caruana 3:10                    | 47:11                     | 110:2,16,22       | 142:9 143:8            |
| 64:18,21 181:4         | case 2:3,6,7 25:4               | celebrated 20:1           | 116:11 124:21     | <b>chat</b> 17:2,2     |
| 186:2                  | 26:5,13 31:14                   | cells 164:23              | 125:4 126:1,8     | check 12:1 42:7,8      |
| <b>call</b> 15:7 77:19 | 32:20,20 36:18                  | censure 108:7             | 131:22 132:13     | 42:12                  |
| 100:19,22 101:10       | 44:8 47:12 51:8                 | 181:11                    | 141:2 143:24      | checks 47:7            |
| 102:15 104:7           |                                 |                           |                   |                        |
|                        | I                               | 1                         | 1                 | 1                      |

|                          |                        |                           |                   | 1 age 173               |
|--------------------------|------------------------|---------------------------|-------------------|-------------------------|
| <b>chief</b> 6:7 12:14   | chooses 10:1           | 69:16 89:17               | combination 186:5 | 64:2 94:14 96:14        |
| 14:19,21 21:25           | choosing 173:4         | 103:25 105:18             | combined 106:1    | 99:5 104:8 105:5        |
| 22:6 25:25 26:20         | <b>chose</b> 35:6 70:1 | 124:2 126:8               | come 2:17 45:9    | 105:11 106:3,10         |
| 28:6,19,21,23            | chosen 36:2            | 129:13 137:22             | 65:7 67:24 69:1   | 106:19 110:10,13        |
| 29:20 30:8 34:10         | Christian 23:4         | 149:7 170:23              | 78:4 83:17 85:5   | 112:3,7 113:5,13        |
| 34:16,22 35:7            | 177:4                  | 179:25 180:13             | 87:18 89:20       | 117:22 118:11           |
| 38:3,21 40:18            | chronologically        | 182:21                    | comes 9:7 38:16   | 119:10 121:23           |
| 41:14,25 51:8            | 29:10 81:12            | clearance 168:14          | 84:7 153:23       | 123:13,15 128:20        |
| 52:22 53:7 57:17         | CIO 22:25              | cleared 87:8              | 155:6 164:17      | 128:23 129:5,6          |
| 76:24 79:12              | circular 8:1,3         | clearer 84:13             | 171:5             | 129:24 130:4,8          |
| 81:21 84:8 87:7          | circumspect            | clearly 23:13,18          | comfortably       | 130:17,21 131:1         |
| 88:2,3,4 90:4            | 124:13 141:21          | 40:8 52:15 63:25          | 160:23,25         | 131:4,12 134:18         |
| 95:13 96:4,8             | circumstance 98:3      | 95:16 99:7                | coming 110:3      | 144:21 147:8,9          |
| 99:18,20,25              | 142:21                 | 131:23 165:12             | 111:14 155:11     | 166:22 180:20           |
| 101:6,20,21              | circumstances          | 172:2                     | command 14:18     | 181:6,21 182:23         |
| 102:9 103:5              | 4:11 97:5 101:18       | clerks 97:22 99:10        | 23:1              | 183:7,16 184:1          |
| 104:4 105:9,21           | 102:23 105:4           | 149:17                    | commence 124:10   | Commissioners           |
| 106:2 108:8              | 106:18 124:2           | client 2:5 142:14         | 170:17            | 46:1                    |
| 110:9 111:4              | 140:18 142:11          | 143:17                    | commenced         | commit 48:24            |
| 113:19 117:21,23         | 143:13,23 152:3        | client's 30:21            | 170:21            | 50:14 64:12             |
| 118:5,8,17,23            | 173:7 181:17           | close 3:15 75:10          | commendable       | committed 26:10         |
| 119:6,9,17               | citizen 90:7 161:13    | 90:4 110:18               | 108:1             | 58:18 130:9             |
| 120:14,24,25             | citizens 97:10         | 153:10 169:16             | comment 7:20      | <b>common</b> 70:19     |
| 121:17 122:19            | civil 60:15 114:4      | closed 78:1               | 13:13 28:15       | 79:11 83:10             |
| 123:9,11 124:9           | 133:15 152:21          | closely 74:23             | 75:12 164:23      | 119:11                  |
| 124:14 127:3,17          | claim 75:23            | closest 164:13            | commented         | Commonwealth            |
| 128:7,10,17              | 121:10 126:10          | <b>closing</b> 2:9 4:1,15 | 160:23            | 111:5                   |
| 129:1,2,4,10,15          | 166:12 168:8           | 36:16 94:10 95:9          | comments 110:9    | communicate             |
| 129:22 130:12,24         | 169:9 172:5,9,20       | 107:6 157:1               | 146:9             | 36:21                   |
| 132:19 133:3,18          | 173:17 176:17          | 182:18                    | commercial        | communicated            |
| 133:24 136:3,8           | claimed 159:8          | <b>CM</b> 41:19 103:19    | 159:10 166:7,15   | 15:17 28:4 30:21        |
| 137:14 138:21            | claiming 19:13         | Coastguard 54:19          | 166:16,24 167:10  | 140:11 141:23           |
| 139:4,5,13 140:1         | claims 33:13 60:17     | code 11:9 22:2            | 168:5,11 169:1    | communicating           |
| 141:24 142:3             | 133:15 166:25          | 57:12 178:25              | 170:1             | 29:19 138:11            |
| 145:13,16,18             | 184:25                 | <b>coded</b> 173:9        | Commission 49:12  | communication           |
| 146:20 149:11,16         | Claire 122:7           | coherently 159:14         | 51:16 54:20       | 51:20 170:13            |
| 152:12 157:15            | clandestine 181:2      | Collado 135:5             | 185:24            | community 98:14         |
| 158:1,4 159:15           | clarification 21:18    | colleague 76:13           | commissioner 3:9  | 98:20                   |
| 159:19 160:7,16          | clarify 63:12          | colleagues 75:5           | 4:12 11:14 12:11  | company 49:2            |
| 161:7 162:17             | clarity 52:20          | 181:8                     | 12:17 13:16       | 75:3 139:17             |
| 163:3,11,16              | 138:10,18              | collect 73:19             | 14:11 17:5,11     | 140:12 142:9            |
| 164:5 168:1              | Clarke 24:6            | collective 12:4           | 22:9 30:15 34:17  | <b>Company's</b> 106:11 |
| 175:7 178:9              | 158:20 160:4           | 119:25                    | 35:20 50:2 52:2   | compared 95:24          |
| Chiefs' 146:5            | classic 166:14         | collectively 33:21        | 52:15 55:1,2,15   | competing 6:20          |
| chin 65:24               | clear 6:16 8:15        | College 146:6             | 55:17,21 56:3,4,7 | 110:16                  |
| choice 9:19              | 14:7 17:3 34:5         | collision 21:13           | 56:9,12 57:6,19   | competition             |
| choices 74:6             | 38:18 45:16,24         | coloured 118:19           | 57:22 58:3,6,16   | 159:10                  |
| <b>choose</b> 25:9 35:18 | 50:20 51:11 54:2       | colouring 133:11          | 58:22 59:3 61:7   | complain 125:11         |
| 67:24                    | 60:10 67:1 69:7        | colours 84:5              | 62:9,12 63:15     | 156:5,9                 |
|                          |                        |                           |                   |                         |
| I                        | 1                      | 1                         | •                 | 1                       |

|                        |                    |                    |                           | 1 age 174                |
|------------------------|--------------------|--------------------|---------------------------|--------------------------|
| complainant 163:9      | computers 154:21   | 133:2,25 137:13    | 36:24 42:23               | 9:4 11:25 37:5           |
| 170:2                  | 154:24             | 138:20 139:3       | 46:14 56:15               | 38:21                    |
| complainant's          | concealed 26:12    | 162:11             | 68:11 73:10 95:5          | constitutionally         |
| 171:25                 | conceded 128:3     | confident 72:21    | 103:16 106:15             | 44:16                    |
| complainants           | concern 17:6       | 81:4 185:18        | 107:10 108:8              | constructive 6:13        |
| 36:14,17 39:16         | 21:17 34:20        | confidential 29:20 | 109:21 115:5              | 36:1 46:15 106:6         |
| 44:10                  | 81:25 111:2        | 30:6,18 184:5      | 128:21 131:2,13           | construe 130:15          |
| complained 111:7       | 134:8              | confidentiality    | 134:24 140:16             | construed 132:22         |
| 125:10                 | concerned 118:3    | 30:4,12,17         | 147:15,23 160:19          | consultant 49:1          |
| complaint 161:6        | 118:14 126:13      | confirm 178:24     | 160:21 169:24             | consultation 49:25       |
| 165:24 169:8           |                    |                    | 175:5                     | 98:19 129:21             |
|                        | 130:7 141:11       | confirmed 113:9    |                           |                          |
| 172:8,16               | 148:3,15           | 141:16 178:19      | consideration 11:7        | consulted 23:10          |
| complaints 33:1,3      | concerning 121:5   | 180:12 187:2       | 33:6 53:8 61:3            | 48:18                    |
| 33:4 36:20,21,24       | concerns 21:9 30:5 | confirms 40:14     | 158:16                    | contact 61:12            |
| 55:15,24,25 56:2       | 30:22 34:25        | conflict 50:10     | considered 25:2           | 78:11 79:17              |
| 56:6,15,17 61:14       | 35:13 101:23       | 51:19 60:10        | 47:6 52:24 63:25          | contain 175:12           |
| 61:16 98:16            | concessions        | 82:24 83:2 94:16   | 94:8 107:25               | <b>contained</b> 113:10  |
| 99:14 109:10           | 164:19             | conflicted 36:18   | 108:6 116:6               | 176:10 184:4             |
| 115:23,24 116:5        | conclude 177:7     | conflicting 95:4   | 119:23 120:1,16           | contemplated             |
| 124:19 125:13          | concluded 12:13    | conflicts 43:3     | 121:2,12 130:18           | 71:17                    |
| complete 71:11         | 26:2,6             | 48:24 50:3 59:19   | 138:18 158:7              | contemporaneous          |
| 73:14 158:21           | concluding 4:24    | 68:19              | 186:15,17                 | 182:5                    |
| completed 63:5         | 27:12 65:5         | confrontation      | considering 55:17         | contemporaneo            |
| 72:25                  | 177:25             | 40:17              | 97:4 120:20               | 113:25                   |
| completely 40:14       | conclusion 25:18   | confuse 38:5       | 158:3 160:10              | <b>content</b> 3:25 76:9 |
| 69:13 85:3             | 85:7 90:10 99:24   | confused 6:18      | 170:9                     | 92:25 146:14             |
| 172:13 185:18          | 107:22 115:1,11    | confusingly        | considers 179:18          | contention 179:6         |
| complex 89:15          | 133:20 162:14      | 136:18             | consistently 178:2        | contents 138:7           |
| 98:4 104:11            | 169:19 173:1       | confusion 134:9    | <b>consists</b> 68:6 97:9 | 139:8                    |
| 157:8                  | 179:14             | conjunction 55:22  | 97:22                     | context 58:11            |
| complexity 138:14      | conclusions 4:20   | connect 160:1      | conspicuous 83:9          | 60:15 86:18              |
| 175:3                  | 4:22 11:2 17:22    | connected 74:23    | conspicuously             | 96:25 151:25             |
| complicated 60:6       | 35:15 66:24        | 75:2               | 153:19                    | 161:16 165:15            |
| complied 13:17         | conduct 14:12      | connection 122:16  | conspiracy 22:14          | 184:13                   |
| complies 55:5          | 20:11 22:2 80:19   | 165:7              | 161:9 163:23              | continual 51:3           |
| <b>comply</b> 59:15,24 | 90:18 106:1,4      | conniving 181:15   | 176:12 177:19             | continuation             |
| component 78:2         | 140:3 155:19       | conscience 82:21   | 178:13                    | 62:20 169:14             |
| composition 97:8       | 160:20 161:6       | 82:24 88:9         | constitute 44:7           | continue 132:21          |
| compositions           | 180:23 181:2       | consciences 82:19  | 160:22                    | 167:24                   |
| 140:23                 | conducted 14:23    | conscious 150:7    | constituted 103:16        | continued 6:11           |
| comprehensive          | 22:17,23,25 32:3   | consensus 124:23   | 106:17                    | 22:11 171:9              |
| 51:23                  | 156:15,23 184:6    | 164:14             | constitution 5:3          | continuous 5:25          |
| comprising 117:21      | confidence 11:21   | consent 129:16     | 9:15,18 10:15             | continuously             |
| compromised            | 12:10,16 35:20     | consequences 6:25  | 11:16 13:3 36:8           | 53:18                    |
| 10:25 45:2             | 57:10 76:3         | 19:5 141:11        | 39:18 42:13               | contract 89:23           |
| computer 159:23        | 118:10,22 120:7    | 165:4,17           | 43:17 46:4,23,25          | 172:21,24 173:3          |
| 162:21,23 163:21       | 120:23 121:1,16    | consequently       | 55:6 151:24               | 176:16                   |
| 176:18 177:16          | 128:19 129:4       | 141:4              | 180:11                    | contradict 20:19         |
| 178:13 179:12          | 130:12 132:18      | consider 33:3      | constitutional 6:5        | contradiction            |
| 1,0.10 1,7.12          | 155.12 152.10      |                    |                           |                          |
|                        | l                  | l                  | l                         | l                        |

|                        |                           |                            |                    | Page 195                  |
|------------------------|---------------------------|----------------------------|--------------------|---------------------------|
| 14:20                  | 161:12                    | 174:22 186:1               | 114:10 119:13      | 186:24                    |
| contradictory          | Cornelio 166:9            | court 19:2,3,12            | 145:11             | database 179:8            |
| 37:16                  | 178:2 179:7               | 32:24 76:18                | criticising 16:11  | date 116:17 131:6         |
| contrary 7:10          | Coroner 19:1              | 114:25 152:13              | criticism 22:24    | 131:7 135:15              |
| 102:1 152:24           | 117:5                     | 157:16,19,20,24            | 43:1 94:8 96:11    | dated 110:12,15           |
| 161:21 187:2           | Coroner's 18:8            | 157.10,19,20,24            | 96:23 100:5        | 116:25 119:16             |
| contrast 168:12        | correct 20:5 93:13        | 166:16 172:17              | 102:25 103:18,22   | 136:14 139:2,17           |
| contrast 108.12        | 109:17 183:20             | 173:24 174:1               | 111:13,16,22       | 140:12 142:8              |
| 104:16 121:4           | corrected 34:7            | 175:10 177:6               | 115:3 139:9        | 145:13 147:12             |
| contrasts 131:18       | correction 3:14           | 180:13 186:18              | 141:8 146:17       | 176:5                     |
| contributed 132:2      | correctly 20:13           | courtesy 28:11             | criticisms 97:1    | dates 87:11               |
| contributed 132.2      | 44:11                     | courts 19:20 20:6          | 161:23             | daunting 136:10           |
| 106:22 139:14          | correspondence            | 25:4 151:4                 | cross 95:25        | day 6:17 24:5             |
| 149:5                  | 78:19,20 86:1,7           | cover 84:1 126:17          | Crown 29:2         | 45:23 79:6                |
| contributions          | 86:14 88:1 185:3          | 186:2                      | 159:15,17 160:19   | 138:24 182:4,12           |
| 74:12                  | cost 101:8                | covering 113:4,8           | 162:1 165:21       | 183:18,20,23,23           |
| control 154:12         | costly 167:1              | covert 180:25              | 177:15 178:22      | daybooks 171:4            |
| controlled 43:14       | costs 152:14              | CPs 65:22                  | Crown's 160:2      | days 1:14 2:2 24:4        |
| 49:3                   | cosy 169:22               | craft 156:4                | 163:15 166:20      | 25:21 30:19               |
| controversial          | Council 146:5             | create 37:20               | 173:2              | 35:17 42:1 51:24          |
| 110:24                 | counsel 2:4 7:5,9         | created 61:10              | crucial 171:15     | 92:20 136:22              |
| convenient 66:17       | 7:10 8:15 24:23           | 82:25 166:11               | crucially 11:11    | 143:10                    |
| 143:25 144:1,6         | 26:19 27:2 29:2           | 173:9                      | 32:15              | deadline 104:22           |
| 169:15                 | 32:19 36:15               | creates 53:5               | Cruises 183:22     | deal 32:8 48:5 52:7       |
| conveniently           | 37:23 40:5,6              | creation 64:3              | Cruz 2:22 3:16,19  | 55:24 80:22               |
| 126:16                 | 66:9,11 90:16,18          | credibility 107:14         | 100:4,9            | 82:12 107:17,18           |
| Convention 11:17       | 95:9,22 96:12             | credible 93:21             | crying 166:18      | 115:19 117:15             |
| 180:10                 | 97:3 99:16                | 147:2                      | CTI 107:6 125:8    | 138:13 144:22,24          |
| conversation 34:8      | 101:19 120:4              | crew 121:11                | 184:14             | 150:2 155:15,24           |
| 80:15 85:25            | 126:5 147:25              | crewmen 133:16             | culminated 47:10   | dealing 31:20             |
| 86:15,16               | 148:2,12 153:16           | crime 19:7 60:1            | culpability 65:19  | 52:18 54:25 62:2          |
| conversations 86:6     | •                         | Crimes 63:23               | culture 119:22     | 174:13                    |
| convert 18:6           | 165:21 175:4              | criminal 6:1 29:24         | cured 44:12        | dealt 91:14 107:20        |
| conveyed 135:18        | 180:6 182:14              | 29:25 31:2 64:5            | curious 157:17     | 126:6 144:23              |
| 136:20 137:10          | 186:25                    | 69:14 90:7                 | current 19:4 26:22 | 151:16                    |
| convince 67:19         | counsel's 103:18          | 142:14 143:16              | 53:4               | death 61:11               |
| convincing 84:17       | count 159:25              | 152:3,11 161:16            | currently 48:25    | deaths 18:12              |
| <b>cool</b> 181:16     | counts 9:19               | 163:25 164:22              | 53:12 60:23 62:6   | deceased 18:22            |
| Cooper 3:1 151:11      | <b>couple</b> 1:14 148:18 | 167:5 169:8                | cursory 176:8      | 19:8,10 121:11            |
| cooperation 154:8      | <b>courage</b> 90:5,10    | 173:24 177:5               | curtain 67:4       | 133:16                    |
| cooperative 93:3       | courageous 90:13          | crisis 31:10 104:22        |                    | December 168:9            |
| coordinating 91:2      | course 1:13 3:7           | crisis-like 128:13         | D                  | 170:19                    |
| <b>COP</b> 20:10 33:15 | 17:2 27:21 56:24          | critical 96:21             | <b>D</b> 4:23      | <b>decide</b> 34:7 75:16  |
| 40:24 48:18 50:1       | 68:16 69:19               | 119:2 179:6                | <b>D7379</b> 176:6 | 75:17 83:20               |
| copied 71:25 142:2     | 72:24 73:4 74:19          | <b>criticise</b> 16:9 39:4 | damages 121:10     | 92:21 115:1               |
| core 1:6,12 5:17       | 75:8 80:2 81:6            | 43:2                       | damning 119:18     | 125:5 129:16              |
| 6:19,20,22 7:6,16      | 105:24 142:13             | criticised 28:22           | dangers 68:14      | <b>decided</b> 15:11 59:4 |
| 25:8 38:1 151:15       | 143:16 146:8              | 94:7 95:19 96:3            | data 155:11        | 110:6 111:23              |
| 153:16 156:5           | 173:21 174:11,12          | 99:16 111:6                | 181:13,24 185:1    | 127:19 134:11             |
|                        |                           |                            | 185:13 186:8,8     |                           |
|                        | •                         | •                          | 1                  |                           |

|                         |                        |                                    |                         | 1 age 170                            |
|-------------------------|------------------------|------------------------------------|-------------------------|--------------------------------------|
| decision 20:24          | 147:23 153:18          | departed 22:11                     | determine 33:23         | diplomat 114:5                       |
| 23:10,14 28:12          | define 177:8           | departing 58:22                    | 57:25 102:13            | diplomatic 14:24                     |
| 44:4 45:10 58:9         | defined 43:13          | department 63:4                    | 117:5 125:23            | 15:10                                |
| 58:12 59:9 68:24        | 57:16                  | dependable                         | determined 105:8        | direct 106:7                         |
| 113:18 116:4            | defraud 161:9          | 177:11                             | 152:16 162:1            | 126:18 147:13                        |
| 118:19,21 120:22        | 163:23 176:12          | depending 8:8                      | develop 172:22          | directed 47:25                       |
| 121:15,22 124:5         | 177:19                 | 85:20                              | developed 66:25         | 147:5                                |
| 124:17 132:17,23        | defy 16:8              | deposed 95:1                       | 70:14 158:19            | directing 27:10                      |
| 133:11 134:11           | degree 171:6           | 122:11,18 123:7                    | 173:10                  | direction 175:7                      |
| 135:17,19 136:3         | delay 115:2            | 127:2 145:2,7,9                    | development 51:4        | directions 164:24                    |
| 136:20 137:16           | delegation 44:14       | depth 94:5                         | 178:20                  | directly 57:22 76:1                  |
| 138:4,6 139:12          | <b>Delhi</b> 3:2 22:15 | Deputy 49:4                        | developments            | 141:6 181:19                         |
| 139:15 140:19           | 25:7 26:3 35:11        | describe 31:22                     | 47:23 169:18            | director 6:8 23:3                    |
| 141:15,21 142:22        | 69:19 105:13           | 81:2                               | deviation 13:8          | 23:16,22 29:1                        |
| 154:4 176:20            | 121:25 122:8,15        | described 7:25                     | devices 27:25           | 38:4 62:7 90:11                      |
| 181:5                   | 123:17,21,25           | 34:6 79:23 81:9                    | 29:17 32:1 86:21        | 90:12                                |
| decision-making         | 124:4,7 126:24         | 81:14 112:6,10                     | 86:23 154:20            | disadvantage 3:23                    |
| 151:2 177:11            | 136:1 138:5            | 119:17 128:13                      | <b>DeVincenzi</b> 79:20 | disaffection 64:3,9                  |
| decisions 19:13         | 140:3 141:14,19        | description 8:3                    | 81:8 82:14 84:5         | 64:19                                |
| 49:9 62:6 74:10         | 142:2 151:14           | 40:11 146:18                       | 88:11,20                | disappeared 86:22                    |
| 150:17,25 151:3         | 152:6,9 156:21         | descriptive 17:25                  | devious 181:4           | disappeared 60:22<br>disavowed 176:7 |
| dedicate 49:7           | 158:5 171:8,16         | descriptive 17.25<br>deserve 90:11 | DI 24:8                 | disc 184:16                          |
| dedicated 26:16         | 173:18 182:1           | deserved 108:7                     | diametrically           | discharge 58:5                       |
| 91:24,25                | 184:24 186:15,24       | designed 42:12                     | 146:25                  | 98:4 101:2                           |
| deep 5:18 17:4          | deliberate 42:23       | desire 20:24 36:5                  | diary 87:23             | discharged 99:8                      |
| deeply 66:14            | 88:16 107:25           | 105:11                             | dictate 40:1            | 104:9 149:19                         |
| defaced 26:12           | 178:21                 | desired 41:3                       | dictionary 43:14        | 152:5,10                             |
| default 44:8 63:15      | deliberately 69:13     | desktop 155:10                     | difference 122:3        | discharging 51:12                    |
| 102:2                   | 70:3 87:8 165:5        | despite 7:9 24:21                  | 164:11                  | disciplinary 56:22                   |
| defective 24:15         | deliberations          | 26:7 127:19,23                     | different 4:18 25:9     | discipline 64:13                     |
| defence 162:25          | 113:17 116:10          | 139:9 140:25                       | 26:13 41:18             | 104:18 131:19                        |
| 163:2 186:18            | 126:12                 | destroyed 26:11                    | 53:20 79:23 80:4        | 180:4                                |
| defend 45:7 67:20       | delicacy 82:12         | 182:2 184:19,23                    | 86:13,14,14 94:3        | disclose 178:4                       |
| 68:13 93:12             | delicate 104:10        | <b>destruction</b> 153:20          | 94:4,4 122:4            | disclosed 83:24                      |
| <b>defendant</b> 164:22 | 114:7                  | 160:10 181:20                      | 128:18 134:13,14        | 178:16                               |
| defendants 3:2          | delighted 5:1          | 182:19 186:6,23                    | 165:3 168:15            | disclosure 5:18,22                   |
| 25:7 69:19              | deliver 54:3 112:8     | detail 2:19 25:19                  | differently 53:20       | 5:23 146:8 156:4                     |
| 151:14 152:5,7          | demands 166:12         | 46:9 69:18                         | difficult 21:2 42:1     | 156:17 186:15                        |
| 157:3 159:1,2,21        | 180:5,6                | detailed 2:9,12                    | 89:25 132:21            | discontinuance                       |
| 161:20 165:18           | demeanour 92:24        | 10:5,7 16:13                       | 159:24 181:17           | 152:25 162:6                         |
| 172:12 176:24           | 93:18                  | 104:15,17 131:14                   | difficulty 63:11        | discontinue 69:23                    |
| 178:11 181:18           | democracy 20:2         | 131:18,23 139:18                   | 163:14                  | 76:20                                |
| defendants'             | demonstrate 170:8      | 158:8 159:5                        | diffidence 68:9         | discontinued 44:1                    |
| 156:21 158:8,11         | demonstrated           | 168:16                             | dignified 137:20        | 152:4 175:16                         |
| defended 153:23         | 108:4                  | details 26:5                       | dignify 91:4            | discrete 27:23                       |
| defending 85:2          | demonstrates 12:8      | detect 59:25                       | dilemma 84:19           | discriminatory                       |
| 152:14 153:21           | 20:18 26:14            | detective 157:11                   | diligence 180:9         | 18:10                                |
| deferential 80:12       | 157:4                  | determination                      | diligently 182:14       | discuss 89:4 96:20                   |
| deficiencies            | denied 141:13          | 26:17 27:7 65:18                   | diminishing 8:21        | 100:20 101:12                        |
|                         |                        | 20.17 27.7 03.10                   | 50.21                   | 100.20 101.12                        |
|                         | l                      | l                                  | l                       | 1                                    |

|                    |                           |                      |                            | Page 197           |
|--------------------|---------------------------|----------------------|----------------------------|--------------------|
| Jin 25, 17         | 112.10.127.5              | 126.25 127.0 10      | 27.10.52.0                 |                    |
| discussion 25:17   | 113:10 137:5              | 136:25 137:8,10      | earlier 37:19 53:9         | email 30:23 84:2   |
| discussions 148:16 | 142:5 155:9               | 137:17,21 138:4      | 65:25 131:7                | 87:24 106:11       |
| disengage 44:17    | 181:25 182:1,2            | 138:9,25 139:1,6     | earliest 159:4             | 110:10,13 119:16   |
| disengagement      | 182:20 184:14             | 139:20 141:17        | early 4:13 105:6           | 120:10 142:8       |
| 62:10              | 185:6,9                   | 142:2,6 143:3        | 142:15,23 143:18           | 143:11 176:5       |
| dishonesty 176:13  | doing 17:23 75:22         | 148:17 162:24        | 164:3 185:10               | emails 114:3 120:8 |
| disinclination     | 92:22 137:9               | 164:4 168:11         | 187:6,12                   | 172:25             |
| 18:18              | 161:1 167:2               | 177:13 178:16,18     | easier 67:24 93:2          | embarked 136:6     |
| disinterested      | door 110:18               | 179:3                | easily 78:8                | embarrass 72:18    |
| 82:17              | doorstep 90:1             | draft 4:6 83:23      | easy 119:25                | embrace 9:12       |
| dismiss 158:9      | dots 123:20 124:7         | 84:3,6 90:16         | 120:13 153:11              | embroiled 167:1    |
| 159:3 162:8        | 160:1,7                   | 113:20 156:2         | echoed 14:19               | emerge 9:3 137:7   |
| dismissal 63:2     | doubt 7:18,19             | 175:6                | Edward 145:24              | 184:11             |
| 106:6 180:2        | 23:12 89:9 92:22          | drafted 2:11 37:11   | effect 79:10 88:15         | emergency 132:10   |
| dismissed 25:25    | 108:2 139:10              | 158:20 167:12        | 88:16 99:9 138:1           | emerges 138:17     |
| dispiriting 185:9  | 168:1 180:24              | 171:16               | 141:5 142:25               | emotions 73:21     |
| displayed 103:10   | 186:20                    | dramatic 16:3,5      | 186:4                      | emotive 17:24      |
| displeasure 105:14 | <b>DPP</b> 18:11,17 23:9  | draw 85:19 98:21     | <b>effective</b> 54:4 98:8 | empathetic 8:16    |
| disposition 33:9   | 24:1 32:14 34:8           | 107:13 163:20        | 157:4                      | emphasise 7:2      |
| 40:22 42:6         | 71:15 84:8                | 179:14               | effectively 106:5          | 100:22 101:8,10    |
| 127:24             | 161:12,22 162:10          | drawing 82:5         | 176:9                      | 101:24 115:12      |
| dispute 126:4      | 162:23 165:9,21           | drawn 70:7 76:19     | effectiveness 57:14        | emphasised 155:1   |
| 166:15 167:10      | 167:5,16 168:4            | 95:6 115:2           | 101:9 108:3                | employ 58:12       |
| 168:5 170:1        | 174:5,21 179:22           | 125:24 147:17        | 129:25 130:6,7             | employed 17:24     |
| disputed 28:21     | DPP's 152:15              | drill 108:22         | 130:16 133:7               | 35:11 40:25        |
| 94:25 115:3        | 158:10 162:20             | 110:17               | efficiencies 54:24         | 55:14 58:8         |
| 166:14             | <b>Dr</b> 5:11 34:13 38:9 | drink 10:1           | efficiency 57:13           | 179:10             |
| disquiet 82:2      | 38:14,20 40:16            | drive 181:24         | 101:9 129:25               | employee 49:1      |
| disregard 96:24    | 93:19,21 94:6             | 184:24               | 130:5,16 133:7             | 163:6              |
| 147:6              | 96:3,16 97:15             | <b>driving</b> 136:2 | efficient 98:7             | employees 173:13   |
| Disregarding       | 99:15 101:20,23           | 171:10               | effortlessly 72:25         | employer 160:21    |
| 114:21             | 102:2,6,11,14,20          | drop 174:8           | efforts 119:25             | employers 173:14   |
| dissent 114:6      | 103:2,21,24               | dry 151:21           | eight 26:6 33:19           | employment 20:2    |
| distance 37:21     | 104:1 105:22              | due 18:7,16 27:21    | either 12:20 34:22         | 55:12 60:13        |
| 156:9 169:23       | 106:9 116:16              | 46:3 59:19 93:15     | 35:23 59:18 73:7           | 62:20 63:12        |
| distinction 100:11 | 117:1,7,11,11,17          | 122:21 127:4         | 87:13,24 95:3              | enable 59:15,24    |
| distinguish 178:19 | 117:19,22 118:6           | 147:10 180:8         | 102:19 109:19              | 131:16             |
| disturbed 82:17    | 118:17 119:4,6            | duly 114:8           | 113:24 129:23              | enables 130:3      |
| disturbing 68:15   | 122:1,11,14,18            | <b>Dumas</b> 84:2    | 145:10 156:16              | encompassed        |
| divert 174:10      | 122:23 123:2,2,3          | dummy 7:15           | electorate 67:19           | 109:22             |
| DNA 42:10          | 123:4,10,18,19            | dust 156:7           | 91:21                      | encourage 8:18     |
| document 71:14     | 123:22,25 124:6           | duties 98:5 99:8     | electronic 154:19          | 59:9 65:16         |
| 139:19 156:4       | 126:22 127:1,10           | 154:10               | 154:21 182:20              | encouraged 41:24   |
| 159:17 162:15      | 127:11,13,14,20           | duty 40:23 61:2      | 185:8 186:12               | 50:25 51:5,11      |
| documentary        | 127:22,23 128:4           | 90:9 112:2           | elegant 36:23              | encouragement      |
| 125:16             | 128:6,9,18 129:7          | 154:14               | element 169:11             | 183:2              |
| documented 114:8   | 129:14 132:23             | dwelling 91:5        | eleventh 24:24             | encourages 43:7    |
| 149:23 150:18      | 133:17,21,23              |                      | eliciting 154:8            | 173:15             |
| documents 112:5    | 134:15 135:8              | E 4:24               | else's 38:8                | endeavour 174:9    |
|                    |                           | 15 7.24              |                            |                    |
|                    |                           |                      |                            |                    |

|                            |                        |                              |                                 | Page 198                   |
|----------------------------|------------------------|------------------------------|---------------------------------|----------------------------|
| ended 106:10               | 154:18                 | 26.12.77.22.25               | 160.7 11 12                     | 116:1 154:13               |
| 174:17                     | environment 98:2       | 36:12 77:22,25<br>94:2 106:7 | 160:7,11,13<br>161:21 162:17,20 | executive 12:2             |
| endorsed 174:6             |                        | 126:18 142:18                |                                 | 13:1 29:8 30:7             |
|                            | envisage 42:2          | 165:13                       | 162:24 163:1,5,7                |                            |
| endorses 43:7              | envisaged 8:22         |                              | 163:19 164:3,20                 | 31:8,25 32:21              |
| ends 38:18 163:11          | 46:22 58:20            | eventually 41:20             | 167:14,16,22,24                 | 41:22,22 42:11             |
| endurance 176:16           | epicentre 153:10       | 41:20 172:17                 | 168:7 171:8                     | 49:21 51:8 60:2            |
| endure 153:7               | equal 90:7 92:7        | 175:13                       | 172:5 175:5,17                  | 60:3,8 117:25              |
| engage 31:3 35:5           | <b>Equality</b> 187:20 | evidence 2:5,13,20           | 175:25 176:1,8                  | 149:11,16                  |
| 44:9,22                    | equally 41:11 56:5     | 5:20,20 8:14                 | 176:19 177:15                   | exercisable 101:1          |
| engaged 11:15              | 63:6 90:13             | 10:6,10 11:4                 | 178:4,18 179:16                 | exercise 13:1 25:1         |
| 30:20 36:25                | equipment 115:19       | 12:8 14:2 15:8               | 179:17,20 181:13                | 25:4 35:6 44:4             |
| 73:22                      | equipped 138:12        | 16:13,25 18:3                | 182:6,17,22                     | 55:18 115:13,14            |
| engagement 30:6            | equivalent 58:23       | 20:25 21:22                  | 183:7,10,14                     | 120:20 136:10,16           |
| 34:11,15 36:1              | 64:15                  | 22:16 23:3,11                | 184:18 186:6,12                 | 137:19 143:5               |
| England 164:23             | ergo 43:15 59:8        | 26:11,18 27:16               | 186:23                          | 167:1,6 183:12             |
| 175:1                      | Ernest 135:3           | 27:17 28:24 36:3             | evidenced 119:15                | exercised 35:9             |
| <b>English</b> 19:3 26:1   | erred 103:12           | 40:13 41:12                  | evident 16:20                   | 44:18 58:4,21,21           |
| 137:3                      | erroneous 17:22        | 44:23 45:18                  | evidential 4:20                 | 102:19 155:4               |
| enhance 51:20              | erroneously            | 49:14 56:8 67:1              | 10:12 11:1 29:5                 | 156:14 166:23              |
| enhanced 98:18             | 135:19                 | 68:22 69:20                  | 31:1 106:22                     | 170:5 171:18               |
| <b>enjoy</b> 58:23 67:21   | error 93:7,8,9         | 70:22,23 71:2,3,8            | 160:5 163:12                    | exercising 43:22           |
| enjoyed 58:24              | errors 11:10 13:24     | 71:11,12 72:10               | 176:15                          | 128:22                     |
| enquire 35:10              | 18:7 58:17,19          | 72:12,25 73:15               | evidently 39:20                 | exhibit 137:4              |
| <b>Enron</b> 155:6         | 93:23                  | 74:3,7 75:19                 | <b>evolved</b> 8:3 32:9         | exist 42:9 48:12           |
| enshrined 151:24           | escalate 20:7          | 76:17 77:20,24               | ex 49:5                         | existed 26:12              |
| <b>ensue</b> 60:10         | escalates 56:23        | 79:15,25 84:15               | ex-interim 20:3                 | 42:15 50:4 63:22           |
| ensued 166:2               | <b>escape</b> 181:10   | 89:21,25 91:6                | exactly 41:7                    | 104:1 172:24               |
| ensure 10:18               | especially 74:1        | 92:4,20,25 94:11             | 187:16                          | existence 83:11            |
| 48:12 49:8 51:24           | 114:7 143:3            | 94:16,25 95:4,8              | examine 76:8                    | existent 85:4              |
| 52:2 54:9 61:10            | 171:24                 | 95:16 96:6,15                | 84:24                           | <b>existing</b> 50:1 63:21 |
| 63:19 66:4 98:10           | essence 19:15          | 102:6 103:3,24               | examined 1:24                   | exonerated 111:8           |
| 98:20 139:7                | 32:17 42:18            | 105:18 106:24                | example 5:12                    | expected 114:4             |
| 148:25 149:18,20           | 62:10,16               | 107:5,9,10,12,15             | 44:14 49:11                     | 125:21                     |
| 149:21 168:20              | essential 176:2        | 107:21 112:9                 | 50:15 57:19                     | expecting 162:12           |
| 169:23 177:11              | essentially 158:21     | 113:2,15,22                  | 60:10 74:14                     | 181:10                     |
| 183:10                     | 167:17 185:21          | 114:16 116:3                 | 77:22 122:6                     | expense 65:7               |
| ensuring 53:9              | establish 98:14        | 120:3,14 123:1               | 134:15,21 135:2                 | expenses 97:24             |
| 151:18                     | established 54:9       | 123:20,25 124:6              | 164:22                          | experience 5:9             |
| entailed 136:10            | 80:25 99:1             | 124:22,23 125:12             | exceptional 153:6               | 8:12 31:2 48:11            |
| entered 81:4               | 150:19                 | 125:14,16,25                 | excerpts 79:25                  | 48:15 49:18                |
| entertained 25:2           | et 114:3               | 127:10 128:2,8               | exchange 27:24                  | 50:12 157:10               |
| entire 156:18              | ethics 11:9            | 129:10 132:24                | 117:9 172:25                    | 175:4 177:6                |
| <b>entirely</b> 7:21 12:20 | European 11:17         | 135:7,8 138:25               | exchanged 125:1                 | experienced 85:23          |
| 14:13 20:1,11              | 180:10                 | 140:18 141:17                | exchanges 129:12                | 167:4,12 168:13            |
| 24:11 107:25               | <b>Evans</b> 41:8      | 145:5,14 146:3               | execute 156:12                  | <b>expert</b> 104:10       |
| 115:12 183:11              | event 58:4 112:22      | 146:11 147:3,11              | executed 28:3                   | 162:16,19,23               |
| entirety 65:11             | 123:11 127:14          | 147:17 153:19,20             | executes 61:2                   | 163:6,18 164:2             |
| 157:21                     | 132:15                 | 157:14 158:22,24             | executing 74:17                 | 166:20 167:14,15           |
| entitled 26:4              | events 11:6 17:20      | 159:7,18,25                  | execution 114:24                | 168:7,13,21                |
|                            |                        |                              |                                 |                            |
|                            | ı                      | ı                            | ı                               | ı                          |

|                                    |                               |                                 |                           | 1 age 177                 |
|------------------------------------|-------------------------------|---------------------------------|---------------------------|---------------------------|
| 177:21 178:4,15 e                  | yebrows 111:18                | <b>failure</b> 12:5 15:14       | 148:20 149:4              | 153:13 155:2              |
|                                    | yes 156:7                     | 26:7 44:7 103:7                 | feels 142:14              | firmly 151:15             |
| expertise 24:22                    |                               | 162:14 176:22                   | 143:17                    | first 2:21 3:23 14:5      |
| 117:15 136:12                      | F                             | 177:8 179:25                    | fell 67:4                 | 46:23 50:22               |
|                                    | ace 20:22 22:1                | failures 13:19                  | felt 32:17 45:1,1         | 69:14 71:5 73:3           |
| 163:13 173:8                       | 26:22 31:17                   | 141:1                           | 79:21 80:2                | 75:15 78:25               |
| expired 25:15,15                   | 118:16 146:15                 | fair 13:6 37:5                  | 136:15 137:8              | 83:23 84:3,6              |
| 26:24                              | 170:1                         | 38:14 44:23 45:3                | fiduciary 52:9            | 91:13 105:15              |
| explain 35:21 fa                   | aced 18:25 32:23              | 45:15,20 56:10                  | 54:22                     | 107:17 120:10             |
| 77:20 80:19                        | 38:13,13 39:11                | 56:17,19 57:5                   | Fifthly 13:6              | 122:12 134:25             |
| explained 4:14                     | 42:7 69:25                    | 92:15 94:1 128:4                | fig 37:8                  | 147:3 159:13              |
| 28:13 33:10                        | 138:14 153:3                  | 146:4 166:3                     | file 82:3 154:25          | 166:8 170:2               |
| 37:23 54:22 57:6 <b>f</b> a        | acilitation 31:19             | 179:14                          | filed 107:3 125:13        | 174:12 178:11             |
| 81:18 88:11                        | 80:20                         | <b>fairly</b> 56:15             | 168:4                     | <b>firstly</b> 11:3 24:15 |
| 155.17                             | acilitator 31:5               | fairness 11:19                  | files 184:15,17           | 48:5 175:12               |
| 011 0100111111 = 0.0               | acing 57:7                    | 13:4 132:8                      | <b>final</b> 1:4 3:20     | 176:11                    |
| explains 163:19 fa                 | act 8:2 15:5 24:18            | 150:13                          | 135:19 136:20             | <b>fit</b> 160:25 178:7   |
| explanation 17:20                  | 33:8 47:21 81:3               | faith 11:7 12:22                | 138:3 144:18              | 181:12                    |
| 183:4                              | 88:5 103:25                   | 61:2                            | 160:3 174:1               | five 11:3 22:14           |
| explored 172:10                    | 107:21 112:25                 | fall 6:24 59:4                  | <b>finally</b> 59:10 65:5 | 25:21 51:24               |
| exploring 33:12                    | 119:11 121:23                 | falls 92:21                     | 66:6 91:9 157:14          | 121:19 132:13             |
| exposition 139:18                  | 122:3 125:17                  | false 12:21                     | 162:23 163:16             | 153:5,10                  |
| exposure 60:24                     | 128:2 129:6                   | familiar 144:24                 | 182:25 185:8              | fix 119:25                |
| express 24:12                      | 132:22 134:11                 | families 121:10                 | <b>finance</b> 52:14 53:7 | fixable 119:14            |
| 28:11 65:13                        | 135:15 137:25                 | 133:15                          | 98:25                     | flawed 15:2,14            |
| 66:13 148:2                        | 139:11 141:2                  | <b>family</b> 19:10             | financial 49:11           | 24:15 42:2                |
| expressed 117:11                   | 145:6 149:8                   | fanciful 72:22                  | 52:1,6 54:4,20            | 111:10 146:18             |
| 118:22 121:16                      | 159:9 162:3                   | far 17:1 118:2,13               | 60:16,20 98:9             | 156:19 166:1              |
| 140:8 159:15                       | 177:23 180:8                  | 126:13 130:6                    | 166:17                    | 172:6 179:16              |
| expressing 120:10                  | 183:17                        | 141:10 148:2,14                 | <b>find</b> 68:22 75:16   | 180:15                    |
| expressiy 123.11                   | actor 121:20                  | 151:5 153:24                    | 75:22 76:22               | flaws 93:23 139:24        |
| 123:21 161:20                      | 133:11 136:2                  | 167:20 171:6                    | 77:21 79:13               | 145:15 176:19             |
| 176:7                              | 138:5                         | <b>fashion</b> 52:4 126:7       | 82:15 84:14               | flimsy 173:19             |
| CACCII 4 5 7 . 2 1 0 0 . 7         | acts 2:12 14:2<br>41:17 103:7 | fashioned 7:18                  | 87:11 139:11              | flows 65:9                |
| extending 2:13                     | 107:1,18 115:7                | fault 130:8                     | 154:14 155:23             | fly 22:1                  |
| extends 66:6                       | 175:21                        | faults 93:13                    | 159:23                    | focus 179:22              |
| extensive 166:6                    | actual 10:13                  | <b>favour</b> 7:1 89:22         | finding 18:25             | focused 55:3              |
| extensively 107.20                 | 65:18 96:24                   | 92:5                            | 105:17                    | focusing 169:11           |
| 152:1                              | 175:12                        | <b>favourite</b> 43:14          | findings 15:1             | follow 2:19 138:17        |
| extent 75:4 79:4                   | ail 39:10 44:8                | fear 7:1 89:22 92:4             | 68:12 69:8 85:21          | 159:24 164:25             |
| 100.10 122.1                       | ailed 12:2,3,22               | 160:10<br><b>feared</b> 71:18   | 118:25 119:7<br>120:16    | 171:20<br>followed 14:22  |
| extraneous 130:11                  | 39:11,12,14,16                |                                 | finds 37:15               | 17:16 25:21 47:1          |
| extraneous 150:11<br>extraordinary | 39:17 57:2 101:2              | fearing 153:20<br>feature 15:24 | fine 2:19 76:24           | 47:8 57:4 89:21           |
| 8:14 18:9 40:15                    | 123:20 153:8                  | February 110:12                 | finessed 173:20           | 94:12 104:16              |
| 55:11                              | 162:25 181:16                 | federation 1:6                  | finish 73:3 187:6         | 111:8 112:17              |
|                                    | ailing 12:25 13:5             | 33:1 125:9                      | finishes 108:22           | 115:8 145:23              |
| 137:10                             | 40:15 179:24                  | feel 32:15,18 79:20             | firing 8:1,3              | 146:4 158:2               |
|                                    | ailings 33:17 44:1            | 81:1 90:19 91:7                 | firm 74:20 107:22         | 168:16                    |
|                                    | 165:19                        | 01.1 / 0.1/ / 1./               | 11111 / 1.20 10/.22       | 100.10                    |
|                                    |                               |                                 |                           | 1                         |

|                           |                          |                          |                     | 1 486 200            |
|---------------------------|--------------------------|--------------------------|---------------------|----------------------|
| following 14:4            | formulated 174:24        | 87:4                     | 167:21 168:4        | 161:5 180:11         |
| 22:20 50:9 61:12          | formulation 162:2        | FSC 50:16                | 169:10,16,17,20     | Gibraltar's 92:1     |
| 92:4 111:19               | forth 140:24             | full 41:17 66:13         | 171:14,17 172:8     | 121:9                |
| 119:15 137:6              | forum 25:13,17           | 71:15 91:8 97:17         | 172:20              | Gibraltarian 19:1    |
| 140:4,6 165:18            | 43:4                     | 108:9 155:4              | Gaggero's 166:12    | 19:2                 |
| follows 56:17 64:6        | forward 116:4            | 156:14 157:22            | 166:17 167:2        | Gibraltarians        |
| 96:16 129:19              | 171:10                   | 158:7,10,16,21           | 170:11 171:12       | 19:23                |
| fond 38:9                 | forwarded 32:5           | 168:17                   | 179:5               | gift 15:7,7          |
| fool 154:7                | foul 166:18              | full-time 51:7           | Galliano's 163:5    | Giraldi 5:11         |
| force 40:24 42:11         | <b>found</b> 54:11 57:10 | 97:16                    | gangs 19:7          | girding 81:15        |
| 43:15 48:13 54:4          | 57:12 89:25              | fuller 123:3             | gap 7:8,22          | give 1:18 2:2 32:5   |
| 62:4,15 64:20,22          | 104:21 122:23            | 127:11                   | gaping 179:11       | 50:10 77:12          |
| 98:8 99:4                 | 127:6 137:9              | fully 39:22              | general 28:5,20     | 89:11 97:10          |
| force's 185:17            | 138:10                   | function 51:12           | 29:23 38:3 47:15    | 130:25 131:11        |
| <b>forced</b> 137:25      | foundered 156:17         | 104:9                    | 61:25 62:8 83:6     | 132:7 163:6          |
| forceful 128:11           | four 2:21 22:3           | functioned 38:12         | 87:7,22 88:10,14    | given 11:24 16:23    |
| Forces 14:17              | 25:1,13,14 68:7          | functions 41:21          | 110:14 122:22       | 26:23 27:2 28:7      |
| Foreign 111:5             | 69:11 70:17 71:1         | 99:11,12 112:13          | 142:4 153:1         | 28:13 31:14          |
| forensic 10:5             | 73:25 74:1,2             | 131:16                   | General's 76:19     | 32:14 36:2 37:16     |
| 22:22 59:23               | 87:3 118:25              | fundamental              | General.Dr 127:6    | 51:23 53:1,8         |
| forensically 10:4         | 144:5,8 145:25           | 21:11 43:6,16            | generality 132:1    | 56:20,21 57:16       |
| foreseen 31:15            | 176:5                    | 59:12 132:8              | generally 38:23     | 61:3 71:19 75:10     |
| forever 184:11            | fourth 85:13 89:6        | 139:23 151:21            | 49:7 82:6 98:1      | 81:21 89:18          |
| forewarned 31:15          | 117:8 182:24             | 161:24 165:24            | 99:2 103:9          | 96:12 98:2           |
| forget 153:11             | 183:15                   | 169:13 175:8             | 107:14              | 102:20 107:11        |
| forgive 79:24             | Fourthly 12:7            | fundamentally            | generational 8:24   | 112:6 124:22         |
| 81:16                     | 59:10                    | 13:5 40:1 172:6          | generously 97:11    | 127:21 128:8         |
| <b>forgotten</b> 88:24,25 | framework 4:22           | 174:18 180:16            | genesis 159:6       | 133:11 134:7         |
| 163:22                    | 46:8                     | <b>funding</b> 52:10,12  | <b>gentle</b> 40:13 | 135:22 137:12        |
| fork 9:20                 | framing 179:23           | 52:14 53:6,14            | gentlemen 19:10     | 138:20 140:16        |
| form 57:18 98:25          | Francis 117:17,23        | 54:9 59:13,21            | <b>GFSC</b> 51:10   | 141:25 142:11        |
| 153:24 174:11             | frank 93:22 122:9        | 60:7 98:1 150:14         | Gibb 152:24         | 143:13,22 146:23     |
| 175:14                    | 134:20                   | <b>further</b> 8:2 28:15 | Gibbs 2:23 66:22    | 150:21 160:18        |
| formal 33:2 35:7          | frankly 37:14            | 34:14 41:16              | 66:23               | 161:3 170:2          |
| 51:14 125:2,3,13          | 153:19 159:21            | 75:12 96:22              | Gibraltar 1:5 2:22  | 184:1                |
| formalise 52:25           | fraud 157:12             | 102:23 116:12            | 2:25 5:10 6:7 8:7   | gives 90:12          |
| formally 36:21            | 169:13 174:13            | 122:18,21,24             | 9:4 10:23 14:14     | giving 5:20 20:20    |
| 125:11                    | 178:13 180:14            | 127:2,5,7 135:25         | 17:9 19:3 46:20     | 26:8 91:6 164:18     |
| former 3:2 14:16          | free 43:2 173:15         | 142:17 146:20            | 47:9 49:11 54:17    | <b>go</b> 3:23 10:21 |
| 41:9 151:13               | freedom 59:6             | 148:7 160:17             | 54:18 63:16,22      | 39:21 40:10 42:3     |
| 152:4,6 156:21            | freely 83:7,8            | 175:25 176:1             | 65:8,15 66:5        | 42:19 46:9 65:11     |
| 157:2 158:11              | frequently 1:19          | Furthermore              | 68:13 69:2 97:10    | 107:21 144:6         |
| 159:1,2,21                | fresh 45:13              | 100:18 113:1             | 98:8,12 99:22       | 150:12 166:13        |
| 161:19 165:17             | friend 75:1 76:13        | <b>future</b> 10:25 30:6 | 100:16 116:20       | 181:7                |
| 176:24 178:10             | 77:2 84:2 90:4           | 67:10 90:22              | 121:7 128:16        | goes 5:12 17:17      |
| 181:18,21 183:7           | friends 19:10            | 140:22 184:12            | 133:8,13 142:16     | 77:24 90:14          |
| 184:1 185:23              | front 84:23 85:2         | G                        | 143:19 148:1        | going 9:23 10:9      |
| formulate 162:15          | FRS 22:3                 | Gaggero 159:11           | 152:20,20,23        | 46:10 69:11,12       |
| 173:24 180:1              | frustrating 86:19        | 163:8 166:1,5,8          | 155:2 159:12        | 70:4 73:5,9          |
|                           |                          | 103.6 100.1,3,6          |                     |                      |

|                      |                         |                         |                      | <u> </u>           |
|----------------------|-------------------------|-------------------------|----------------------|--------------------|
| 77:19 78:5 79:8      | 44:2,18 45:11           | 95:23,25 97:9,9         | grant 54:14          | 99:14 104:11       |
| 81:17 82:13          | 47:14 49:5 54:12        | 97:13,19 98:3           | granted 24:3,18      | 111:14 115:4       |
| 86:10,11 91:4        | 57:17 58:9 96:5         | 99:11 100:19            | 76:18 155:3          | 119:19 142:20      |
| 92:16 102:8          | 96:9 99:18,21,25        | 102:25 103:3,8          | 164:7                | hands 93:13,23     |
| 123:23 127:25        | 100:2,13,18,25          | 103:10 104:6,21         | grants 52:12         | 154:18 155:12      |
| 155:23 156:2         | 101:21,22 102:10        | 105:18 106:2,20         | granular 7:17        | handwriting 184:8  |
| goings 89:2,2        | 103:5,15 104:4          | 106:25 107:4,16         | grasp 8:14 10:7      | happen 42:24 67:9  |
| Goldwin 24:9         | 105:9 106:3             | 107:22 108:2,24         | grateful 66:14       | 69:2 150:4 176:4   |
| golf 17:2            | 109:23 111:4            | 109:13 110:4            | 92:18 100:7          | happened 15:21     |
| Gomez 106:11         | 112:24 118:5,16         | 111:4,7,17,19,23        | 151:14 187:3         | 34:1 37:7 41:7     |
| 135:3 139:17         | 118:23 119:5,8          | 111:24 112:25           | gratitude 66:7       | 66:25 67:6,22      |
| 140:11 142:9         | 120:23,25 121:18        | 113:16,19,22,23         | grave 134:8          | 69:15 70:6 80:8    |
| Gomez's 143:8        | 123:9 124:8,14          | 115:5,8,20 116:8        | 170:25               | 91:12 108:14       |
| Goncalves 93:19      | 127:16 128:7,11         | 116:12 117:14,24        | gravity 138:13       | 109:7 116:19       |
| 94:17,18,20          | 128:16,18 129:3         | 118:3 119:1             | great 2:11 74:25     | 155:3 157:13       |
| 111:10 145:6         | 129:11,14,21            | 120:19 121:2,5          | 76:12 82:12          | 162:4 182:17       |
| 147:5,10             | 130:24 132:19           | 120:17 121:2,3          | greater 149:16       | 184:20 186:4       |
| <b>Gonzalez</b> 41:9 | 133:3,18 137:14         | 122:1,4 123:18          | grievances 124:25    | happening 80:10    |
| good 3:19 5:14       | 137:18 138:21           | 124:2,9,13,20,25        | grind 9:8            | 82:8               |
| 11:7 12:22 22:13     | 139:4 140:1             | 125:12,14,20            | gross 55:13          | happens 6:23       |
| 23:4 37:25 38:6      | 141:24 142:3            | 126:11,13 127:24        | ground 6:20 34:3     | happy 92:10        |
| 38:17 46:2 48:20     | 143:4 148:8             | 128:21 129:7,16         | 83:10                | 122:20 127:3       |
| 51:23 56:8 61:2      | <b>Governor's</b> 45:12 | 130:4,14 131:16         | grounds 116:3        | hard 152:19        |
| 77:3 90:21 91:7      | 58:1 136:3,8            | 132:3,5,10              | 118:4 140:9          | 181:23 184:24      |
| 96:17 152:7          | governors 21:25         | 133:16 134:3,5          | 153:20 176:17        | harder 72:21       |
| 173:13               | 46:5                    | 134:10,14,20,23         | group 117:20         | 174:10             |
| goods 47:12          | <b>GP</b> 108:6         | 135:1,10,15,22          | guarantee 10:22      | harshness 96:10    |
| governance 5:13      | <b>GPA</b> 12:18,21     | 136:6 137:11            | 46:19                | Hassans 23:20      |
| 52:11 61:10          | 15:18 21:20 22:6        | 138:9,11,12,16          | guardians 65:3       | 27:20 31:17,21     |
| governing 43:9       | 33:2 35:23 36:22        | 138:18,24 139:12        | guidance 51:11       | 48:1 70:9 74:17    |
| government 3:11      | 36:22,24 37:10          | 140:5 141:3,8,9         | 55:4,9 99:15         | 74:20,22 75:5,18   |
| 6:6 15:10 22:20      | 37:12,12,19 38:5        | 141:13,20 142:17        | 132:7                | 78:18 83:4 88:1    |
| 30:9 47:15 49:3      | 38:11,13 39:5,7,8       | 143:9,20 145:1,5        | guidances 131:15     | 90:3 153:12,14     |
| 52:13,19 53:10       | 40:10 41:9,11,17        | 146:8 147:4             | guide 8:25 66:3      | 154:17 156:10      |
| 53:12,17,20,22       | 41:21 42:9,14,20        | 148:22 149:7,14         | 90:21 132:7          | Hassans' 154:23    |
| 53:25 54:10          | 43:5,22 44:4,8,16       | 149:18 150:2,7,9        | guided 27:8          | Hassans's 74:20    |
| 59:20 61:25 62:8     | 46:22 47:15 48:2        | <b>GPA's</b> 7:10 15:13 | guidelines 138:15    | 74:24              |
| 63:4,8 64:2 66:8     | 48:5,6,22 49:4,6        | 40:6 41:12 96:7         | guilty 64:13,23      | haste 41:24        |
| 98:1 99:2 161:5      | 49:6,10,16,23           | 102:1 106:7             |                      | head 58:17 73:20   |
| 171:11 172:3         | 50:1,8,11,13,18         | 111:13 112:19           | H                    | 74:5 82:1 181:17   |
| 173:2,6              | 51:5,10,13,17,21        | 115:4 116:14            | hacking 178:14       | headline 89:11     |
| Government's         | 51:22 52:5,9,10         | 118:13,19 119:11        | half 3:12 78:4 79:9  | 119:20 169:4       |
| 91:1 101:4,12        | 53:16,23 54:3,15        | 121:15 126:17           | 187:15               | hear 1:21 2:21 5:1 |
| governments 46:6     | 54:21 55:14,18          | 133:11 137:16           | hand 78:11 102:17    | 57:21 86:25 87:2   |
| governor 6:6         | 56:13,14,16             | 138:6 140:13,16         | 135:11 150:13        | 91:25 135:16       |
| 12:15 14:21          | 57:18 58:4,10,12        | 141:22 142:20,23        | <b>handed</b> 136:24 | 187:6              |
| 15:16 20:3 22:5      | 61:13,17 93:1,6         | <b>GPF</b> 33:2 64:1    | 138:1                | heard 2:20 7:25    |
| 34:23 38:2,20        | 93:11,18 94:4,7         | 124:20,25               | <b>handle</b> 37:17  | 40:13 41:8 68:23   |
| 40:19 41:15,25       | 94:12,21 95:19          | grading 146:12          | handled 61:12        | 71:3 78:20,23      |
|                      |                         | _                       | handling 37:14       |                    |
|                      | 1                       | ı                       | <u> </u>             | 1                  |

|                    |                    |                   |                    | 1 age 202          |
|--------------------|--------------------|-------------------|--------------------|--------------------|
| 80:12 89:11        | hindsight 16:11    | 83:18 84:11       | 57:6 65:19 104:6   | including 11:9     |
| 92:19 103:24       | 128:3 141:18       | 172:23 185:4      | 157:3              | 14:16 15:12 27:9   |
| 135:23 157:25      | hinted 37:19       | ideally 50:12     | importuned 81:16   | 29:16,21 36:3      |
| 172:7              | historical 45:14   | identified 1:23   | 81:20              | 39:24 44:13        |
| hearing 3:21 16:13 | historically 16:15 | 13:22 37:6 50:4   | impose 154:9       | 50:20 51:7 52:6    |
| 25:21 37:6 70:22   | history 94:23      | 58:7 72:3 83:10   | imposcible 185:21  | 59:23 65:12        |
| 90:19 113:6        | 147:10 152:19      | 106:14 107:7      | impression 125:9   | 68:11 75:6 76:3    |
| 152:1 157:16       | HMIC 22:3          | 162:17 178:17     | impression 123.7   | 100:17 114:23      |
| 158:6,15 162:7     | 118:25 119:2,18    | identify 69:12    | 101:25 102:17      | 158:8 186:12       |
| 180:3 185:15       | 119:24 120:6,17    | ignore 15:5 94:21 | 103:20 142:12      | inclusive 142:6    |
| hearings 1:4,17    | 121:2,4            | 174:9             | 143:14             | incoming 50:6      |
| heart 73:20 74:4   | hoc 150:3          | ignored 19:8      | improperly 96:10   | incomprehensible   |
| 92:2 153:9         | hold 55:21 58:5    | ill 138:12        | improvement        | 145:20             |
| 162:22 165:25      | 91:22 99:4         | illness 62:3      | 13:20 47:4         | inconsistent 96:13 |
| 171:24 179:11      | 100:19,20,23       | immediate 28:10   | in-house 72:4      | increased 54:24    |
| heat 73:17 74:16   | 100:19,20,23       | 57:1 62:13 75:9   | inability 172:15   | 97:2               |
| held 31:17 32:2    | holders 13:12      | immediately 13:19 | 180:1              | incredible 41:24   |
| 93:12,23 96:6      | holds 99:19        | 22:10 28:15       | inadequacy         | incumbent 36:19    |
| 111:23 113:1       | hole 179:11 185:16 | 50:21             | 176:25             | 130:20             |
| 125:2 128:12       | home 5:11 25:23    | imminent 175:11   | inadequate 176:24  | indefensible 93:12 |
| 132:11 138:23      | honoured 151:23    | imminently 76:7   | inadmissibility    | independence       |
| 149:22             | hope 4:9 7:3 9:11  | impact 18:24      | 168:2              | 10:24 12:6,23,24   |
| helicopter 116:8   | 46:16 67:23 68:2   | 49:22 106:3       | inadvertently 65:2 | 31:24 36:9,23      |
| help 72:3 91:11    | 93:14              | 121:4 133:14      | inappropriate 2:8  | 41:10 43:10,18     |
| 107:13 154:14      | hoped 122:24       | 142:20            | 24:11              | 43:20,23 46:21     |
| 169:23             | 127:8              | impartial 166:21  | inaudible 134:15   | 49:23 53:9,18      |
| helped 169:7       | hopefully 9:3      | impartiality      | 135:9              | 54:10 57:15        |
| helpful 3:4 10:3   | 120:13             | 171:18            | incapacitated 62:3 | 58:14,15 59:11     |
| 151:8              | hoping 67:21       | implications      | incapacity 62:21   | 59:12 60:18        |
| hesitate 29:19     | horrible 85:9      | 150:24            | incident 14:6,15   | 61:24 62:22 63:6   |
| hiatus 170:18      | horse 9:23,25      | implicit 147:21   | 14:23 16:17        | 63:19 65:4 95:18   |
| high 98:10 160:6   | hotly 166:14       | implying 123:2    | 18:23 21:1 61:22   | 95:23 96:7 98:12   |
| higher 69:3        | hour 3:3 24:24     | 127:11            | 94:15 107:17,24    | 99:22 100:15       |
| highest 14:13      | 73:20 182:23       | importance 8:21   | 108:5,12,13        | 102:1 103:1,11     |
| 36:11 157:14       | hours 3:12 28:1    | 30:12,17 36:8     | 109:6 112:15       | 130:1              |
| highlight 18:20    | 73:22 97:13        | 41:10 43:16       | 116:9,14,18        | independent 15:6   |
| 115:7 167:15       | huge 65:7 168:23   | 121:3 157:4       | 117:13,15,21       | 15:15 32:18 57:8   |
| highlighted 159:9  | human 11:17 62:7   | important 7:1,22  | 118:2,4,12,15      | 59:13 61:13,18     |
| highlighting 19:22 | 174:9              | 13:9 15:25 18:12  | 121:6 133:10       | 69:3 73:11 88:9    |
| 161:10             | humility 65:24     | 26:15 38:2 51:22  | 134:6              | 97:25 100:1        |
| highlights 40:6,6  | Hunton 162:24      | 53:24 66:2 68:17  | incidents 61:11    | 103:4,9 104:23     |
| 162:18             | 164:4 168:11       | 149:20 150:20     | 96:21 134:1,2,4    | 108:10 110:5       |
| highly 31:23 67:3  | 177:14 178:16,18   | 151:25 155:23     | 180:22             | 112:23 133:20      |
| 80:7 81:7 87:14    | 179:3              | 161:15 171:10,24  | include 48:10,14   | 140:5 150:11       |
| 87:15 102:5        | hypothetical 158:3 | 178:12 179:9      | 49:18 60:1 69:16   | 155:18 156:3       |
| 108:1 184:4        |                    | 184:6             | included 8:20 22:8 | 163:18 164:2       |
| highly-valued      | I                  | importantly 6:15  | 24:22 38:5         | 165:23 166:3       |
| 85:24              | Ian 4:11 166:1     | 10:23 16:24 18:7  | includes 13:15     | 168:7,21 179:20    |
| Hillsborough 8:20  | 180:17             | 34:11 46:20 52:8  | 98:6               | 186:25             |
|                    | idea 25:11 39:5    |                   |                    |                    |
|                    | I                  | I                 | I                  | I                  |

| independently       | informally 114:17   | 106:16 107:9,12            | 180:20             | 100:17              |
|---------------------|---------------------|----------------------------|--------------------|---------------------|
| 12:19 39:12,13      | information 16:23   | 107:13 108:9               | intelligent 82:16  | interpretation      |
| 42:22 59:22         | 20:21 23:25 24:7    | 109:23 110:5               | intend 184:10      | 10:14 101:17        |
| 118:15 134:3        | 26:5 29:20 30:16    | 112:24 114:25              | intended 31:25     | 130:19 132:5        |
| indicate 23:23      | 30:18 33:11         | 115:15 118:13              | 157:24             | interpreted 53:19   |
| 136:22 146:7        | 39:25 52:3,16       | 120:4,4,15 124:1           | intending 76:6     | interpreted 33.17   |
| indicated 12:16     | 57:23,24 72:17      | 125:8,23 126:5             | intending 70.0     | interrupt 143.23    |
| 68:3 129:15         | 98:13 112:5         | 135:25 136:6,11            | 80:17              | intervened 69:23    |
| 159:2               | 124:3 144:4         | 136:13 140:13,15           | intentionally      | interventions 67:3  |
| indication 27:2     | 182:12 183:19       | 146:9 147:14,15            | 19:17              | interview 23:13     |
| 90:24               | 184:5               | 151:12 152:1               | intentions 76:5    | 32:3 76:7 80:18     |
| indictable 26:10    | informed 16:25      | 153:16 164:15              | interactions       | 84:9,24             |
| indictment 161:9    | 20:24 43:4 49:9     | 165:9 171:20               | 124:24             | interviewed 15:4    |
| individual 11:5,11  | 51:25 82:17         | 173:21 177:7               | interdiction       | 146:1               |
| 12:4 14:1 18:7      | 116:16 136:15       | 178:8,17 179:13            | 160:22             | interviewing 83:19  |
| 60:24 61:8 106:1    | infringement        | 182:4,14,15                | interest 68:19     | intrinsically 29:13 |
| 153:14              | 99:20               | 183:3 184:18               | 159:8 167:22       | introduced 59:2     |
| induce 64:10,11,20  | ingredient 175:24   | 186:13,20,22               | 169:5,9 173:18     | introduction 4:19   |
| 64:21               | 177:18              | 187:4                      | interested 36:17   | 5:7 10:2 50:8       |
| induces 64:10,20    | ingredients 175:20  | Inquiry's 140:20           | interests 57:13    | 61:4 63:23          |
| induction 40:7      | inherently 157:7    | inquisitorial 66:2         | 82:25 92:2         | intuited 82:10      |
| 50:19 97:20         | initial 20:10 143:7 | insensitivity 18:20        | 129:24 130:5,15    | inures 6:24         |
| 150:19,21           | injury 61:11 62:3   | insist 114:5               | 136:19 166:7,17    | investigate 12:19   |
| industry 2:11       | innocence 151:20    | insists 21:23              | 168:11 169:2       | 39:12 42:22         |
| 177:4               | innocent 73:7       | insofar 106:25             | interference 33:25 | 56:10 60:1 103:7    |
| ineffective 130:11  | input 49:25 139:5   | inspector 113:15           | 73:11,15 178:22    | investigated 14:25  |
| inefficiency 53:5   | 179:22              | 157:11 185:2,5             | interim 12:15      | 18:14 105:15        |
| inefficient 130:10  | inquest 18:8 21:8   | instances 71:1             | 14:21 22:5 34:23   | 134:3 175:3         |
| inevitable 37:3     | inquire 35:18       | instantly 91:16            | 40:19 41:25 44:2   | investigating 24:8  |
| inevitably 34:2     | 105:3 108:25        | instigation 18:15          | 44:18 96:5,8       | 76:6 98:15          |
| 175:12              | 109:15 112:14       | 23:8                       | 99:17,21 101:21    | investigation       |
| infallible 13:18    | 115:21 118:14       | <b>instinct</b> 28:17 90:9 | 101:22 102:10      | 13:21 15:2 17:1     |
| <b>infer</b> 86:9   | inquiries 5:11      | institutionally            | 103:5,15 104:4     | 20:8,12 22:14,18    |
| inference 85:20     | 133:19              | 103:10                     | 105:9 106:2        | 22:23,24 23:5,8     |
| 163:20              | inquiring 109:5     | instructed 7:7             | 118:5,16,22        | 33:18 71:24         |
| inferences 95:6     | inquiry 1:5,9,20    | 168:21 171:17              | 119:5,8 120:23     | 73:12 83:1 94:15    |
| 107:13 125:23       | 2:4,16 4:14 5:11    | 175:5                      | 120:25 121:18      | 95:12 105:13        |
| 147:16              | 6:3 7:5,6,25 11:6   | instruction 156:2          | 123:9 124:8,14     | 115:9 117:4,12      |
| influence 32:13     | 11:7 13:14 14:8     | instructions 7:18          | 127:15 128:7,11    | 122:14,17 126:24    |
| 40:1 41:14 50:5     | 15:6,8,15 16:16     | 7:21                       | 128:17 129:11,14   | 142:14 143:17       |
| 81:2 139:15         | 19:21 24:17         | instructive 67:3           | 132:19 133:3,18    | 156:24 158:25       |
| influenced 39:21    | 25:16 27:3,9        | instrument 8:25            | 136:2,7 137:13     | 164:3 166:2         |
| 47:22 141:14        | 63:10 65:7,14,18    | 42:16 66:3                 | 137:18 138:21      | 167:9,25 169:6      |
| influential 133:10  | 66:8,11 72:4,6      | insufficient 160:12        | 139:4,25 141:24    | 170:7,16,20,22      |
| <b>inform</b> 16:18 | 74:11 87:15,17      | 177:1                      | 142:3 143:4        | 171:19 173:19       |
| informal 33:4       | 91:12 93:5,6,16     | integrity 46:21            | interlocutor 31:5  | 174:15,17 179:18    |
| 51:15 123:8         | 95:5 97:7 103:4     | 48:12 57:14                | interlocutory      | 182:7 186:24        |
| 128:25 129:8        | 103:23 104:25       | 82:13 98:11                | 158:5              | 187:1               |
| 148:16              | 105:2,8,17,24       | 100:14 129:25              | internal 33:18     | investigations 6:1  |
|                     |                     |                            |                    |                     |

|                           |                    |                       |                                   | 1 agc 204               |
|---------------------------|--------------------|-----------------------|-----------------------------------|-------------------------|
| 184:6                     | 61:11 89:23        | 153:13 154:22         | 42:23 52:22 55:7                  | 105:19 127:23           |
| investigative             | 127:14             | 156:6 165:25          | 119:12 120:16                     | knowingly 21:24         |
| 117:25 176:2              | iota 7:22          | January 167:19        | 152:12 157:15                     | 65:1 103:22             |
| investigator              | iPhone 28:1        | jeopardising 171:1    | 158:1,4 159:16                    | knowledge 29:5          |
| 157:10                    | irrelevant 14:9    | jest 8:2              | 159:19 160:7,17                   | 31:1 102:20             |
| investigators             | 20:11,16 24:16     | JL 75:11 84:10        | 161:7,14 162:17                   | 116:9 121:25            |
| 61:19                     | 33:14              | job 17:15 60:12       | 163:4,11,16                       | 124:12 126:11           |
| investment 47:13          | irrespective 11:20 | 67:20,23 91:22        | 164:5 168:1                       | 141:18 177:3            |
| invisible 78:2            | 18:23 34:5         | 97:16 180:25          | 175:7 178:9                       | known 12:20             |
| 79:16 85:13               | irretrievably      | 181:12                | Justice's 52:25                   | 22:15 23:16,18          |
| invitation 93:10          | 11:22              | jobs 155:23           | 53:3                              | 25:3 41:2,17            |
| 103:14 137:23             | issue 16:15 17:8   | Joey 96:18            | justification 169:8               | 72:23 171:19            |
| 140:7,17 141:3            | 18:3 19:24 20:7    | join 123:20           | justified 139:11                  | knows 8:12 86:23        |
| 141:22 142:23             | 21:1,11 22:3,14    | joined 124:7 160:8    | 151:3                             | Kram 18:3 21:2          |
| 143:1                     | 32:25 33:12        | Joint 14:17           | justify 146:16                    | 35:9,16                 |
| invitations 174:8         | 37:13 38:19 42:3   | Jonathan 163:4        | 169:14                            |                         |
| invite 10:16 45:23        | 53:23 61:22        | journey 9:4           |                                   | L                       |
| 97:7 118:20               | 70:23 71:10        | JR 85:4               | K                                 | labour 124:21           |
| 121:15,22 124:5           | 73:15 83:14        | judge 9:6,7 24:9      | <b>KC</b> 2:23,25 3:1,10          | lack 20:23 40:7         |
| 124:17 128:23             | 99:15 116:7,12     | 68:17                 | 23:4 24:20 48:1                   | 102:20 112:19           |
| 129:16 130:4              | 116:14 118:25      | judges 19:4           | 177:4                             | 138:10,15 162:11        |
| 132:17 134:12,17          | 119:20,21 121:19   | judgment 8:7          | keen 169:17                       | 164:10 165:23           |
| 137:12 138:19             | 124:19 125:6       | 25:20 40:2 69:17      | keep 51:13 87:23                  | lacked 95:23 172:4      |
| 139:13 141:15             | 126:9 130:11       | 70:21 71:5            | 89:1 181:16                       | lacking 61:21           |
| 179:13                    | 144:25 146:10      | judicial 9:8 24:20    | keeping 45:7                      | 169:22                  |
| <b>invited</b> 88:8 104:3 | 147:13 153:10      | 25:5,13,20 26:24      | kept 67:2 152:22                  | laid 68:14 104:17       |
| 106:9 112:20              | 161:17 162:16      | 60:9 70:4 72:1        | key 11:3 152:1                    | 175:2                   |
| 127:16 129:7              | 164:15 166:3       | 151:4 158:14          | 169:11 177:17                     | landscape 47:6          |
| 136:18,20                 | 170:25 183:15      | <b>July</b> 162:24    | 183:6                             | language 18:4           |
| invites 4:4               | issued 114:24      | <b>June</b> 1:1 4:13  | killed 19:14                      | 20:3 37:10              |
| inviting 35:23            | issues 1:22 5:13   | 34:19 42:14           | killing 19:1                      | laptops 155:9           |
| 103:6 134:24              | 13:13,22 15:19     | 47:21 48:4 84:3       | kind 82:11 84:18                  | large 30:2 47:16        |
| 135:23                    | 15:19 33:16,19     | 94:3 105:6            | 175:13                            | largely 14:1 37:11      |
| <b>invoked</b> 105:21     | 33:20 34:18 35:3   | 106:12 126:20         | knew 41:1 77:3,9                  | 126:17                  |
| 118:4 120:24              | 48:8 50:3 52:1,4   | 140:12 141:25         | 77:10 78:6,7,14                   | largest 90:2 155:2      |
| involve 37:2 49:25        | 53:19 56:21 95:5   | 142:8 143:11,22       | 79:11 86:10,11                    | late 147:17 161:22      |
| 112:19                    | 96:21 98:13        | 161:21 187:25         | know 3:7 35:16                    | 162:2,3,18              |
| involved 18:24            | 104:11 106:14,22   | junior 2:10 109:11    | 40:19 50:6 59:6                   | 167:20 170:19<br>172:11 |
| 29:14 109:12              | 106:25 119:3,24    | 115:23                | 67:8 74:15 79:2<br>79:9 80:8 82:9 | latest 127:20           |
| 111:19 116:1              | 120:8 126:15,15    | jurisdiction 48:10    | 83:5,25 84:21,21                  | 145:20                  |
| 121:6 170:24              | 132:8 136:1        | 65:9 112:19           | 85:21,24 87:1,18                  | Lavarello 41:12         |
| involvement 5:17          | 141:19 150:1       | 152:13 157:6          | 91:23 104:2                       | 41:16 49:14             |
| 29:11 106:7               | 176:23             | jurisdictional        | 109:3,19 120:9,9                  | 93:19 95:1,2            |
| 116:15 118:13             | items 95:3         | 18:16                 | 125:21 143:20                     | 132:24 135:7            |
| 126:10,17 142:17          | iteration 183:14   | jurisdictions 145:4   | 173:13 174:25                     | 138:25 141:16           |
| 170:10 171:6,13           | ITLT 63:9          | jury 162:13<br>163:20 | 182:8 184:19,20                   | 145:6,8                 |
| involvements<br>13:21     | J                  | justice 11:18 13:4    | 185:7                             | law 9:21 10:22          |
| involving 35:12           | James 105:12       | 16:9 19:25 25:25      | knowing 75:7 81:4                 | 12:5,22 23:20           |
| involving 55.12           | 122:15 126:25      | 10.7 17.43 43.43      | 95:18 104:2                       | 31:8 32:24 45:8         |
|                           | 122.10 120.20      | <u> </u>              |                                   |                         |
|                           |                    |                       |                                   |                         |

|                       |                     |                          |                       | 1 age 203                      |
|-----------------------|---------------------|--------------------------|-----------------------|--------------------------------|
| 46:19 47:12           | 183:20              | 73:1,7 74:18,24          | 81:13 83:16           | M                              |
| 59:20 60:8 63:20      | legal 24:21 26:23   | 74:25 77:3 79:7          | Llamas's 80:19        |                                |
| 64:25 66:4 76:3       | 27:13 29:22         | 80:5,17 81:20            | 81:15 83:23           | Madison 155:8                  |
| 79:13 80:13 90:7      | 30:24 31:18,21      | 83:4,18 85:8             | local 19:6            | magic 156:7<br>magistrate 24:3 |
| 92:6 104:12           | 32:22,24 52:7       | 86:20 95:12              | locally 24:22         | 26:3,8 29:4                    |
| 150:25,25 153:13      | 57:8 59:14,18,24    | 105:12 122:15            | locals 16:24          | 158:1                          |
| 155:2 161:16,24       | 60:11 89:14         | 126:25 141:20            | location 21:13        |                                |
| 175:21 181:12         | 97:24,25 104:23     | 153:14 156:6             | 83:11                 | Magistrates'                   |
| lawyer 29:24 30:1     | 140:5 141:5         | Levy's 27:25 75:2        | logical 162:14        | mail 154:24                    |
| 76:12 88:18           | 142:24 150:6,11     | 75:7 86:21 87:14         | loins 81:15           | main 5:23 30:3                 |
| 150:8 167:5           | 150:14 151:21       | 87:16 154:23             | long 10:21 65:10      | 89:5 137:16                    |
| 177:5                 | 153:17,25 154:4     | liability 60:15,25       | 65:11 144:9           | maintain 6:13                  |
| lawyers 8:5 35:12     | 155:13,19 157:6     | 61:6                     | 152:9,18 182:15       | 32:10                          |
| 35:13 76:1,2          | 161:12 164:24       | liable 61:1 64:24        | 183:5                 | maintained 20:15               |
| 78:16 85:15,16        | 174:14 177:3        | liaison 171:14           | longer 74:4 83:5      | 161:4 178:2                    |
| 85:21,22,23,23        | legally 156:18      | liberties 186:16         | 179:9                 |                                |
| 85:24 86:6 88:23      | legible 184:8       | liberty 161:16           | longstanding          | maintains 13:14<br>123:5       |
| 88:23 155:18          | legislation 149:13  | lie 147:23               | 152:7                 | maintenance 98:7               |
| 156:3 167:13          | legislative 47:10   | lies 43:21 83:20         | look 44:17 71:13      | 172:21,24 173:3                |
| 171:15,16 184:22      | 52:24 55:7 61:15    | 92:22 177:8              | 73:16 90:6            | 176:16                         |
| lawyers' 85:18        | 63:21 138:15        | lieu 182:9               | 138:16 172:21         | major 109:12                   |
| layers 148:9          | legitimate 85:7     | life 17:25 121:6         | looking 30:13         | making 60:4                    |
| lazy 176:10           | 178:1,20            | 133:12                   | 71:10 73:14           | 124:17 141:21                  |
| lead 9:23 43:11       | legitimately 77:11  | light 7:23 9:2,21        | 125:10 140:19         | 164:23                         |
| 92:5 94:6             | lend 72:13          | 10:13 69:1               | 154:15,16 185:3       | malicious 178:21               |
| leadership 38:11      | length 169:25       | 135:20 158:2             | loose 101:17          | man 88:9,9 91:7                |
| 38:16 49:19 51:1      | lessons 10:18       | 171:5                    | 130:19                | 161:2                          |
| 119:22                | 65:20 68:17         | likelihood 135:24        | lose 59:5             | manageable                     |
| leadership's 42:10    | 108:11              | limit 25:14 26:24        | loss 57:10 118:10     | 120:17                         |
| leading 4:11 105:4    | letter 35:16 47:17  | <b>limited</b> 31:1,2    | 118:22 120:7,22       | management 22:8                |
| 106:18 142:22         | 113:4,8,19          | 116:15 123:7             | 121:1,6,16            | 51:1 156:4                     |
| 157:8                 | 136:14,18,24        | 154:20                   | 130:12 132:18         | mandate 4:14                   |
| leads 89:25           | 137:23 138:1        | line 68:20 82:5          | 133:12 137:12         | 16:16 24:17                    |
| leaf 37:8             | 139:2,5,16,17       | lines 76:14 81:12        | 138:20 139:3          | manifestly 39:23               |
| learned 10:18         | 140:4,12 141:5,7    | 83:11 171:20             | 182:19                | 99:24                          |
| 65:20 68:18           | 141:7,11 142:1,2    | <b>linkage</b> 163:19    | lost 11:22 12:9,16    | manipulation 17:7              |
| 74:11 77:2 84:2       | 143:8 184:22        | listen 30:1 78:3         | 35:20 128:19          | manner 11:15                   |
| 108:12                | letters 12:12 30:24 | listening 185:14         | 129:4 133:1,25        | 14:24 21:5 31:21               |
| learning 90:20        | 37:10 39:25         | litigation 78:18         | 171:3 184:11          | mantra 17:15                   |
| leave 9:19 69:2       | 56:24 114:3         | little 5:5 17:13         | <b>lot</b> 10:8 53:14 | March 21:18                    |
| 173:14                | level 32:16 58:25   | 68:23 110:23             | 120:8,11 148:15       | 108:15 110:15                  |
| leaves 23:11 33:19    | 151:19 175:3        | 124:3                    | 164:18                | 116:21 117:9,18                |
| leaving 83:13         | levels 14:13        | live 67:1 76:15          | loud 17:3             | <b>Maritime</b> 117:20         |
| lectures 150:21       | Levy 23:20 24:20    | 142:14 143:16            | loudly 45:21          | Mark 23:1 156:8                |
| led 73:1 121:10       | 26:18 27:20         | 153:4                    | Lovely 3:20           | 168:12 172:16                  |
| 142:18 165:13         | 28:14 29:7,14,18    | lives 19:23              | lower 48:16           | 173:20 174:6                   |
| 166:17 181:20         | 29:23 30:20         | livestream 185:14        | LSRA 51:10            | market 173:15                  |
| <b>left</b> 67:7 81:5 | 31:11 32:1,4,9      | <b>Llamas</b> 28:5 69:22 | lunch 144:10          | Mars 17:25                     |
| 123:12 165:14         | 35:14 70:9 71:18    | 70:1 78:21,24            | 187:13                | mass 155:24                    |
|                       |                     |                          |                       |                                |
|                       | •                   | •                        | •                     | •                              |

| _                                  |                                      |                                   |                                    | Page 200                          |
|------------------------------------|--------------------------------------|-----------------------------------|------------------------------------|-----------------------------------|
|                                    | 121,22 122,12 10                     |                                   |                                    | 24.10 16 22 25.7                  |
| material 13:15<br>95:6 107:8 114:6 | 121:22 122:13,19<br>123:1,6 124:5,16 | meet 101:20<br>126:22             | menacingly 26:20<br>mention 77:17  | 34:10,16,23 35:7<br>38:3,21 40:18 |
| 143:23 155:25                      | 123:1,6 124:3,16                     |                                   | mention //:1/<br>mentioned 122:1,5 | 41:15,25 42:20                    |
| 178:5 181:20,25                    | 124.16 123.11 126:21,23 127:2        | meeting 28:19,20<br>33:22 34:1,12 | 122:6,9,10                         | 42:21 52:13,21                    |
| 184:23 186:12                      | 120.21,23 127.2                      | 38:20,23,23 39:9                  | mentor 75:1 90:3                   | 52:22,22,25 53:2                  |
| materially 140:20                  | 127.9 128.20 129:17 132:17           | 40:20 41:6 42:8                   |                                    | 53:3,7,7 57:17                    |
| materials 155:11                   | 133:25 134:12,24                     | 79:1 80:7 81:11                   | merely 5:3 40:14<br>97:22          | 76:24 79:12                       |
| 168:17                             | 135:25 134.12,24                     | 85:25 86:13                       | merits 153:21,25                   | 81:21 87:7 88:3                   |
| matter 14:8,10                     | 136:4,9,14,18,24                     | 87:21,25 88:21                    | 165:10                             | 88:4,5 90:4                       |
| 18:13,21 20:6,8                    | 137:1,5,12,17,24                     | 96:4,6 99:17                      | message 45:25                      | 95:13 96:1,4,8                    |
| 21:7,21 25:19                      | 138:1,2,12,19                        | 102:4,8,11,16,21                  | 75:9 87:13,19                      | 98:24 99:18,20                    |
| 32:6 33:8,14,23                    | 139:13 140:7,17                      | 104:3 105:22                      | 88:12,13,15                        | 99:25 101:6,20                    |
| 34:6 35:5,22                       | 141:4,6,15,23                        | 104.3 103.22                      | 145:12,16                          | 101:22 102:9                      |
| 37:15 52:8 55:11                   | 142:24 143:2,10                      | 112:16 113:12                     | messaged 75:25                     | 101.22 102.9                      |
| 57:25 93:14                        | 143:21 144:20                        | 112.10 113.12                     | messages 71:9,16                   | 105:9,21 106:2                    |
| 96:25 103:17                       |                                      | 122:21 123:8,23                   | 71:20 72:7 73:6                    | 103.9,21 100.2                    |
| 107:2 110:25                       | 145:8 147:9,25<br>148:12 166:1       | 122:21 123:8,23                   | 86:20 117:10                       | 111:4 113:19                      |
| 111:14 114:7                       | 169:15,17,20,23                      | 123.2 127.3,10                    | 154:22                             | 117:21 118:6,8                    |
| 116:13 118:1,19                    | 170:10,24 171:4                      | 127.21,22 128.3                   |                                    | 118:17,23 119:6                   |
| 122:25 124:11                      | 180:17,19 181:23                     | 128:0,9,12,23                     | messaging 78:15<br>88:4            | 119:9,12,17                       |
| 125:4,22 126:3,3                   | 182:7 183:20                         | 132:14 135:16                     | met 18:14 27:21                    | 120:15,24 121:1                   |
| 127:8 134:7                        | 184:16,21,23                         | 137:2 145:21                      | 31:12 75:24                        | 120:13,24 121:1                   |
| 166:7 181:6,14                     | 185:5,6,10,16,23                     | 170:11,14 181:7                   | 122:13 126:22                      | 123:9,11 124:9                    |
| matters 13:22 28:9                 | 186:6,7                              | meetings 31:16,19                 | 157:11                             | 124:15 127:3,17                   |
| 33:25 37:18                        | McGrail's 1:22                       | 32:9 39:7 51:14                   | methodology 16:2                   | 124.13 127.3,17                   |
| 51:25 94:1 96:20                   | 14:10 15:22 20:9                     | 51:15,17 77:17                    | 35:11 111:9                        | 129:1,2,4,11,15                   |
| 99:5 100:21                        | 33:15 45:19,19                       | 78:7,14,22,22                     | 170:7                              | 129:22 130:12,24                  |
| 101:12 106:15                      | 75:10 95:9                           | 80:2 81:1,9                       | methods 35:7                       | 132:20 133:3,19                   |
| 119:13 126:7                       | 103:17 116:22                        | 83:13 85:12 86:7                  | 44:13 55:13                        | 133:24 137:14                     |
| 148:23 150:2                       | 119:9 128:15                         | 88:2,7 100:20,23                  | meticulous 115:10                  | 138:22 139:4,6                    |
| maximum 146:16                     | 133:4 135:16                         | 101:11 111:17                     | 126:6                              | 140:1 141:25                      |
| McGrail 3:9 4:11                   | 137:1 139:1,19                       | 125:3 149:21                      | meticulously                       | 142:3 145:13,17                   |
| 11:21,24 12:10                     | 140:2 142:18,22                      | melting 114:19                    | 107:8                              | 145:18 146:21                     |
| 12:17 13:16                        | 143:7 145:24                         | member 48:15,19                   | Miami 18:4                         | Minister's 120:14                 |
| 15:12 16:21                        | 148:3 171:6,13                       | 49:6 51:18 64:22                  | Michael 82:7                       | 136:3,8 139:14                    |
| 20:20 21:12,15                     | 182:4 184:7                          | 113:22 117:19                     | middle 6:20                        | ministers 22:1                    |
| 21:19 22:9,11                      | 186:2                                | 125:20 150:8,9                    | Miles 25:4 31:14                   | 46:6                              |
| 23:2,9 28:3,11,18                  | mean 85:21,22                        | members 48:7,22                   | 32:20                              | minutes 51:14                     |
| 28:22 34:17 35:1                   | 89:8,18 90:19                        | 49:6,10,12 50:18                  | Miles' 25:20                       | 75:15 114:2                       |
| 35:5 36:6 41:4                     | means 103:21                         | 51:22 64:19 94:3                  | mind 89:13 143:11                  | 132:14,16 187:18                  |
| 44:25 45:4,5,9                     | 168:10 186:10                        | 97:19 107:4,16                    | 155:6                              | misconceived                      |
| 66:7 93:10 94:13                   | meant 157:18                         | 111:19 120:19                     | minded 27:6                        | 99:24 156:19                      |
| 94:20,24 95:13                     | measured 80:11                       | 121:11 122:4                      | mindset 9:8                        | 174:18 177:18                     |
| 103:6,14 105:4                     | measures 10:20                       | 125:15 132:12,13                  | mine 143:21                        | 180:16                            |
| 106:18 110:11                      | 46:18 57:2 58:7                      | 134:10,14 145:1                   | <b>minimum</b> 62:23               | misconceivedly                    |
| 113:4,14 115:25                    | 66:4                                 | 145:2,5 146:1,7                   | minister 6:7 12:15                 | 96:3                              |
| 116:17,25 117:10                   | mechanism 98:17                      | 147:5 148:22                      | 14:19,21 22:6                      | misconduct 55:13                  |
| 117:19 118:9,11                    | medically 62:4                       | 149:3,24 150:20                   | 26:20 28:6,19,21                   | 62:25 63:18                       |
| 118:20,24 121:15                   | meekest 39:14                        | men 152:7,18                      | 28:24 29:21 30:8                   | 130:10 161:2                      |
|                                    |                                      |                                   |                                    |                                   |
|                                    | I                                    | I                                 | 1                                  | 1                                 |

|   |  | •                                   |   |                               |
|---|--|-------------------------------------|---|-------------------------------|
| misfeasance 27:1                        | months' 26:23                          | 29:9,10 48:11                       | new 5:9 19:11                           | NSCIS 166:10,13               |
| 160:16,20                               | <b>Monty</b> 95:25                     | 49:17 51:6 52:6                     | 45:11,12 54:8                           | 169:10 170:3                  |
| misgivings 81:18                        | monumental                             | 112:23 117:15                       | 116:3 128:15                            | 172:20 173:6,8                |
| mislead 21:24                           | 154:5                                  | 154:1 155:21                        | 172:14 173:16,22                        | 178:15 179:1                  |
| misled 21:12 118:9                      | Morello 125:15                         | 166:15 169:24                       | news 74:16 155:6                        | nub 172:4                     |
| 123:14                                  | morning 3:19 68:3                      | 171:18 174:23                       | newspapers 33:6                         | number 119:3                  |
| missing 70:24 71:9                      | 68:6 100:5                             | 176:1 179:22                        | nil 141:12                              | 139:20 142:5                  |
| 72:10 73:8,13                           | 152:25 187:11                          | 180:4                               | nine 33:19 163:2                        | 153:15 168:14                 |
| 77:15,19 85:12                          | morphing 169:14                        | need 1:21 3:4                       | no-one 8:1 38:10                        | numerous 13:9                 |
| 85:14 86:21 89:7                        | motivated 21:16                        | 25:18 43:18                         | 178:6                                   | 26:1 53:13 111:3              |
| mistakes 21:3                           | motive 16:5                            | 60:19 68:23 86:2                    | nodded 70:11                            |                               |
| 132:2                                   | motives 102:10,17                      | 86:3,4,16 91:18                     | <b>Nolan</b> 13:9                       | O                             |
| misunderstanding                        | mounted 85:9                           | 97:5 131:23                         | non- 85:3                               | oath 53:1                     |
| 34:4                                    | mouthpiece 7:13                        | 150:11,16,23                        | non-Gibraltar                           | obfuscate 93:11               |
| misuse 159:23                           | move 46:10 63:4                        | 160:8 181:22                        | 17:10                                   | obfuscation                   |
| 162:21 163:21                           | 92:16 93:14                            | needed 81:5 82:1                    | non-Gibraltarian                        | 183:12                        |
| 176:18 177:16                           | 115:17 116:7                           | 84:19 96:20                         | 17:5 18:12                              | <b>object</b> 39:3,6          |
| 178:14                                  | moving 10:1 11:1                       | 120:2 136:23                        | non-historic                            | 112:17 113:9                  |
| mitigation 40:5                         | 13:12 20:7 22:2                        | 155:19                              | 126:18                                  | objected 1:12                 |
| mobile 73:2 76:9                        | 22:13 32:25                            | needing 119:18                      | non-rushed 46:2                         | objecting 19:12               |
| 90:1 122:17                             | 166:9 170:3                            | needs 9:5 149:11                    | non-voting 51:18                        | objective 4:3                 |
| 127:1 154:20,23                         | multiple 180:12                        | 160:6 174:13                        | normal 31:7,22,23                       | 16:25 26:8                    |
| mocking 96:11                           |  | negative 15:1                       | normally 87:10                          | 150:10                        |
| <b>MOD</b> 15:3,9 16:23                 | N                                      | negotiated 47:8                     | North 75:3 76:10                        | objectively 170:9             |
| 20:21 108:7,11                          | Nadine 135:5                           | negotiation 31:19                   | North/Levy/Has                          | objectives 103:20             |
| 112:20 113:7                            | named 117:20                           | 80:21                               | 83:1                                    | 104:1 140:21                  |
| 114:14,17,22                            | nation 8:25 43:12                      | negotiator 31:5                     | <b>notably</b> 162:20                   | obligation 165:2              |
| 115:17                                  | national 23:10                         | Neish 2:25 92:13                    | 167:16 168:8                            | <b>obligations</b> 5:18       |
| model 23:11 54:9                        | 89:24 100:16                           | 92:18 97:17                         | note 33:8 86:4,8                        | 5:24 11:8 13:18               |
| 54:21,23                                | 146:5 171:1                            | 100:6,12 108:16                     | 86:17 87:23                             | 21:6 22:19 30:9               |
| modern 48:9                             | 172:1,10                               | 108:18,20,23                        | 120:15 128:25                           | 45:7 59:15                    |
| 63:17                                   | nationality 18:24                      | 109:2,5,9,17,20                     | 129:8 162:5                             | oblivious 83:12               |
| modernise 120:2                         | natural 11:18 13:4<br>16:8 55:7 161:14 | 109:25 110:3,20                     | 175:14 180:5                            | observation 4:3<br>7:23 136:5 |
| modernised 47:5                         | naturally 111:18                       | 144:1,4,5,11,13                     | notebooks 182:10                        | observations 4:21             |
| modest 91:20                            | nature 16:4 30:16                      | 144:17 151:9                        | notes 10:9 22:4                         | 10:13 11:2,3                  |
| modus 170:6                             | 33:24 56:23                            | neither 35:6                        | 51:11,15 55:9                           | 14:5 21:9 37:17               |
| Mole 19:11                              | 117:16 138:8                           | 117:14 182:3                        | 85:14 88:25                             | 48:21 160:17                  |
| moment 6:13 8:21                        | 170:17 179:25                          | nervous 127:23                      | 182:5                                   | observed 163:16               |
| 15:22,23 39:22                          | 181:2                                  | Netflix 5:14                        | noteworthy 101:6                        | observes 33:24                |
| 66:17 73:17<br>74:16 143:25             | nauseam 105:2                          | neutral 6:17                        | <b>notice</b> 71:19 102:7 127:21 149:25 | obstruct 154:13               |
| 144:1                                   | NCIS 121:20                            | neutrally 165:5                     | notification 112:6                      | 156:11                        |
|   | 179:4                                  | never 10:24,24,25                   |   | obtain 154:4                  |
| money 54:6 98:10<br>98:20 166:13        | NDM 71:14                              | 12:9 28:2 69:14<br>69:22 70:5 86:10 | notify 169:17<br>notion 73:10           | 167:18,21                     |
| 98:20 100:13<br><b>Montegriffo</b> 48:1 | nearly 111:14                          | 86:11 100:10                        | notion /3:10<br>notions 81:25           | obtained 29:22                |
| month 67:4 178:9                        | 158:17                                 | 104:19 150:14                       | notions 81:23<br>notwithstanding        | 105:16 140:5                  |
| month 67:4 178:9<br>months 24:21        | necessarily 132:3                      | 162:4,10,12                         | 16:14 27:4                              | 162:23 164:2                  |
| 50:22 152:11                            | 150:10                                 | 175:8 183:24                        | 112:18 152:15                           | 175:6,17 176:1                |
| 158:17 159:20                           | necessary 1:24                         | 186:11                              | novel 25:11                             | <b>obtaining</b> 164:18       |
| 130.1/139.20                            | 3:14 14:23 24:17                       | 100.11                              | 1010123.11                              | <b>obvious</b> 45:6 46:23     |
|   | 1                                      |                                     | <u> </u>                                |                               |

|                       |                           |                      |                       | 1 age 200          |
|-----------------------|---------------------------|----------------------|-----------------------|--------------------|
| 47:3 68:18 71:23      | 62:14 64:11 90:9          | 6:16 13:10 38:25     | 58:14 71:7 72:24      | page 176:5         |
| 72:6 165:8 166:3      | 92:1 170:22,23            | 43:9,24 45:22        | 154:9,11 178:8        | pages 2:14 26:6    |
| 166:21 168:2          | 182:11 185:2,11           | 95:11,20,21 97:3     | orders 27:15 60:5     | 144:6,8            |
| 186:19                | officers 5:19 11:5        | 103:18 106:20,23     | 61:25 62:8            | paid 49:12 50:15   |
| obviously 1:17        | 14:1 15:12 18:25          | 107:19 162:5         | ordinary 25:3,6       | 50:16 57:8 163:9   |
| 66:17 68:9 72:11      | 19:6,18,18 21:4           | 175:14 180:2,5       | 82:11                 | panel 145:25       |
| 119:1 148:21          | 23:5 26:22 58:18          | openly 114:14        | organisation 13:25    | Panorama 33:6      |
| 163:7 169:5           | 59:20 60:24 61:8          | operandi 170:6       | 58:17                 | paper 9:16,17      |
| 174:3                 | 62:2,18 63:14             | operate 98:14        | organisational        | 150:18 182:20      |
| occasion 24:10        | 64:4,9 76:3 78:7          | operation 3:2 16:7   | 18:10                 | 184:13,16,17       |
| occasions 111:3       | 79:13 80:13               | 16:9 18:3 21:1       | organised 19:7        | 185:6              |
| occurred 16:10        | 84:18,20 98:16            | 22:15 25:7 26:3      | origin 17:16          | papers 149:23      |
| 94:5 121:7            | 107:24 109:11,16          | 35:8,11 62:14        | original 146:18       | paragraph 27:5     |
| 127:14 134:5,6        | 115:22,24 145:3           | 105:12 121:25        | 172:15 173:17         | 70:12 90:25        |
| 165:19 177:25         | 155:7,21 157:7            | 122:8,15 123:17      | originated 185:4      | 110:25 111:11      |
| 178:18                | 164:20 177:2              | 123:21,24 124:3      | ought 90:24 108:9     | 116:24 122:11      |
| occurrence 133:12     | 182:9 185:19              | 124:7 126:24         | 125:24 148:20,24      | 123:10 134:21      |
| occurring 123:12      | offices 27:20 74:21       | 136:1 138:5          | 151:1 160:18          | 135:5,9 146:23     |
| occurs 148:25         | 74:21 170:12              | 140:3 141:14,19      | oust 95:13            | paragraphs 39:5    |
| 149:1,1               | officials 114:15,17       | 142:2 165:25         | outcome 9:11          | 95:11 116:22       |
| OCPL 23:9,23          | 114:22                    | 166:4 171:8          | 40:12 41:3,18         | park 84:9          |
| 59:18 156:1           | officio 49:5              | operational 5:21     | 65:21                 | parking 21:8       |
| 164:17 165:7,16       | okay 3:16 38:24           | 23:14,18 27:22       | outflanked 84:23      | 35:13              |
| 174:21 179:23         | 66:16 92:15               | 27:23 31:24          | outflanking 85:6      | parole 149:2       |
| 187:1                 | 110:2 187:23              | 33:25 43:10,23       | outlined 177:19       | part 4:19,19,21,23 |
| <b>October</b> 116:25 | old 183:21                | 53:10,19 54:10       | outlook 6:17          | 4:24 5:2 15:25     |
| 135:4 158:6           | omissions 11:10           | 59:11,16             | outset 70:6 168:22    | 46:13 97:22        |
| 159:13 162:19         | once 43:25 69:21          | operations 157:9     | <b>outside</b> 17:9,9 | 102:2 113:17       |
| 170:18 179:8          | 72:4 77:5 187:4           | opinion 51:19        | 19:11 116:19          | 114:7 116:10       |
| oddly 169:16          | 187:17                    | 114:6 178:15         | 121:7 133:12          | 124:4 126:12       |
| offence 26:10         | one's 16:1                | opportunity 18:19    | outsourced 117:13     | 163:15 171:13      |
| 64:14,23 159:11       | one-sided 114:11          | 56:10,13 57:21       | overall 100:2,14      | 176:22 184:12      |
| 161:11 176:12         | 114:13                    | 67:12 131:1,12       | overarching 13:13     | part-time 99:10    |
| offences 64:5         | one-way 171:22            | 134:19 135:12,23     | overdramatise         | 149:17             |
| 163:21 175:19,22      | onerous 99:8              | 151:12 159:4         | 17:19                 | participant 1:12   |
| 175:24 177:17         | 149:15                    | 178:11 187:3         | oversensitive 43:1    | 5:17,22,23 6:19    |
| offer 68:9            | ongoing 6:4 21:7          | opposed 146:25       | oversight 52:10       | 6:22 25:8 95:18    |
| offered 50:24 51:4    | 50:7 51:3 71:23           | <b>option</b> 136:16 | 54:15 148:7,8,9       | 104:2 105:19       |
| 51:6 76:10            | 179:25 187:2              | 137:11 138:19        | overturned 19:3       | participants 1:6   |
| offers 60:12          | <b>Op</b> 151:14 152:6,9  | oral 2:13 4:17 5:20  | overwhelming          | 6:21 7:6,16 38:1   |
| office 13:11 25:23    | 156:21 158:4              | 27:3 44:23 75:19     | 14:4 36:3             | 83:15 151:15       |
| 61:13 82:13           | 171:16 173:18             | 102:6 107:10         | owned 49:2            | 153:16 156:5       |
| 88:19 111:5           | 182:1 184:23              | 114:16 120:3,14      | ownership 166:12      | participate 112:21 |
| 128:17 135:14         | 186:15,24                 | 128:2 129:10         | 171:25 172:9          | participated 39:23 |
| 137:1 160:16          | open 3:22 17:7            | 135:7,8 141:17       | owning 172:19         | 66:10              |
| 161:3,4,4 183:22      | 27:3 44:16 78:1           | 146:11 164:19        |                       | participation      |
| officer 11:11 21:15   | 78:10 93:3                | orally 56:14 79:6    | <u>P</u>              | 112:22 168:19      |
| 21:20 23:1 24:8       | 140:13 145:3              | order 4:1 24:25      | pace 3:6              | particular 24:10   |
| 35:1 51:8 61:1        | <b>opening</b> 4:16 5:6,8 | 25:24 31:9 41:1      | packed 181:24         | 47:25 70:23        |
|                       |                           |                      | packs 51:23           |                    |
| L                     | •                         | •                    | •                     | •                  |

|                                       |                                     |                                       |   | Page 209                                  |
|---------------------------------------|-------------------------------------|---------------------------------------|---|---|
| 76:25 79:10                           | noufootly 29.0 24                   | Digardo 11.22                         | 184:2                                     | 94.0 17 20 99.1                           |
| 80:22 159:24                          | perfectly 38:9,24<br>71:25 102:14   | <b>Picardo</b> 11:23 28:17 29:18 34:6 |   | 84:9,17,20 88:1<br>89:21 92:1 94:14       |
| 164:16                                | perform 101:2                       |                                       | <b>point</b> 21:17 47:19 53:24 68:2 83:14 |   |
|                                       |                                     | 36:4,12,18 37:11<br>39:24 45:17       |   | 95:15 98:6,8,13<br>98:16,18 99:14         |
| particularly 3:5                      | performed 42:18                     |                                       | 87:9,12 94:2                              | /   |
| 10:19 30:8 31:14                      | period 35:18 42:14                  | 74:14 76:23                           | 95:8 100:13                               | 99:22 104:8,17                            |
| 46:17 58:10 60:5                      | 47:9 50:13 77:25                    | 78:12,15 86:20                        | 115:6 124:1                               | 105:5,11 106:4                            |
| 95:7 151:25                           | 78:12 84:16                         | Picardo's 25:11                       | 154:6 156:20                              | 106:10,19 110:10                          |
| 157:6 161:15                          | 126:19 148:18                       | 28:10 29:11<br>86:23                  | 159:13 161:20,24                          | 110:14 115:10,22<br>116:5 117:22          |
| particulars 176:4                     | 181:3 182:15                        |                                       | 164:25 167:15                             | 118:11 119:10                             |
| <b>parties</b> 1:18 2:2 3:11 7:4 13:9 | peripheral 95:4                     | pictures 19:18                        | 169:4 171:20                              | 121:23 129:5                              |
|                                       | permission 60:22                    | <b>piece</b> 3:12 9:16<br>82:22       | 174:22,23 175:9                           |   |
| 22:5,20 37:1                          | person 17:11,14                     | -                                     | 179:9 180:21                              | 130:4,17 131:19                           |
| 43:9 49:22<br>112:20                  | 40:21 42:5 48:25<br>51:7 58:25 64:7 | piggy-back 167:24                     | pointed 173:1                             | 142:16 143:19                             |
|                                       |                                     | <b>pilot</b> 116:8 <b>Pitto</b> 26:2  | <b>pointing</b> 30:10                     | 144:21 146:5                              |
| parties' 158:7                        | 64:17 77:6 88:6                     |                                       | 100:8                                     | 147:8 148:1                               |
| partly 174:16                         | 88:7 150:9                          | pivotal 82:16                         | points 20:25                              | 154:14,16 164:20                          |
| partner 74:22,25                      | 154:11 184:10                       | 163:22 177:22                         | 111:20 137:6                              | 166:2,4,5,22,23                           |
| 90:2                                  | personal 7:2 28:13                  | Pizzarello 122:7                      | 139:22 140:9                              | 167:23 168:18,24                          |
| parts 53:20 107:8                     | 47:23,24 58:19                      | placards 19:17,21                     | 148:19 161:25                             | 169:6 170:9,16                            |
| party 5:24 114:12                     | 60:24 75:4,11                       | place 17:16 61:6                      | 174:4                                     | 171:19 174:12                             |
| party's 166:25                        | 76:11,25 87:20                      | 90:1 105:15                           | police 1:6 2:23,25                        | 177:2,9 180:7,20                          |
| pass 91:4                             | 93:24 177:1                         | 110:8 131:25                          | 4:12 5:4 6:7 9:15                         | 181:7,21 182:6                            |
| passage 1:10,16                       | 183:25 184:15                       | 148:17,24 149:3                       | 9:18 10:15 11:14                          | 182:24 183:16                             |
| passed 76:1                           | personally 136:25                   | 149:21 174:12                         | 11:18 12:6,9,11                           | 184:1 185:25                              |
| passing 90:24                         | personnel 15:4                      | <b>placed</b> 5:25 6:4 79:17 114:8    | 12:18 13:3 14:11                          | police's 72:21                            |
| <b>password</b> 185:11 186:7          | 16:24 20:22                         |                                       | 14:25 15:2 16:6                           | <b>policing</b> 5:24 11:8 13:17 16:7 21:6 |
| passwords 185:20                      | 108:7 115:17,18                     | plain 83:21                           | 17:5,11 18:14                             |   |
| pattern 18:2                          | persons 19:9<br>perspective 4:2     | plainer 83:22                         | 19:12,15 21:25                            | 21:6 48:9,15<br>53:4 57:15 98:12          |
| 176:22                                | 107:12 156:21                       | plainly 177:5<br>plan 2:20 27:22,23   | 22:9,18 30:10,15<br>34:17 35:4,21         | 98:21,22 99:13                            |
| Paul 22:25 24:6                       | persuade 1:19                       | 98:22 99:13                           | 36:7 38:22 39:19                          | 100:15,16 108:3                           |
| 156:7                                 | 10:4 152:16                         | 155:15 163:5                          | 43:12,13,15,18                            | 130:1 133:8                               |
| pause 82:14                           | 171:11                              | planted 82:1                          | 43:19,21 46:1,4                           | 136:19 146:6                              |
| 133:23 162:9                          | persuaded 84:8                      | platform 179:1                        | 46:25 47:5 48:13                          | policy 21:6 185:17                        |
| pausing 89:19,20                      | persuading 84:12                    | play 83:2 171:9                       | 50:2 51:16 52:16                          | political 25:10                           |
| PCB 117:14                            | persuasion 84:16                    | played 15:25                          | 52:20 53:13,21                            | 43:11,15,21                               |
| pension 58:23 59:1                    | persuasive 10:10                    | 84:22 116:9                           | 54:2,4 55:1,2,16                          | 169:2                                     |
| 59:5,7                                | 26:1                                | 117:24 124:4                          | 55:17,24 56:7,9                           | politicise 43:22                          |
| people 25:3,6 65:1                    | pertains 159:25                     | 126:12                                | 56:12 57:7,11,22                          | ponder 150:1                              |
| 72:15,15 73:17                        | pertinent 102:5,5                   | players 109:12                        | 58:3,6,16,22 59:4                         | poor 186:9,9                              |
| 80:6 82:23 88:13                      | 160:17                              | playing 78:10                         | 59:16 60:21,22                            | Port 54:18                                |
| people's 186:16                       | perverse 116:6                      | pleas 153:24                          | 61:4,5,7,12,14,15                         | Portuguese 18:22                          |
| perceived 13:2                        | Peter 3:10                          | please 92:19                          | 62:1,10,11,12,17                          | position 8:23 9:10                        |
| 31:7,18 33:17                         | phase 1:4                           | 144:17                                | 63:13,15,16,24                            | 12:14 14:18                               |
| 34:25 44:12                           | phone 122:17                        | plenty 70:10                          | 64:3,4,9,11,19,22                         | 17:14 20:12 34:5                          |
| 80:20                                 | 127:1 154:23                        | ploughed 168:25                       | 65:3 71:21,23                             | 37:16 44:15                               |
| perceptions 45:13                     | 181:9                               | plunged 104:21                        | 72:13 73:12                               | 60:25 67:17                               |
| Perez 166:9                           | phones 154:20                       | pocket 181:9                          | 74:17 76:5,16                             | 76:25 91:2,22                             |
| perfected 173:10                      | phrase 85:9 172:6                   | 182:10 183:21                         | 78:7 83:3,17                              | 97:6 125:22                               |
| 1 2 2 2 2 2 7 2 . 1 2                 | 1                                   | 102.20                                |   |   |
|                                       | l                                   | l                                     | I   | I   |

|                     |                              |                                   |                     | 1 age 210         |
|---------------------|------------------------------|-----------------------------------|---------------------|-------------------|
| 126:7 129:3         | 154:2                        | <b>presented</b> 2:4 24:6         | <b>privy</b> 129:13 | 176:20            |
| 133:4 137:22        | practice 31:23               | 149:24 173:23                     | proactive 51:12     | processes 16:6    |
| 138:22              | 47:2 62:21                   | 178:10                            | probably 5:5 10:7   | 63:3 94:12        |
| positions 67:13     | 151:23 155:5                 | preserve 86:4                     | 11:16 36:17         | 131:24 149:20     |
| positive 154:9      | practices 90:22              | preserves 86:8                    | 40:25 109:18        | 150:23            |
| possessed 136:13    | practices 50.22<br>pray 20:6 | presided 10:6                     | 120:9 138:23        | procure 29:16     |
| possibilities 13:20 | pre-approved 7:12            | press 5:13                        | probity 57:14       | produce 54:24     |
| possibility 81:24   | 7:13 37:24                   | pressure 32:11,11                 | 98:11 100:15        | 112:8 141:9       |
| possible 18:6 19:5  | pre-charge 168:22            | 39:11 49:21 80:3                  | 108:3 129:25        | produced 132:14   |
| 27:24 34:3 35:25    | pre-litigation               | 81:1 142:13                       | problem 31:20       | 175:15 176:5      |
| 48:24 50:3 60:23    | 78:19                        | 143:15                            | 80:16,17,22         | producing 96:2    |
| 65:19 68:8 81:19    | preceded 180:22              | presumably 26:21                  | 161:10 164:10       | production 25:24  |
| 81:19 113:20        | precise 21:12                | 84:7 123:16                       | 167:14 172:23       | 27:15 31:9 60:4   |
| 168:15 178:23       | precisely 52:21              | presume 7:4 37:4                  | 177:7               | 71:7 72:24 154:8  |
| possibly 31:10      | 70:15 173:16                 | presumption                       | procedural 44:1,6   | 154:11            |
| 42:4 81:20 82:16    | preclude 27:11               | 151:20                            | 139:23 140:9        | professional 21:5 |
| 148:10 187:12       | predated 14:10               | presumptuous 4:7                  | procedure 11:13     | 22:17 23:6 28:6   |
| post 143:9 180:19   | predates 20:9                | presumptuous 4.7<br>pretend 91:15 | 80:4 104:15         | 33:18 51:3 92:1   |
| post-charge         | 33:14                        | pretend 91.13                     | procedures 80:25    | 155:13,19 156:24  |
| 172:11              | predecessor                  | prevail 64:25                     | 99:1 104:17         | 169:22            |
| postulated 173:22   | 145:24                       | prevails 10:22                    | 131:15 140:22       | professionalism   |
| pot 114:20          | predetermined                | 46:20 66:5                        | proceed 15:9        | 13:23 22:21       |
| potential 18:6 85:2 | 37:3                         | prevalence 63:20                  | proceeded 81:6      | professionally    |
| 90:15 133:14        | predisposition               | prevented 41:13                   | proceedings 3:16    | 6:10              |
| potentially 81:22   | 16:20 20:18                  | preventing 63:24                  | 60:9 76:21          | professionals     |
| 89:12 121:8         | 21:10                        | previous 5:10 8:11                | 152:11,15           | 185:14            |
| 177:14              | prefer 45:19 92:11           | 8:19 27:4 147:8                   | process 11:12,19    | profound 181:11   |
| power 8:10 25:10    | 92:13                        | previously 22:19                  | 13:6 15:13,20       | programme 50:19   |
| 42:19,24 43:11      | preferred 16:22              | 33:10 63:22 64:4                  | 18:8 26:16 34:21    | progress 22:13    |
| 43:21,22 44:2,5     | 36:13                        | 111:17                            | 34:22 36:2 37:1     | prohibition 62:24 |
| 44:19 58:5 61:18    | preferring 45:17             | Pricewaterhous                    | 37:2,9 39:17,23     | project 156:18    |
| 62:12 69:5 76:20    | prejudiced 172:12            | 163:10                            | 40:12 41:5,23       | promised 46:8     |
| 110:18              | premise 167:25               | primarily 24:16                   | 42:2,17 43:25       | promote 177:10    |
| powerful 72:15,16   | 172:8 173:18                 | primary 14:9                      | 44:11,24 45:3,5     | prompt 82:18      |
| powers 13:1,2 35:3  | 180:13                       | principal 177:16                  | 45:15,20 46:3       | promptings 81:13  |
| 35:9,24 40:24       | premises 154:12              | principle 151:21                  | 56:17,22 57:5,7     | 81:14             |
| 50:21 55:19 58:1    | preparation 99:3             | 174:7                             | 62:25 63:1,5        | promptly 103:13   |
| 58:13,19,21         | 99:13                        | principles 13:10                  | 74:11 93:7 94:19    | 140:6             |
| 59:25,25 99:12      | prepare 25:18                | 161:12                            | 98:15,19 103:13     | prong 77:19 85:10 |
| 100:1,18,24,25      | prepared 143:4               | <b>printed</b> 184:24             | 104:5,14 111:15     | 85:12,14          |
| 101:4,14,14         | 147:7 159:4                  | <b>prior</b> 23:21 60:2           | 111:25 112:17,21    | proper 10:14 13:6 |
| 102:18 104:6        | 162:5                        | 146:8 169:10                      | 113:24 114:10       | 34:21 72:1        |
| 110:7,20 120:21     | presence 24:7                | 170:13                            | 115:4,9 124:10      | 102:10,14,22      |
| 128:22 136:12,16    | 88:17                        | <b>prism</b> 16:10                | 138:17 139:24       | 138:17 150:16     |
| 137:19 143:5        | present 2:6 17:12            | private 88:22                     | 140:14 141:1        | 165:20 174:14     |
| 155:3 156:13        | 59:17 81:8 96:14             | 104:11 150:25                     | 142:21 144:22       | properly 12:25    |
| practical 10:20     | 107:3,15 112:16              | 170:11,14                         | 145:11,22,23        | 33:11 36:25       |
| 46:18 154:3         | 113:12 145:21                | privilege 155:14                  | 146:3,4,10,12,17    | 57:16 104:10      |
| practicalities      | 162:12                       | 155:20                            | 147:6 157:5         | 149:19,22,23      |
| -                   |                              |                                   |                     |                   |
|                     | I                            | I                                 | I                   | I                 |

|                                      |                               |                                  |                       | 1 480 211               |
|--------------------------------------|-------------------------------|----------------------------------|-----------------------|-------------------------|
| 150:18 151:3,19                      | <b>proud</b> 152:18           | Purely 136:5                     | <b>quarter</b> 3:3,17 | ranking 146:13          |
| 161:25 172:10                        | prove 40:10 86:5              | purpose 1:17                     | quasi 61:13           | rash 181:4              |
| 186:17                               | 172:15 179:4                  | 10:17 41:19                      | quasi- 25:12          | ratification 38:7       |
| proportional                         | proved 73:6                   | 62:19 65:15 66:1                 | question 29:6         | rational 115:12         |
| 108:1                                | proven 75:17                  | 79:11 102:21                     | 38:15 39:15           | rationally 82:10        |
| proportionate                        | provide 52:16                 | purposes 112:12                  | 42:11 73:3 77:4       | raw 19:4                |
| 56:19                                | 90:21 98:13,17                | 112:14 177:21                    | 77:4,13 85:11         | re-amended 174:2        |
| proposal 148:3                       | 112:4 151:13                  | pursuant 152:9                   | 89:5 91:17 113:7      | reach 64:1 133:20       |
| proposals 150:1                      | 159:17 163:10                 | pursue 166:6                     | 142:19 144:3          | reached 17:21           |
| proposed 50:11                       | 173:5                         | pursued 103:19                   | 148:21 161:7          | 35:15 58:10             |
| 147:20 176:3                         | provided 21:22                | pursuing 161:10                  | 178:25 179:6          | 96:19                   |
| proposing 173:3                      | 56:7 72:8 165:22              | 174:17                           | 183:9                 | reacted 21:2 74:15      |
| proposition 70:18                    | 179:24 182:3                  | purview 23:14                    | questioned 125:7      | 83:3 94:9               |
| 70:19,25                             | 184:18                        | push 82:2                        | questioning 39:1      | reacting 11:9 94:9      |
| proprietary 159:8                    | provider 51:1                 | put 2:3 80:2 120:1               | questions 7:12        | reactions 19:5          |
| 169:5,9 172:5,9                      | provides 112:1                | 120:13 142:13                    | 27:10 28:25           | reactive 47:22          |
| 173:17                               | 129:18 130:22                 | 143:15 148:24                    | 36:15 37:22           | 51:13 120:10            |
| prosecution 152:3                    | 131:10                        | 149:3,6 160:7                    | 65:17 77:7 105:7      | read 4:16 55:22         |
| 153:3 156:14,23                      | proving 175:23                | 180:23 184:15                    | 117:3 147:14          | 64:6,6 68:4 78:2        |
| 157:13 158:5,19                      | provision 13:3                | 186:13                           | 182:16,21 183:6       | 78:23 113:3             |
| 162:3 171:15,21                      | 61:4 130:18                   | <b>puts</b> 107:11               | 183:17 186:19,21      | 157:22                  |
| 172:4 176:14                         | 176:23                        | <b>PwC</b> 167:23                | quick 45:9 124:17     | readily 103:2           |
| 177:23 179:11                        | provisions 63:11              | <b>Pyle</b> 11:23 15:17          | quite 5:12,15         | readiness 173:24        |
| 180:1,5,14                           | 63:21 104:15                  | 15:25 16:21                      | 26:19 73:25           | ready 158:22            |
| prosecution's                        | 131:19,24 132:1               | 17:18 19:21                      | 77:11 79:22           | real 18:23 105:20       |
| 163:18                               | 148:8                         | 20:14 21:12 33:8                 | 88:20 120:13          | 139:25 153:1            |
| prosecutions 6:9                     | proxified 40:11               | 34:12,13 36:4                    | 126:8 144:9           | 171:3                   |
| 23:4,17,23 29:1                      | 95:24 103:2                   | 44:22 45:1,1                     | 162:4 184:3           | realisation 67:8        |
| 38:4 59:20                           | <b>PS</b> 160:4               | 94:11,17,18,25                   | <b>quo</b> 68:16      | realise 66:23 75:20     |
| prosecutor 180:9                     | public 1:4,20,20              | 105:21 110:22,25                 | quorate 41:6          | reality 174:9           |
| prosecutorial                        | 2:3 6:9 13:11                 | 111:13 112:16                    | 132:10                | really 30:5 78:5        |
| 179:19                               | 23:3,16,22 24:25              | 113:2,8,11,23                    | quorum 132:12         | 79:22 89:12             |
| prosecutors                          | 29:1 30:2 31:7                | 114:10,13 119:12                 | quote 80:14 81:17     | 125:1 132:7             |
| 177:10                               | 38:4 43:6 47:16               | 119:16,23 125:8                  | quoted 30:2           | 150:6,24 153:21         |
| prospects 175:23                     | 49:2 60:8 62:11               | 125:18,20 128:2                  | quoting 79:24         | 162:12 164:12           |
| 177:22                               | 62:18 65:11,13                | 144:25 145:2,7,9                 | R                     | 181:6 182:22            |
| protagonists 152:2                   | 65:23 67:12 86:1              | 145:11,17,25                     | Radakin 14:17         | Rear 14:16              |
| protect 82:12                        | 86:12 97:9 98:25              | 146:11 147:3                     | raise 15:23 101:22    | reason 14:9 35:21       |
| 91:22 105:12                         | 104:12 149:2,4                | Pyle's 16:19 17:4                | raised 15:24 21:18    | 46:2 106:17             |
| protected 32:17                      | 150:25 153:7                  | 21:10 36:12                      | 95:9 102:8 111:2      | 113:6 118:21            |
| 161:13                               | 157:16 160:16                 | 45:18 95:7                       | 111:16,18 113:23      | 121:14 132:23           |
| <b>protection</b> 25:11 181:13 185:2 | 161:2 168:23                  | 111:22 115:2                     | 119:4,24 123:21       | 133:2 137:16            |
|                                      | 174:25 177:12<br>178:10 180:9 | 120:3 125:12,17<br>125:24 145:20 | 139:9 147:3           | 139:25 142:21<br>173:14 |
| protections 63:13<br>proteges 72:19  | publish 98:21                 | 146:9,20 147:17                  | 161:22                | reasonable 57:2         |
| proteges 72:19<br>protest 19:25      | published 120:11              | Python 96:1                      | raises 183:17         | 171:20 182:10           |
| protested 19:11                      | punch 141:10                  | 1 ythun 70.1                     | 186:18,21             | reasonably 114:4        |
| protocol 61:9                        | punched 185:16                | Q                                | raising 115:3         | reasoned 58:11          |
| protracted 181:3                     | pure 69:24 153:2              | qualification 1:8,9              | 161:20                | reasons 4:10 11:23      |
| protracted 101.3                     | Pare 07.27 133.2              | 59:1                             | rank 48:16            | 10000000 1.10 11.23     |
|                                      | l                             | l                                | l -                   | l                       |

|                                 |                                |                                      |                                      | Page 212                            |
|---------------------------------|--------------------------------|--------------------------------------|--------------------------------------|-------------------------------------|
| 12:11,18 15:10                  | 89:8,13 90:15                  | references 17:25                     | relations 6:14                       | reminding 181:22                    |
| 20:17 26:8 28:16                | 93:15 115:11                   | 62:5                                 | 133:15 169:15                        | remit 52:8 115:6                    |
| 44:6 103:4 105:3                | 131:22 140:22                  | referred 13:10                       | relationship 28:14                   | remotely 160:21                     |
| 105:20 109:13                   | 147:19,20,24                   | 53:6 86:2,10                         | 35:14 38:1,6                         | remotely 100.21                     |
| 118:7 120:24                    | 148:5,15                       | refers 88:2                          | 75:11 96:15,17                       | 41:4 45:25 54:25                    |
| 124:15 128:19                   | recommended                    | reflect 31:4 91:18                   | 130:13 133:5                         | 115:18                              |
| 133:9 136:7                     | 110:4 113:1                    | 148:16,19 154:2                      | 164:16 165:6,15                      | remove 36:5 58:2                    |
| 139:3 140:19                    | 115:15                         | reflected 74:8                       | 169:21 177:9                         | removed 56:4                        |
| 146:14 154:4                    | reconsider 91:18               | reflects 135:10                      |                                      | 184:25                              |
| reassurance 76:11               | reconsideration                | refuse 44:9                          | relationships 6:5<br>121:9           | remunerated                         |
| recall 20:13                    | 135:20                         | refused 58:4 59:19                   | relative 141:19                      | 49:10                               |
| 113:11 116:18                   | reconsidered 74:9              | 102:3 160:11                         | relatively 27:18                     | remuneration                        |
| 182:8                           | record 18:13 86:5              | refutes 147:11                       | 119:25                               | 97:12                               |
| recalls 113:23                  | 86:9 88:6 89:1                 | regard 4:5 17:16                     | relayed 183:19                       | rendered 138:22                     |
| 122:10                          | 114:9 123:8                    | 36:7 48:7 49:16                      | release 27:25                        | 185:21                              |
|                                 | 126:4 166:8                    | 58:25 92:23                          | released 28:2                        | renders 130:13                      |
| receipt 140:4<br>receive 97:11  | 170:15 178:12                  | 125:17 174:21                        | released 28:2<br>relevance 20:17     | renders 130:13                      |
| receive 97:11<br>received 29:20 |                                | regarding 99:12                      | 71:23 72:6 118:2                     | 97:2                                |
| 71:4 115:23                     | record-keeping<br>150:17 186:9 | regarding 99:12<br>regardless 179:21 | 118:12 147:13                        | Repealed 64:5                       |
| 123:3 127:11                    |                                | 0                                    |                                      | _                                   |
|                                 | recorded 114:2<br>137:2        | regards 59:2 60:14                   | relevant 1:22<br>16:16 33:7 43:17    | repeat 105:1                        |
| receiving 157:5<br>recite 5:3   |                                | Regiment 152:20                      |                                      | repeated 18:2<br>121:14             |
| reckless 186:3                  | recording 79:3<br>88:17 137:3  | regrettable 13:8<br>16:19 183:1      | 47:1 71:12 72:10<br>72:12 76:9 87:14 |                                     |
|                                 | 181:10                         |                                      | 87:15 160:6                          | repeatedly 181:5<br>182:13          |
| recklessly 21:24<br>65:2        |                                | regrettably 16:16<br>18:2 39:20      | 175:19 186:11                        |                                     |
| recklessness 18:10              | recording-keepi<br>186:10      | regulations 63:18                    | reliability 17:18                    | repeating 139:22<br>repetition 10:9 |
| recognise 69:6,25               | recordings 78:3                | 104:18 131:20,24                     | reliable 177:10                      | 153:7                               |
| 179:13                          | 181:1                          | regulatory 51:9                      | relied 17:1 25:25                    | replied 139:16                      |
| recognised 7:3                  | records 51:14                  | 54:17 149:8                          | 27:8 133:17                          | replies 142:5                       |
| 22:19 23:2,5                    | 85:15 87:20 89:7               | reinforced 85:1                      | reluctant 77:9,10                    | reply 120:4 140:10                  |
| 32:13 34:7 41:20                | 107:2 129:1,9                  | reinforcements                       | rely 26:4 167:23                     | 147:24 158:11                       |
| 62:17 68:21 93:8                | 183:25 184:9                   | 85:4                                 | 176:14                               | report 2:18 4:6 8:8                 |
| recognises 53:25                | recourse 150:5                 | reiterated 138:5                     | relying 159:18                       | 8:9,24 9:14 22:3                    |
| 65:6                            | recruitment 42:4               | rejected 116:2                       | remain 135:14                        | 22:13 50:9 65:9                     |
| recognising 13:19               | 48:6 49:15,24                  | 150:15                               | 143:9 152:8                          | 68:11 69:9,16                       |
| 151:16                          | rectified 68:21                | relate 53:14 94:10                   | 173:11 182:21                        | 98:22 113:3                         |
| recognition 14:16               | 93:9                           | related 6:3 182:1                    | 184:11                               | 118:25 119:2,4                      |
| recollection 117:7              | rectify 56:20                  | Relatedly 182:2                      | remaining 161:11                     | 119:24 120:6,17                     |
| 122:8 135:2                     | recuse 50:7                    | relates 1:10 71:5                    | remains 44:15                        | 121:2,4 134:5                       |
| recollections 122:3             | red 68:20 83:11                | 73:10 77:17                          | 139:11 141:2                         | 163:8 164:4                         |
| recommendation                  | redacted 1:16                  | 85:13 95:7                           | remark 7:20                          | 177:13,21,22                        |
| 15:16 40:8 46:24                | redaction 1:10                 | relating 87:20                       | remarks 4:24 5:6                     | 179:3 186:21                        |
| 54:8 94:22 148:6                | reduced 36:20                  | 162:21 184:23                        | 5:8 65:6 118:9                       | reports 113:8                       |
| recommendations                 | refer 20:5 87:21               | relation 5:2 23:10                   | remedies 60:15                       | 119:13,18 187:3                     |
| 4:4,23 9:13                     | 87:24 123:25                   | 35:8 55:3 73:2                       | remember 77:1,6                      | represent 67:12                     |
| 10:17 40:9 46:12                | 178:4                          | 89:14 93:25 99:2                     | 77:7 113:21                          | representation                      |
| 46:16 47:19,20                  | reference 18:1                 | 123:24 148:11                        | remembers 87:5                       | 39:2                                |
| 48:4 50:9 65:20                 | 61:20 108:14                   | 160:14 163:4                         | remind 154:6                         | representations                     |
| 68:8,12 69:8                    | 123:16 184:2                   | 187:1                                | reminded 20:14                       | 56:11 57:21                         |
| 00.0,12 07.0                    | 123.10 104.2                   | 10/.1                                | 1 CHIMACA 20.17                      | 30.11 37.21                         |
|                                 | l                              | l                                    | l                                    | l                                   |

| 131:2,3,13,14       76:15       152:2 164:20       156:3 168:14       107:24 108:4,11         134:20 135:1,12       135:17,21 136:21       53:23 56:21       175:16 176:8       111:6,8 114:18         138:2 148:14       122:25 127:9       166:16       restarted 44:11       179:15       19:3 120:1         155:18       resolved 87:16       restraint 107:23       reviewed 186:25       155:12,15,22         75:18       resonate 45:21       restricted 62:2       revise 75:15       161:1 164:1,16         reputation 74:23       resorting 35:24       result 6:2 32:2       revolved 80:16       167:3 168:4         reputations 72:16       resource 2:17       resourced 59:22       96:2 141:7       RGP 3:21 4:4,9       174:15 177:20         request 53:5 68:6       resources 23:21       49:8 51:6 52:6,7 |
|--|
| 134:20 135:1,12       resolve 34:18 35:2       rest 8:6 126:2       175:16 176:8       111:6,8 114:18         135:17,21 136:21       53:23 56:21       restarted 44:11       179:15       119:3 120:1         138:2 148:14       122:25 127:9       restaurant 17:2       reviewed 186:25       155:12,15,22         representing       166:16       restricted 62:2       reviews 158:14       156:15 158:25         reputation 74:23       resonate 45:21       restriction 56:1       revisit 129:19       165:6,16,20         reputational 28:7       resource 2:17       96:2 141:7       RGP 3:21 4:4,9       174:15 177:20         reputations 72:16       resourced 59:22       174:16 177:1       5:9,15 6:11,19,22       181:24,24 182:3         resources 23:21       resulted 15:21       7:2,8,11,14,14,24       182:13 183:14         68:10,10 69:7,10       49:8 51:6 52:6,7       41:2 63:1 113:18       8:5,10,22 9:11       184:7 185:1  |
| 135:17,21 136:21       53:23 56:21       restarted 44:11       179:15       119:3 120:1         138:2 148:14       122:25 127:9       restaurant 17:2       reviewed 186:25       155:12,15,22         representing       166:16       restraint 107:23       reviews 158:14       156:15 158:25         75:18       resolved 87:16       restricted 62:2       revise 75:15       161:1 164:1,16         reputation 74:23       resorting 35:24       result 6:2 32:2       revolved 80:16       167:3 168:4         reputations 72:16       resource 2:17       96:2 141:7       RGP 3:21 4:4,9       174:15 177:20         reputations 72:16       resourced 59:22       174:16 177:1       5:9,15 6:11,19,22       181:24,24 182:3         resulted 15:21       7:2,8,11,14,14,24       182:13 183:14         68:10,10 69:7,10       49:8 51:6 52:6,7       41:2 63:1 113:18       8:5,10,22 9:11       184:7 185:1  |
| 138:2 148:14         122:25 127:9         restaurant 17:2         reviewed 186:25         155:12,15,22           representing         166:16         restraint 107:23         reviews 158:14         156:15 158:25           75:18         resolved 87:16         restricted 62:2         revise 75:15         161:1 164:1,16           reputation 74:23         resonate 45:21         result 6:2 32:2         revolved 80:16         167:3 168:4           reputational 28:7         resource 2:17         96:2 141:7         RGP 3:21 4:4,9         174:15 177:20           reputations 72:16         resourced 59:22         174:16 177:1         5:9,15 6:11,19,22         181:24,24 182:3           request 53:5 68:6         resources 23:21         resulted 15:21         7:2,8,11,14,14,24         182:13 183:14           68:10,10 69:7,10         49:8 51:6 52:6,7         41:2 63:1 113:18         8:5,10,22 9:11         184:7 185:1   |
| representing         166:16         restraint 107:23         reviews 158:14         156:15 158:25           75:18         resolved 87:16         restricted 62:2         reviews 75:15         161:1 164:1,16           reputation 74:23         resorting 35:24         result 6:2 32:2         revolved 80:16         167:3 168:4           reputations 72:16         resource 2:17         96:2 141:7         RGP 3:21 4:4,9         174:15 177:20           request 53:5 68:6         resources 23:21         resulted 15:21         7:2,8,11,14,14,24         182:13 183:14           68:10,10 69:7,10         49:8 51:6 52:6,7         41:2 63:1 113:18         8:5,10,22 9:11         184:7 185:1   |
| 75:18         resolved 87:16         restricted 62:2         revise 75:15         161:1 164:1,16           reputation 74:23         resonate 45:21         restriction 56:1         revisit 129:19         165:6,16,20           74:24 75:1,2         resource 2:17         result 6:2 32:2         revolved 80:16         167:3 168:4           reputations 72:16         resourced 59:22         174:16 177:1         5:9,15 6:11,19,22         181:24,24 182:3           request 53:5 68:6         resources 23:21         resulted 15:21         7:2,8,11,14,14,24         182:13 183:14           68:10,10 69:7,10         49:8 51:6 52:6,7         41:2 63:1 113:18         8:5,10,22 9:11         184:7 185:1   |
| reputation 74:23         resonate 45:21         restriction 56:1         revisit 129:19         165:6,16,20           74:24 75:1,2         resorting 35:24         result 6:2 32:2         revolved 80:16         167:3 168:4           reputational 28:7         resource 2:17         96:2 141:7         RGP 3:21 4:4,9         174:15 177:20           reputations 72:16         resourced 59:22         174:16 177:1         5:9,15 6:11,19,22         181:24,24 182:3           request 53:5 68:6         resources 23:21         resulted 15:21         7:2,8,11,14,14,24         182:13 183:14           68:10,10 69:7,10         49:8 51:6 52:6,7         41:2 63:1 113:18         8:5,10,22 9:11         184:7 185:1  |
| 74:24 75:1,2         resorting 35:24         result 6:2 32:2         revolved 80:16         167:3 168:4           reputations 72:16         resource 2:17         96:2 141:7         RGP 3:21 4:4,9         174:15 177:20           request 53:5 68:6         resources 23:21         resulted 15:21         7:2,8,11,14,14,24         182:13 183:14           68:10,10 69:7,10         49:8 51:6 52:6,7         41:2 63:1 113:18         8:5,10,22 9:11         184:7 185:1   |
| reputational 28:7         resource 2:17         96:2 141:7         RGP 3:21 4:4,9         174:15 177:20           reputations 72:16         resourced 59:22         174:16 177:1         5:9,15 6:11,19,22         181:24,24 182:3           request 53:5 68:6         resources 23:21         resulted 15:21         7:2,8,11,14,14,24         182:13 183:14           68:10,10 69:7,10         49:8 51:6 52:6,7         41:2 63:1 113:18         8:5,10,22 9:11         184:7 185:1  |
| reputations 72:16       resourced 59:22       174:16 177:1       5:9,15 6:11,19,22       181:24,24 182:3         request 53:5 68:6       resources 23:21       resulted 15:21       7:2,8,11,14,14,24       182:13 183:14         68:10,10 69:7,10       49:8 51:6 52:6,7       41:2 63:1 113:18       8:5,10,22 9:11       184:7 185:1  |
| request 53:5 68:6         resources 23:21         resulted 15:21         7:2,8,11,14,14,24         182:13 183:14           68:10,10 69:7,10         49:8 51:6 52:6,7         41:2 63:1 113:18         8:5,10,22 9:11         184:7 185:1   |
| 68:10,10 69:7,10   49:8 51:6 52:6,7   41:2 63:1 113:18   8:5,10,22 9:11   184:7 185:1  |
|  |
| 124:8 127:18   53:6 54:5 59:24   <b>resulting</b> 130:20   10:2,11,21,24   186:10  |
| 139:1,6 60:7 62:7 97:8 results 81:3 11:4,10 12:7,24 RGP's 4:2,16,20  |
| requested 15:6 98:9 136:12 retain 30:15 13:6,14 14:3,6,12 4:21,23 13:20  |
| 128:21 155:24 156:15 183:10 15:11 16:1,12,21 15:7 16:14 17:14  |
| require 59:17   166:6 167:21   retained 71:22   17:7 18:11,15,17   20:10 21:9 27:17  |
| 61:14 62:13  |
| 97:24 149:9   resourcing 96:21   retaining 53:11   20:14,19 21:2,13   31:25 34:2 37:13   |
| 185:19   respect 36:9 48:19   retention 181:19   21:15,17,19,20   40:11 46:11  |
| required 49:18,19   55:14 85:7   186:8,23   21:23 22:4,17,22   53:15 54:7 111:2  |
| 52:2,15 53:12   100:24 101:13   <b>retire</b> 57:20 93:10   22:25 23:7,15,24   126:9 148:14  |
| 61:19 112:11   |
| 168:8 180:8,9 114:11 159:6 118:20 121:16,22 26:21 27:7,12,15 <b>rhetorically</b> 88:22   |
| 183:3 177:16 124:5,16,18 29:9,22 30:7 <b>Richardson</b> 2:24   |
| requirement         respected 59:8         128:24 129:7,17         31:4,6,11,18 32:2         23:1 24:8 27:19   |
| 142:15 143:18   respectful 27:24   129:24 130:5,17   32:7,13,19 33:1,3   29:3 67:16 78:9   |
| requirements 48:8         99:23         131:5,6 132:18         33:13,15,19,21         78:11 79:19 80:1   |
| 48:25 53:16 <b>respective</b> 101:23   134:12,18,24   33:24 34:13,20   83:16 91:2,6,9  |
| 55:10 142:4 135:24 136:4,9 35:2,22 36:4,10 155:1 156:7,13  |
| requires 63:17   respectively 35:4   136:19 137:12,18   36:19 37:15,21   right 43:4 71:6   |
| 104:10 132:12 98:24 137:24 138:20 37:24 38:9,17,18 88:20 108:23  |
| 149:15   <b>respond</b> 3:24   139:13 140:7,17   38:25 39:2,6   120:13 156:8   |
| requiring 60:16         responded 111:11         141:4,6,15,23         40:4,16 41:11,14         174:14   |
| 131:11   response 28:10   142:24 143:1   41:23 42:1 43:1   rightfully 15:5   |
| requisite 26:9 31:13 56:11,16 retired 2:23 3:9 43:2,6,20,23,24 rightly 152:18  |
| reservation 37:25   75:12,15 143:7   91:23 181:23   46:15,19,22,24   rights 11:17 24:25  |
| 114:2 161:19 174:5 183:23 47:16 49:22,23 25:5 37:5 58:23   |
| reservations 179:19 retirement 1:22 51:21 52:10,12 59:7 102:15   |
| 113:24 114:6   responses 77:8   4:13 67:21 105:6   53:17,24 57:9   Riley 185:2,5   |
| reserve 8:7 responsibilities 137:20 142:19,23 59:11,14,17 rise 50:10 134:7   |
| reserved 187:18 98:5 101:4,13 180:23 60:11,18,25 61:9 risk 7:17 26:11  |
| residual 15:19 149:14 150:22 retracted 145:14 61:17,23 62:17 43:20 64:3 65:1   |
| resign 40:24   responsibility 12:1   return 29:17   62:22 63:7,16,18   168:25  |
| resigned 83:5 53:4 54:3,13 review 24:20 25:5 65:6,12,16 66:6 risks 28:7  |
| resiled 125:18 63:14 65:25 99:6 25:13,21 26:24 66:12 89:15 road 9:20   |
| resist 12:25 39:11   |
| 42:10  |
| resisting 49:20   responsible 52:11   151:4 155:20,22   99:16 101:9,19   Rocca 23:4 29:2   |
|  |

|                                   |                       |                    |                     | 1 480 211           |
|-----------------------------------|-----------------------|--------------------|---------------------|---------------------|
| 78:22,25 79:3,6                   | <b>salient</b> 139:22 | 164:6 165:7,11     | 100:17,17 168:13    | 170:22 182:9,11     |
| 84:4 177:4                        | <b>Sanchez</b> 160:15 | 176:21             | 171:1 172:1         | sense 82:2 93:2     |
| rocks 156:17                      | sanitisation 38:7     | searched 154:12    | 185:13              | 94:6 153:2          |
| role 42:17 48:5                   | 42:16                 | 167:9              | see 1:21 3:20 9:2   | sensed 80:8         |
| 49:2 52:18,21,23                  | Santos 2:3 3:13       | second 18:8 24:5   | 9:25 35:2 74:13     | sensible 30:6       |
| 52:25 53:3 54:22                  | 67:2 77:2 86:24       | 40:10 70:3 73:9    | 79:8 84:14,15       | 168:20              |
| 57:16 82:5 91:10                  | 187:14,17,22          | 77:14 89:19        | 88:14,16 92:17      | sensitive 60:6      |
| 91:11 94:7 97:4                   | satisfied 24:9        | 137:4 139:2        | 133:1 135:13        | 182:12 184:4        |
| 117:25 171:10                     | save 8:4 88:10        | 146:23             | 143:2 145:4         | sensitivities 23:7  |
| roles 38:2,22,22                  | 176:8                 | secondly 11:11     | 155:5 156:25        | sent 7:12 28:8 48:4 |
| 94:4,5                            | saved 84:20           | 14:12 25:16        | 163:14 175:6        | 52:4 71:15 88:13    |
| rolled 169:12                     | saw 6:15 18:2 74:8    | 48:18 52:18        | 176:6 187:23        | 139:1 142:8         |
| room 28:19 47:4                   | 78:17 82:18,24        | 105:25 176:12      | seeing 77:23        | sentiment 96:13     |
| 68:15                             | 83:2 93:21            | secret 79:16       | seek 6:19 25:12     | separate 16:12      |
| roomful 85:15                     | 113:20                | Secretary 60:17    | 53:17 57:24         | 26:16 62:18 63:7    |
| roundabouts 3:25                  | saying 91:12          | 60:20 117:24       | 59:18 60:19         | separately 76:18    |
| route 25:9 52:13                  | 159:17 160:18,19      | secretly 137:1     | 165:1 176:20        | separation 50:21    |
| Royal 2:22 142:16                 | 185:19                | 181:9              | seeking 9:9,9 17:8  | September 163:3     |
| 143:18 148:1                      | says 7:11 8:5 9:20    | section 15:13      | 62:14 130:23        | 170:12 176:6        |
| 152:20 183:21                     | 38:24 42:19,24        | 30:11,14,14 35:9   | 157:5 167:4         | 178:16              |
| rucksack 183:21                   | 43:3,6 64:16          | 35:16,24,25 37:1   | 171:11              | sequence 104:14     |
| 183:22,24                         | 75:19 76:23           | 37:7 39:18,18,19   | seeks 6:23          | Sergeant 24:5       |
| rule 9:20 10:22                   | 146:24                | 40:23 41:4 42:13   | seemingly 37:12     | series 5:14         |
| 12:5,22 45:8                      | scale 174:25          | 43:16,25 44:3,5    | seen 5:10 40:9      | serious 17:21,22    |
| 46:19 63:20                       | scandal 155:6         | 44:19,22,25 46:7   | 76:17 78:6 91:5     | 56:25 61:11         |
| 64:25 66:4 92:6                   | scenes 79:17 89:2     | 54:1 55:3,8,18,20  | 93:17,20 149:13     | 89:22,24 90:17      |
| ruled 152:12                      | schedule 2:12         | 57:4,7,11,12,17    | 156:6,10 170:15     | 93:6 121:3,13       |
| rules 11:18 13:4                  | 176:3                 | 58:2,12,20 59:25   | 180:17 183:24       | 128:10 160:22       |
| 55:6 161:14                       | scheme 95:17          | 61:5 62:1,15       | 185:18              | seriously 80:9      |
| <b>ruling</b> 1:13 41:13          | scope 174:24          | 64:4,15,16 93:8    | sees 6:15 153:15    | seriousness 55:12   |
| 73:20 74:4                        | 186:22                | 98:5 100:25        | seize 154:19        | 119:8               |
| 116:11                            | score 155:8           | 103:13 104:5,7     | seizure 71:19       | servant 114:5       |
| <b>rulings</b> 158:13             | scores 155:7          | 104:13,18 111:25   | selected 168:12     | serve 49:3 51:7     |
| rumour 17:2                       | screen 47:21 92:16    | 115:9,14 120:21    | selecting 175:21    | 65:23 66:1          |
| 153:5                             | screened 48:23        | 124:10 128:22      | selection 15:20     | 162:25              |
| run 178:25                        | scrutiny 165:24       | 129:18 130:2       | 49:15,24 94:18      | served 65:14        |
| runs 92:6                         | 169:7,25              | 131:17 132:5,11    | 145:22,23 146:10    | 158:22 167:22       |
|                                   | sea 21:1 61:22        | 134:17 136:17      | 147:6 148:21        | 182:22              |
| S 174.22                          | 116:14,18 117:13      | 137:19 143:5       | self-confessed 17:4 | servers 154:24,25   |
| sabbatical 74:22                  | 118:2 121:6           | 144:19             | self-evidently      | 155:10              |
| sabotage 121:19                   | 133:10 134:6          | sections 4:18 35:4 | 163:12              | service 59:2 62:18  |
| 166:19 178:15                     | search 23:12 24:3     | 43:17 53:13        | send 45:24          | 115:18 152:19,21    |
| 179:4 180:15                      | 24:14,18 25:22        | 55:23 61:16        | sending 113:19      | 173:5,11            |
| safe 86:9 122:18                  | 27:14 28:2 31:9       | 98:23 101:5        | senior 22:7 24:7    | services 49:12      |
| 127:1 152:23                      | 32:1 60:5 71:6        | sector 49:2        | 35:1 48:15 74:25    | 54:20 62:11 63:8    |
| <b>safeguard</b> 46:21 58:15 63:6 | 74:17 89:14,16        | secure 61:20,23    | 88:23 90:2          | 63:9,9 64:12,23     |
|                                   | 105:15 108:18         | 98:6               | 109:16 114:4        | serving 11:14       |
| safeguarding 12:6<br>12:23        | 114:24 153:11         | secured 71:24      | 115:21,22 157:10    | 12:10,17            |
| sail 156:16                       | 154:18 157:17         | security 89:24     | 162:1 167:12        | set 29:10 61:19     |
| San 150.10                        |                       |                    |                     |                     |
|                                   |                       |                    |                     |                     |

|                           |                                |                      |                               | 1 age 213                              |
|---------------------------|--------------------------------|----------------------|-------------------------------|--|
| 85:16 101:5               | sides 70:11 166:24             | 182:15               | spirited 97:10                | 163:14 182:25                          |
| 106:25 107:7              | 177:6                          | <b>solution</b> 45:6 | split 4:18                    | 183:15                                 |
| 135:15 143:7              | sign 9:20                      | solving 31:20        | spoke 83:8                    | statements 103:19                      |
| 154:19 156:16             | signaled 26:21                 | somebody 149:15      | spoke 33.8<br>spoken 28:25    | 107:3 120:19                           |
| 159:14 170:14             | signated 20.21<br>significance | somewhat 95:21       | 78:25 79:2,5                  | 142:7 167:12                           |
| 172:22 173:12             | 123:19                         | 97:1 125:19          | squad 8:1,4 157:12            | 171:16                                 |
| 174:11 178:11             | significant 163:17             | 136:17               | staff 97:21 99:10             | states 123:10                          |
| sets 104:13               | similar 35:18                  | son 78:17 87:22      | 185:11                        | states 123.10<br>stating 142:9         |
| setting 139:2,18          | 54:21 61:5 63:9                | 88:18                | stage 27:13 139:14            | stating 142.7                          |
| 175:19                    | 67:9 136:10                    | Sorry 108:20         | 158:18 160:9                  | 165:14                                 |
| settle 60:17              | simple 27:18 69:24             | sort 70:7 81:24      | 162:18 169:18                 | status 25:8 68:16                      |
| settlement 47:8           | 87:11 105:7                    | 86:13,14,15,15       | 172:11 175:10                 | 87:15,16                               |
| seven 16:10 33:12         | 132:4 153:2                    | 89:3 90:20           | stake 75:4,6 81:22            | statutes 150:22                        |
| 35:17 42:1                | 164:25 182:16                  | sorts 89:13          | 81:22 186:16                  | statutes 130.22<br>statutory 4:22      |
| 111:14 115:2              | 183:5,8                        | sought 21:18         | stakeholders 47:1             | 46:8 47:6 52:23                        |
| 126:9 136:22              | simply 12:13 22:1              | 60:11 76:16 93:2     | 47:13,14 65:12                | 62:23 63:14                            |
| severely 111:10           | 25:16 39:7 46:10               | 93:11 110:5          | stand 20:4                    | 102:18 136:12                          |
| SFO 157:11                | 58:8 63:3 67:22                | 165:20 168:11        | stand 20.4<br>standard 16:6,7 | stay 153:24                            |
| shallow 96:23             | 69:5 70:2 91:11                | sound 16:3,5 75:12   | standards 98:11               | stay 153.24<br>step 162:10 175:8       |
| shape 8:25                | 120:1 163:20                   | sounds 184:2         | 180:8                         | <b>Step 102.10 175.8 Stephen 185:2</b> |
| shape 8.25<br>share 39:25 | 173:4                          | source 163:24        | standing 92:11,14             | stepping 171:7                         |
| 185:19                    | single 91:16                   | sources 33:5         | start 151:11                  | stepping 171.7<br>steps 10:19 22:9     |
| shared 123:11             | sir 3:10 66:23                 | space 36:23          | 174:14                        | 23:15,18,24                            |
| 168:3                     | 108:20 109:17                  | <b>Spain</b> 121:9   | started 93:6 94:19            | 34:24 46:17                            |
| shareholder 90:3          | 151:6,9                        | Spanish 18:22        | 106:8                         | stimulate 183:4                        |
| sharing 186:7             | sit 49:5 92:12                 | 19:6,14,23           | starting 5:6 153:9            | Stipendiary 24:3                       |
| shed 158:3 171:4          | 160:23                         | Spanish/Gibraltar    | 154:6 183:18                  | 26:7 29:4                              |
| shies 40:16               | sits 70:20                     | 133:14               | state 43:12,13,14             | stood 156:11                           |
| shock 128:1               | situation 21:3 67:9            | spanned 126:19       | 43:21 67:13                   | stop 70:1 95:12                        |
| shocking 114:21           | 123:13 138:9,13                | speak 74:18 83:6     | 89:23 166:23                  | 110:19                                 |
| short 1:10,16 3:13        | six 5:19 32:25                 | 90:8 137:5           | 167:1 168:24                  | stored 72:3                            |
| 3:15 66:20 68:2           | 124:19 132:12                  | 187:10,11            | stated 45:22 95:1             | storing 154:21                         |
| 97:17 104:22              | skeleton 131:11                | speaking 69:4        | 95:22 105:2                   | story 82:20,20,22                      |
| 126:19 144:15             | skill 2:11                     | speaks 33:9          | 106:23 110:25                 | 114:18                                 |
| 180:21                    | skillful 152:21                | specialist 157:8,9   | 119:19 123:1                  | straight 73:13                         |
| short-cut 186:3           | skills 48:11 49:18             | specific 10:16       | 127:9 132:24                  | 77:12,15 178:12                        |
| shortly 81:11             | sleep 73:24                    | 13:13 14:5 34:20     | 133:9 135:3,7,8               | strange 37:15                          |
| shoulders 65:24           | slightest 39:3                 | 46:16 48:10          | 137:15 138:24                 | 42:25 80:14                            |
| show 16:18 138:8          | slot 3:4,13                    | 58:19                | 143:12 145:15,17              | stranger 89:5                          |
| <b>showed</b> 22:13       | sly 181:15                     | specifically 22:15   | 146:3 159:16                  | street 30:3 89:5                       |
| 27:17                     | small 65:8 75:4,6              | 38:23 47:18 53:2     | 163:4,11                      | 171:22                                 |
| shown 17:18 102:6         | 83:14 169:2                    | 54:25 57:11          | statement 32:5                | strength 69:18                         |
| 107:23                    | <b>Smith</b> 30:3              | 61:16                | 67:13 83:18                   | strengths 175:18                       |
| shows 11:4 27:17          | society 151:22                 | specified 112:5,10   | 84:10 95:10                   | stress 6:4 158:13                      |
| 95:16 171:9               | software 152:22                | 118:8                | 107:1 111:12                  | 181:5                                  |
| 173:25                    | 166:10                         | specify 131:7        | 117:8 122:7,10                | stressed 1:20                          |
| side 114:18 167:10        | sole 10:17 63:14               | speculation 124:11   | 122:12 134:22                 | stresses 30:17                         |
| 167:11                    | 163:24 165:14                  | spends 97:12         | 135:4,6,9 139:21              | stressors 5:21,25                      |
| sided 114:14              | solicitor 83:6                 | spirit 47:2,17       | 146:20,24 147:12              | striking 77:21                         |
|                           |                                |                      | ,                             |  |
|                           | I                              | I                    | I                             | I                                      |

|   |                                       |                             |                           | 1 age 210          |
|---|---------------------------------------|-----------------------------|---------------------------|--------------------|
| 85:16 127:18                              | 165:18 167:11                         | suggesting 43:8             | sure 5:1 80:18            | 128:16 149:11      |
| stroke 185:16                             | submits 13:7                          | suggesting 43.8             | 82:7 178:7                | 151:1 173:3        |
| strongest 54:8                            | 24:10 33:20                           | 33:4 39:3 42:25             | 186:11 187:14             | 180:22             |
| strongly 141:13                           | 36:19 43:24                           | 48:14 90:25                 | surmise 28:16             | taken 10:8 18:16   |
| structural 68:14                          | 63:19 115:8                           | suggestions 7:9             | surprise 21:16            | 18:18 22:10        |
| structured 164:11                         | submitted 39:13                       | 18:9 148:12                 | 128:1                     | 34:24 35:17        |
| struggling 160:1                          | 96:22 103:25                          | suggests 33:13              | surprising 70:20          | 36:10 37:12        |
| strugging 100.1<br>student 85:22          | 113:3                                 | 36:4 46:15                  | 75:23 96:12 97:1          | 75:14 90:5 97:6    |
| subdued 81:10                             |                                       |                             |                           | 111:20 113:18      |
|   | <b>suboptimal</b> 145:15 146:17 165:4 | suitability 35:10<br>180:19 | surprisingly 95:21        | 114:12 121:21      |
| <b>subject</b> 11:6 18:7 21:7 22:24 32:10 |                                       |                             | surrounding<br>181:13     |                    |
|   | subscribe 37:4                        | suitable 17:12              |                           | 138:3,4 139:12     |
| 57:5 63:3 80:1                            | subsection 130:22                     | 50:19 147:1                 | survives 8:2,4            | 155:7 162:10       |
| 135:20 151:4                              | 130:25 131:5,10                       | 175:4                       | suspect 29:7,25           | 174:4 175:8        |
| 153:4 154:10                              | subsequent 14:15                      | suite 152:22                | 31:11 75:19,24            | 176:21 187:17      |
| 155:13 164:14                             | 22:12 30:23                           | sum 49:13 87:19             | 75:25 76:6,7,11           | takes 18:19 46:7   |
| 185:8                                     | 108:17,19 109:1                       | summary 2:12                | 76:14 77:3 78:16          | 46:11 53:1         |
| subjective 10:12                          | 109:15,22                             | 54:7 71:15                  | 79:8,12 90:23             | talent 17:8        |
| submission 39:1                           | subsequently                          | 167:17 175:13               | 122:16 126:25             | talk 63:8          |
| 44:7 70:18 92:3                           | 31:16 40:20                           | summer 4:6,7                | suspect's 29:24,25        | tantamount 40:25   |
| 93:1,20 95:15                             | 105:23 106:13                         | summoned 28:18              | 75:25 76:8,12             | tape 79:1          |
| 96:4 99:23                                | 109:10 110:6                          | superintendent              | 78:16,17 87:22            | task 92:21 93:1    |
| 101:15 103:23                             | 115:16,22                             | 2:24 48:17 113:3            | 88:17,18                  | tasked 157:8       |
| 111:21 130:3                              | substance 111:22                      | 113:14 185:24               | <b>suspicion</b> 72:14,22 | taxpayer 54:1 65:8 |
| 154:2 156:23                              | 171:3                                 | supervise 98:15             | suspicions 29:6           | 173:7              |
| 158:12 164:8                              | substantial 13:8                      | supplement 68:5             | sustain 148:10            | team 22:8 24:22    |
| submissions 1:7                           | 106:21 155:17                         | supplemented                | Sweeney 18:1              | 32:24 66:11        |
| 1:11 2:9 4:2,15                           | substantially                         | 105:23                      | swiftly 22:2              | 75:18 76:5 85:8    |
| 4:17,17 6:16                              | 32:23                                 | supplied 168:17             | swings 3:24               | 155:17,17,20       |
| 7:11 13:11 27:3                           | substantive 140:9                     | support 27:13               | sword 59:5                | 183:3              |
| 27:5 36:15,16                             | 140:14 158:15                         | 32:14,16,16 40:7            | sworn 107:3               | teams 167:13       |
| 37:22 45:20,23                            | 162:7                                 | 72:13 94:19 95:2            | 111:12 120:18             | telephone 76:9     |
| 68:1 70:13 74:3                           | substitute 53:21                      | 99:10 107:15                | 122:12 134:22             | 84:25 90:2         |
| 74:7 91:1 92:8                            | 70:21                                 | 125:16 145:8,10             | 135:3,6 139:21            | 116:16             |
| 92:11,14 94:10                            | subtly 84:17                          | 149:10,16,17                | 142:7 147:11              | telephones 73:2    |
| 95:10,20,22                               | succeeding 57:3                       | 174:14,16                   | sympathise 40:5           | tell 67:22 79:2    |
| 106:21,24 107:7                           | success 177:23                        | supported 32:23             | system 56:2               | 82:19,20 86:3      |
| 115:6 126:2                               | successor 94:22                       | 162:20 163:2                | 146:12 148:10             | 185:22             |
| 144:19 147:22                             | sufficient 49:7                       | 168:6 174:5                 | 150:19 172:1,10           | telling 6:14 70:24 |
| 157:1 158:7,10                            | 50:14 52:7                            | supporting 97:21            | 178:1,21 179:4            | tells 82:22        |
| 164:21 180:18                             | sufficiently 56:13                    | supportive 96:22            | systemic 177:8            | tempted 71:18      |
| 182:18                                    | suggest 5:14 45:24                    | 102:24                      | systems 148:24            | 72:16              |
| submit 46:19                              | 112:18 176:25                         | suppose 3:22 7:15           | 149:9                     | ten 33:19 106:14   |
| 70:25 72:5,19                             | suggested 4:23                        | 164:1,3                     |                           | tenable 133:4      |
| 73:13,16 77:11                            | 7:24 11:22 12:12                      | supposed 92:8               | T                         | tense 81:10        |
| 79:18 82:15,19                            | 15:3 24:2 35:19                       | suppress 71:19              | tainted 140:14            | tentative 158:14   |
| 83:22 84:13                               | 39:4 45:16 46:24                      | 72:17                       | take 8:10,10 23:24        | tenuous 153:18     |
| 85:19 86:18 91:8                          | 61:21 76:14                           | Supreme 19:2                | 33:11 57:1 58:6           | 174:3              |
| 97:5 98:24                                | 80:23 83:15                           | 114:25 152:13               | 59:9 65:25 76:20          | tenure 14:11 20:9  |
| 101:18,19 102:5                           | 119:21 172:19                         | 157:16,19,24                | 80:24 90:10 97:7          | 33:15              |
| 101.10,19 102.3                           | 117.41 1/4.17                         | 157.10,17,44                | 110:7 126:1               | 33.13              |
|   |                                       | I                           | 110.7 120.1               | I                  |

|                     |                    |                    | 1                          |                        |
|---------------------|--------------------|--------------------|----------------------------|------------------------|
| terabytes 155:11    | 120:11 124:21      | 67:4,14,20 71:8    | tough 8:16 65:24           | 104:25 126:9           |
| term 57:10          | 144:9 156:10       | 73:19 75:20        | traces 186:2               | 144:18 147:19          |
| terminate 128:14    | 183:13             | 81:25 82:10        | track 67:2                 | 164:9 165:23           |
| 140:2               | thinking 73:25     | 84:21,25 97:11     | tragedy 18:21              | 170:6 174:19           |
| terms 16:7 22:20    | 155:14             | 97:22 113:5,25     | tragic 21:3                | 177:13 180:16          |
| 27:16 31:24         | thinks 76:23       | 117:8 120:16       | trail 72:25                | turned 85:3            |
| 47:11 55:12         | third 77:16 112:19 | 126:19 136:23      | trails 150:18              | turning 37:11          |
| 61:19 104:25        | 116:22,24 147:11   | 139:12 144:9       | train 165:12               | 70:17 104:5            |
| 135:19 178:6        | thirdly 11:25      | 145:19 146:21      | trained 85:22              | 184:13                 |
| terrible 41:23      | 26:17 54:25        | 147:4,5 149:25     | 182:8 183:9                | turns 125:3 185:10     |
| territorial 116:20  | 176:14             | 162:6 168:24       | training 40:7 42:4         | TV 155:5               |
| 121:8 133:13        | thorough 22:17     | 171:2 175:15       | 50:19 86:3 97:18           | two 2:2 3:12 8:13      |
| territory 104:20    | 23:6 33:17 50:18   | 178:24 180:2       | 97:20                      | 20:7 24:4 69:12        |
| 169:3               | thoroughly 1:24    | 181:3 182:16       | traits 49:19               | 89:19 90:15            |
| test 38:12,13 39:15 | 21:4 156:24        | 187:15,20          | transcript 83:21           | 97:22 99:10            |
| tested 38:11        | thoroughness       | timeline 83:23     | 137:2                      | 109:11 115:23          |
| 157:15 158:22       | 20:23 22:21        | timely 25:5,7 52:4 | transcripts 78:3           | 116:7 118:4,7          |
| 171:23              | thought 14:8       | times 13:15 49:9   | 138:7                      | 120:24 121:3,13        |
| text 75:10 87:19    | 28:12 29:21 74:6   | 56:19 87:1 93:3    | translate 10:19            | 133:9 134:1,1          |
| thank 3:18,21       | 77:8 78:8 81:19    | timetables 99:1    | 46:17 103:8                | 145:10 149:17          |
| 28:10 66:14,16      | 81:23 82:9 89:10   | timing 115:3       | translation 137:3          | two-pronged 85:9       |
| 66:23 92:9          | 110:1 122:23       | 125:25 147:18      | transparency               | types 173:14           |
| 144:12,13 151:8     | 127:7 145:18       | today 2:21 67:11   | 148:23                     |                        |
| 151:9,11 169:20     | 146:21 160:2,3     | 95:20 187:6        | transparent 93:4           | U                      |
| 187:5,22,24         | 160:18 172:16      | today's 97:3       | 93:22                      | UK 9:6 14:14           |
| Thankfully 22:12    | 178:7 180:3        | told 70:2 76:2,4   | treat 90:6                 | 24:23 47:9 61:5        |
| thanking 151:12     | thoughtful 91:19   | 78:24 94:18        | treated 37:18              | 63:21 64:15            |
| theme 164:9         | thoughts 135:10    | 103:15 117:1       | 40:17 142:12               | 146:6 177:3            |
| theory 171:12       | threat 89:24       | 118:17 122:13,19   | 143:14                     | <b>Ullger</b> 96:14,16 |
| 173:23,25           | threatened 30:23   | 123:6 126:23       | treatment 18:11            | 110:11 113:14          |
| thin 7:8            | threatens 65:4     | 127:2 128:4,18     | 79:7                       | 146:2 148:18           |
| thing 70:3 73:12    | three 21:1 24:20   | 133:17,22,24       | trial 69:14 164:25         | ultimate 54:13         |
| 77:18 89:3 92:3     | 25:5 26:23 50:22   | 143:3 167:6        | tried 69:22 88:10          | 100:2                  |
| 109:21 128:4        | 78:22 84:5         | 184:21             | 93:13,14                   | ultimately 20:4        |
| 164:13              | 116:14 144:5,8     | tolerably 184:7    | trooping 155:8             | 32:7 57:25 81:6        |
| things 16:4 68:7    | 148:11 152:6,18    | tomorrow 3:8       | true 12:20                 | 177:24                 |
| 69:12 72:9,20       | threshold 160:5    | 67:11 187:7,11     | trust 156:22               | Um 81:21               |
| 76:22,22 81:12      | threw 156:6        | 187:12,24          | <b>truth</b> 6:23 9:9 69:4 | umbrage 37:13          |
| 90:20 92:23         | throw 75:17        | tone 96:11 128:9   | 83:20 92:22                | umbrella 101:16        |
| 112:9 114:16        | throwing 114:19    | 138:7              | 133:21                     | unable 123:15          |
| 129:2 142:10        | thrown 91:15       | torch 9:1          | try 10:4 34:17 35:2        | 178:19                 |
| 165:3               | Thursday 19:9      | tort 26:25         | 37:20                      | unacceptable           |
| think 5:4 9:21,22   | tied 173:11        | total 87:19 96:24  | trying 5:16 6:19           | 42:17                  |
| 29:10 41:5 45:10    | time 3:15 14:18    | totality 179:15    | 29:16 172:22               | unanimously            |
| 68:13 73:4,5        | 23:21 25:14        | totally 63:7       | Tuesday 1:1                | 134:23 145:22          |
| 75:9,13 81:2,8      | 26:24 30:13        | touch 95:4         | Tunbridge 113:15           | unauthorised           |
| 83:7,14 84:1        | 36:23 48:20,25     | touches 106:25     | tune 79:4 166:18           | 176:18 186:8           |
| 87:19 94:1 100:4    | 49:8 50:14 51:24   | touchy 110:24      | tunnel 9:2                 | unavoidable 55:11      |
| 100:10 119:20       | 56:9,19 66:20      | 125:7              | turn 1:16 88:6             | unchallenged           |
|                     |                    |                    |                            | 22:16 156:25           |
|                     |                    |                    |                            |                        |

|                                |                                      |                                     | _                                |                                   |
|--------------------------------|--------------------------------------|-------------------------------------|----------------------------------|-----------------------------------|
| uncharted 104:20               | unfairly 39:21                       | unusual 31:23                       | 20:10 27:18                      | warning 56:23                     |
| unclear 135:10                 | 40:18 142:11                         | 54:16 81:7                          | 28:12 34:2 37:13                 | warrant 23:12                     |
| 183:11                         | 143:13                               | 122:23 127:7                        | 45:12 48:6 53:15                 | 25:22 31:9 71:6                   |
| uncomfortable                  | unfairness 130:20                    | unviable 92:20                      | 57:18,19 65:13                   | 74:18 76:21                       |
| 137:8                          | 139:23 140:15                        | unwise 174:11                       | 105:7 111:9                      | 89:15 105:16                      |
| uncontested 107:5              | unfolding 28:9                       | unworkable                          | 117:3,12 119:11                  | 108:18 114:24                     |
| uncontroversial                | unfortunate 117:6                    | 130:14                              | 137:11 138:23                    | 119:9 153:12,14                   |
| 45:25                          | 153:6                                | updated 63:18                       | 158:4 168:3                      | 153:18 154:7,10                   |
| undeliberate 74:5              | Unfortunately                        | upheld 19:2                         | 180:21                           | 154:13 155:4                      |
| undergo 50:18                  | 9:14 183:13                          | 115:24                              | viewed 17:13                     | 156:12 157:18                     |
| 97:19                          | unfounded 96:23                      | uphold 12:5,22                      | 119:7                            | 158:17 160:5                      |
| undergoing 62:24               | 103:23                               | uploaded 1:8,15                     | views 10:13 16:1                 | 164:6,7 165:7,11                  |
| undergone 62:25                | uniformed 35:15                      | 2:15                                | 24:13 39:15 40:2                 | warrants 24:4,14                  |
| underlying 133:9               | uninformed 17:19                     | upset 73:18                         | 66:13                            | 24:18 27:14 28:2                  |
| 164:9 177:1                    | uninvestigated                       | upshot 186:5                        | vigour 97:2                      | 60:5 68:8 70:5                    |
| undermine 58:13                | 17:20                                | urgent 55:10                        | vindicated 14:13                 | 70:10 72:2 76:16                  |
| undermined 163:1               | <b>unique</b> 54:16                  | use 25:10 32:11                     | 20:12                            | 89:14 116:1                       |
| 177:24                         | unjust 24:12                         | 76:15 141:9                         | violated 96:7                    | 153:11,22 154:1                   |
| undermines 60:17               | unjustified 153:4                    | 164:22 165:4                        | violation 101:25                 | 154:5,17 176:21                   |
| 62:22 65:3                     | unlawful 11:15,20                    | useful 65:14                        | virtue 61:25                     | wasn't 82:4                       |
| undermining                    | 19:1 80:24                           | 129:19                              | <b>visible</b> 78:1,6            | wasted 177:12                     |
| 63:24                          | unlawfully 102:19                    | usual 69:5 126:6                    | 79:15 85:10                      | watch 152:23                      |
| understand 21:14               | unlawfulness                         | utilise 35:23                       | vital 2:17                       | water 9:24                        |
| 34:14 53:2 54:18               | 163:25                               | utmost 13:23                        | voluntarily 112:21               | waters 19:15                      |
| 74:19 79:18                    | unnatural 20:21                      |                                     | voluntary 27:25                  | 38:10 116:20                      |
| 108:25 109:14                  | 37:20                                | V                                   | volunteered 71:21                | 121:8 133:13                      |
| 110:19                         | unnecessary 2:7                      | vacancy 145:3                       | volunteers 99:9                  | waves 91:14                       |
| understanding                  | unorthodox                           | 149:1                               | ***                              | way 5:7 6:2 9:10                  |
| 50:20                          | 170:16                               | validly 161:23                      | <u>W</u>                         | 10:21 24:15                       |
| understands                    | unpalatable                          | valuable 2:16                       | wafer 7:8                        | 44:17 54:14 55:5                  |
| 181:12                         | 137:10                               | 89:23                               | Wagner 3:8 30:3                  | 65:11 66:3,13                     |
| understood 13:17               | unprecedented                        | value 54:5 98:10                    | 187:7,8                          | 69:17 79:14                       |
| 33:16 67:5 77:23               | 138:8                                | 98:20 118:16                        | wait 171:2                       | 81:16 84:16 90:6                  |
| 134:13 146:22                  | unproven 151:17                      | 146:15 163:13                       | waited 45:8                      | 90:14 102:24                      |
| 151:19 173:8                   | 160:14 166:19,19                     | valued 182:5                        | waiting 76:8 86:25<br>87:2 88:14 | 105:25 115:10                     |
| undertaken                     | unreliability 20:25                  | vanishingly 164:8<br>variation 32:8 | 108:22 143:24                    | 137:21 141:14                     |
| 108:10                         | unresolved 87:14                     | various 1:25 92:24                  | Wales 175:1                      | 153:8 154:11                      |
| <b>undisputed</b> 14:2         | unsatisfactory                       | 145:5                               | wall 110:21 143:2                | 170:16 171:2                      |
| 29:13,18 41:5                  | 170:8                                | vast 166:5                          | want 68:4 71:13                  | ways 134:13                       |
| 107:1                          | unsubstantiated                      | vast 100.5<br>ventriloquist 7:14    | 73:16 81:22                      | weakness 158:24                   |
| undoubtedly                    | 17:21                                | verbalised 37:22                    | 173:10                           | 163:17                            |
| 132:2                          | unsuccessful 146:2                   | verbatim 5:4                        | wanted 82:6                      | weaknesses 175:18                 |
| undue 41:13<br>unduly 130:3,19 | unsuitable 180:24                    | version 36:12                       | 105:10 109:23                    | <b>weaponised</b> 18:5 19:16 20:5 |
| uneasily 79:20                 | unsurprising 75:8<br>untenable 12:14 | 174:2                               | 112:25 124:16                    | website 1:9 2:16                  |
| uneasily 79:20<br>unencumbered | 138:23 174:4                         | vested 169:1                        | 139:7 140:1                      | 68:5                              |
| 45:13                          | untoward 69:1                        | viability 161:8                     | 143:9 145:3                      | Wednesday                         |
| unfair 39:23 42:2              | unused 156:3                         | vicariously 61:1,6                  | 171:7 173:12                     | 187:25                            |
| 94:8                           | 178:5                                | Vice 18:4                           | wanting 74:18                    | week 1:17 73:24                   |
| 77.0                           | 1/0.3                                | view 10:5,11 16:14                  | wants 2:19                       | WCCK 1.1/ /3.24                   |
|                                | <u> </u>                             |                                     | <u> </u>                         | <u> </u>                          |

| 97:13,18 123:12    | 167:23              | 183:25                 | 25:1,6,13,14 47:9                               | 13th/15th/20th            |
|--------------------|---------------------|------------------------|---|---------------------------|
| weeks 162:8 163:3  | willingness 17:18   | worked 84:17           | 73:25 74:1,2                                    | 83:13                     |
| weight 16:22       | 18:5 33:10          | working 37:25          | 87:3 91:23                                      | <b>14</b> 70:12 101:5     |
| 20:21              | wily 177:5          | 38:6 96:17 97:18       | 111:15 148:18                                   | 135:9 145:13              |
| welcome 1:3 27:1   | <b>wisdom</b> 74:10 | 98:2 130:13            | 153:5 157:9                                     | 163:3                     |
| 90:23              | wish 46:14 136:8    | 132:21 133:5           | 184:3   | <b>14.11</b> 144:16       |
| welcomed 27:16     | 147:15 167:15       | worrying 36:1          | Yome 94:24                                      | <b>14.30</b> 161:18       |
| 54:12              | 169:4               | worse 20:23 39:20      | 110:11,14 113:5                                 | <b>14.50</b> 179:2        |
| well-advertised    | wished 136:21       | worth 30:10,13         | 113:13 145:25                                   | <b>15</b> 30:11,14 34:11  |
| 23:15              | withdraw 100:6      | worthwhile 65:22       | 147:9   | 34:24 35:4,9,16           |
| well-resourced     | 140:6               | <b>wouldn't</b> 120:6  | Yome's 94:21                                    | 77:18 80:13               |
| 31:13              | withdrawal 62:13    | write 2:17 39:25       |   | 101:5 106:8               |
| went 41:16 113:21  | 62:14,15 140:8      | writing 36:20          | Z   | 111:24 122:13             |
| 154:17 159:22      | 140:16 141:22       | 48:21 55:25 56:6       | <b>Zamitt</b> 23:17                             | 126:22 127:19             |
| 161:7 184:3        | withdrawing 93:9    | 56:14,18 89:18         | 71:16   | 134:21 170:18             |
| weren't 109:4,19   | withdrawn 100:10    | 90:13 143:2            | <b>Zammit</b> 29:2                              | <b>15.02</b> 188:2        |
| WhatsApp 28:4,8    | 141:8 142:25        | written 1:7 2:13       |   | <b>15th</b> 31:15         |
| 81:14 117:2,10     | 168:9               | 4:15 27:4 68:1         | 0   | <b>16</b> 55:23 61:16     |
| 117:20 145:12,16   | withdrew 100:5      | 70:13 84:10            | 1   | 127:15 135:5              |
| WhatsApps 86:19    | 103:14 141:3        | 88:12 91:1             | 1 19:19 106:23                                  | <b>16th</b> 127:20        |
| 87:6               | withhold 64:12,22   | 125:12 126:2           | 129:20 130:25                                   | 17 55:23                  |
| whatsoever 17:8    | witness 82:16 91:3  | 147:7 157:21           | 131:5   | <b>18</b> 34:12 38:24     |
| 38:19 102:7        | 91:13,20 93:22      | 158:16 162:15          | <b>1,000</b> 97:23                              | 42:8 55:24 96:5           |
| 127:21             | 107:14 111:12       | 164:21 165:10          | <b>1,000</b> 97.23<br><b>1,2</b> 19:18          | 99:18 102:4,9,11          |
| whichever 90:14    | 122:12 134:22       | 175:6 180:4,18         | <b>10</b> 98:23 106:23                          | 104:5 105:22              |
| whilst 6:14 12:21  | 135:4,6,9 139:21    | 182:18                 | 122:11 126:15                                   | 118:7,18 119:5            |
| 17:7 39:21 47:3    | 142:7 146:24        | wrong 39:7,8           | <b>10.00</b> 1:2                                | 127:17 128:8              |
| 95:3 104:12        | 147:12 163:9        | 44:20,21 71:6          | <b>10.00</b> 1.2<br><b>10.12</b> 66:19          | 135:4 158:17              |
| 160:4 170:19       | 182:24 183:15       | 80:9 101:18            | <b>10.12</b> 66:21                              | <b>19</b> 15:13 25:20     |
| whims 46:5         | witnesses 7:6 8:15  | 132:6 145:19           | <b>10.22</b> 00.21<br><b>10.45</b> 40:3         | 55:24 61:17               |
| whistle-blowers    | 66:9 80:12 92:24    | 146:22 169:6           | 11 3:18 25:15                                   | 158:6 168:9               |
| 60:12              | 93:18,21            | 174:3                  | 26:25 117:18                                    | <b>19(2)</b> 111:25 115:9 |
| whistle-blowing    | witnesses' 1:25     | wrongful 11:12         | <b>11.41</b> 78:13                              | 115:14                    |
| 60:14 63:13        | wonder 162:9        | wrongly 13:1 44:9      | 11.41 /8.13<br>11th 182:23                      | <b>1991</b> 104:18        |
| <b>white</b> 134:6 | wonders 8:22        | wrote 169:20           | <b>12</b> 23:22 27:20                           | <b>1996</b> 61:6          |
| 185:15             | word 124:15         | <b>Wyan</b> 23:2 27:19 | 30:18,22 33:21                                  |                           |
| whoever's 6:24     | 145:14 165:5        | 29:3 32:12 79:10       | 33:25 35:4 94:2                                 | 2                         |
| wholly 102:22      | wording 130:2       | 79:19 80:10            | 106:8 111:1                                     | <b>2</b> 6:17 19:19 45:23 |
| 156:19             | words 16:3 18:21    | 156:8 168:13           | 126:20,21 142:5                                 | 112:2 130:22,23           |
| wide 99:8 130:3,19 | 32:12 50:1 56:5     | 172:17 173:20          | <b>120</b> .20,21 142.3 <b>12.21</b> 104:24     | 131:10 176:5              |
| 149:14             | 59:3 60:22 78:21    | <b>Wyan's</b> 174:6    | <b>12:21</b> 104.24<br><b>12:35</b> 28:8        | <b>20</b> 31:16 77:18     |
| wide-ranging 48:8  | 79:24 95:24         | 176:9 177:3            | <b>13</b> 34:9 77:17 80:6                       | 135:6 168:5               |
| 98:4               | 100:22 101:8,10     | <b>T</b>               | 100:25 137:19                                   | <b>20,000</b> 49:13       |
| wider 112:24       | 101:25              | X                      | 143:5   | <b>2006</b> 47:10         |
| 115:15             | work 6:10,11 8:11   | Y                      | <b>13.09</b> 144:14                             | <b>2017</b> 110:12        |
| wiley 156:6        | 8:19,23 22:7        |                        | <b>13.5.1</b> 157:1                             | 111:24 113:12             |
| Williams 2:10      | 42:9 50:8 83:3      | Yates 182:24           | <b>13.5.1</b> 137.1<br><b>13f</b> 35:25 44:3,19 | <b>2018</b> 15:21 170:12  |
| 86:25              | 97:14 149:18        | 183:16,19 185:25       | 44:22,25 58:2,20                                | 170:19 179:8              |
| willing 22:7 99:9  | 152:19 176:2        | year 115:2 167:20      | 13th 31:15 81:9                                 | <b>2019</b> 152:10 168:5  |
|                    |                     | years 8:13 16:10       | 15th 51.15 01.7                                 | 168:9 178:3               |
|                    | •                   | •                      | •   | •                         |

|                           |                          |                  |     | Page 220 |
|---------------------------|--------------------------|------------------|-----|----------|
| 2020 4 12 12 12           | 41 5 42 25 44 5          | 106 22 100 15    | 1   |          |
| <b>2020</b> 4:13 12:12    | 41:5 43:25 44:5          | 106:23 108:15    |     |          |
| 16:20 21:19               | 55:3,18 57:4,7,11        | 110:12 116:21    |     |          |
| 22:10 23:22               | 57:12,18 58:13           | 126:15 139:20    |     |          |
| 25:15 34:24               | 58:20 93:8               | 162:24           |     |          |
| 38:14,24 42:8,14          | 103:13 104:5,7           | 81 27:5          |     |          |
| 67:6,15 72:14             | 104:13,18 120:21         |                  |     |          |
| 96:5 99:19 102:4          | 124:10 128:22            | 88 61:5          |     |          |
| 102:12 104:21             | 129:18,20 134:17         | <b>8A</b> 137:4  |     |          |
| 105:6,23 106:8            | 136:17                   | 9                |     |          |
| 106:12 116:21             | <b>36</b> 75:3 76:10     |                  |     |          |
| 117:9,18 118:18           | 82:25 91:23              | 94:17 28:1 34:19 |     |          |
| 119:5,16 122:2            | <b>38</b> 26:6           | 106:23 111:11    |     |          |
| 122:13 126:20,20          | <b>38-page</b> 24:6      | 117:9 126:15     |     |          |
| 126:21 127:15,17          | <b>39</b> 40:23          | <b>91</b> 64:16  |     |          |
| 128:8 132:11              | 4                        |                  |     |          |
| 136:14,25 140:12          |                          |                  |     |          |
| 141:25 142:8              | 4 84:3 116:25            |                  |     |          |
| 143:11 145:13             | 179:8                    |                  |     |          |
| 164:6 167:19              | 40 142:5                 |                  |     |          |
| 176:6 185:10              | <b>43</b> 39:19          |                  |     |          |
| <b>2021</b> 158:6 161:21  | 44 59:25                 |                  |     |          |
| 162:19,24 163:3           | <b>48</b> 39:18 42:13    |                  |     |          |
| 178:17                    | 43:16 59:4               |                  |     |          |
| <b>2022</b> 22:12 111:1   | <b>4C</b> 123:10         |                  |     |          |
| 117:1 135:4               | 5                        |                  |     |          |
| <b>2024</b> 1:1 47:21     |                          |                  |     |          |
| 147:12 188:1              | <b>5</b> 39:18 94:3 98:5 |                  |     |          |
| <b>21</b> 122:2 132:11    | 106:11 126:15,20         |                  |     |          |
| 147:12 159:13             | 140:12 141:25            |                  |     |          |
| <b>21.7</b> 110:25        | 142:8 143:11,22          |                  |     |          |
| <b>22</b> 136:14,25 139:2 | 180:10                   |                  |     |          |
| 139:16                    | 5(a) 54:1                |                  |     |          |
| <b>24</b> 73:22           | <b>5(i)</b> 55:20        |                  |     |          |
| <b>25</b> 1:1 146:23      | <b>50-plus</b> 19:9      |                  |     |          |
| <b>26</b> 187:25          | <b>52</b> 116:22         |                  |     |          |
| <b>27</b> 170:12          | <b>53</b> 64:5           |                  |     |          |
| <b>270</b> 2:14           | <b>57</b> 62:15          |                  |     |          |
| <b>29</b> 139:17 140:4    | 6                        |                  |     |          |
| 142:1 143:8,21            | 6 106:23                 |                  |     |          |
| 152:11 159:20             |                          |                  |     |          |
|                           | 6(1) 132:11              |                  |     |          |
| 3                         | <b>63</b> 116:24         |                  |     |          |
| <b>3</b> 18:3 19:18,19    | <b>65</b> 62:1           |                  |     |          |
| 61:22 110:15              | 7                        |                  |     |          |
| 131:4                     | 7 47:20 48:4             |                  |     |          |
| <b>30</b> 22:6 97:13      | 161:14                   |                  |     |          |
| 119:16 187:18             | 101.14                   |                  |     |          |
| <b>30,000</b> 50:17       | 8                        |                  |     |          |
| <b>31</b> 113:12          | <b>8</b> 79:5 98:23      |                  |     |          |
| <b>34</b> 35:24 37:1,7    | 017.5 70.25              |                  |     |          |
|                           |                          | I                | ı l |          |